

BEFORE THE COUNCIL OF THE COUNTY OF SNOHOMISH STATE OF WASHINGTON

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)	
)	FILE NOS.
)	22-113955 SPA
)	22-114101 SPA
)	22-117447 SPA
)	22-117395 PSD
)	22-117398 PSD/SPA
)	22-117404 PSD
)	24-113099 SPA
)	
)	APPEAL OF SNOHOMISH COUNTY
)	HEARING EXAMINER DECISION TO
)	SNOHOMISHCOUNTY COUNCIL
)	(SCC 30.72.070; .080)
)	

### I. IDENTIFICATION OF APPEAL AND DECISIONS APPEALED

This is an appeal of the decisions made by the Snohomish County Hearing Examiner ("Examiner") as permitted by SCC 30.72.070; 080. This appeal incorporates all evidence in the record as if fully set forth herein. The reconsiderations incorporated all issues/evidence submitted prior to and during the public hearings and this appeal is brought on those issues.

APPEAL OF SNOHOMISH COUNTY HEARING EXAMINER DECISION (SCC 30.72.070; .080)22-113955 SPA 22-114101 SPA 22-117447 SPA 22-117395 PSD 22-117398 PSD/SPA 22-117404 PSD 24-113099 SPA Page - 1

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of filing this appeal are included as attachments

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#### RESPONDENTS

Respondents include the project applicant Pacific Ridge—DRH, LLC ("Applicant"); Snohomish County Hearing Examiner Peter Camp ("Examiner"); Snohomish County Executive, Dave Somers; and Snohomish County Planning and Development Services ("PDS").

#### III. RECORD OF PROCEEDINGS

The Clerk of the Hearing Examiner has assembled a List of Witnesses and Exhibits, which is found online and attached to the electronic filing of this appeal. Exhibits in this appeal will be referenced to this list. For efficiency purposes this appeal will not address the sequence of the proceedings unless requested since it is already contained in the attachment.

- IV. DETAILED STATEMENTS OF THE GROUNDS FOR APPEAL, DETAILED STATEMENT UPON WHICH THE APPEAL IS BASED, AND WRITTEN SUPPORING FACTS AND ARGUMENT FOR THIS APPEAL
- A. The Hearing Examiner's Findings, Conclusions, and/or Conditions are Not Supported by Evidence in the Record and will be addressed throughout this appeal.
- 1. Neither the Applicant nor PDS provided a preponderance of evidence and the Examiner completely disregarded evidence in the record proving this fact. In legal terms, "preponderance of the evidence" refers to the standard of proof used in civil cases, where the party with the burden of proof must demonstrate that their claim is more likely than not true. This means the evidence presented by the party must be more convincing than the evidence presented by the opposing party, creating a greater than 50% chance that the claim is true. Evidence was provided prior to the public hearing, during the public hearing and on reconsideration clearly showing that the Applicant's evidence was deficient.
- 2. The Hearing Examiner failed to follow the applicable rules of procedure in reaching the Decision and the ruling was arbitrary and capricious.
- 3. The Examiner bases the Decision on speculation. Something the Examiner does not allow others to do.
  - 4. The Examiner did not base his denial of the motions for reconsideration on evidence

in the record and did not address the most crucial issues brought forth in the reconsiderations; the Examiner simply issued a blanket denial of issues the Examiner knew would be sticking points in approving the project, basically burying his head in the sand.

- 5. Any issues raised in the reconsiderations that the Examiner could not rule in favor of the applicant for, the Examiner simply ignored This is clear prejudice. The Examiner is required to address all issues in reconsideration and provide evidence in the record to refute the issues. If there is no evidence in the record to refute the reconsideration issues, the Examiner must modify his decision accordingly.
- 6. The Examiner committed an error of law as defined by Washington State. An error of law, as defined in Washington state case law, specifically refers to a mistake in the application or interpretation of the law by the court, rather than a factual error. While the Examiner cited old case law from 1921, the Examiner should have applied In re Adoption of M.J.W. (8 Wn. App. 2d 622 (2019).

Let us not confuse an error of law with an error of facts. An error of facts occurs when there is a mistake in the facts of a case. If there was a mistake in the facts of the case the Examiner must expose it—that is his job. Evidence submitted clearly shows the Examiner committed an error of law.

B. The Examiner incorrectly based his Decision using the State Environmental Policy Act ("SEPA" Exemption for Infill Development (SCC 30.61.035).

In the Decision, the Examiner states:

State law generally requires a specific project comply with development regulations, not the comprehensive plan. Generally, a specific zoning ordinance will prevail over an inconsistent comprehensive plan. \* \* \* Because a comprehensive plan is a guide and not a document designed for making specific land use decisions, conflicts concerning a proposed use are resolved in favor of the more specific regulations.

Lakeside Industries v. Thurston County, 83 P.3d 433, 437, 119 Wn.App. 886,

<sup>&</sup>lt;sup>2</sup> Order on Reconsideration p. 10, l. 9-11.

