Index of Records						
	Project Name	Flood Haz				
Part 2	PLANNING COMMISSI	ON				
xhibit #	Record Type	Date	Received From	Exhibit Description	# of Pages	
2.0001	Public Outreach	6/28/2022	Planning Commission	Planning Commission Agenda (Briefing)	3	
				Affidavit of Agenda publication in The		
2.0002	Public Outreach	6/18/2022	The Herald	Herald (Briefing)	3	
2.0003	Legislative Documents	6/28/2022	PDS Staff	Staff Report (Briefing)	13	
2.0004	Public Outreach	6/28/2022	PDS Staff	Presentation (Briefing)	12	
				Planning Commission Written Meeting		
2.0005	Public Outreach	6/28/2022	Planning Commission	Minutes (Briefing)	4	
				Planning Commission Recording of		
2.0006	Public Outreach	6/28/2022	Planning Commission	Meeting (Briefing)	NA	
2.0007	Public Outreach	7/26/2022	Planning Commission	Planning Commission Agenda (Hearing)	3	
				Affidavit of Agenda publication in The		
2.0008	Public Outreach	7/16/2022	The Herald	Herald (Hearing)	3	
2.0009	Legislative Documents	7/26/2022	PDS Staff	Presentation (Hearing)	8	
				Planning Commission Written Meeting		
2.0010	Public Outreach	7/26/2022	Planning Commission	Minutes (Hearing)	5	
			-	Planning Commission Meeting Recording		
2.0011	Public Outreach	7/26/2022	Planning Commission	(Hearing)	NA	
2.0012	Public Outreach		_	Recommendation Letter to Council	2	
	<u>'</u>			-	•	



3000 Rockefeller Avenue, M/S #604, Everett, WA 98201 Clerk Email: <a href="mailto:Megan.Moore@snoco.org">Megan.Moore@snoco.org</a>

# REGULAR (Remote) MEETING AGENDA Snohomish County Planning Commission

June 28, 2022 5:30 PM

Join the Zoom Meeting: <a href="https://zoom.us/j/96527346176">https://zoom.us/j/96527346176</a>
or call (253) 215-8782
Webinar ID: 965 2734 6176

For access to supporting documents reviewed by the Planning Commission, visit the Snohomish County Planning Commission webpage at <a href="https://snohomishcountywa.gov/164">https://snohomishcountywa.gov/164</a>

- A. CALL TO ORDER AND ROLL CALL
- B. CHAIRPERSON'S REPORT
- C. PUBLIC COMMENT
- D. APPROVAL OF MINUTES
  - May 24, 2022: Regular Meeting
- E. STATUS OF FUTURE AGENDA ITEMS AND PAST RECOMMENDATIONS
  - Upcoming Planning Commission Meeting Topics
  - County Council Actions on Planning Commission Recommendations
- F. UNFINISHED BUSINESS
- G. NEW BUSINESS
  - 1. <u>Proposed Code Amendments Relating to Development Application and Permit Expiration Extensions: Briefing</u>

Hilary McGowan, Planner, Hilary.McGowan@snoco.org

The Planning Commission will hold a briefing on the proposed code amendments to SCC Chapters 30.70, 30.86, 30.50, 30.56 relating to development applications and permit expiration extensions. The proposed code would amend permit application expiration terms for Land Disturbing Activity (LDA), Flood Hazard, and Flood Hazard Variance permits, and permit expiration fees to match the proposed permit application expirations. This code amendment



also proposes limited code clean-up associated with permitting fee tables. The proposed code could work to increase the consistency between permit application expiration timelines within Title 30 chapters and make fees and code language for permit application and permit extensions consistent among permit types.

For further information, please review the following:

- Staff Report dated 6/28/2022
- 2. Proposed Code Amendments Relating to Flood Hazard Areas Code Correction: Briefing

Hilary McGowan, Planner, Hilary.McGowan@snoco.org

The Planning Commission will hold a briefing on the proposed code amendments to SCC 30.65.220 relating to flood hazard areas code correction. Due to an error in a 2020 Ordinance, code that allowed single-family residences located within floodways to do repairs or improvements that did not increase the ground floor area and were not substantial improvements was stricken. Since this code was removed, residential homeowners are unable to do necessary home repairs and reconstruction when their homes are located within floodways. The proposed code amendment would re-insert the stricken code while maintaining the intent of Ordinance No. 20-029 within Title 30 chapters and complying with the National Flood Insurance Program (NFIP).

For further information, please review the following:

Staff Report dated 6/28/2022

### H. ADJOURN



# PLANNING COMMISSION'S RANGE OF POSSIBLE ACTIONS:

At the conclusion of its public hearing, the County Planning Commission will consider transmitting a formal recommendation to County Council concerning adoption of the proposal. The Commission may make a recommendation to adopt or to not adopt the proposal. The Commission's recommendation may also propose amendments to the proposal. The Planning Commission is an advisory body and the final decision rests with the County Council.

# PARTY OF RECORD / PUBLIC TESTIMONY:

You may become a party of record for any specific topic that comes before the Planning Commission by submitting a written request or testimony to Megan Moore, Planning Commission Clerk, PDS, M/S 604, 3000 Rockefeller Avenue, Everett, WA 98201 or email at Megan.Moore @snoco.org.

# WHERE TO GET COPIES OF DOCUMENTS AND WEBSITE ACCESS:

Please check www.snohomishcountywa.gov for additional information or the Snohomish County Department of Planning and Developmental Services, Reception Desk, 2<sup>nd</sup> Floor, County Administration Building East, 3000 Rockefeller Avenue, Everett, WA 98201 or email at Megan.Moore@snoco.org.

# **AMERICANS WITH DISABILITIES ACT NOTICE:**

Snohomish County facilities are accessible. The county strives to provide access and services to all members of the public. Sign language interpreters and communication materials in alternate form will be provided upon request of one calendar week. Contact Angela Anderson at 425-262-2206 Voice, or 425-388-3700 TDD.

# Snohomish County Planning Commissioners:

Merle Ash, District 1
Mark James, District 1
Tom Norcott, District 2
Raymond Sheldon, Jr., District 2
Robert Larsen, District 3
Vacant, District 3

Tom Campbell, District 4
Neil Pedersen, District 4
Rosanna Brown, District 5
Leah Everett, District 5
Keri Moore, Executive Appointee

# Commission Staff (from Planning and Development Services (PDS) Department):

Mike McCrary, Commission Secretary Megan Moore, Commission Clerk

# **Everett Daily Herald**

# Affidavit of Publication

State of Washington } County of Snohomish }

Michael Gates being first duly sworn, upon oath deposes and says: that he/she is the legal representative of the Everett Daily Herald a daily newspaper. The said newspaper is a legal newspaper by order of the superior court in the county in which it is published and is now and has been for more than six months prior to the date of the first publication of the Notice hereinafter referred to, published in the English language continually as a daily newspaper in County, Washington and is and Snohomish always has been printed in whole or part in the Everett Daily Herald and is of general circulation in said County, and is a legal newspaper, in accordance with the Chapter 99 of the Laws of 1921, as amended by Chapter 213, Laws of 1941, and approved as a legal newspaper by order of the Superior Court of Snohomish County, State of Washington, by order dated June 16, 1941, and that the annexed is a true copy of EDH956349 MEETING AGENDA as it was published in the regular and entire issue of said paper and not as a supplement form thereof for a period of 1 such publication commencing on 06/18/2022 and ending on 06/18/2022 and that said newspaper was regularly distributed to its subscribers during all of said period.

The amount the fee for synth \$136.62.

Subscribed and sworn Abefore me on this

Notary Public in and for the State of

Washington.

Snohomish County Planning | 14107010

MEGAN MOORE

Linda Phillips Notary Public State of Washington My Appointment Expires 8/29/2025 Commission Humber 4417

Planning and Development Services

Planning and Development Services

3000 Rockefeller Avenue, M/S #604

Everett, WA 98201

Clerk Email: Megan.Moore@snoco.org

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E. STATUS OF FUTURE AGENDA ITEMS AND PAST

RECOMMENDATIONS.

