# SNOHOMISH COUNTY COUNCIL PUBLIC HEARING PACKET

ORDINANCE 22-019 APPROVING AND AUTHORIZING THE SNOHOMISH

COUNTY EXECUTIVE TO SIGN A MEMORANDUM OF UNDERSTANDING BETWEEN THE WASHINGTON STATE PATROL, EVERETT POLICE DEPARTMENT, SNOHOMISH COUNTY SHERIFF'S OFFICE AND KITSAP COUNTY SHERIFF'S OFFICE TO PARTICIPATE IN THE

WSP INTERAGENCY BOMB SQUAD

ECAF: 2022-0377

Date/Time: Wednesday, May 18, 2022, at 10:30 a.m.

Staff Person: Heidi Beazizo

DPA: Lyndsey Downs

#### **EXHIBIT LIST**

#### Click on Exhibit # to view document.

Exhibit #	Date	Exhibit Description
1	4/18/22	Council Staff Report
2	4/11/22	ECAF
3	4/11/22	Ordinance Introduction Slip Signed

1	SNOHOMISH COUNTY COUNCIL
2	Snohomish County, Washington
3	ORDINANCE NO. 22-019
4 5	ORDINANCE NO. 22-019
<i>5</i>	
7	APPROVING AND AUTHORIZING THE SNOHOMISH COUNTY EXECUTIVE
8	TO SIGN A MEMORANDUM OF UNDERSTANDING BETWEEN THE WASHINGTON
9	STATE PATROL, EVERETT POLICE DEPARTMENT, SNOHOMISH COUNTY
10	SHERIFF'S OFFICE AND KITSAP COUNTY SHERIFF'S OFFICE TO
11	PARTICIPATE IN THE WSP INTERAGENCY BOMB SQUAD
12	TAIRTION ATE IN THE WOL INTERVIOLITOT BOWN GOAR
13	WHEREAS, the Washington State Patrol has created, and is the lead agency for,
14	the Washington State Patrol ("WSP") Interagency Bomb Squad; and
15	3 ,
16	WHEREAS, the County, through its Sheriff's Office, wishes to participate as a
17	member of the WSP Interagency Bomb Squad; and
18	
19	WHEREAS, the County and other participating jurisdictions have negotiated the
20	terms of an agreement, attached to this ordinance as Exhibit A; and
21	
22	WHEREAS, this cooperative agreement is authorized by the Interlocal
23	Cooperation Act, chapter 39.34 RCW; and
24	MATERIA O 1 O 1 O 11 II II I I I O 1000 (
25	WHEREAS, the County Council held a public hearing on April, 2022, to
26	consider approving and authorizing the County Executive to sign the agreement on the
27	County's behalf;
28 29	NOW, THEREFORE, BE IT ORDAINED:
30	NOW, ITIERE ONE, BE IT ONDAINED.
31	Section 1. The County Council hereby adopts the foregoing recitals as findings
32	of fact and conclusions as if set forth in full herein.
33	or fact and contractoric do it cot for at in fair florour.
34	Section 2. The County Council approves and authorizes the County Executive to
35	sign the Memorandum of Understanding Between the Washington State Patrol, Everett
36	Police Department, Snohomish County Sheriff's Office and the Kitsap County Sheriff's
37	Office, attached hereto as Exhibit A.
38	
39	
40	PASSED this day of, 2022.
41	
42	
43	
4.4	

	SNOHOMISH COUNTY COUNCIL Snohomish County, Washington
	Council Chair
ATTEST:	
Asst. Clerk of the Council	
( ) APPROVED	
( ) EMERGENCY	
( ) VETOED	
	DATE:
	County Executive
ATTEST:	
Annual 4- 6-	
Approved as to form only:	
<u>Lyndsey M. Downs</u> 4/5/22 Deputy Prosecuting Attorney	

# MEMORANDUM OF UNDERSTANDING between WASHINGTON STATE PATROL, EVERETT POLICE DEPARTMENT, SNOHOMISH COUNTY SHERIFF'S OFFICE, and KITSAP COUNTY SHERIFF'S OFFICE