	ensure that all applicable conditions of State and County Codes, and specifically, SCC
2	30.61.035 and RCW 43.21C.229 are met prior to approving a project. <sup>7</sup>
3 4	1. Incorrect SEPA Exemption based upon criteria in SCC 30.61.035, RCW 43.21C.229 and The Snohomish County Comprehensive Plan.
5	The Examiner has authority and jurisdiction to ensure compliance with County
6	Code, specifically SCC 30.61.035.8
7	The Examiner's Decision Page 16 line 5-23 states:
8	PDS determined the proposal did not require a threshold determination under
the State Environmental policy act because it is infill development in an urban growth area and Pacific Ridge agreed to provide all mitigation that	urban growth area and Pacific Ridge agreed to provide all mitigation that
10	otherwise would have been due and owing under applicable interlocal agreements.
11	SCC 30.61.035 states:
12 13	Subject to SCC <u>30.61.030</u> , a proposal is exempt if it meets either the thresholds for minor new construction in subsection (1) of this section or the
14	criteria to be categorically exempt as <u>infill development</u> in subsection (2) of this section. While proposals may be potentially exempt under both
15	subsections (1) and (2) of this section, these exemptions are not automatic.  Subsection (3) of this section requires that development projects that are
16	categorically exempt under subsection (2) of this section as infill development must still provide mitigation to other jurisdictions.
17	•••
18	(2) <u>Infill development</u> as defined in SCC <u>30.911.037</u> sited in a UGA shall be presumed to be categorically exempt when it meets the following criteria
19	
20	(b) The applicant agrees to provide all mitigation that otherwise would have been due and owing under any applicable interlocal agreement adopted
21	pursuant to SCC 30.66B.710 or 30.66B.720 as described in subsection (3) of this section but for this categorical exemption.
22	(3) To ensure the specific probable adverse environmental impacts of a
<ul><li>23</li><li>24</li></ul>	proposed <u>infill development</u> are adequately addressed, any determination of exemption under subsection (2) of this section shall be
25	<sup>7</sup> SCC 2.02, inclusive <sup>8</sup> Decision, p. 16, 1. 5-7

made only when the applicant voluntarily agrees to be subject to all reciprocal mitigation measures imposed under any interlocal agreement for reciprocal mitigation of traffic impacts which would otherwise be applicable to the proposed infill development pursuant to SCC 30.66B.710 or 30.66B.720 if subject to SEPA review. Such agreement shall be made a condition of any approval of an application deemed exempt under subsection (2) of this section and is assumed to be agreed to by the applicant at time of application unless otherwise indicated by the applicant in their submittal materials. Applicants not consenting to reciprocal mitigation requirements for purposes of exemption under subsection (2) of this section may elect to forego such a determination and have their application processed subject to SEPA. (Emphasis added)

Pursuant to SCC 30.61.035(2)(b) and (3) the project cannot be categorized as SEPA exempt using the infill development standards without complying with the ILA. Therefore, the attempt to approve this project as being SEPA exempt as "infill development" fails due: (1) noncompliance with the ILA; (2) failure to prepare a comprehensive traffic study consistent with Section Two of the Traffic Analysis Checklist in order to determine appropriate mitigation, and; (3) failure to comply with State law with respect to documenting growth as it relates to the comprehensive plan under RCW 43.21C.229(2)(b), (c), and (d).

As specified by David Irwin, PE, during the testimony at the open record hearing and on reconsideration, the development was required to provide a comprehensive traffic study consistent with Section Two (2) of the Traffic Analysis Checklist since the development generated more than 50 PM Peak hour trips and the development was likely to add 10 or more PM Peak hour trips to an LOS F intersection of HAL location, as specified in Section 5.1 of the reciprocal traffic impact mitigation interlocal agreement ("ILA") between Snohomish County and the

Washington State Department of Transportation ("WSDOT").9

The requirements for the comprehensive traffic study were stated and acknowledged on the signed traffic pre-submittal form by the applicant's traffic consultant Bradly Lincoln, PE with Kimley Horn, and were stated during the 1st transportation review memo. 10 Not only was a 1st transportation review memo prepared for the parent project, one was done for all of the six underlying phases of the combined project. 11

As specified under Section V of the ILA:

Section 5.1 defines the traffic analysis requirements for developments. Traffic analysis is used to determine a development's impacts and possible mitigation measures. Following the traffic analysis, the State may request proportionate share impaction mitigation (Section 5.2), or mitigation for impacts on level-of-service or safety (Section 5.3).<sup>12</sup>

The ILA "constitutes the policies and procedures of the STATE under SEPA in accordance with SCC 23.36.030(4), and Chapter 58.17 RCW, for review and mitigation of the transportation impacts on state highways..."13 (Emphasis added)

PDS, and the Examiner failed to apply and uphold the requirements of the law under SCC 30.66B.710, and SCC 30.61.035(2)(b) and (3), by allowing the Applicant to circumvent complying with all aspects of the ILA as would be required under SEPA. Therefore, PDS's assertion (either through PDS Director Mike

<sup>&</sup>lt;sup>9</sup> Ex. L. 35, Ex. L. 37, Ex. Q.2, Testimony of Irwin 12/3/24 <sup>10</sup> Ex. L.8, Appendix 4

<sup>&</sup>lt;sup>11</sup> Ex. Q. 13

<sup>12</sup> Ex. L. 8, Appendix 1

1	McCrary, land use planner Joshua Machen, or any other PDS representative) that the
2	project is exempt from SEPA without compliance with the ILA is factually incorrect
3	and does not provide a preponderance of evidence that the project meets that law.
4	SCC 30.91I.037 states:
5	"Infill development" means residential, commercial, or mixed-use
6	development in an <u>urban growth area</u> that is categorically exempt from the State Environmental Policy Act under RCW <u>43.21C.229</u> .
7 8	RCW <u>43.21C.229</u> states:
9	Infill and housing development—Categorical exemptions from chapter.
10	(1) The purpose of this section is to accommodate infill and housing development and thereby realize the goals and policies of comprehensive
11	plans adopted according to chapter <u>36.70A</u> RCW.  (2) A city or county planning under RCW <u>36.70A.040</u> is authorized by this
12	section to establish categorical exemptions from the requirements of this chapter. An exemption may be adopted by a city or county under this
13	subsection if it meets the following criteria:  (a) It categorically exempts government action related to development
14	proposed to fill in an urban growth area, designated according to RCW 36.70A.110, where current density and intensity of use in the area
	is roughly equal to or lower than called for in the goals and policies of
15	the applicable comprehensive plan and the development is either:
16	(i) Residential development;
1 🕶	(ii) Mixed-use development; or (iii) Commercial development up to 65,000 square feet, excluding retail
17	development;
18	(b) It does not exempt government action related to development that is
	inconsistent with the applicable comprehensive plan or would clearly
19	exceed the density or intensity of use called for in the goals and policies
20	of the applicable comprehensive plan;
20	(c) The local government considers the specific probable adverse
21	environmental impacts of the proposed action and determines that these
	specific impacts are adequately addressed by the development
22	regulations or other applicable requirements of the comprehensive plan,
~ ~	subarea plan element of the comprehensive plan, planned action ordinance, or
23	other local, state, or federal rules or laws; and
24	(d)(i) The city or county's applicable comprehensive plan was previously subjected to environmental analysis through an environmental impact
25	statement under the requirements of this chapter prior to adoption; or (ii) The city or county has prepared an environmental impact statement