F. UNFINISHED BUSINESS

S. NEW BUSINESS

1. Proposed Code Amendments Relating to Development Application and Permit Expiration Extensions: Briefing Hillary McGowan, Planner, Hillary McGowan@snoco.org

The Planning Commission will hold a briefing on the proposed code amendments to SCC Chapters 30.70, 30.86, 30.50, 30.55 relating to development applications and permit expiration extensions. The proposed code would amend permit application and permit expiration extensions and permit expiration extensions and permit expiration extensions and permit expiration extensions. The proposed code would amend permit application expiration terms for Land Disturbing Activity (LDA), Flood Hazard, and Flood Hazard Variance permits, and permit expiration fees to match the proposed emplements and permit expiration expiration to the proposed code with permitting fee lables. The proposed code could work to increase the consistency between permit application expiration in the proposed code amendment also proposes similed code clean-up associated with permitting fee lables. The proposed code could work to increase the consistency between permit application and permit expiration expirations. This code amendment also proposes similed code clean-up associated with permitting fee lables. The proposed code could work to increase the consistency between permit applicat

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Council, PARTY OF RECORD / PUBLIC TESTIMONY: You may become a party of record for any specific topic that comes before the Planning Commission by submitting a written

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Merie Ash, District 1
Tom Norcoti, District 2
Robert Larsen, District 3
Rosanna Brown, District 5
Ref Moore, Executive Appointee
Executive Appoin



# **Planning and Development Services**

3000 Rockefeller Ave., M/S 604 Everett, WA 98201-4046 (425) 388-3311 www.snoco.org

# **MEMORANDUM**

TO: Snohomish County Planning Commission

**Dave Somers**County Executive

FROM: Hilary McGowan, Planner

SUBJECT: Proposed Code Amendments Relating to

Flood Hazard Areas Code Correction

DATE: May 31, 2022

# **INTRODUCTION**

The purpose of this memo is to provide information on a draft non-project proposal to re-insert code related to flood hazard areas that was stricken in error in 2020 via Ordinance No. 20-029. The stricken code allowed single-family residences located within floodways to do repairs or improvements that did not increase the ground floor area and were not substantial improvements. Since this code was removed, residential homeowners are unable to do necessary home repairs and reconstruction when their homes are located within floodways, which is beyond the intent of the Ordinance No. 20-029. The proposed code amendment would re-insert the stricken code while maintaining the intent of Ordinance No. 20-029 within Title 30 chapters and complying with the National Flood Insurance Program (NFIP).

# **BACKGROUND**

In 2020, Ordinance No. 20-029 adopted flood insurance rate maps and updated special flood hazard regulations in Chapters 30.43C and 30.65 of the Snohomish County Code (SCC). Some of the proposed changes were required for compliance with the NFIP, and others added policies to aid in code clarity. As a part of this ordinance, a general subsection regarding development standards in the floodway was added to SCC 30.65.220, and the provisions related to repair of substantially damaged residences in the floodway was revised within SCC 30.65.220(8). These amendments updated regulations related to the repair or reconstruction of non-farmhouse residences that are substantially damaged during a flood event. The changes were necessary to ensure the County's regulations were consistent with state and federal regulations.

The 2020 changes to SCC 30.65.220 were more specifically a result of the NFIP Flood Damage Prevention Ordinance Washington Model Section 5.4-2 'Residential Construction in Floodways' and RCW 86.16.041. RCW 86.16.041 addresses floodplain management ordinances and amendments for the repair or replacement of existing residential structures (Attachment A). The intent of the NFIP Washington Model 5.4-2 is to prohibit construction or reconstruction of residential structures within designated floodways, except for repairs, reconstruction, or improvements to a residential structure that do not increase the ground floor area. This provision in section 5.4-2 was implemented through the addition of SCC 30.65.220(8), that specifies "Repairs, replacement, or relocation of substantially damaged residences in the floodway, other than farmhouses" can be permitted in floodways when certain criteria are met. SCC 30.65.220(8) includes regulations that specify conditions for repair, replacement, or relocation, but lacks

STAFF REPORT: Flood Hazard Areas Code Correction

May 31, 2022 PAGE 1 OF 13 Flood Hazard Improvements
Index # - File Name:

language that allows for fesidential improvements for residential structures that are not impacted by flood damage.

This is a problem because as a part of the SCC 30.65.220(8) addition, SCC 30.65.220(9) was removed. Prior to adoption of Ordinance 20-029, the former SCC 30.65.220(9) stated that the following use was allowed in the floodway when permitted by the applicable zone under chapter 30.22 SCC:

"Repair, reconstruction, or improvement of residential structures, where repair, reconstruction, or improvement of a structure does not increase the ground floor area, and is not a substantial improvement."

The likely justification for the removal was that the newly added SCC 30.65.220(8) covered repair and reconstruction and could replace SCC 30.65.220(9). The intent was not to reduce the ability of homeowners to perform repairs when the damage is not due to floods, although that is the impact. There are currently 6,392 homes within the floodway in Unincorporated Snohomish County that are subject to these codes, and potentially negatively impacted by the 2020 changes. PDS staff have reported that applicants are finding this restriction on doing home repairs, such as replacing a roof, to be an issue that could lead to residential homes being unable to make necessary maintenance and improvement to preserve existing housing.

This proposed code amendment seeks to re-insert the language of SCC 30.65.220(9) that was mistakenly removed in Ordinance No. 20-029. Its removal is currently restricting improvement of homes within the floodway. Re-inserting the code provision would not increase development within the floodway, as the provision only applies to existing residential structures, and residential structures in the floodways are still held to the standards in SCC 30.65.220(8) when substantially damaged. Re-inserting the pre-2020 language of SCC 30.65.220(9) allows for residential structures that are not substantially damaged to once again be maintained in a way that does not increase overall ground floor area and is in line with state regulations.

# PROPOSED CODE AMENDMENTS

TABLE 1: SUMMARY OF PROPOSED CODE CHANGES						
Proposed Language	Finding					
	Finding  This amendment would re-insert the original language of SCC 30.65.220(9), which was removed via Ordinance 20-209. The removal of SCC 30.65.220(9) was an error, as it inadvertently prevents repair and reconstruction of residential structures in the floodway that were not damaged by flood. The intent was for the new language					
portable equipment; (3) Preserves and reservations;	within SCC 30.65.220(8) to replace SCC 30.65.220(9), although this does not cover repairs,					
(4) Park and recreational activities;	reconstruction, or improvement of residential structures in cases					

STAFF REPORT: Flood Hazard Areas Code Correction

May 31, 2022 PAGE 2 OF 13 Flood Hazard Improvements

Index # - File Name:

- (5) Removal of Pock, Sand and gravel, when the applicant can provide clear and convincing evidence that such uses will not divert flood flows causing channel shift or erosion, accelerate or amplify the flooding of downstream flood hazard areas, increase the flooding threat to upstream flood hazard areas, or in any other way threaten public or private properties. When allowed, such removal shall comply with the provisions of chapter 30.32C SCC and the county shoreline management program;
- (6) Utility transmission lines when allowed in underlying zones unless otherwise prohibited by this chapter. When the primary purpose of such a transmission line is to transfer bulk products or energy through a floodway en route to another destination, as opposed to serving customers within a floodway, such transmission lines shall conform to the following:
  - (a) All utility transmission lines shall cross floodways by the most direct route feasible as opposed to paralleling floodways;
  - (b) Electric transmission lines shall span the floodway with support towers located in flood fringe areas or beyond. Where floodway areas cannot be spanned due to excessive width, support towers shall be located to avoid high flood water velocity and/or depth areas, and shall be adequately floodproofed;
  - (c) Buried utility transmission lines transporting hazardous materials, including but not limited to crude and refined petroleum products and natural gas, shall be buried a minimum of four feet below the maximum established scour of the waterway, as calculated on the basis of hydrologic analyses. Such burial depth shall be maintained horizontally within the hydraulic floodway to the maximum extent of potential channel migration as determined by hydrologic analyses. In the event potential channel migration extends beyond the hydraulic floodway, conditions imposed upon floodway fringe and special flood hazard areas shall also govern placement. All hydrologic analyses are subject to acceptance by the county, shall assume the conditions of a 100-year frequency flood as verified by the U.S. Army Corps of Engineers, and shall include on-site investigations and consideration of historical meander characteristics in addition to other pertinent facts and data. The use of riprap as a meander containment mechanism within the hydraulic floodway shall be consistent with the county shoreline management program;

where they were not impacted by substantial flood damage.

The proposed re-inserted SCC 30.65.220(9) would allow the over 6,000 homes within the floodway in Unincorporated Snohomish County to allow homeowners to do home repairs. Under current code, homeowners are restricted from doing home repairs. The reinsertion of this language is consistent with state and federal regulations.

