

Public Works Budget Update October 2023

⁴ Snohomish County





Public Works

- Public Works Mission, Vision, and Values aligned with County
 - PW strives to provide a healthy, connected, safe, resilient and sustainable community for all who live, work or play in Snohomish County.
- Balancing budget to historic cost escalation and lagging revenues
- Growth management, concurrency, and ST2/ST3 focus
- Innovative solutions/CI
 - Cartegraph asset maintenance management expand to enterprise
 - Automated Vehicle Location (AVL) RFP for new system
 - Customer Relationship Management (CRM) implementation
 - Public facing records depository implementation
 - Traffic review with PDS & OPEX
- Title VI Plan implementation and equity & inclusion focus
- Notable facilities improvements:
 - Arlington Operations Center Phase 1
 - Intermodal Facility Property Improvements Phase 1 & 2

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Mission

Our mission is to meet opportunities and needs of Snohomish County's residents efficiently, equitably, creatively, and collaboratively.

- As a provider, we are easy to work with and deliver efficient, quality services.
- As a collaborator, we work with regional partners to expand our effectiveness.
- As a steward, we support natural conservation and economic prosperity through innovation.

We do our work with honesty, transparency, respect, empathy, and teamwork.

Solid Waste Management

Solid Waste, in coordination with many service providers, oversees county programs and facilities for the proper management of garbage, recycling and household hazardous waste.

- Admin, Planning, Finance, Environmental Services, Household Haz Waste
- Operations and Waste Export
- Submitted budget: \$98.5 million and 163 FTEs



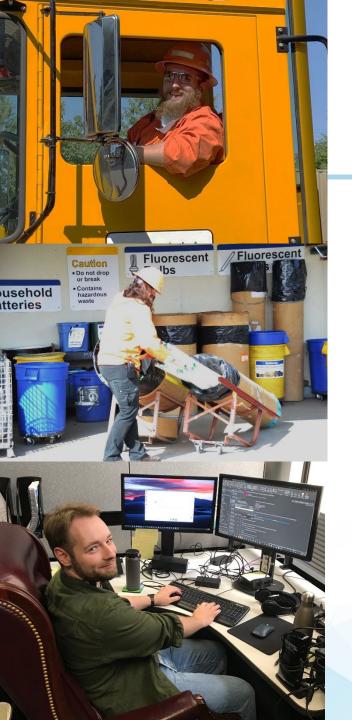


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2024 Budget Questions – Solid Waste

- 1. Please provide a breakdown by: Permanent FTE and Temporary/Project (total FTE, how many are new in 2023, requested in 2024).
- 160 Current FTEs (includes 3 FTEs added in 2023 budget)
- Plus 3 new FTEs in 2024 budget for 163 total FTEs
- 2. Of those positions, how many are filled, actively recruiting, or vacant? What unfunded positions from the 2023 budget are you requesting to fund/fill in 2024?
- All regular positions are funded in 2024 budget
- Currently 4 vacant positions (3%)
 - Historically, vacancies hover around 7%
 - Actively recruiting to fill vacant positions





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2024 Budget Questions – Solid Waste

3. What are your experiences with a hybrid/remote working environment?

- Operations and field staff remain fully operable and report to a SW disposal location
 - Approximately 90% of staff are primarily field/operations
- Administrative and planning staff work various hybrid schedules
 - Approximately 10% of staff are primarily office/hybrid
- 4. Please describe how much CARES/ARPA funds your department has requested or received in 2023 and 2024, and the utilization of those funds.
- \$50k ARPA funds anticipated for workforce development