THIS AGREEMENT, pursuant to Chapter 39.34 RCW (Interlocal Cooperation Act) and Chapter 10.93 RCW (Washington Mutual Aid Peace Officers Power Act), is made and entered into by and between the Parties: the Washington State Patrol, Homeland Security Division, 1519 Alaskan Way South, Seattle, WA. 98134, hereinafter referred to as "WSP;" the Everett Police Department, 3002 Wetmore Avenue, Everett, WA 98201, hereinafter referred to as "EPD;" the Snohomish County Sheriff's Office, 3000 Rockefeller Avenue, Everett, WA 98201, hereinafter referred to as "SCSO;" and the Kitsap County on behalf of the Kitsap County Sheriff's Office, 614 Division MS-37, Port Orchard, WA 98366, hereinafter referred to as "KCSO." All collectively referred to as the "Parties" and individually as "Party."

IT IS THE PURPOSE OF THIS AGREEMENT to establish a partnership, hereinafter referred to as the WSP Interagency Bomb Squad, to combine the resources of the WSP, EPD, SCSO, and KCSO and better coordinate activities to provide a service to the citizens of the State of Washington.

#### A. PERIOD OF PERFORMANCE

This Agreement shall commence on the date of final signature, and shall remain in effect for a period of five (5) years from the date of final signature.

## IT IS, THEREFORE, MUTUALLY AGREED THAT: "THE DESCRIPTION OF THE PROPERTY OF TH

## B. STATEMENT OF WORK Considered and being an of being an administration of being and an analysis of the state of the state

#### WSP RESPONSIBILITIES:

- WSP shall assign WSP employees to the role of Executive Management and Bomb Squad Commander for statewide purposes. WSP shall assign WSP employees as Regional Bomb Team Leaders to provide a standardized approach to WSP Interagency Bomb Squad management, training, and equipment.
- 2. WSP will determine the allocation of authorized bomb technician positions within the WSP Interagency Bomb Squad.
- 3. WSP shall provide necessary equipment as defined by the National Bomb Squad Commanders Advisory Board (NBSCAB) and FBI Hazardous Devices School (HDS) which shall include the following:
  - a. A dedicated bomb response vehicle for transporting team members and equipment;
  - b. Full coverage bomb suits compatible with self-contained breathing apparatus (SCBA) and chemical protective suits;
  - c. Portable X-ray system (digital X-ray system with mosaic capability);
  - d. Standard disruptor and explosives;
  - e. A general service bomb response robot:
  - f. Rigging equipment; and
  - g. Access to an approved explosives storage magazine.

This equipment will be acquired by, and remain the property of, the WSP who shall be responsible for maintenance or replacement. Vehicles and trailers may be labeled to reflect their status as WSP Interagency Bomb Squad equipment and, with approval from affected agency and WSP Executive Management, may include departmental interagency markings to highlight interagency partnership.

4. WSP will provide quarterly training reports to all technicians and their agency supervisors/command staff and a semi-annual summary of the regions bomb calls.