- (d) <sup>2</sup>Buffed utility transmission lines transporting non-hazardous materials including water and sewage shall be buried a minimum of four feet below the maximum established scour of the waterway as calculated on the basis of hydrologic analyses. Such burial depth shall be maintained horizontally within the hydraulic floodway to the maximum extent of potential channel migration as determined by hydrologic analyses. All hydrologic analyses shall conform to requirements in subsection (6)(c) of this section. The use of riprap as a meander containment mechanism within the hydraulic floodway shall be consistent with the county shoreline management program;
- (e) Beyond the maximum extent of potential channel migration, utility transmission lines transporting hazardous and non-hazardous materials shall be buried below existing natural and artificial drainage features. Burial depth in all agricultural areas requiring or potentially requiring subsurface drainage shall be a minimum of six feet as measured from ground surface to the top of the transmission line, or at other such depth as deemed necessary by on-site investigations performed by a qualified soils expert familiar with county soils. Burial depth in all other agricultural and non-agricultural floodway areas shall be determined on the basis of accepted engineering practice and in consideration of soil conditions and the need to avoid conflict with agricultural tillage;
- (f) All buried utility transmission lines shall achieve sufficient negative buoyancy so that any potential for flotation or upward migration is eliminated;
- (g) Above ground utility transmission lines, not including electric transmission lines, shall only be allowed for the transportation of non-hazardous materials where an existing or new bridge or other structure is available and capable of supporting the line. When located on existing or new bridges or other structures with elevations below the level of the 100year flood, the transmission line shall be placed on the down-stream side and protected from flood debris. In such instances, site specific conditions and flood damage potential shall dictate placement, design and protection throughout the floodway. Applicants must demonstrate that such above ground lines will have no appreciable effect upon flood depth, velocity or passage, and shall be adequately protected from flood damage. If the transmission line is to be buried except at

the water way crossing, burial specifications shall be determined as in subsection (6)(d) of this section;

- (h) All floodway crossings by utility transmission lines transporting hazardous materials shall be equipped with valves capable of blocking flow within the pipeline in the event of leakage or rupture. All floodway crossings shall have valves unless otherwise indicated by standard engineering review of the site and type of transmission line as acceptable to the county with locations determined by other provisions of this chapter;
- (i) Above ground utility transmission line appurtenant structures including valves, pumping stations, or other control facilities shall not be permitted in the floodway; and
- (j) Where a floodway has not been determined by preliminary Corps of Engineers' investigations or official designation, a floodway shall be defined by qualified engineering work by the applicant on the basis of a verified 100-year flood event.
- (7) Repairs, reconstruction, replacement, or improvements to existing farmhouse structures which are located on lands designated as agricultural lands of long-term commercial significance under RCW 36.70A.170, subject to the following:
  - (a) The new farmhouse is a replacement for an existing farmhouse on the same farm site;
  - (b) There is no potential building site for a replacement farmhouse on the same farm outside the designated floodway;
  - (c) The farmhouse being replaced shall be removed, in its entirety, including foundation, from the floodway within 90 days after occupancy of the new farmhouse;
  - (d) For substantial improvements, and replacement farmhouses, the elevation of the lowest floor of the improvement and farmhouse respectively, including basement, is one foot higher than the base flood elevation;
  - (e) New and replacement water supply systems, are designed to eliminate or minimize infiltration of flood waters into the system;
  - (f) New and replacement sanitary sewerage systems are designed and located to eliminate or minimize

infiftration of flood waters into the system and discharge from the system into the flood waters;

- (g) All other utilities and connections to public utilities are designed, constructed, and located to eliminate or minimize flood damage;
- (h) The replacement farmhouse shall not exceed the total square footage of encroachment of the structure which it is replacing; and
- (i) Repairs, reconstruction, or improvements to a farmhouse shall not increase the total square footage of encroachment of the existing farmhouse.
- (8) Repairs, replacement, or relocation of substantially damaged residences in the floodway, other than farmhouses, are subject to the following:
  - (a) When residences other than farmhouses are substantially damaged in the floodway, the floodplain administrator may make a written request to the Department of Ecology under RCW 86.16.041(4) to assess the risk of harm to life and property posed by the specific conditions of the floodway. Based on analysis of depth, velocity, flood-related erosion, channel migration, debris load potential, and flood warning capability, the Department of Ecology may exercise best professional judgment in recommending to the floodplain administrator authority to permit repair, replacement, or relocation of the substantially damaged structure. The property owner shall submit any information necessary to complete the assessment to the county and the Department of Ecology. Without a favorable recommendation from the Department of Ecology for the repair or replacement of a substantially damaged residential structure located in the regulatory floodway, no repair or replacement is allowed under WAC 173-158-076(1).
  - (b) Before the repair, replacement, or relocation is started, all applicable requirements of the National Flood Insurance Program, chapter 86.16 RCW, chapter 30.43C SCC, and this chapter must be satisfied. In addition, the following conditions must be met:
    - (i) There is no potential building location for the replacement residential structure on the same property outside the regulatory floodway;

- 2.00(11) The replacement residential structure is equivalent in use and size to the substantially damaged residential structure;
  - (iii) The structure being repaired, replaced, or reconstructed was legally constructed;
  - (iv) Repairs, reconstruction, or replacement do not result in an increase of the total square footage of floodway encroachment;
  - (v) The elevation of the lowest floor of the substantially damaged or replacement residential structure is a minimum of one foot higher than the base flood elevation;
  - (vi) New and replacement water supply systems are designed to eliminate or minimize infiltration of floodwater into the system;
  - (vii) New and replacement sanitary sewerage systems are designed and located to eliminate or minimize infiltration of floodwater into the system and discharge from the system into the floodwaters; and
  - (viii) All other utilities and connections to public utilities are elevated a minimum of one foot above the base flood elevation and are designed, constructed, and located to eliminate or minimize flood damage.
- (9) Repair, reconstruction, or improvement of residential structures, where repair, reconstruction, or improvement of a structure does not increase the ground floor area, and is not a substantial improvement.
- (9)(10) Water-dependent utilities and other installations which by their very nature must be in the floodway. Examples of such uses are: Dams for domestic/industrial water supply, flood control and/or hydroelectric production; water diversion structures and facilities for water supply, irrigation and/or fisheries enhancement; flood water and drainage pumping plants and facilities; hydroelectric generating facilities and appurtenant structures; structural and nonstructural flood damage reduction facilities, and stream bank stabilization structures and practices. The applicant shall supply convincing evidence that a floodway location is necessary in view of the objectives of the proposal and that the proposal is consistent with other provisions of this chapter and the county shoreline management program. In all instances of locating utilities and

Index # - File Name:

other installations in Hoodway locations, project design must incorporate floodproofing.

(10)(11) Dikes, when the applicant can provide clear and convincing evidence that:

- (a) Adverse effects upon adjacent properties will not result relative to increased floodwater depths and velocities during the base flood or other more frequent flood occurrences;
- (b) Natural drainage ways are minimally affected in that their ability to adequately drain floodwaters after a flooding event is not impaired; and
- (c) The proposal has been coordinated through the appropriate diking district where applicable, and that potential adverse effects upon other affected diking districts have been documented.

(11)(12) Public works, limited to roads and bridges.

### **ANALYSIS**

The following analysis provides a summary of the proposed code amendments compliance with state law, regional, and countywide planning policies, and county comprehensive plan policies.

# **Compliance with State Law**

The Growth Management Act (GMA) contains planning goals, contained in RCW 36.70A.020, which guide the development of local comprehensive plans and development regulations. The following planning goal applies to the proposed code change:

GMA Goal 4 – Housing. Plan for and accommodate housing affordable to all economic segments of the population of this state, promote a variety of residential densities and housing types, and encourage preservation of existing housing stock.

<u>Analysis</u>: The proposed amendments would support the housing goal, as it would allow homeowners to preserve their existing homes through repair and reconstruction. This permitted work would not negatively impact the environment because the home could not be substantially improved or expanded.

# **Compliance with the Multi-County Planning Policies**

The proposed amendments are consistent with the following multicounty planning policy (MPP) from the Puget Sound Regional Council VISION 2050:

MPP-H-3 – Achieve and sustain – through preservation, rehabilitation, and new development – a sufficient supply of housing to meet the needs of low-income, moderate-income, middle-income, and special needs individuals and households that is equitably and rationally distributed throughout the region.

Flood Hazard Improvements Index # - File Name:

2.0003.pdf

<u>Analysis</u>: The proposed changes would support the preservation and rehabilitation efforts of this housing goal. Existing residential housing in the floodway can be preserved with this code correction allowing for the current applicable housing supply to be maintained in these areas.