that considers the proposed use or density and intensity of use in the area proposed for an exemption under this section. (Emphasis added)

a. The development is inconsistent with the applicable comprehensive plan and will clearly exceed the density or intensity of use in the area. Current density and use in the area is already higher than called for in the goals and policies of the applicable comprehensive plan.

This was addressed both in public comments, expert testimony and on reconsideration.<sup>14</sup> The population and employment growth targets in Appendix B of the Countywide Planning Policies ("CPP") are what drive the transportation projects in the Transportation Element of the Comprehensive Plan. Appendix B, Table H2 of the CPP, provides housing unit targets for the Silver Firs Gap (gaps are UGA areas not claimed by any city). The target for the Silver Firs Gap is an increase of 2,178 housing units between 2020 and 2044. PDS recommended the targets in Appendix B as part of by Ordinance 22-003.<sup>15</sup>

Council briefing of Ord 22-003 occurred on January 18, 2022.<sup>16</sup> A legislative analysis with the County Council submitted a staff report for the ordinance noted several areas where growth was likely to exceed the proposed targets.<sup>17</sup>

Specifically, it states:

Pending permits. The 2021 Buildable Lands Report (BLR) documents capacity for population growth in geographic areas that closely resemble the 45 areas covered by growth targets. Pending permits account for a significant but highly variable share of this capacity. According to permit and overall capacity data in the BLR, 13 of the 45 areas are clearly on track to exceed the population targets recommended by Snohomish County Tomorrow (SCT). The overshoot areas appear to be on track for a collective total of about

<sup>24 14</sup> Ex. L. 35, Ex. L. 37,; Testimony of Irwin 12//324; Ex. Q.2; Ex. Q.3,

<sup>16</sup> Exhibit Q.2, Appendix 16

<sup>&</sup>lt;sup>17</sup> Ex. Q.2, Appendix 16, p. 1252-1259

1 12,000 more people than envisioned in the RGS. This is a typical year's worth of countywide growth, or 5% of the annual growth in spread across a 2 20-year planning period. The differences between proposed targets and likely outcomes may be large enough to affect jurisdictional planning and forecasts 3 of capital facilities needs in 11 of the 13 areas. This report characterizes these as target areas of concern. Although the BLR does not have price data, most 4 target areas of concern represent outlying locations where land and housing prices are more affordable than centrally located places. Most of the pending 5 units in these target areas are single-family dwellings and townhomes. To stay within SCT's recommendation for the 11 target areas of concern, 6 Snohomish County and the affected cities would need to adopt permit 7 moratoriums or take similar actions to dampen growth. If the county and its cities were to dampen growth, these actions may be inconsistent with recent 8 legislation to plan for and accommodate middle income housing Each unincorporated UGA area also has a target, although the unincorporated 9 Southwest UGA has several discrete targets for municipal urban growth areas. There is also a growth target for areas outside UGAs, but this area does 10 not have buildable lands information available. Differences between BLR data and target boundaries exist mainly due to recent annexations. Mostly 11 annexations have been small but larger ones can muddy comparisons. Areas 12 with permits already exceeding proposed targets: • Unincorporated Monroe UGA has pending permits for 214% of its target. It 13 has capacity for 409% o A large part of the Monroe UGA (including permits and capacity) was 14 recently annexed • Unincorporated Maltby UGA has pending permits for 155% of its target. 15 Capacity is 199% • Unincorporated Silver Firs Gap: 106% pending. 151% capacity. 13 16 (Emphasis added) 17 Several code amendments since adoption of Ordinance 22-003 increased 18 development potential on the parcels in the Silver Firs Gap that did not already have 19 permits. That increase has not been quantified by Snohomish County, it is common 20 knowledge that developments in the area will exceed adopted targets, by as much as 160-21 175%. This is not addressed in the Applicant's proposal or PDS's review of the project. 22 23 Clearly, nothing in the Applicant's submissions for approval of the project addressed the 24 25 <sup>18</sup> Ex. Q.2, Appendix 16, p. 1254

State law requirements for the jurisdiction to claim the SEPA exemption by "infill development" per RCW 43.21C.229(2)(b), (c), and (d). This results in a deficient review of the project.

The 2024 comprehensive plan update did not make any revisions to the adopted targets to account for additional permits in the area or for the separate adoption of code amendments that further increased development capacity beyond the adopted targets. The road projects planned for in the 2024 comprehensive plan update area based on the adopted targets. SEPA analysis for the comprehensive plan did not study growth above the adopted targets. This means that permits for growth above the adopted targets may generate need for road improvements above those in the 2024 plan.