Expenditures – Solid Waste

Fund	Division/Program	2023 Adopted		2024 Proposed		Change	
402	Debt	\$	820,586	\$	446,258	\$ (374,328)	
402	Capital	\$	6,085,000	\$	16,950,000	\$ 10,865,000	
402	Admin	\$	6,743,839	\$	7,693,266	\$ 949,427	
402	Planning	\$	1,378,936	\$	2,003,546	\$ 624,610	
402	Household Haz Waste	\$	1,410,046	\$	1,575,948	\$ 165,902	
402	Operations	\$	23,213,130	\$	25,586,656	\$ 2,373,526	
402	Waste Export	\$	41,572,526	\$	40,009,955	\$ (1,562,571)	
402	Env Services Section	\$	2,312,140	\$	2,554,892	\$ 242,752	
402	Vactor / Sweepings	\$	1,456,301	\$	1,682,362	\$ 226,061	
402	Total Expense	\$	84,992,504	\$	98,502,883	\$ 13,510,379	



Revenues – Solid Waste

Fund	Funding Source	2023 Adopted	2024 Proposed	Change
402	Waste Disposal (tip fees)	\$ 70,886,890	\$ 70,149,284	\$ (737,606)
402	Other Revenue	\$ 5,158,135	\$ 5,276,222	\$ 118,087
402	Total Revenue	\$ 76,045,025	\$ 75,425,506	\$ (619,519)

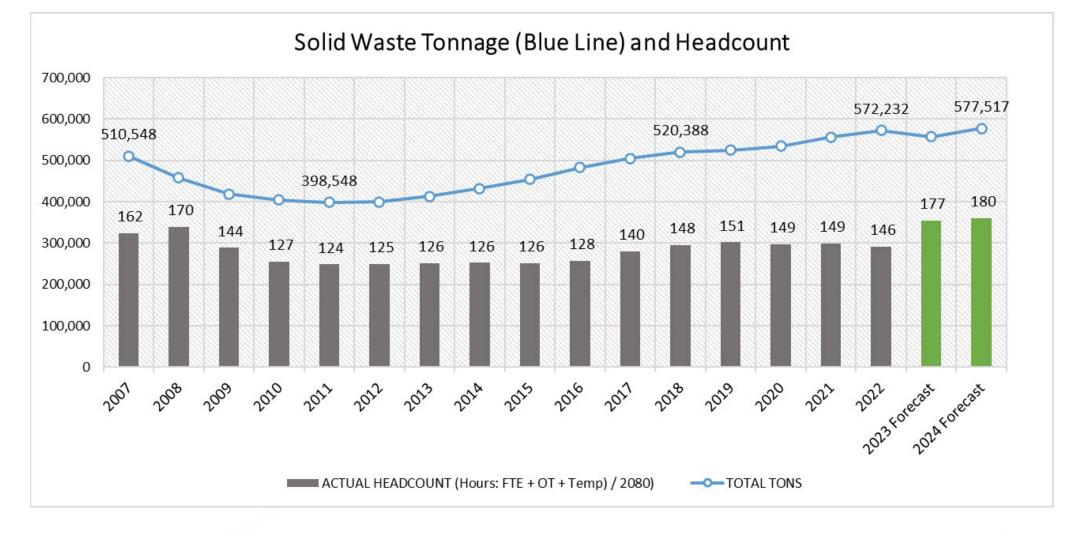
- 2024 Municipal Solid Waste (MSW) tonnage estimated at 577,517 (-3.8% decrease from 2023 budget)
- 2024 Residual Recycling Waste (RRW) tonnage estimated at 145,000 (20.8% increase from 2023 budget)
- 2024 Vactor truck loads estimated at 8,250 (-9.5% decrease from 2023 budget)



Staffing Changes (FTEs) – Solid Waste

Fund	Division/Program	2023 Adopted	2024 Proposed	Change
402	Solid Waste Management	160	163	+3





- Actual time worked (staffing "headcount") finally improving in 2023 (FTEs & Seasonal/Temp)
- Three (+3) new FTEs requested in 2024: brings total budgeted FTEs to 163 (+1.9%)
- Ongoing challenges: difficulty hiring and retaining employees and high overtime





Solid Waste ACP/ 6-Year CIP

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Solid Waste ACP/CIP - Current Year Update