MPP-En-5 – Locate development in a manner that minimizes impacts to natural features. Promote the use of innovative environmentally sensitive development practices, including design, materials, construction, and on-going maintenance.

<u>Analysis</u>: The proposed changes would support development that minimizes impacts to natural features through restricting major improvements or ground floor area of on-going housing maintenance.

# **Compliance with the Countywide Planning Policies**

The proposed amendments are consistent with the following countywide planning policy (CPP):

HO-6 The county and cities should implement policies and programs that encourage the rehabilitation and preservation of existing legally established, affordable housing for residents of all income levels, including but not limited to mobile/manufactured housing and single-room occupancy (SRO) housing.

<u>Analysis</u>: The proposed code amendment would encourage the rehabilitation and preservation of existing housing supply in the floodway. Existing housing in the floodway that is deemed affordable would further be preserved.

# **Compliance with the Snohomish County Comprehensive Plan**

The proposed amendments would be consistent with and help implement the Snohomish County Growth Management Act Comprehensive Plan (GMACP) – General Policy Plan (GPP). The following policy applies to the code amendments as proposed in this report.

HO Policies 2.A.2 The county shall continue programs to repair and maintain existing housing in neighborhoods to reduce blight and deterioration and preserve and enhance the housing stock.

<u>Analysis:</u> The proposed changes would allow homeowners to maintain and repair their existing housing in floodways, with restrictions on not impacting the floodway through increased development footprints.

### **Environmental Review**

Staff has completed a SEPA checklist for this proposed code amendment and will be issuing a Determination of Nonsignificatnce on June 8, 2022. The fourteen-day public comment period will conclude prior to the Planning Commission briefing on June 28, 2022.

# **Notification of State Agencies**

Pursuant to RCW 36.70A.106, a notice of intent to adopt the proposed regulations and standards will be transmitted to the Washington State Department of Commerce in 2022.

# **Staff Recommendation:**

Staff recommends approval of the proposed code amendments and findings contained in this staff report.

STAFF REPORT: Flood Hazard Areas Code Correction May 31, 2022

PAGE 9 OF 13

Flood Hazard Improvements

Index # - File Name:

2.0003.pdf

# **Action Requested**

The Planning Commission is requested to hold a public hearing, consider the proposed code amendments, and provide a recommendation to the County Council. The Planning Commission can recommend approval of the amendments with supporting findings of fact as proposed or modified, deny the proposal with findings, or amend the proposal with appropriate findings.

cc: David Killingstad, PDS Manager Michael Dobesh, PDS Manager

STAFF REPORT: Flood Hazard Areas Code Correction May 31, 2022 PAGE 10 OF 13

# **ATTACHMENTS**

STAFF REPORT: Flood Hazard Areas Code Correction May 31, 2022

PAGE 11 OF 13

### **ATTACHMENT A**

Excerpt from: National Flood Insurance Program Flood Damage Prevention Ordinance Washington Model (Revised 12/09/2019)

# 5.4-2 Residential Construction in Floodways

Construction or reconstruction of residential structures is prohibited within designated floodways, except for (i) repairs, reconstruction, or improvements to a structure that do not increase the ground floor area; and (ii) repairs, reconstruction, or improvements to a structure, the cost of which does not exceed 50 percent of the market value of the structure either, (A) before the repair or reconstruction is started, or (B) if the structure has been damaged, and is being restored, before the damage occurred. Any project for improvement of a structure to correct existing violations of state or local health, sanitary, or safety code specifications that have been identified by the local code enforcement official and that are the minimum necessary to assure safe living conditions, or to structures identified as historic places, may be excluded in the 50 percent.

- 1) Repairs, reconstruction, replacement, or improvements to existing farmhouse structures located in designated floodways and that are located on lands designated as agricultural lands of long-term commercial significance under RCW 36.70A.170 may be permitted subject to the following:
- a) The new farmhouse is a replacement for an existing farmhouse on the same farm site;
- b) There is no potential building site for a replacement farmhouse on the same farm outside the designated floodway;
- c) Repairs, reconstruction, or improvements to a farmhouse shall not increase the total square footage of encroachment of the existing farmhouse;
- d) A replacement farmhouse shall not exceed the total square footage of encroachment of the farmhouse it is replacing;
- e) A farmhouse being replaced shall be removed, in its entirety, including foundation, from the floodway within ninety days after occupancy of a new farmhouse;
- f) For substantial improvements and replacement farmhouses, the elevation of the lowest floor of the improvement and farmhouse respectively, including basement, is a minimum of one foot higher than the BFE;
- g) New and replacement water supply systems are designed to eliminate or minimize infiltration of flood waters into the system;
- h) New and replacement sanitary sewerage systems are designed and located to eliminate or minimize infiltration of flood water into the system and discharge from the system into the flood waters; and
- i) All other utilities and connections to public utilities are designed, constructed, and located to eliminate or minimize flood damage.
- 2) Substantially Damaged Residences in Floodway
- a) For all substantially damaged residential structures, other than farmhouses, located in a designated floodway, the Floodplain Administrator may make a written request that the Department of Ecology assess the risk of harm to life and property posed by the specific conditions of the floodway. Based on analysis of depth, velocity, flood-related erosion, channel migration, debris load potential, and flood warning capability, the Department of Ecology may exercise best professional judgment in recommending to the local permitting authority repair, replacement, or relocation of a substantially

# Flood Hazard Improvements

- Index # File Mange of structure consistent with WAC 173-158-076. The property owner shall be responsible for submitting to the local government and the Department of Ecology any information DFIRM Index # File Name: 1.0006\_WA Model Ordinance 2019\_12092019.pdf 26 necessary to complete the assessment. Without a favorable recommendation from the department for the repair or replacement of a substantially damaged residential structure located in the regulatory floodway, no repair or replacement is allowed per WAC 173-158-070(1).
  - b) Before the repair, replacement, or reconstruction is started, all requirements of the NFIP, the state requirements adopted pursuant to 86.16 RCW, and all applicable local regulations must be satisfied. In addition, the following conditions must be met:
    - i) There is no potential safe building location for the replacement residential structure on the same property outside the regulatory floodway.
    - ii) A replacement residential structure is a residential structure built as a substitute for a legally existing residential structure of equivalent use and size.
    - iii) Repairs, reconstruction, or replacement of a residential structure shall not increase the total square footage of floodway encroachment.
    - iv) The elevation of the lowest floor of the substantially damaged or replacement residential structure is a minimum of one foot higher than the BFE.
    - v) New and replacement water supply systems are designed to eliminate or minimize infiltration of flood water into the system.
    - vi) New and replacement sanitary sewerage systems are designed and located to eliminate or minimize infiltration of flood water into the system and discharge from the system into the flood waters.
    - vii) All other utilities and connections to public utilities are designed, constructed, and located to eliminate or minimize flood damage.

# Proposed Code Amendments Relating to Flood Hazard Areas Code Correction

Snohomish County Planning Commission: Briefing

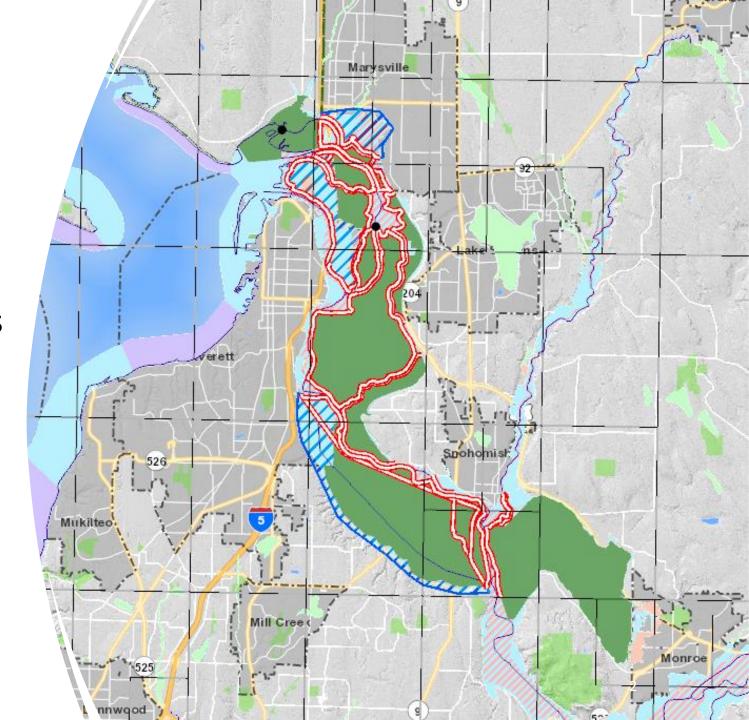
June 28, 2022

Hilary McGowan, Planner



# Presentation Overview

- Summary of Proposed Changes
- Background of Removed Code
- Why is this an Issue?
- Public Participation