The SEPA and Environmental Impact Statement (EIS) done during the zoning designation for the comprehensive plan did not address the full buildout of the Silver Firs Gap area - if residential, commercial, or employment growth exceeded the targets without addressing the impacts then it is a violations under RCW 43.21C.229(2)(b), (c), and (d). Just because a development is a residential development inside the UGA and has less than 65,000 SF of commercial area does not automatically infer that it is exempt from SEPA by "infill development." PDS makes that automatic assumption and is violating the statute. The Buildable Lands Report (Exhibit Q.2, Appendix 31, Page 1767/2573) shows ZERO additional employment capacity planned for the Eastview Village site, however, there is 61,000 square feet of employment space proposed. The Examiner has the authority to ensure PDS requires the Applicant to document and comply with the components of the County Comprehensive Plan as specified under State law, especially since the County must adhere to components within its own Comprehensive Plan in order to qualify for County, State and

Federal funds. PDS did not require the Applicant to comply with RCW 43.21C.229(2)(b), (c), and (d) and the Examiner has authority over this.

A preponderance of evidence and testimony was provided proving this project does not meet the SEPA infill development exemption criteria. 19

## C. The Examiner did not base his Decision on all criteria in SCC 30.66B.005(1).

While the Examiner kind of addressed public safety and health in the Decision, he failed to address **the welfare of the public.**<sup>20</sup> The Examiner has jurisdiction and authority to put the public health, safety and welfare paramount in considering projects and must enforce SCC 30.66B.005 which states:

(1) The purpose of this chapter is to ensure that **public health**, **safety and welfare** will be preserved by having a safe and efficient <u>road system</u> serving new and existing <u>developments</u>. (Emphasis added)

Marshland Flood Control District raised this in its submissions and testimony and on reconsideration<sup>21</sup>. The Examiner failed to address this issue on reconsideration.

D. The Examiner failed to address SCC 30.66B.210(3) in his Decision.

SCC 30.66B.210(3) states:

If a location uninvestigated by the <u>department</u> of public <u>works</u> is brought to the attention of the hearing body at public hearing as a potential IRC, the hearing body shall determine if investigation is warranted and if so, the hearing body shall not conclude the hearing until the location has been investigated and a determination of its status made by the <u>county</u> <u>engineer</u>. The <u>county engineer</u>'s investigation shall occur within 14 <u>days</u> of the identification of the potential IRC, or within 14-<u>days</u> of submission of a traffic study by the <u>developer</u>. (Emphasis added)

<sup>&</sup>lt;sup>19</sup> Exs. H.13, I. 29, I. 81, .L.1-19, L. 23, L. 29, L.32, L.35 – L.40, Q. 2 – Q. 4, Q. 9, Q. 10, Q. 12, Q. 13 <sup>20</sup> Decision, p. 31, I. 22

<sup>&</sup>lt;sup>21</sup> Ex. L.2-L5; L.29;L.32;Testimony of Brandstetter 12/3/24; Testimony of Barnes 12/3/24; Ex. Q.4

David Irwin brought this issue before the Examiner in his submissions and testimony at the public hearing, and on reconsideration.<sup>22</sup> The examiner ignored this crucial issue in the Decision. If a collision, injury, fatality, or some other issue were to occur at one of the many locations that Mr. Irwin brought up, a savvy attorney would barely need to make a case to find the County to be at fault, and then the County would pay out on any potential lawsuit. One of the locations Mr. Irwin raised was at the new intersection within the development, 144<sup>th</sup> Place SE (Grizzly Way) along the North/South alignment of the Puget Park Drive extension. An attorney could easily pull up the file for this development and see the Examiner completely failed to ensure compliance with the applicable code for a potential inadequate road condition that has been created by the Applicant as direct result of this project. The file would show that a licensed professional engineer (Mr. Irwin) who has firsthand experience performing over 12 IRC studies while employed by Snohomish County to ensure vehicular and pedestrian safety on new development gives him the in-depth experience and knowledge to have these legitimate concerns.

Michael Huey, PE, a recently hired employee by PDS (approx. early 2024) as a Transportation Reviewer to ensure compliance with the ILA accepted the developers Internal Intersection Analysis without critiquing the validity and the developers assumptions for the new intersection. Mr. Huey's deficient review, compounded with the Examiner failing to require the project to comply with SCC 30.66B.210.3 by not requiring an IRC review of this location prior to approval of the project, will create a safety issue and likely

<sup>&</sup>lt;sup>22</sup> Testimony of David Irwin, 12/3/24, Ex. L. 8, Exs. L.34-37, Ex. O.2

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reconsideration;

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<sup>23</sup> Ex. C1.2

1. Pedestrian and school children safety (per RCW 58.17.110) for the oversized, multi-lane, 4-leg all way stop does not have a controlled pedestrian movement and assumes drivers can see pedestrians at all times. Although due to the multi-lane approach on multiple legs and increased width which ranges from 50-74 feet from exterior curbs, a vehicle stopped at the curb line may block the sight line view for the driver of a vehicle near the centerline lane (or vice versa), thus increasing the potential for a pedestrian/vehicle collision. For reference, the existing curb-to-curb width on Cathcart Way, a principal arterial unit, is only 64 feet.

2. The developer is proposing additional southbound (SB) lanes on the north leg of the intersection. However, the SB right turn lane will only be 50 feet long (per Exhibit G.15) which accommodates 2-3 vehicles, so one might ask, "what's the big deal?" The problem is during the peak hour and school congestion, per Exhibit G.15 page 5, the analysis indicates there will be approximately 91 SB right turns towards Little Cedars Elementary School and Glacier Peak High School, 342 SB thru movements, and 7 SB left turns during the AM Peak hour. During the PM Peak hour, Exhibit G.15, page 7 indicates there will be approximately 106 SB right turns, 265 SB thru movements, and 18 SB left turns.

What seems a bit odd in this data is Exhibit G.15, page 2 says, "The signal warrant analysis was completed with two approach lanes on the north-south approach due to the number of northbound left-turning vehicles.... a signal is not warranted." However, due to the amount of SB vehicles during the school peak, this will create a queue of vehicles that will spill back to block the 2<sup>nd</sup> SB lane proposed. This scenario essentially reduces the north leg to one lane being occupied... Again, one might ask, "what's the big deal?"