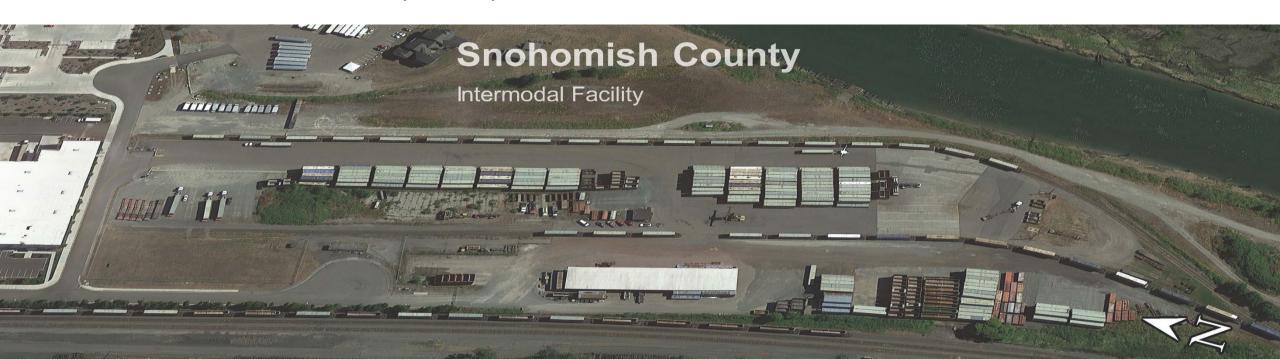
Projects to be completed in 2023:

- ARTS Scale Replacement
- NCRTS Stationary Crane Replacement
- SWRTS Tipping Floor Resurfacing
- Sultan Drop Box Improvements



CIP Questions – ACP (2024) Changes from Prior Year

- Funding for ACP/CIP is from Solid Waste tip fees and dedicated funds for landfill closures
- Total \$16.95M Annual Construction Program (\$11M increase from prior year)
- 2024 Project Highlights:
 - Intermodal Facility Improvements Phase 1 & 2
 - Scale Automation Upgrades
 - ARTS Tipping Floor Repairs
 - SWRTS Scale Replacement
 - Building K Retrofit (Cathcart)
 - NCRTS Leachate System Improvements





Solid Waste – CIP (2024 - 2029) Changes from Prior Year

- Total \$109.3 million 6-year CIP
 - \$18M increase from prior CIP
- <u>2024-2029</u> CIP Highlights:
 - Intermodal Facility Expansion / Improvements
 - Sisco Landfill Closure
 - Dubuque Dropbox Improvements
 - Compactor Replacements
 - NCRTS Transfer Station Replacement



Solid Waste CIP – Resources/Grants

Resources to deliver:

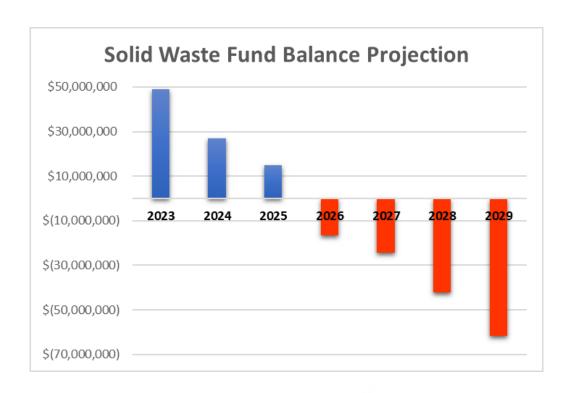
- Funding shortage projected to deliver 6-year CIP needs at current rate levels
- Funding options and strategies to be assessed in 2024 via a comprehensive cost of service and rate design study
- System activity (tons and customer count) are continuously being evaluated to determine future staffing and other resource needs