#### MUTUAL RESPONSIBILITIES:

- 5. The WSP is recognized by the FBI as the lead agency for each WSP Interagency Bomb Team. In that role, WSP is the main liaison with the FBI, NBSCAB, and HDS. WSP has operational and administrative oversight for the WSP Interagency Bomb Squad with concurrence from the WSP, EPD, SCSO, and KCSO as part of the Interagency Oversight Committee described below in section C, Agreement Management. WSP shall administer this oversight in accordance with the most current version of the NBSCAB's National Guidelines for Bomb Squads.
- 6. The Parties retain complete authority and responsibility for their respective employees. The WSP's position as lead agency in no way authorizes the WSP to assign EPD, SCSO, or KCSO employees to tasks without the full agreement from EPD, SCSO, or KCSO.
- 7. The Parties will jointly agree upon an operational schedule that will result in at least two certified Bomb Technicians responding to WSP Interagency Bomb Squad calls at all times in their primary response region. The Parties understand that WSP Interagency Bomb Squad members may be called upon to respond to locations throughout Washington.
- 8. Each Party entering into this Agreement shall designate one command level representative to serve on the Oversight Committee as described in Section C, Agreement Management, and act as a point of contact.
- 9. The Parties' employees assigned to the WSP Interagency Bomb Squad shall perform their duties in accordance with the WSP Homeland Security Division Interagency Bomb Squad Manual, which shall be cooperatively developed, reviewed, and approved by the Oversight Committee.
- 10. Each certified Bomb Technician assigned to the WSP Interagency Bomb Squad shall have their own specialized clothing and equipment which shall be purchased by and remain the property of their employing agency. Required personal protective equipment, as defined by the National Bomb Squad Commanders Advisory Board (NBSCAB) as minimum safety equipment for bomb squad accreditation, shall include the following:
  - -Ballistic Helmet, per certified technician
  - -Tactical Vest, per certified technician
- 11. The Parties agree that the cost of individual equipment and clothing for WSP Interagency Bomb Squad members, including storage and maintenance costs, is borne by the Party providing the equipment. The Parties agree not to claim or seek reimbursement for equipment and clothing provided by a Party to WSP Interagency Bomb Squad members.
- 12. The Parties' employees shall perform the services and functions described in this Agreement as part of their regular employment for their employing agency. No Party shall make a claim against another Party for services and functions performed by that Party's employees.
- 13. This Agreement does not transfer title or ownership of any property supplied to the WSP Interagency Bomb Squad under this Agreement. The Parties supplying property under this Agreement shall retain ownership of such property, unless a separate hand receipt or interagency agreement is entered into specifically for that purpose.
- 14. Each employee assigned to the WSP Interagency Bomb Squad must successfully complete: National Incident Management System courses ICS-100, ICS-200, IS-700, IS-800, Hazmat Technician certification that meets requirements set forth in 29 CFR 1910.120(q)(6)(iii), and the FBI Hazardous Devices School (HDS) Technician Certification Course at Redstone Arsenal in Huntsville, Alabama. A Party is responsible for all costs associated with their employee's initial certification, recertification, and on-going training requirements not reimbursed by the FBI.

- 15. Each certified Bomb Technician assigned to the WSP Interagency Bomb Squad must successfully maintain FBI Bomb Technician certification by completing the Hazardous Devices School (HDS) refresher training every three (3) years.
- 16. Each certified Bomb Technician assigned to the WSP Interagency Bomb Squad must complete a minimum of 288 hours per year of practical exercise/training at the unit level for sustainment of basic skills. Equipment maintenance performed and incident responses shall not be recognized as training. Of the 288 hours, it is highly recommended that 40-hours of external explosive related training, seminar, exercise, symposium, or conference be attended annually.
- 17. Each certified Bomb Technician assigned to the WSP Interagency Bomb Squad shall be responsible for accurate and timely submissions of training records and response activities in the Bomb Arson Tracking System (BATS).

#### C. AGREEMENT MANAGEMENT

The work described herein shall be performed under the coordination of command level representatives of the Parties which will make up the Interagency Oversight Committee. The representatives shall provide assistance and guidance to the Parties necessary for the performance of this Agreement. These representatives shall meet as necessary to discuss WSP Interagency Bomb Squad operation and administration.

#### Agency Contact Info:

#### Washington State Patrol – Division Commander

Name: Captain Christina Martin Martin

Email: Christina.Martin@wsp.wa.gov

Cell: 360-480-2601

#### WSP Bomb Squad Coordinator

Cell 509-750-4560

#### **WSP Bomb Squad Commander**

Name: Trooper Cliff Pratt

Email: Clifford.Pratt@wsp.wa.gov

Cell: 425-864-5621

#### **Everett Police Department**

Name: Captain Rod Sniffen
Email: rsniffen@everettwa.gov

Cell: 425-754-6701

#### **Snohomish County Sheriff's Office**

Name: Bureau Chief Mark Richardson
Email: Mark.richardson@snoco.org

Cell: 425-388-3467

#### Kitsap County Sheriff's Office

Name: Lieutenant Will Sapp
Email: wsapp@co.kitsap.wa.us

Cell: 360-265-4302

#### D. GENERAL TERMS AND CONDITIONS

Agreement Alterations and Amendments. The Parties may mutually amend this Agreement. Such amendments shall not be binding unless they are in writing and signed by personnel authorized to bind each Party.