Since the developer is claiming there are two lanes on the north leg, even though it will operate as if there is only one lane due to the queue and congestion, then the developer is essentially masking the data and claiming the level-of-service (congestion) is better than it actually will be. Furthermore, because the developer is trying to claim there are two legs instead of one, as they state is a requirement in their narrative on Exhibit C1.2, page 3, "The improvements would need to maintain at least a 3-lane

1 section on the north, south, and west legs (southbound, northbound, and eastbound approaches)." This is because the signal warrant analysis within 2 the MUTCD (Manual for Uniform Traffic Control Devices), which is also one of the components the County uses when doing an IRC analysis, would 3 indicate that even with some flawed assumption on trip distribution in the area, the proposed intersection would satisfy the Signal warrant in the peak 4 hour since both the major and minor legs would have a 1 lane approach. 5 The 2009 MUTCD Chapter 4C.01 (standard 09) states the following, Engineering judgment should also be used in applying various traffic signal 6 warrants to cases where approaches consist of one lane plus one left-turn or 7 right-turn lane. The site-specific traffic characteristics should dictate whether an approach is considered as one lane or two lanes. For example, for an 8 approach with one lane for through and right-turning traffic plus a leftturn lane, if engineering judgment indicates that it should be considered 9 a one-lane approach because the traffic using the left-turn lane is minor, the total traffic volume approaching the intersection should be applied 10 against the signal warrants as a one-lane approach. The approach should be considered two lanes if approximately half of the traffic on the 11 approach turns left and the left-turn lane is of sufficient length to 12 accommodate all left-turn vehicles. 24 (Emphasis added) 13 On Exhibit C1.2, page 10, Figure 4C-3 is showing the PM peak hour signal warrant is met 14 with the data plotted above the "1 lane & 1 lane line." What's also interesting is the traffic 15 16 consultant is saying the AM peak hour signal warrant is not met even though the AM peak 17 hour in this location would likely have more trips due to the overlap between the school 18 peak and morning rush hour. 19 Washington State Adopted 23 CFR 633.605 in WAC 468-95-010 which states: 20 The 2009 Edition of the Manual on Uniform Traffic Control Devices for 21 Streets and Highways (MUTCD), published by the Federal Highway Administration and approved by the Federal Highway Administrator as 22 the national standard for all highways open to public travel, was duly adopted by the Washington state secretary of transportation. 23 24 25 <sup>24</sup> Ex. L.8,; Exs. L.34-37; Testimony of Irwin 12/3/24; Ex. Q.2

All Cities and Counties within Washington State are required to follow the Manual for Uniform Traffic Control Devices ("MUTCD"). This document is the national standard for all highways open to public travel and is used during an IRC analysis to determine if certain traffic control devices are needed. In this case, this manual is used to determine whether a signal, pedestrian, and school crossings are warranted for any given location.

Per the MUTCD Chapter 4C.01 Section 4C.05 Warrant 4, signal warrant based on "Pedestrian Volume" was not completed in order to verify whether the warrant is met. Due to this intersection being approximately 700 feet from the school, 1,305 new dwelling units, the re-distribution of congestion in the area using the commercial parking lot, vehicular trips cutting through Greenleaf development from SR 96 to the school although the traffic study is showing **zero** redistribution of trips, and compounding all of these items with the trips from this development, it is highly likely this warrant may be met. Additionally, the components of the MUTCD Chapter 4C.01 Section 4C.06 Warrant 5, "School Crossing" was not completed in order to verify whether the warrant is met. This was add.essed in public comments, expert testimony and on reconsideration.<sup>25</sup>

3. The Applicant's proposed 61,000 square feet of new commercial space with a large vacant parking lot located just east of Little Cedars Elementary, approximately 400 feet away from the schools access point on 144th Place SE, which could inadvertently create an overflow parking lot. Of greater concern is the fact that parents and high school students will park in this vacant parking lot and walk to

<sup>&</sup>lt;sup>25</sup> Ex. L.8; Ex. L.35; Testimony of Irwin 12/3/24, Ex. Q.2

school. This will change traffic patterns in the area, especially since the Applicant did not address this glaring issue that this project will create without any concern for public safety. It will add additional trips to the new intersection of 144th Place SE and Puget Park Drive extension, and nothing in the Applicant's traffic studies/analysis addresses this. Even then, since there is no intersection there now, there is no way to interpret data <u>since the intersection does not</u> exist, even when making extensive assumption for modeling the intersection with Vissim.

- 4. The Applicant's Traffic Analysis is showing ZERO reassigned school trips on the north leg of the intersection which is highly unlikely<sup>26</sup>... The Applicant's traffic consultant is "assuming" those residences that live off SR 96 would use other existing routes of travel to drive to and from the school instead of the quickest route through the new public road that is extending to the Plat of Greenleaf directly north of the site. The Plat of Greenleaf has a direct connection to SR 96 and is the quickest route for all the additional developable parcels within the County's Buildable Lands Report that the County is estimating future development growth for the 2044 comprehensive plan. This is simply absurd and, again, clearly shows the Applicant is submitting false data, PDS is approving the same, and the Examiner is signing off on all of it.
- 5. Building a signal is expensive and will likely cost over \$1M, so of course the developer does not want to construct it. If the County does not do their due diligence by requiring the Applicant to do this is a condition, the taxpayers will have to pay for

<sup>&</sup>lt;sup>26</sup> Ex. C1,2

these improvements instead of the developer who is creating this issue. The center pedestrian refuge islands proposed to be placed in the middle of each leg of the intersection, will create difficulty for not only small delivery and residential maintenance trucks with trailers, but also for larger trucks being unable to maneuver their vehicles due to rear wheel tracking and could directly impact the integrity of the intersection creating additional safety and maintenance concerns. Thus, it leads to taxpayer money being used to fix the deficiency in the future, rather than requiring the Applicant to address it as a condition of approval of the project. Again, PDS and the Examiner failed to make the Applicant pay for or address these issues as a condition of approval of the project.