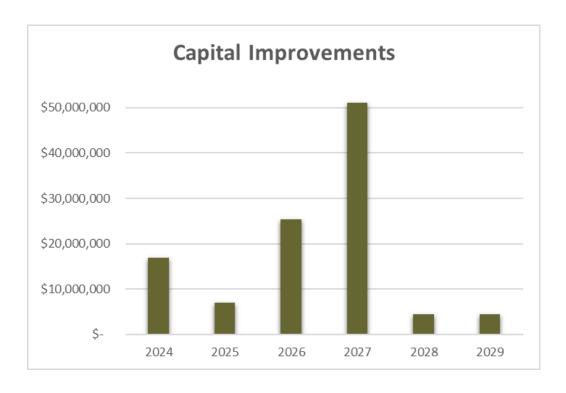
Grants:

- Department of Ecology
 - 2021-2023 Community Litter Cleanup Program grant \$236K
 - 2021-2023 Local Solid Waste Financial Assistance grant \$1.3M



Five Year Outlook - Solid Waste Management





- The Solid Waste fund balance will be spent down year-by-year as waste export expenses grow with the annual CPI escalator and increased spending on needed capital improvements for aging infrastructure
- 2027 includes planned \$51M NCRTS replacement (offset by bond issuance)



Solid Waste CIP – Comprehensive Plan Progress

The County's Comprehensive Solid and Hazardous Waste Management Plan:

- 2021-2026 update of the plan is completed and has been adopted by all partner cities/towns and by the Department of Ecology
- The plan was approved by County Council through motion number 23-127 on April 12, 2023
- Elements of the Solid and Hazardous Waste
 Management Plan were integrated in the Countywide Comprehensive Plan













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Admin Operations

- Director/County Engineer
- Contract Administration
- Budget/Fiscal
- Technology/Public Records
- HR/Payroll
- Special Projects
- Transfer out/SWM Fees
- Debt payments
- \$42M (36.5 FTE)

Road Fund \$161M Budget (410 FTEs)

Transportation & Environmental Services

- Project Planning/Programming
- Environmental Permitting
- Public Involvement
- Traffic Operations
- \$14M (72 FTE)

Road Maintenance

- Pavement Preservation
- Road Signs/Markings
- Bridges
- Drainage/NPDES
- Routine Maintenance
- \$47M (184.5 FTE)

Engineering Services

- Design
- Survey
- Right Of Way
- Geotech
- Construction
- \$59M (117 FTE)





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2024 Budget Questions – County Road

- 1. Please provide a breakdown by: Permanent FTE and Temporary/Project (total FTE, how many are new in 2023, requested in 2024).
- 410 current FTEs (includes 8 FTEs added in 2023 budget)
- No new FTEs or project positions requested in 2024 budget
- 2. Of those positions, how many are filled, actively recruiting, or vacant? What unfunded positions from the 2023 budget are you requesting to fund/fill in 2024?
- All regular positions are funded in 2024 budget
- Currently 43 vacant positions (10%)
 - Historically, vacancies hover around 10%
 - Actively recruit to fill vacant positions





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2024 Budget Questions – County Road

3. What are your experiences with a hybrid/remote working environment?

- Operations and field staff remain fully operable
 - Approximately 56% of staff are primarily field/operations
- Launched Public Works hybrid work program in 2023 for eligible positions
 - Reduced office space footprint and consolidated space
 - Office staff in-office minimum of one day per week
 - Certain positions and new hires require more days in-office
 - Currently assessing future business needs and best balance
- 4. Please describe how much CARES/ARPA funds your department has requested or received in 2023 and 2024, and the utilization of those funds.
- \$50k ARPA funds anticipated for workforce development



Expenditures – County Road Fund

Fund	Division/Program	2023 Adopted	2024 Proposed	Change
102	Admin Operations	\$ 39,885,506	\$ 42,090,507	\$ 2,205,001
102	Transp. & Environ. Services	\$ 13,853,982	\$ 14,120,757	\$ 266,775
102	Engineering Services	\$ 50,619,386	\$ 58,667,741	\$ 8,048,355
102	Road Maintenance	\$ 43,469,871	\$ 46,530,468	\$ 3,060,597
	Road Fund Total	\$ 147,828,745	\$ 161,409,473	\$ 13,580,728

