

Committee: Planning & Community Development Analyst: Ryan Countryman

ECAF: 2022-0406, + others in Exhibit A

Proposal: Spring 2022 Open Space Applications **Date:** April 19, 2022

Consideration:

The Spring 2022 batch of open space taxation applications includes fifteen applications. Eleven of the fifteen transmitted applications are requests for transfer from Open Space – Farm & Agriculture (OSFA) to Open Space General – Farm and Agriculture Conservation (OSG-FAC). Four applications are requesting the Open Space General (OSG) classification. Requests would add 29.29 acres to the Open Space Program and would reclassify 257.31 acres already existing within the program.

Background

The Washington State Legislature passed the Open Space Taxation Act in 1970 to support the maintenance, preservation, conservation, and overall existence of open space lands for agriculture, forestry, natural resources, and scenic beauty.

Applications for enrollment into or reclassification within the county's open space taxation program are submitted to the Assessor's Office then forwarded to the County Council and referred to the department of Planning & Development Services for a recommendation and referral back to the council. The Clerk of the Council will prepare a draft motion for approval of those applications that are advanced to a public hearing.

The act allows property owners to have certain agricultural, forest, and open space lands valued at their current use for property taxation purposes rather than at their highest and best use (e.g., as developable residential land) as is typically the case with property assessments. This reduction in assessed value reduces the annual property tax bill for properties enrolled in the program, providing an incentive for the landowner to keep the land as open space. The forgone property tax obligations are shifted to other property owners within a given taxing district.

State law (RCW 80.34) provides a process for property owners to apply into the program, identifies the county council as the determining body for applications, and provides considerations for making the decision. Snohomish County Code (SCC 4.28) provides additional procedures, criteria, and standards. The granting or denial of the application is a legislative determination that is reviewable only for arbitrary and

capricious actions. RCW 84.34.037 requires the council to consider the following when deciding on an application:

- The resulting revenue loss or tax shift;
- Whether it will conserve valuable resources and provide public benefit;
- · Whether it will preserve agricultural land; and
- Other benefits of preserving the current use of the property.

Chapter 4.28 SCC provides additional policies, considerations, and criteria for council review of open space applications within Snohomish County.

The Assessor's Office and Planning and Development Services jointly process applications to enroll in the open space taxation program or change classification and forward them to the County Council.

Analysis

Very little tax shift will result from the Spring 2022 open space applications because nearly all of acreage involved is transferring from one classification to another (meaning that they already have reduced taxes and that the tax shift occurred previously).

The PDS recommendations detailed in Exhibit A (taken from an April 19, 2022, memo from PDS) do not always recommend placing the full acreage requested in open space tax status. This is because PDS has reviewed the requests on a case-by-case basis and found that some portions of certain sites did not meet the full criteria, for example by having buildings or other n

As recommended by PDS, this batch of open space application will conserve valuable resources and agricultural land for the public benefit.

Current Proposal

Consideration of 15 open space tax applications and potential direction to the Clerk to prepare a motion approving the recommendations made by PDS.

<u>Fiscal Impacts:</u> No impact to county revenues or expenditures.

Executive Recommendation: Approve as recommended by PDS

<u>Attachment:</u> Summary table from PDS recommendation packet

Request: Move to General Legislative Session April 27 to set time and date for a public hearing.

Exhibit A: Summary Table from PDS Recommendation Packet

Open Space General Spring 2022 Summary Table – PDS Staff Recommendations to the Snohomish County Council