Typically, an "Auto Turn analysis" should be included in the file when this type of restriction is proposed, but no analysis was completed. This should be a requirement prior to approval since the curbs will become an issue with large trucks running them over.

6. There is a flaw with the IRC scoring analysis as stated during the open record hearing and the reconsideration request for any potential inadequate road condition at a new location that does not currently exist<sup>27</sup>. The Examiner ignored this. Specifically, 40% of an IRC score comes from collision data, so without knowing what the future will behold at this new intersection location, a substandard intersection may be constructed as currently proposed and approved by the

<sup>&</sup>lt;sup>27</sup> Ex. L.35 p. 24-28; Ex. Q.2

Examiner. This would place upwards of one million dollars on taxpayers to shoulder the cost that the Applicant must be required to bear in order to mitigate the project's impacts.

- a. SCC 30.91I.020 states:
- b. "Inadequate road condition" means any road condition, whether existing on the road system or created by a new development's access or impact on the road system, which jeopardizes the safety of road users, including non-automotive users, as determined by the county engineer.
- c. (Emphasis added.)

The Hearing Examiner committed an error of law in the Decision, completely disregarding the County Code and Mr. Irwin's expert testimony. Thus, the Examiner is exposing Snohomish County to future liability for injuries to the public as a result of approving this flawed project proposal. Whether or not Snohomish County wants to roll the dice, cross their fingers and hope no injuries or fatalities occur that they are liable for is their call. However, it is pretty much a given that sometime in the near future someone will be hurt or killed. The cost of human lives in favor of bad development is unconscionable. Public health, safety and welfare must be the number one factor, and it is the Examiner's duty to ensure it is given priority over signing off on a project that clearly is non-compliant. Evidence was provided to the Examiner to require the Applicant to not only address this issue, but several others involving public health, safety and welfare. Yet, the Examiner ignores this in favor of the Applicant.

The County Engineer must be required to address the uninvestigated IRC locations

<sup>&</sup>lt;sup>28</sup> Ex. L.8-L.19, inclusive; L.23-L.26; Ex. L.31-32; Ex. L35; Ex. L38-39; Ex. Q.2-Q.4

and if found to be as an IRC, the Applicant must be required to eliminate the anticipated inadequate road condition at the new intersection within the project by providing a signalized intersection which would provide the paramount safety for pedestrians, including school children, crossing the oversized intersection. The Applicant does not want to do this because it will cost money, at the expense of protecting school children? Looks like the Applicant is putting its own profits over the safety of school children. A signalized intersection with designated pedestrian crossing signals is paramount for the health, safety, and general welfare of the public.

E. The Decision Exceeded the Hearing Examiner's Jurisdiction by making personal characterizations, discrediting evidence and testimony provided by experts.

The Examiner categorized experts, David Irwin, P.E., and Ryan Barnes, P.E., as "Some community members objected to PDS's exemption determination."<sup>29</sup> David Irwin, P.E., was retained as an expert by Greenleaf HOA<sup>30</sup>; Ryan Barnes, P.E., was retained as an expert by Marshland Flood Control District<sup>31</sup>. Their testimony and expertise must be given considerable weight. The Examiner cannot simply turn a blind eye to expert evidence that conflicts with approving the project for the benefit of the Applicant. The Examiner owes a duty to the public to ensure that projects are compliant and must not be allowed to "co-sign" false information at the behest of the Applicant and PDS.

Expert Irwin was employed by the County for 17 years, was the PDS Senior Transportation Development Review Engineer for over 9 years and was the

<sup>&</sup>lt;sup>29</sup> Decision, p. 16, l. 8

<sup>30</sup> Testimony of David Irwin, 12/3/24

<sup>31</sup> Testimony of Ryan Barnes, 12/3/24

## Transportation Development Review Engineer during the inception of the project. 32

The Examiner cannot now discount the very expert the County relied on for over nine years. In the Order on Reconsideration the Examiner doubled down, minimizing Expert Irwin's' evidence as "Mr. Irwin objects," 33 "Mr. Irwin also contends," 34 Mr. Irwin also contends,"35 and lastly, "Mr. Irwin is dissatisfied."36

The Examiner also dismissing Marshland's Council and its expert simply, stated Marshland "contend" and "argues." As will be discussed below, Marshland must be protected over approving a project that has the potential to destroy their properties. The Examiner's clearly disregarded and attempts to shift his accountability using the term "the Hearing Examiner 'believes' . . . <sup>37</sup>

The Examiner exceeded his authority and jurisdiction in dismissing the expert opinions of Messrs. Irwin, Barnes and Brandstetter (and residents, experts in their own right). Going so far as to give preferential treatment and deference to the Applicant's representative, John Mirante<sup>38</sup>, who is not an expert by any stretch of imagination. The Examiner also gave preferential treatment to PDS staff and their contracted engineer (with less qualifications than Experts Irwin and Barnes). A contract consultant that has been proven to work for developers and overcharge PDS to approve projects.<sup>39</sup> Marshland brought this up on reconsideration.<sup>40</sup>

<sup>32</sup> Ex. L.8, Appendix 4

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<sup>&</sup>lt;sup>33</sup> Order on Reconsideration, p. 6, . 9