# Summary of Proposed Changes

 Re-insert code that was mistakenly removed in 2020 in SCC 30.65.220

 Re-inserted code would allow single-family residences within floodways to do repairs or improvements that do not increase ground floor area and are not substantial improvements SCC Section Headings

SCC 30.65 Special Flood Hazard Areas

SCC 30.65.220 Floodways: Permitted Uses



# Background of Removed Code

In 2020, Ordinance No. 20-029 adopted flood insurance rate maps and updated special flood hazard regulations in Chapters 30.43C and 30.65 SCC

7 8 9 SNOHOMISH COUNTY COUNC 0 Snohomish County, Washington 1

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ORDINANCE NO. 20-029

RELATING TO GROWTH MANAGEMENT; ADOPTING THE FLOOD INSURANCE
STUDY FOR SNOHOMISH COUNTY WASHINGTON AND INCORPORATED AREAS
WITH THE ACCOMPANYING FLOOD INSURANCE RATE MAPS; UPDATING SPECIA
FLOOD HAZARD REGULATIONS; AMENDING CHAPTERS 30.43C AND 30.65 AND
SUBTITLE 30.9 OF THE SNOHOMISH COUNTY CODE AS AN EMERGENCY ACTION
UNDER SCC 30.73.090

WHEREAS, Snohomish County ("County") participates in the National Flood Insurance Program (NFIP) administered by the federal government through the Department of Homeland Security's Federal Emergency Management Agency (FEMA); and

WHEREAS, the County's participation in the NFIP directly benefits Snohomish County residents by providing an opportunity for owners of property with a high risk of flood damage to purchase affordable flood insurance through the NFIP, and

WHEREAS, as a condition of participation in the NFIP, the County is required to adopt the FEMA prepared and approved Flood Insurance Study (FIS) and associated Flood Insurance Rate Maps (FIRMs), which illustrate flood risk throughout unincorporated Snohomish County; and

WHEREAS, as a requirement of maintaining NFIP eligibility and participation, the County is also required to adopt and maintain floodplain management regulations that meet or exceed NFIP standards and regulations, set forth in the Code of Federal Regulations (CFR) at 44 CFR § 60.3: and

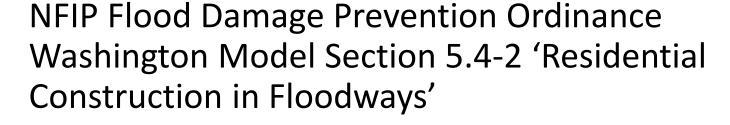
WHEREAS, chapter 30.43C of the Snohomish County Code (SCC or the "Code") provides procedural and permitting requirements for flood hazard permits; and

ORDINANCE NO. 20-029
RELATING TO GROWTH MANAGEMENT; ADOPTING THE FLOOD INSURANCE STUDY FOR SNOHOMISH COUNTY WASHINGTON AND INCORPORATED AREAS WITH THE ACCOMPANYING FLOOD INSURANCE RATE MAPS; UPDATING SPECIAL FLOOD HAZARD REGULATIONS; AMENDING CHAPTERS 30-43C AND 30-65 AND SUBTITLE 30-9 OF THE SNOHOMISH COUNTY CODE AS AN EMERICANY ACTION UNDER SCC 30-73-990





# Background of Removed Code





 Prohibits construction or reconstruction of residential structures within designated floodways, except for repairs, reconstruction, or improvements to a residential structure that do not increase the ground floor area



# Background of Removed Code

# Flood Damage Prevention Model Code 5.4-2 Implementation:

 Added SCC 30.65.220(8) that specifies "Repairs, replacement, or relocation of substantially damaged residences in the floodway, other than farmhouses" can be permitted in floodways when certain criteria are met.

Snohomish

• This includes regulations that specify conditions for repair, replacement, or relocation, but lacks language that allows for residential improvements for residential structures that are not impacted by flood damage

# Why is This an Issue?

• While adding SCC 30.65.220(8), SCC 30.65.220(9) was removed

- Prior to 2020 Ordinance, former SCC 30.65.220(9) stated:
  - "Repair, reconstruction, or improvement of residential structures, where repair, reconstruction, or improvement of a structure does not increase the ground floor area, and is not a substantial improvement."



# Why is This an Issue?

- The likely reason for the removal was that the new SCC 30.65.220(8) covered repair and reconstruction which closely overlapped with SCC 30.65.220(9)
- SCC 30.65.220(8) specifies residences that have been substantially damaged by floods, rather than residences in floodways that need to do general upkeep
- The intent of the change was not to reduce the ability of homeowners to perform repairs when the damage is not due to floods



# Proposed Code Amendment

Re-insert the language of SCC 30.65.220(9):

"Repair, reconstruction, or improvement of residential structures, where repair, reconstruction, or improvement of a structure does not increase the ground floor area, and is not a substantial improvement."



# Proposed Code Amendment

- This would not increase development in the floodway, as the provision only applies to existing residential structures
- Residential structures in floodways are still held to the standards in SCC 30.65.220(8) when substantially damaged



 Compliant with state law, regional, countywide planning policies, and county comprehensive plan policies



# Public Engagement

- Outreach to broader public
  - Requested comments from development and environmental organizations
- SEPA determination of nonsignificance issued June 8, 2022
- Commerce notified on June 8, 2022







# Questions?



3000 Rockefeller Avenue, M/S #604, Everett, WA 98201 Clerk Email: <a href="mailto:Megan.Moore@snoco.org">Megan.Moore@snoco.org</a>

# REGULAR SESSION JUNE 28, 2022 MINUTES

For access to supporting documents reviewed by the Planning Commission, visit the Snohomish County Planning Commission webpage at <a href="https://snohomishcountywa.gov/164">https://snohomishcountywa.gov/164</a>

# A. CALL TO ORDER AND ROLL CALL

Commissioner Robert Larsen, Planning Commission Chair, called the meeting to order at 5:32 p.m.

Of the ten (10) currently appointed commissioners, ten (10) were in attendance (a quorum being six (6) members and a majority being six (6) members):

### **Commissioners Present** Commissioners Absent

Merle Ash

Rosanna Brown

Tom Campbell

Leah Everett @ 5:35 pm

Mark James

Robert Larsen

Keri Moore

Tom Norcott

Neil Pedersen

Raymond Sheldon

David Killingstad, Planning and Development Services Manager served as the Planning Commission Secretary for this meeting.

# B. CHAIRPERSON'S REPORT

No report was given.

### C. PUBLIC COMMENT

No public comment was given.

# D. APPROVAL OF MINUTES

The minutes of May 24, 2022 were unanimously approved.

# E. STATUS OF FUTURE AGENDA ITEMS AND PAST RECOMMENDATIONS

Upcoming Planning Commission Meeting Topics



County Council Actions on Planning Commission Recommendations

# F. UNFINISHED BUSINESS

### G. NEW BUSINESS

1. <u>Proposed Code Amendments Relating to Development Application and Permit Expiration</u>
<u>Extensions: Briefing</u>

Hilary McGowan, Planner, Hilary.McGowan@snoco.org

Planner Hilary McGowan gave a briefing on the proposed code amendments to SCC Chapters 30.70, 30.86, 30.50, 30.56 relating to development applications and permit expiration extensions. The proposed code would amend permit application expiration terms for Land Disturbing Activity (LDA), Flood Hazard, and Flood Hazard Variance permits, and permit expiration fees to match the proposed permit application expirations. The code amendment also proposes limited code clean-up associated with permitting fee tables. Additionally, the proposed code aims to increase the consistency between permit application expiration timelines within Title 30 chapters and make fees and code language for permit application and permit extensions consistent among permit types.

The commissioners asked a variety of questions and discussed several aspects of the proposed code amendments. Several points of clarification on the proposed code amendments were made including application timelines for fully submitted applications, the process for extending permits, application versus approved permit timeline, clarification of permits that need extensions and have mismatched timelines and the need for synchronization, the noticing process for permit expirations, magnitude of impact and how many permits are currently being applied for and how the new fee amount was determined.