**Assignment.** The work to be provided under this Agreement, and any claim arising thereunder, is not assignable or delegable by any Party in whole or in part, without the express written consent of the other Parties.

**Compliance with Civil Rights Laws.** During the period of performance for this Agreement, the Parties shall comply with all federal and state nondiscrimination laws.

**Disputes.** In the event that a dispute arises under this Agreement, it shall be determined by a Dispute Board in the following manner: The Chief of WSP shall appoint a member to the Dispute Board. Each Party shall appoint a member to the Dispute Board. The Chief of WSP and each Party shall jointly appoint a member to the Dispute Board. The Dispute Board shall evaluate the dispute and make a determination of the dispute. The determination of the Dispute Board shall be final and binding to all Parties to this Agreement.

**In Consideration Whereof.** Except as otherwise agreed by the Parties hereto in individual cases, no compensation shall be paid by any Party for any assistance by one Party to the other pursuant to this Agreement

**Indemnification.** Each Party agrees to hold harmless, defend, and indemnify the other Parties in any action or claims resulting from the acts or omissions of the employees of that Party including all costs of defense including attorney's fees.

**Independent Capacity.** The employees or agents of each Party who are engaged in the performance of this Agreement shall continue to be employees or agents of that Party and shall not be considered for any purpose to be employees or agents of the other Party.

Inspection; Maintenance of Records. During the term of this Agreement and for six years following termination or expiration of this Agreement, each Party shall maintain records sufficient to document (i) performance of all acts required by statute, regulation, rule, or this Agreement; (ii) substantiate the Party's statement of its organization's structure, tax status, capabilities and performance; and (iii) demonstrate accounting procedures, practices and records which sufficiently and properly document the Party's invoices to WSP and all expenditures made by each Party to perform as required by this Agreement.

**Order of Precedence**. In the event of any inconsistency in the terms of this Agreement, or between its terms and any applicable statute or rule the inconsistency shall be resolved by giving precedence in the following order to:

Applicable federal and state law, regulations and rules; Special Terms and Conditions contained in the Statement of Work; General Terms and Conditions contained in this Agreement Any other provision of this Agreement; and Any document incorporated by reference.

**Personnel.** WSP officers performing work under the terms of this Agreement shall be under the direct command and control of the Chief of WSP or designee, and shall perform duties required under this Agreement in a manner consistent with WSP policy and regulations, and applicable federal, state and local laws. The assignment of WSP personnel under this Agreement shall be at the discretion of the Chief of WSP or designee.

**Rights in Data.** Unless otherwise provided, data which originates from this Agreement shall be "works for hire" as defined by the U.S. Copyright Act of 1976 and shall be owned by WSP. Data shall include, but not be limited to, reports, documents, pamphlets, advertisements, books,

magazines, surveys, studies, computer programs, films, tapes, and/or sound reproductions.

Ownership includes the right to copyrights, patent, register, and the ability to transfer these rights.

**Savings.** In the event that funds WSP relied upon to establish this Agreement are withdrawn, reduced or limited, or if additional or modified conditions are placed on such funding, WSP may immediately terminate this Agreement by providing written notice to the Parties. This termination shall be effective on the date specified in the notice of termination.

**Severability.** If any provision of this Agreement or any provision of any document incorporated by reference shall be held invalid, such invalidity shall not affect the other provisions of this Agreement which can be given effect without the invalid provision, if such remainder conforms to the requirements of applicable law and the fundamental purpose of this Agreement, and to this end the provisions of this Agreement are declared to be severable.

**Termination.** Any Party may withdraw from this Agreement upon thirty (30) days' notice in writing, given to each of the other Parties. Regardless of withdrawal, the terms of this Agreement shall remain in effect to all remaining parties and apply in any situation where one signing agency is then receiving resources and/or services from any other participating agency or agencies. No withdrawal of a Party or multiple Parties will terminate the agreement unless no more Parties remain.