<sup>&</sup>lt;sup>34</sup> Order on Reconsideration, p. 7, 1.9

<sup>&</sup>lt;sup>35</sup> Order on Reconsideration, p. 7, 1, 35

<sup>&</sup>lt;sup>36</sup> Order on Reconsideration, p. 8., 1. 7

<sup>24</sup> <sup>37</sup> Order on Reconsideration, p. 10, 1.24

<sup>&</sup>lt;sup>38</sup> Decision, p. 15, ft. 19

<sup>&</sup>lt;sup>39</sup> Ex. O.3

<sup>&</sup>lt;sup>40</sup> Ex. Q. 3; Ex. Q.4

And what about PDS? Did it put its best experts on this Eastview proposal? No. It did not. Its best, most seasoned hydrology experts hardly ever touched this case. Why? PDS did not say it needed them for all the other smaller proposals, but even if it had, that would have been inexplicable. Eastview will have twice the impact of the other 17 other proposals in this watershed, and probably more impact than proposals in any other area of the County. Instead Eastview was handed off to a fairly small engineering firm in Arlington with no apparent specialized experience in hydrology. Such expertise should have been required here with the "complex" nature and size of Eastview. Moreover, PDS did not seek DOE help or even approach SWM and request their hydrology experts to analyze what was presented. 41

The Applicant's consultants that do not have the credentials that Messrs. Irwin and Barnes possess. Evidence was submitted on reconsideration clearly proving that the County contracts with an engineering company that is pro-developer.<sup>42</sup>

Clearly, the Examiner is doing whatever he can to minimize and shape-shift Experts

Irwin and Barnes clear, cognizant and convincing original evidence and reconsideration

evidence, in favor of the Applicant and PDS's deficiency in reviewing the project for

compliance.

F. The Hearing Examiner Committed an Error of Law in not requiring all conditions be met contained in the Reciprocal Traffic impact mitigation interlocal agreement ILA between Snohomish County and WSDOT.

Expert Irwin addressed this in his original submissions, during his testimony at the open record hearing, and on reconsideration.<sup>43</sup> The Examiner's calculation for the WSDOT fee is entirely incorrect, the Examiner completely overlooked the concept and clearly doesn't understand the inaccurate methodology as proposed by the developer and accepted by WSDOT. Expert Irwin clearly points this out repeatedly.<sup>44</sup>

<sup>24 | 41</sup> Ex. Q.4, p. 8, 1, 14-22

<sup>&</sup>lt;sup>42</sup> Ex. Q.3, Attachment 1

<sup>&</sup>lt;sup>43</sup> Ex. L.8, Ex. L.35-37, Ex. Q.2, Testimony of Irwin 12/3/24

<sup>&</sup>lt;sup>44</sup> Ex. G.11; Ex. M.16

The proposed mitigation offer<sup>45</sup> uses section 5.3b of the ILA and uses a project on WSDOT's 2009 Exhibit C Improvement list that was dated November 2008 (17 years ago) for a project to be completed in 2011 (DOT-62 which is a project on SR-530 at 211<sup>th</sup> as a proxy). The rate associated with the improvements at that time were \$281.28/ADT and the developer is proposing to multiply that by the flawed trip distribution of 2,395.68777 ADT (only 19% of the developments trips and with the 10% TDM mitigation reduction is 17.1% of the developments trips) impacting the intersection of Cathcart Way and SR 9, which equals \$673,859.06.<sup>46</sup>

Michael Huey, PE, a recently hired employee by PDS (approx. early 2024) as a Transportation Reviewer to ensure compliance with the ILA also makes a crucial error of fact and owes a duty to ensure the Applicant complies with County Code. Mr. Huey is employed by the County, not the Applicant and must make sure that projects provide for public health, safety and welfare over developers financial gain. Mr. Huey incorrectly assumes the Applicant proposed the standard \$36/ADT rate from an improvement cost study done between 1991-1996, 29-34 years ago as identified in Section 5.2(b) of the ILA. This error has clearly carried into the Examiner's decision factually and lawfully incorrect despite Mr. Irwin bringing this on reconsideration.

The mitigation is flawed on key points to comply with the ILA and county code:

In an email dated January 29, 2025, Josh Shippy, WSDOT NW Traffic Engineer,
stated:

WSDOT does not maintain level-of-service data for every intersection on our system. Calculating intersection level-of-service requires the collection of turning movement counts and analyzing with traffic analysis software. Performing these calculations routinely for every intersection on our system would be extremely costly and time consuming. **Level-of-service** 

<sup>&</sup>lt;sup>45</sup> Ex. G.11 p. 1-2

<sup>&</sup>lt;sup>46</sup> Ex. M.16, p.4-5

<sup>&</sup>lt;sup>47</sup> Ex. H.9, p. 10

<sup>&</sup>lt;sup>48</sup> Decision, p. 34, fn.93; p. 35, l. 5-8; p. 45, l. 9

<sup>&</sup>lt;sup>49</sup> Ex. Q. 2

calculations are completed as needed for projects. The safety program is being re-examined with less emphasis on the reactive approach of maintaining lists that rely on crash history alone. Instead, we are moving to a more proactive, systemic approach, that looks at other factors including traffic volumes, roadway geometry, travel speeds, and context to program improvements. This allows WSDOT to analyze all state routes for potential safety improvement opportunities. We still plan to allocate resources to the reactive approach, but less so than before, and are revamping our screening method to ensure we are targeting the highest opportunity for safety improvements using the most recent data and best practices. <sup>50</sup> (Emphasis added)

Mr. Shippy provides even more information, stating:

The High Accident Location report was discontinued in 2006. For the SR 9 - 176th Street to SR 96 - Widening project, the past 5 years of crash data was analyzed to best address the safety operations of the intersection. WSDOT did review the traffic impact analysis and had no comments on the trip distribution after agreeing that SR 96 was the more likely route to be used to the north. The intersection of SR 9 and Cathcart is not part of Appendix C of the ILA. Section 5.2 of the ILA states that we may ask a development to contribute a proportionate share of programmed capacity improvements to mitigate development impacts. The developer has agreed to contribute mitigation funds for the Cathcart intersection without the intersection being included in the ILA. In response to where the mitigation funds would be applied, we have the SR 9 – 176th Street to SR 96 – Widening project in design and currently unfunded for construction. The mitigation funds can be used for either design or construction as the project progresses.51 (Emphasis added)