For further information, please review the following:

- Presentation dated 6/28/2022
- Staff Report dated 6/28/2022
- 2. Proposed Code Amendments Relating to Flood Hazard Areas Code Correction: Briefing

Hilary McGowan, Planner, Hilary.McGowan@snoco.org

The Planning Commission held a briefing on the proposed code amendments to SCC 30.65.220 relating to flood hazard areas code correction. Due to an error in a 2020 Ordinance, code that allowed single-family residences located within floodways to do repairs or improvements that did not increase the ground floor area and were not substantial improvements was stricken. Since this code was removed, residential homeowners are unable to do necessary home repairs and reconstruction when their homes are located within floodways. The proposed code amendment would re-insert the stricken code while maintaining the intent of Ordinance No. 20-029 within Title 30 chapters and complying with the National Flood Insurance Program (NFIP).



Following the presentation, the commissioners asked about floodway and floodplain mapping especially in regard to climate change. The flood rate insurance maps used are updated by FEMA every 25 years.

For further information, please review the following:

- Presentation dated 6/28/2022
- Staff Report dated 6/28/2022

# H. ADJOURN

The meeting adjourned at 6:19 p.m.



# PLANNING COMMISSION'S RANGE OF POSSIBLE ACTIONS:

At the conclusion of its public hearing, the County Planning Commission will consider transmitting a formal recommendation to County Council concerning adoption of the proposal. The Commission may make a recommendation to adopt or to not adopt the proposal. The Commission's recommendation may also propose amendments to the proposal. The Planning Commission is an advisory body and the final decision rests with the County Council.

# PARTY OF RECORD / PUBLIC TESTIMONY:

You may become a party of record for any specific topic that comes before the Planning Commission by submitting a written request or testimony to Megan Moore, Planning Commission Clerk, PDS, M/S 604, 3000 Rockefeller Avenue, Everett, WA 98201 or email at Megan.Moore @snoco.org.

# WHERE TO GET COPIES OF DOCUMENTS AND WEBSITE ACCESS:

Please check www.snohomishcountywa.gov for additional information or the Snohomish County Department of Planning and Developmental Services, Reception Desk, 2<sup>nd</sup> Floor, County Administration Building East, 3000 Rockefeller Avenue, Everett, WA 98201 or email at Megan.Moore@snoco.org.

# **AMERICANS WITH DISABILITIES ACT NOTICE:**

Snohomish County facilities are accessible. The county strives to provide access and services to all members of the public. Sign language interpreters and communication materials in alternate form will be provided upon request of one calendar week. Contact Angela Anderson at 425-262-2206 Voice, or 425-388-3700 TDD.

# Snohomish County Planning Commissioners:

Merle Ash, District 1
Mark James, District 1
Tom Norcott, District 2
Raymond Sheldon, Jr., District 2
Robert Larsen, District 3
Vacant, District 3

Tom Campbell, District 4
Neil Pedersen, District 4
Rosanna Brown, District 5
Leah Everett, District 5
Keri Moore, Executive Appointee

Commission Staff (from Planning and Development Services (PDS) Department):

Mike McCrary, Commission Secretary Megan Moore, Commission Clerk

#### **EXHIBIT 2.0006**

#### Planning Commission Meeting 06/28/22

Contact Clerk of the Council for recording at 425-388-3494 or

contact.council@snoco.org (Clerk Note: saved in G:\ECAF\Council Approved\2022\22-1149
Ord 22-065\2.0006)



3000 Rockefeller Avenue, M/S #604, Everett, WA 98201 Clerk Email: Megan.Moore@snoco.org

## REGULAR (Remote) MEETING AGENDA Snohomish County Planning Commission

July 26, 2022 5:30 PM

Join the Zoom Meeting: <a href="https://zoom.us/j/96527346176">https://zoom.us/j/96527346176</a>
or call (253) 215-8782
Webinar ID: 965 2734 6176

For access to supporting documents reviewed by the Planning Commission, visit the Snohomish County Planning Commission webpage at <a href="https://snohomishcountywa.gov/164">https://snohomishcountywa.gov/164</a>

- A. CALL TO ORDER AND ROLL CALL
- B. CHAIRPERSON'S REPORT
- C. PUBLIC COMMENT
- D. APPROVAL OF MINUTES
  - June 28, 2022: Regular Meeting
- E. STATUS OF FUTURE AGENDA ITEMS AND PAST RECOMMENDATIONS
  - <u>Upcoming Planning Commission Meeting Topics</u>
  - County Council Actions on Planning Commission Recommendations

#### F. UNFINISHED BUSINESS

Proposed Code Amendments Relating to Development Application and Permit Expiration
 Extensions: Hearing

Hilary McGowan, Planner, Hilary.McGowan@snoco.org

The Planning Commission will hold a public hearing on the proposed code amendments to SCC Chapters 30.70, 30.86, 30.50, 30.56 relating to development applications and permit expiration extensions. The proposed code would amend permit application expiration terms for Land Disturbing Activity (LDA), Flood Hazard, and Flood Hazard Variance permits, and permit expiration fees to match the proposed permit application expirations. This code amendment also proposes limited code clean-up associated with permitting fee tables. The proposed code could work to increase the consistency between permit application expiration timelines within



Title 30 chapters and make fees and code language for permit application and permit extensions consistent among permit types.

For further information, please review the following:

- Staff Report dated 6/28/2022
- Presentation dated 6/28/2022
- 2. <u>Proposed Code Amendments Relating to Flood Hazard Areas Code Correction: Hearing</u>

Hilary McGowan, Planner, Hilary.McGowan@snoco.org

The Planning Commission will hold a public hearing on the proposed code amendments to SCC 30.65.220 relating to flood hazard areas code correction. Due to an error in a 2020 Ordinance, code that allowed single-family residences located within floodways to do repairs or improvements that did not increase the ground floor area and were not substantial improvements was stricken. Since this code was removed, residential homeowners are unable to do necessary home repairs and reconstruction when their homes are located within floodway's. The proposed code amendment would re-insert the stricken code while maintaining the intent of Ordinance No. 20-029 within Title 30 chapters and complying with the National Flood Insurance Program (NFIP).

For further information, please review the following:

- Staff Report dated 6/28/2022
- Presentation dated 6/28/2022

#### G. NEW BUSINESS

1. School District Capital Facilities Plans: Briefing

Eileen Canola, Senior Planner, <a href="mailto:Eileen.Canola@snoco.org">Eileen.Canola@snoco.org</a>

Planning and Development Services (PDS) coordinates a biennial technical review of school district capital facilities plans (CFPs) for inclusion in the County's school impact fee program. This briefing will highlight key information from the first drafts of <u>eleven district CFPs</u> submitted for County staff review per section <u>30.66C.050</u> of the Snohomish County Code (SCC). The briefing will summarize information contained in the CFPs including projected enrollments, capacity issues, and plans for capital improvements with funding proposals including proposed changes to the school impact fee schedule in Chapter 30.66C SCC.

For further information, please review the following:

- Staff Report dated 7/28/2022
- Project Webpage including School District CFPs First Drafts

#### H. ADJOURN



#### PLANNING COMMISSION'S RANGE OF POSSIBLE ACTIONS:

At the conclusion of its public hearing, the County Planning Commission will consider transmitting a formal recommendation to County Council concerning adoption of the proposal. The Commission may make a recommendation to adopt or to not adopt the proposal. The Commission's recommendation may also propose amendments to the proposal. The Planning Commission is an advisory body and the final decision rests with the County Council.

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Robert Larsen, District 3
Christine Eck, District 3

Tom Campbell, District 4
Neil Pedersen, District 4
Rosanna Brown, District 5
Leah Everett, District 5
Keri Moore, Executive Appointee

#### Commission Staff (from Planning and Development Services (PDS) Department):

Mike McCrary, Commission Secretary Megan Moore, Commission Clerk

#### **Everett Daily Herald**

#### Affidavit of Publication

State of Washington } County of Snohomish

Michael Gates being first duly sworn, upon oath deposes and says: that he/she is the legal representative of the Everett Daily Herald a daily newspaper. The said newspaper is a legal newspaper by order of the superior court in the county in which it is published and is now and has been for more than six months prior to the date of the first publication of the Notice hereinafter referred to, published in the English language continually as a daily newspaper in Snohomish County, Washington and is and always has been printed in whole or part in the Everett Daily Herald and is of general circulation in said County, and is a legal newspaper, in accordance with the Chapter 99 of the Laws of 1921, as amended by Chapter 213, Laws of 1941, and approved as a legal newspaper by order of the Superior Court of Snohomish County, State of Washington, by order dated June 16, 1941, and that the annexed is a true copy of EDH958808 REG. MTG. AGENDA as it was published in the regular and entire issue of said paper and not as a supplement form thereof for a period of 1 issue(s), such publication commencing on 07/16/2022 and ending on 07/16/2022 and that said newspaper was regularly distributed to its subscribers during all of said period.