**Waiver.** A failure by any Party to exercise its rights under this Agreement shall not preclude that Party from subsequent exercise of such rights and shall not constitute a waiver of any other rights under this Agreement unless stated to be such in writing and signed by an authorized representative of the Party and attached to the original Agreement.

Contracts involving immigration enforcement. Under Washington law, the WSP and its personnel are generally prohibited from enforcing federal immigration law. See RCW 10.93.160. Neither WSP nor any of its employees may contract in any way to provide civil immigration enforcement assistance. The purpose of this addendum is to make clear that the parties interpret the attached agreement as consistent with the Washington law, including RCW 10.93.160, in that WSP and its personnel shall not engage in any acts proscribed by Washington law.

Consistent with RCW 10.93.160 and Washington Executive Order 17-01, the Parties agree not to use or share any information obtained from the WSP, its systems, or its personnel, with any third parties to support or engage in civil immigration enforcement activities.

All writings contained herein. This Agreement contains all the terms and conditions agreed upon by the Parties. No other understandings, oral or otherwise, regarding the subject matter of this Agreement shall be deemed to exist or to bind any of the parties hereto.

**Filing Requirements.** Executed copies of this Agreement shall be filed with the appropriate parties or posted on the internet or each agency's website in accordance with RCW 39.34.040.

IN WITNESS WHEREOF, the parties have executed this Agreement.

WASHINGTON STATE PATROL		CITY OF EVERETT	
John R. Batiste, Chief	Date	Signature	Date
		. "	
SNOHOMISH COUNTY SHERIFF	'S OFFICE	Name and Title	
<u>. Januaria (h</u>	<u></u>		
Signature	Date	KITSAP COUNTY SH	ERIFF'S OFFICE
Name and Title		Signature	Date
APPROVED AS TO FORM		Name and Title	
	· ·		
Assistant Attorney General	Date		
Approved as to form			
Anolly M. Dow	3/21/22		
Snohomish County, WA			



SNOHOMISH COUNTY COUNCIL

EXHIBIT # 1

Snohomish County Council FILE ORD 22-019

Committee: LJHS Analyst: Heidi Beazizo

**ECAF: 22**-0377

**Proposal:** Ord. 22-019 **Date: April 18, 2022** 

#### **Consideration**

The Executive's Office requests Council consider approving proposed Ordinance 22-019 which would approve and authorize an Interlocal Agreement for Snohomish County Sheriff Office's participation in the Washington State Patrol (WSP) Interagency Bomb Squad.

#### **Background**

Snohomish County Sheriff's Office (SCSO) has participated in the WSP Interagency Bomb Squad for many years. Upon review of the prior expiring agreement, it was determined that the agreement constituted an Interlocal Agreement, necessitating Council consideration.

Continued participation in the WSP Interagency Bomb Squad, along with Kitsap County Sheriff's Office (KCSO) and the Everett Police Department (EPD), is desired.

#### **Current Proposal**

*Scope:* Ordinance 22-019 approves the continued participation of SCSO in an interagency agreement with WSP, KCSO and EPD in the WSP Interagency Bomb Squad.

WSP employees act as the Executive Manager and Bomb Squad Commander as well as the Bomb Squad Supervisor. Additionally, WSP determines the allocation of authorized bomb technician positions and provides the necessary equipment to all participating agency employees. WSP also provides quarterly training reports to all technicians and agency supervisors/command staff and a semi-annual summary to the regions bomb calls.

The parties jointly agree on an operational schedule that will result in at least two certified bomb technicians responding to calls at all times in the primary response region. Each party will also designate one command level representative to serve on the Oversight Committee.

The ILA also details required training by bomb technicians as well as continuing education of a minimum of 288 hours per year of practical exercise/training at the unit level.

There are no significant changes from prior agreements.

*Duration:* Five years from date of execution. Termination allowed with thirty (30) days written notice.