| Appl. # | Applicant | Tax Parcel #(s) | Total Requested Acreage | Classification Requested | Recommendation | ECAF# | Basis for Recommendation (SCC 4.28.040) |
|---------|-----------------------|--|-------------------------|---|------------------------|---------|--|
| 3223 | Coleman | 28062900402200 | 10.00 | Classify as OSG | APPROVE 7.9 acres | 22-0262 | Criterion (14) - Wetland areas of at least one-fourth acre in size. Associated wetland buffers may also be included. The wetland buffer width may be increased from the standard wetland buffer listed in SCC 30.62A.320 Table 2b due to topographic, vegetative or wildlife habitat features which would logically suggest a wider buffer. |
| 3225 | Stillaguamish Tribe | 32061400100100 32061100400900 | .49 | Classify as OSG | APPROVE .49 acres | | Criterion (3) – Areas which have plant or animal species which are considered rare, sensitive, threatened or endangered by an authority recognized by the |
| | | 32061200301400 32061200301300 32061300200300 | 20.00 | Transfer from DFL to OSG | APPROVE 20.00 acres | 21-1124 | |
| | | 32061300200200 32061300200500 32061300100400 | 122.92 | Transfer from OSFA to OSG APPROVE 122.92 acres | | county. | |
| 3226 | Kuhnehenn /Burnham | 32091700100900 | 9.23 | Transfer from OSFA to OSG - FAC | APPROVE 9.23 acres | 21-1023 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| 3227 | Evergreen Trust | 31062100200300 | 19.42 | Transfer from OSFA to OSG -FAC | APPROVE 19.42 acres | 21-1026 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| 3228 | Allen | 32061200301800 | 15.47 | Transfer from OSFA to OSG -FAC | APPROVE 15.47 acres | 21-1025 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| 3229 | Shelton | 32061600300800 | 9.00 | Transfer from OSFA to OSG - FAC | APPROVE 9.00 acres | 21-1003 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| 3230 | Weingarden | 28062300400100 | 9.7 | Classify as OSG | APPROVE 8.7 acres | 21-1001 | Criterion (11)(d) – Areas which contain features of unique historic, cultural or educational values which are open to the public's use, free of charge or at reasonable, customary rates- where there are historic or archeological features on the site of at least 50 years of age, which would have value to future generations due to the uncommon nature of rare representation of the past times and events. |

| 3231 | Maslin | 27072800400500 | 5.00 | Classify as OSG | APPROVE 1.25 acres | 21-1102 | Criterion (19) – Areas which are protective buffers as required by development regulations implementing the Growth Management Act. |
|--------|-----------|----------------------------------|--------------|---------------------------------|------------------------|---------|---|
| 3232 | Barker | 32062100100100 32061600400500 | 5.8 | Transfer from OSFA to OSG - FAC | APPROVE 5.8 acres | 21-1090 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| 3233 | Hambleton | 28083100300100 28083100301600 | 10.95 | Classify as OSG | APPROVE 10.95 acres | 21-0998 | Criterion (6) - Undeveloped, natural areas adjacent to water bodies which come under the jurisdiction of the state Shoreline Management Act and are designated by the Snohomish County Shoreline Management Program. Criterion (14) - Wetland areas of at least one-fourth acre in size. Associated wetland buffers may also be included. The wetland buffer width may be increased from the standard wetland buffer listed in SCC 30.62A.320 Table 2b due to topographic, vegetative or wildlife habitat features which would logically suggest a wider buffer. |
| 3234 | McNamee | 29060300301600 | 19.90 | Transfer from OSFA to OSG - FAC | APPROVE 19.90 acres | 21-1024 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| 3235 | P. Jones | 28061000102400 | 6.00 | Transfer from OSFA to OSG | APPROVE 6.00 acres | 21-1110 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| 3236 | K. Jones | 28061000102600 28061000102700 | 12.00 | Transfer from OSFA to OSG | APPROVE 12.00 acres | 21-1108 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| 3237 | Ronhaar | 31060400403700 | 4.47 | Transfer from OSFA to OSG - FAC | APPROVE 4.47 acres | 21-1121 | Criterion (20)(b) – Land that is traditional farmland that is not classified under chapter 84.33 or 84.34, that has not been irrevocably devoted to a use inconsistent with agricultural uses, and that has a high potential for returning to commercial agriculture. |
| 3239 | Ramsey | 32061100101200 | 13.10 | Transfer from OSFA to OSG - FAC | APPROVE 13.10 acres | 22-0153 | Criterion (20)(a) - Land no longer meets the criteria for OS Farm & Ag, and may be reclassified as OSG Farm and Ag Conservation |
| TOTALS | | | 293.45 acres | | 286.60 acres | | |

LEGEND: OSG = Open Space General, OSFA = Open Space Farm and Agriculture, OSG-FAC = Open Space General – Farm and Agriculture Conservation, OST = Open Space Timber, DFL = Designated Forest Land