The amount of the fee for such publication is \$162,40.

Subscribed and sworn / Defore me on this

Notary Public in and for the State of

Washington.

Snohomish County Planning | 14107010 MEGAN MOORE

Linda Phillips Notary Public State of Washington My Appointment Expires 8/29/2025 Commission Number 4417

#### Classified Proof

Planning and Development Services 3000 Rocketeller Avenue, M/S #604
Clerk Email: Megan, Moore@snaco.org
REGULAR (Remote) MEETING AGENDA
Snohomish County Planning Commission
July 26, 2022
July 26, 2022
July 26, 2022
Webinar ID: 958 2734 6176
For access to supporting documents reviewed by the Planning Commission, visit the Snohomish County Planning Commission (Polymer Very Medical Programment)
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Reproduct To Commission (Polymer Very Medical Programment)
Reproduct Of Minutes
Status of Future Agenda Items and Past Recommentation (Polymer Very Medical Programment)
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#### **Classified Proof**

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Merie Ash, District 1
Tom Norcott, District 3
Robert Larsen, District 3
Robe

# Proposed Code Amendments Relating to Flood Hazard Areas Code Correction

Snohomish County Planning Commission: Hearing

July 26, 2022

Hilary McGowan, Planner



## Summary of Proposed Changes

 Re-insert code that was mistakenly removed in 2020 in SCC 30.65.220

 Re-inserted code would allow single-family residences within floodways to do repairs or improvements that do not increase ground floor area and are not substantial improvements SCC Section Headings

SCC 30.65 Special Flood Hazard Areas

SCC 30.65.220 Floodways: Permitted Uses



## Background of Removed Code



SNOHOMISH COUNTY COUNCIL Snohomish County, Washington

ORDINANCE NO. 20-029

RELATING TO GROWTH MANAGEMENT; ADOPTING THE FLOOD INSURANCE STUDY FOR SNOHOMISH COUNTY WASHINGTON AND INCORPORATED AREAS WITH THE ACCOMPANYING FLOOD INSURANCE RATE MAPS; UPDATING SPECIAL FLOOD HAZARD REGULATIONS; AMENDING CHAPTERS 30.43C AND 30.65 AND SUBTITLE 30.9 OF THE SNOHOMISH COUNTY CODE AS AN EMERGENCY ACTION UNDER SCC 30.73.090

WHEREAS, Snohomish County ("County") participates in the National Flood Insurance Program (NFIP) administered by the federal government through the Department of Homeland Security's Federal Emergency Management Agency (FEMA); and

WHEREAS, the County's participation in the NFIP directly benefits Snohomish County residents by providing an opportunity for owners of property with a high risk of flood damage to purchase affordable flood insurance through the NFIP; and

WHEREAS, as a condition of participation in the NFIP, the County is required to adopt the FEMA prepared and approved Flood Insurance Study (FIS) and associated Flood Insurance Rate Maps (FIRMs), which illustrate flood risk throughout unincorporated Snohomish County; and

WHEREAS, as a requirement of maintaining NFIP eligibility and participation, the County is also required to adopt and maintain floodplain management regulations that meet or exceed NFIP standards and regulations, set forth in the Code of Federal Regulations (CFR) at 44 CFR § 60.3; and

WHEREAS, chapter 30.43C of the Snohomish County Code (SCC or the "Code") provides procedural and permitting requirements for flood hazard permits; and

ORDINANCE NO. 20-029
RELATING TO GROWTH MANAGEMENT; ADOPTING THE FLOOD INSURANCE STUDY FOR SNOHOMISH COUNTY
WASHINGTON AND INCORPORATED AREAS WITH THE ACCOMPANYING FLOOD INSURANCE RATE MAPS; UPDATING
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COUNTY CODE AS AN EMERGENCY ACTION UNDER SCC 30.73.090
PAGE 10.6 44.

 In 2020, Ordinance No. 20-029 adopted flood insurance rate maps and updated special flood hazard regulations in Chapters 30.43C and 30.65 SCC

NFIP Flood Damage Prevention Ordinance Washington Model

 Prohibits construction or reconstruction of residential structures within designated floodways, except for repairs, reconstruction, or improvements to a residential structure that do not increase the ground floor area



## Background of Removed Code

### **NFIP Model Code 5.4-2 Implementation:**

- Added SCC 30.65.220(8) that specifies "Repairs, replacement, or relocation of substantially damaged residences in the floodway, other than farmhouses" can be permitted in floodways when certain criteria are met.
- This includes regulations that specify conditions for repair, replacement, or relocation, but lacks language that allows for residential improvements for residential structures that are not impacted by flood damage

## Proposed Code Amendment

Re-insert the language of SCC 30.65.220(9):

"Repair, reconstruction, or improvement of residential structures, where repair, reconstruction, or improvement of a structure does not increase the ground floor area, and is not a substantial improvement."



## Proposed Code Amendment

- This would not increase development in the floodway, as the provision only applies to existing residential structures
- Residential structures in floodways are still held to the standards in SCC 30.65.220(8) when substantially damaged



 Compliant with state law, regional, countywide planning policies, and county comprehensive plan policies



## Public Engagement

No comment from public

 SEPA determination of nonsignificance issued June 8, 2022

Commerce notified on June 8, 2022







# Questions?



3000 Rockefeller Avenue, M/S #604, Everett, WA 98201 Clerk Email: Megan.Moore@snoco.org

# REGULAR SESSION JULY 26, 2022 MINUTES

For access to supporting documents reviewed by the Planning Commission, visit the Snohomish County Planning Commission webpage at <a href="https://snohomishcountywa.gov/164">https://snohomishcountywa.gov/164</a>

#### A. CALL TO ORDER AND ROLL CALL

Commissioner Robert Larsen, Planning Commission Chair, called the meeting to order at 5:31 p.m.

Of the eleven (11) currently appointed commissioners, ten (10) were in attendance (a quorum being six (6) members and a majority being six (6) members):

#### **Commissioners Present** Commissioners Absent

Merle Ash

Keri Moore

Rosanna Brown

Tom Campbell

Christine Eck

Leah Everett

Mark James

Robert Larsen

Tom Norcott

Neil Pedersen

Raymond Sheldon

Mike McCrary, Planning and Development Services Director served as the Planning Commission Secretary for this meeting.

#### B. CHAIRPERSON'S REPORT

Chair Larson announced that it was Commissioner Tom Norcott's last meeting. Commissioner Norcott has served as the district 2 commissioner since July 2014.

Chair Larson introduced a new commissioner for district 3, Chris Eck. Commissioner Eck has also served as the Planning Commission Chair for the City of Lynwood and works for the Volunteers of America Western Washington.

August 29<sup>th</sup> is the Boards and Commissions Appreciation Night. Please RSVP to Megan Moore by August 4<sup>th</sup> if you would like to attend.

#### C. PUBLIC COMMENT



No public comment was given.

#### D. APPROVAL OF MINUTES

The minutes of June 28, 2022, was unanimously approved.

#### E. STATUS OF FUTURE AGENDA ITEMS AND PAST RECOMMENDATIONS

- Upcoming Planning Commission Meeting Topics
- County Council Actions on Planning Commission Recommendations

Following the status of future items and past recommendations, there was a brief discussion on the content of the Planning Commission Council Action Report and possible updates. This item will be brought to the monthly Planning Commission Agenda Review meeting for further discussion.

#### F. UNFINISHED BUSINESS

1. <u>Proposed Code Amendments Relating to Development Application and Permit Expiration</u>
<u>Extensions: Hearing</u>

Hilary McGowan, Planner, Hilary.McGowan@snoco.org

The Planning Commission held a public hearing on the proposed code amendments to SCC Chapters 30.70, 30.86, 30.50, 30.56 relating to development applications and permit expiration extensions. The proposed code would amend permit application expiration terms for Land Disturbing Activity (LDA), Flood Hazard, and Flood Hazard Variance permits, and permit expiration fees to match the proposed permit application expirations. This code amendment also proposes limited code clean-up associated with permitting fee tables. The proposed code could work to increase the consistency between permit application expiration timelines within Title 30 chapters and make fees and code language for permit application and permit extensions consistent among permit types.