^{*}Budget increase supported by one-time revenues in 2024 (grants, PWTFL, property sales)



Revenues – County Road Fund

Fund	Funding Source	2023 Adopted	2024 Proposed	Change
102	County Road Levy	\$ 73,000,000	\$ 74,500,000*	\$ 1,500,000
102	Grants	\$ 15,820,000	\$ 31,867,000*	\$ 16,047,000
102	Other Revenue	\$ 45,374,773	\$ 52,652,871*	\$ 7,278,098
102	Fund Balance Use	\$ 13,633,972	\$ 2,389,602	\$ (11,244,370)
	Road Fund Total	\$147,828,745	\$ 161,409,473	\$ 13,580,728

^{*}County Road Levy includes 1% annual increase plus new construction



^{*}Grants - big year for grants received in 2024! - Largely funds the ACP

^{*}Other Revenue includes \$10M boost in one-time revenues from property sales

FTE – County Road Fund

Fund	Division/Program	2023 Adopted	2024 Proposed	Change
102	Admin Operations	36.5	36.5	-
102	Transp. & Environ. Services	72	72	-
102	Engineering Services	117	117	-
102	Road Maintenance	184.5	184.5	-
	Road Fund Total	410	410	-

^{*}Added pressure on staff from struggle to hire seasonal workers and more limited consultant availability



Expenditures – Other Funds

Fund	Division/Program	2023 Adopted		2024 Proposed		Change	
188	Facility Construction	\$	2,755,000	\$	43,000,000	\$ 40	0,245,000
192	Mitigation Fund used in ACP	\$	7,824,000	\$	6,764,000	\$ (:	1,060,000)
306	PW Construction Fund	\$	-	\$	40,000,000	\$ 40	0,000,000
507	Pits & Quarries	\$	10,427	\$	-	\$	(10,427)

^{*}Fund 188 is being eliminated and replaced by Fund 306: transferring fund balance to new fund



^{*}Fund 192 is mitigation fees used on ACP/TIP projects (using ~\$2.75M fund balance reserves in 2024)

^{*}Fund 306 is new fund for Arlington Operations Center project (year one of ~\$43M multi-year project)

^{*}Fund 507 is being eliminated: no active pits and quarries



Road Fund ACP/ 6-Year TIP

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ACP - Current Year Update

Under construction in 2023:

- Pioneer Highway Rural Road Preservation
- Index Galena Flood Repair
- Mann Road and Ben Howard Road Improvements
- Advanced Mitigation Site Development
- SR524 Widening at Yew Way

Advertising later in 2023:

- 132 St SE/134 Pl SE/Cathcart Way Overlay: Seattle Hill Road to SR9
- 164 St SW overlay: Spruce Way to Ash Way
- Larch Way/Logan Rd and Locust Way Intersection
- 84th St NE / 163 Ave NE Intersection Improvement
- 36 Ave W / 35 Ave W: 164th St SW to SR 99
- Swamp Creek Bridge #503



TIP Questions – ACP (2024) Changes from Prior Year

Annual Construction Plan (2024 ACP)

- Total ACP \$52.1M (\$9M increase (+20%) from 2023)
 - A. Engineering & Studies \$1.1M
 - B. Pavement Preservation & ADA \$10.7M
 - C. Non-Motorized/Transit/HOV \$2M
 - D. Safety & Intersections \$13M
 - E. Capacity \$15.3M
 - F. Bridges \$7.7M
 - G. Drainage & Fish Blockage \$2.3M
- Total Construction \$31.9 million
- Total Grants \$31.9 million
 - 2024 Ratio: \$3.7 grants: \$1 CRF
- Total Other: County Road Fund \$8.6M; Mitigation Use \$6.8M; REET II \$538k