Fiscal Implications: N/A

**2022 Budget:** N/A

Future Budget Impacts: N/A

Handling: NORMAL

Approved-as-to-form: YES

**Risk Management:** FYI provided

**Executive Recommendation:** APPROVE

Attachments: NONE

Amendments: NONE

Analysis: As an ILA, RCW 39.34.030(2) requires Council consideration.

<u>Request:</u> Move Ordinance to GLS on May  $4^{th}$  to set time and date for a public hearing of May  $18^{th}$  at 10:30 AM.

Following the receipt of public at the Public Hearing, request Council consider taking action.



#### **Snohomish County Council**

SNOHOMISH COUNTY COUNCIL

EXHIBIT # 2

Legislation Text

FILE ORD 22-019

File #: 2022-0377, Version: 1		

#### **Executive/Council Action Form (ECAF)**

#### ITEM TITLE:

Ordinance 22-019, approving and authorizing the Snohomish County Executive to sign a Memorandum of Understanding between the Washington State Patrol, Everett Police Department, Snohomish County Sheriff's Office, and Kitsap County Sheriff's Office to participate in the WSP Interagency Bomb Squad

**DEPARTMENT:** Sheriff's Office

**ORIGINATOR:** Chief Norm Link

**EXECUTIVE RECOMMENDATION:** Approve - Ken Klein

PURPOSE: Confirm SCSO partnership within Interagency Bomb Squad

**BACKGROUND:** The Snohomish County Sheriff's Office has been a continuous participant in the WSP Interagency Bomb Squad for many years. This memorandum of understanding (MOU) continues and reaffirms that commitment to participate in the WSP Interagency Bomb Squad. This MOU establishes operational oversight of the unit by WSP and allows for sharing of resources and responses to bomb calls by the Snohomish County Sheriff's Office, Washington State Patrol, Everett Police Department, and Kitsap County Sheriff's Office.

#### **FISCAL IMPLICATIONS:**

<b>EXPEND</b> : FUND, AGY, ORG, ACTY, OBJ, AU	CURRENT YR	2ND YR	1ST 6 YRS
	\$0		
TOTAL	\$0		
REVENUE: FUND, AGY, ORG, REV, SOURCE	CURRENT YR	2ND YR	1ST 6 YRS

REVENUE. FUND, AGY, ORG, REV, SOURCE	CORRENT TR	ZNDTK	1310163
TOTAL			

**DEPARTMENT FISCAL IMPACT NOTES:** No fiscal impact.

File #: 2022-0377, Version: 1				
CONTRACT INFOR	RMATION:			
ORIGINAL	CONTRACT#	AMOUNT		
AMENDMENT	CONTRACT#	AMOUNT		
Contract Period	OTABT OF	END		
ORIGINAL	START Signing	END		
AMENDMENT	START	END		

**OTHER DEPARTMENTAL REVIEW/COMMENTS:** This MOU and attached ordinance has been reviewed and approved as to form by Civil DPA Lyndsey Downs. Reviewed/approved by Finance.

#### ECAF NO.: ECAF RECEIVED:

# ORDINANCE SNOHOMISH COUNTY COUNCIL INTRODUCTION SLIP EXHIBIT # 3 \_\_\_\_

		EXHIB	11#3
TO: Clerk of the Council		FILE_	ORD 22-019
TITLE OF PROPOSED OR	.DINANCE:		
~~~~~~~~~~	Jared Me	ad	
~~~~~~~~~~~~~~~~~~	Councilmember	~~~~~~	Date
Clerk's Action:	Proposed	Ordinance No	)
Assigned to:		Date:_	
STANDIN	NG COMMITTEE RECOM	MENDATIO	ON FORM
On	, the Committee considered the	e item and by	Consensus /
	— ays, made the following recomm		
Move to Council	to schedule public hearing		
<b>Public Hearing</b>	Dateat		
Move to Council	as amended to schedule public h	earing	
Move to Council	with no recommendation		
This item should/	should not be placed on	the Consent	A genda
	ed for routine items that do not requ		
This itemshould/_	should not be placed on the	he Administr	ative Matters Agen
	enda may be used for routine action		
	Gared Mea	d	
	<u>Jared Mea</u> Committee Chai	r	