Chair Larsen opened the **Public Hearing at 5:49 p.m.** for the Proposed Code Amendments Relating to Developmental Application and Permit Expiration Extensions.

No written comments were received by the Planning Commission from the public before the public hearing. No one spoke at the public hearing.

The Public Hearing was closed at 5:49 p.m.

Following the summary and public hearing, there were no additional questions or discussions from the commissioners.

A **Motion** was made by Commissioner Norcott and seconded by Commissioner Everett recommending **APPROVAL** of the Proposed Code Amendments Relating to Developmental Application and Permit Expiration Extensions as submitted by staff.



#### **VOTE (Motion):**

10 in favor (Ash, Brown, Campbell, Eck, Everett, James, Larsen, Norcott, Pederson, Sheldon)
0 opposed
0 abstention

**Motion PASSED** 

For further information, please review the following:

- Staff Report dated 6/28/2022
- Presentation dated 6/28/2022
- 2. Proposed Code Amendments Relating to Flood Hazard Areas Code Correction: Hearing

Hilary McGowan, Planner, Hilary.McGowan@snoco.org

The Planning Commission held a public hearing on the proposed code amendments to SCC 30.65.220 relating to flood hazard areas code correction. Due to an error in a 2020 Ordinance, code that allowed single-family residences located within floodways to do repairs or improvements that did not increase the ground floor area and were not substantial improvements was stricken. Since this code was removed, residential homeowners are unable to do necessary home repairs and reconstruction when their homes are located within floodways. The proposed code amendment would re-insert the stricken code while maintaining the intent of Ordinance No. 20-029 within Title 30 chapters and complying with the National Flood Insurance Program (NFIP).

Following the summary, there were questions from the commissioners about defining substantial development, farmhouse exemptions, allowable improvements, the level of impact due to the oversight in the 2020 ordinance.

Chair Larsen opened the **Public Hearing at 6:03 p.m.** for the Proposed Code Amendments Relating to Flood Hazard Areas Code Correction.

No written comments were received by the Planning Commission from the public before the public hearing. No one spoke at the public hearing.

The Public Hearing was closed at 6:03 p.m.

Following the public hearing, there was no additional discussion.

A **Motion** was made by Commissioner Norcott and seconded by Commissioner Campbell recommending **APPROVAL** of the Proposed Code Amendments Relating to Flood Hazard Areas Code Correction as submitted by staff.

#### **VOTE (Motion):**

10 in favor (Ash, Brown, Campbell, Eck, Everett, James, Larsen, Norcott, Pederson, Sheldon)
0 opposed
0 abstention

**Motion PASSED** 



For further information, please review the following:

- Staff Report dated 6/28/2022
- Presentation dated 6/28/2022

#### G. NEW BUSINESS

1. School District Capital Facilities Plans: Briefing

Eileen Canola, Senior Planner, Eileen.Canola@snoco.org

Senior Planner, Eileen Canola presented the 2022 Biennial Update on the School District Capital Facilities Plans (CFPs) for inclusion in the County's school impact fee program. The briefing gave background on the requirements of a capital facilities plan element by the Growth Management Act (GMA) and the state law authorizing the impact fee program. The presentation discussed the evaluation process and timeline for the draft <u>eleven district</u> <u>CFPs</u> submitted to county staff for review per section <u>30.66C.050</u> of the Snohomish County Code (SCC). It also summarized the information contained in the CFPs including projected enrollments, capacity issues, and plans for capital improvements with funding proposals including proposed changes to the school impact fee schedule in Chapter 30.66C SCC.

Following the briefing, commissioners asked questions regarding the staff review process and the technical formula for impact fee calculations, how school districts estimate enrollment projections, school district dwelling unit fees, and if there is a relation to an affordable housing strategy.

For further information, please review the following:

- Staff Report dated 7/28/2022
- Project Webpage including School District CFPs First Drafts

#### H. ADJOURN

The meeting adjourned at 7:02 p.m.



#### PLANNING COMMISSION'S RANGE OF POSSIBLE ACTIONS:

At the conclusion of its public hearing, the County Planning Commission will consider transmitting a formal recommendation to County Council concerning adoption of the proposal. The Commission may make a recommendation to adopt or to not adopt the proposal. The Commission's recommendation may also propose amendments to the proposal. The Planning Commission is an advisory body and the final decision rests with the County Council.

#### PARTY OF RECORD / PUBLIC TESTIMONY:

You may become a party of record for any specific topic that comes before the Planning Commission by submitting a written request or testimony to Megan Moore, Planning Commission Clerk, PDS, M/S 604, 3000 Rockefeller Avenue, Everett, WA 98201 or email at Megan.Moore @snoco.org.

#### WHERE TO GET COPIES OF DOCUMENTS AND WEBSITE ACCESS:

Please check www.snohomishcountywa.gov for additional information or the Snohomish County Department of Planning and Developmental Services, Reception Desk, 2<sup>nd</sup> Floor, County Administration Building East, 3000 Rockefeller Avenue, Everett, WA 98201 or email at Megan.Moore @snoco.org.

#### AMERICANS WITH DISABILITIES ACT NOTICE:

Snohomish County facilities are accessible. The county strives to provide access and services to all members of the public. Sign language interpreters and communication materials in alternate form will be provided upon request of one calendar week. Contact Angela Anderson at 425-262-2206 Voice, or 425-388-3700 TDD.

#### Snohomish County Planning Commissioners:

Merle Ash, District 1
Mark James, District 1
Tom Norcott, District 2
Raymond Sheldon, Jr., District 2
Robert Larsen, District 3
Christine Eck, District 3

Tom Campbell, District 4
Neil Pedersen, District 4
Rosanna Brown, District 5
Leah Everett, District 5
Keri Moore, Executive Appointee

#### Commission Staff (from Planning and Development Services (PDS) Department):

Mike McCrary, Commission Secretary Megan Moore, Commission Clerk

#### **EXHIBIT 2.0011**

#### Planning Commission Meeting 07/26/22

Contact Clerk of the Council for recording at 425-388-3494 or

contact.council@snoco.org (Clerk Note: saved in G:\ECAF\Council Approved\2022\22-1149
Ord 22-065\2.0011)



#### SNOHOMISH COUNTY PLANNING COMMISSION

August 10, 2022

Snohomish County Council County Administration Building 3000 Rockefeller Avenue, M/S 609 Everett, WA 98201-4046

SUBJECT: Planning Commission recommendation on proposed code amendments to

Flood Hazard Areas Code Correction

#### **Dear Snohomish County Council:**

On behalf of the Snohomish County Planning Commission, I am forwarding our recommendation to amend Snohomish County Code (SCC) 30.65.220 relating to flood hazard areas. The Planning Commission had a briefing on this topic on June 28, 2022 and conducted a public hearing on July 26, 2022.

The proposed code amendments would correct an error in a 2020 Ordinance, code that allowed single-family residences located within floodways to do repairs or improvements that did not increase the ground floor area and were not substantial improvements was stricken. Since this code was removed, residential homeowners are unable to do necessary home repairs and reconstruction when their homes are located within floodways. The proposed code amendment would re-insert the stricken code while maintaining the intent of Ordinance No. 20-029 within Title 30 chapters and complying with the National Flood Insurance Program (NFIP).

There were no written comments received by the Planning Commission from the public prior to the July 26th hearing, and no members of the public commented at the public hearing.

#### PLANNING COMMISSION RECOMMENDATION

At the July 26, 2022 Planning Commission meeting, Commissioner Norcott made a motion, seconded by Commissioner Campbell, recommending APPROVAL of the proposed code amendments relating to Flood Hazard Areas Code Correction as submitted by staff.

#### Vote (Amendment):

10 in favor (Ash, Brown, Campbell, Eck, Everett, James, Larsen, Norcott, Pederson, Sheldon) 0 opposed 0 abstentions

#### Amendment passed

This recommendation was made following the close of the public hearing and after due consideration of information presented and is based on the findings and conclusions presented in the May 31, 2022 staff report, with which the Commission concurred.

During the deliberations, there were questions from the commissioners about defining substantial development, farmhouse exemptions, allowable improvements, and the level of impact due to the oversight in the 2020 Flood Maps ordinance.

Flood Hazard Improvements

Index # - File Name:

Planning Commission Recognition Letter Code Amendments to Chapter 30.65 SCC August 5, 2022

Respectfully submitted,



SNOHOMISH COUNTY PLANNING COMMISSION Robert Larsen, Chairman

cc: Dave Somers, Snohomish County Executive
Mike McCrary, Director, Planning and Development Services