Construction – 2024 Highlights:

- 36 Ave W / 35 Ave W Ph I & II (2023 ad)
- 132 St SE/134 Pl SE/Cathcart Way Overlay: Seattle Hill Rd to SR 9 (2023 ad)
- 164 St SW Overlay: Spruce Way to Ash Way (2023 ad)
- Larch Way / Logan Rd & Locust Way Intersection Improvements (2023 ad)
- 84 St NE / 163 Ave NE Intersection Improvements (23 ad)
- Swamp Creek Bridge #503 Replacement (2023 ad)
- Red Bridge #537 (Mtn Loop Hwy) Preventative Maint.
- 67 Ave NE at 112 St NE Drainage Improvement Ph I & II
- Hilltop Elementary School Sidewalk Gap Improvements



TIP Questions – TIP (2024-29) Changes from Prior Year

Transportation Improvement Program (6-Year TIP)

- Total TIP \$239.8M (\$28.7M decrease (-11%) from 2023)
 - A. Engineering & Studies \$1.5M
 - B. Pavement Preservation & ADA \$33.7M
 - C. Non-Motorized/Transit/HOV \$19.9M
 - D. Safety & Intersections \$27.5M
 - E. Capacity \$86.8M
 - F. Bridges \$57.9M
 - G. Drainage & Fish Blockage \$12.4M
- Total Construction \$151.6 million
- Total Funding:
 - o Grants \$128.3 million
 - Average Ratio: \$2.8 grants: \$1 CRF
 - County Road Fund \$46M; Mitigation Used \$41.9M; REET II \$5.4M
 - Reduction in County Road Fund and Traffic Mitigation available for TIP resulting from cost escalation & lagging revenues
 Snohomish County Road Fund and Traffic Mitigation available for TIP resulting from cost escalation & lagging revenues

Six-Year TIP Highlights:

- 140 St NW/NE Overlay
- I-5 / 164 St SW Direct Access Improvements
- Interurban Trail Improvements: 167 Pl SW to 160 St SW
- S Machias Rd / Dubuque Rd Intersection Improvements
- 84 St NE / 123 Ave NE Intersection Improvements
- Ash Way/Gibson Rd Ph 2: Admiralty Way to 134 St SW
- 43 Ave SE Phase 1 & Phase 2
- Alderwood Mall Parkway: SR 525 to 168 St SW
- Granite Falls Bridge #102 Replacement
- Pilchuck Creek Bridge #626 Replacement
- Goodman Creek Culvert Flood Repair at MLH MP 46.5

TIP Questions – Comprehensive Plan Progress

TE Projects Scheduled for Completion in 2024-2029 TIP

Projects
Construction
Completed (2015-23)

Construction
Grant
Dependent
(2024-29)

Construction
Grant
Dependent
(2030
onward)

 4
 7
 5
 17

 12%
 21%
 15%
 52%



TIP Questions – Resources to Deliver

Six-year TIP proposed (\$240M)

- Includes \$151.6 million construction
- Current FTEs augmented with consultants
- Reductions to 2024 2029 TIP (and some projects delayed) due to availability of local dollars
 - \$22M reduction of County Road Fund dollars
 - \$11M reduction of traffic mitigation fees
 - Local dollars are necessary to match grants and meet cash flow needs





TIP Questions – Grants

Aggressively seek out grant opportunities

- Total Grants \$128.3M
 - \$94.3M awarded grants
 - \$34M future anticipated grants
 - o Ratio of \$2.8 grants: \$1 CRF
 - o 54% of TIP!
- Closely monitor federal and state grants
 - o \$16.9M awarded from 2022 applications
 - o \$7.3M awarded in 2023 to-date
 - o Bipartisan Infrastructure Law (BIL) grants
 - TIB revenue back to pre-COVID levels
- Risk of missing future grant opportunities due to lack of sufficient local dollars to match







Road Fund Questions?

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