Snohomish County and WSDOT are clearly in violation of the ILA and this appeal provides recourse for the Council to remand the project for compliance. Section 4.2 of the ILA <u>requires</u> WSDOT to collect High Accident Location (HAL) data, regardless of WSDOT dismissing the obligation (apparently to avoid liability issues). Snohomish County has a duty to hold WSDOT to the terms in the ILA, specifically, to provide the HAL data for surrounding intersections in close proximity to the proposed development to ensure

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<sup>&</sup>lt;sup>50</sup> Ex. Q.2, p. 1352

<sup>&</sup>lt;sup>51</sup> Ex. Q.2, page 1353

<sup>52</sup> Ex. L.8, Appendix 1

public health, safety and welfare is protected. To allow the Applicant to only submit data for only four intersections even though this project has regional impacts with the traffic study showing there are intersections over 7 miles away from the project (SR 99 at Airport Road) that will be impacted with more than 50 PHT without any analysis or compliance the section 2 checklist of the WSDOT ILA comprehensive traffic analysis, is clearly an error of law. The Examiner has authority to enforce the underlying code issues and has both authority and jurisdiction to ensure the project complies with the ILA.

WSDOT states that it does not have a current list of LOS conditions at every State intersection and states: "Level-of-service calculations are completed as needed for projects." Since the State clearly admits they don't have the data, then according to the ILA, a development is required to provide the LOS conditions at every state intersection impacted with 10 or more PM PHT, per the section 2 checklist of the WSDOT ILA traffic analysis requirements.

The improvements to the SR-9 corridor through Clearview is a dead horse. Wetzel's reconsideration addressed this<sup>54</sup>. Again, for the Examiner, the Applicant and PDS to makebelieve that WSDOT will get funding to improve the corridor is wishful thinking. Appellant Wetzel will probably be dead before it happens. Even then, the wishful thinking, and speculation (by the Examiner, PDS and the Applicant) is not a preponderance of evidence to support approval of the project.

Due to the high collisions and increased capacity needs on SR 9 from 176<sup>th</sup> Street SE to SR 96, which includes the intersection of Cathcart Way at SR 9, the State is "working on" an improvement project to best address the safety and capacity operations of the corridor and intersections. <sup>55</sup> However, those improvements are not in WSDOT'S Exhibit C since it appears they have deliberately failed to update the list. Also, WSDOT has failed to update

<sup>&</sup>lt;sup>53</sup> Id.

<sup>25 54</sup> Ex. Q.3

<sup>&</sup>lt;sup>55</sup> Q.2. Appendix 20, p. 1326-1344/2573

many conditions in the ILA (e.g., HAL report per Section 4.2 of the ILA, LOS at State intersections per Section 4.2 of the ILA, monetary mitigation at \$36/ADT (per Section 5.2 of the ILA), etc.). The funding for the necessary improvements on SR-9 between 176<sup>th</sup> Street SE to SR 96 is unknown, nor has the proportionate share rate if impacted been adequately determined by the State for these improvements as would be typical from a project on the Exhibit C list, and the timing of these improvements is also unknown<sup>56</sup> This was brought up on reconsideration and the Examiner committed an error of law in not addressing it. The lack of an ILA compliant comprehensive traffic study consistent with Section Two (2) of the Traffic Analysis Checklist per Section 5.1 of the ILA<sup>57</sup> which would show the developments impacts at every State intersection impacted with 10 or more PM PHT. and the proposed \$281.28/ADT rate for improvements is highly likely to be undervalued due to the costs for improvements on SR 9 which have **NOT** been designed or calculated at this time, but those SR-9 improvements are more than just a roundabout, but a corridor (widening and safety) improvement from 176th Street SE to SR 96. The Applicant deliberately chose to reference the project DOT-62 (SR 530 at 211th

Place NE, intersection roundabout within TSA A that has a design construction year of 2011) and has a rate of \$281.28/ADT, instead of DOT-49 (SR-530 at Old 99, intersection roundabout within TSA A that has a design construction year of 2011) and has a rate of \$415.00/ADT to decrease their mitigation fees.

The WSDOT 2009 Exhibit C list shows widening (capacity) projects can be well over \$1,000+/ADT like the DOT-30 project (212th Street SE to 176th Street SE, widen to 5 lanes within TSA E that has a design construction year of 2011) and has a rate of \$1,040.60/ADT. Without the design and costs of improvements being defined at the intersection of SR 9 at Cathcart Way and along the corridor of SR 9 between 176th Street SE

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<sup>25</sup> <sup>56</sup> Id.

<sup>&</sup>lt;sup>57</sup> Ex. L. p. 8-11; Ex. M.11

to SR 96, then the "proportionate share" impacts have not been analyzed and are 1 undervalued and under mitigated.<sup>58</sup> 2 Section 5.2(a) of the ILA states: 3 4 Rate schedule [\$/ADT] based on average daily trips (ADT), for State facilities which are identified for capacity improvement, i.e, widening, new 5 signalization, or interchange, channelization improvements, etc. This 6 scheduled may be updated periodically through amendments to this Agreement. Based on a comprehensive traffic study, a development's 7 proportionate share obligation may be calculated by multiplying the rate by 8 the number of development generated ADTs impacting each State capacity improvement and may be satisfied by payment in lieu of construction. 9 (Emphasis added)<sup>59</sup> 10 Without a site specifical proportionate share calculation or an ILA compliant 11 comprehensive traffic study, the project will create a significant probable adverse 12 environmental impact and the review of this project and mitigation cannot be accepted as it 13 does not follow the ILA or SEPA policy. In addition, the intersection of SR 9 and Cathcart 14 Way, as well as the capacity and safety improvement project on SR 9 from 176th Street SE 15 16 to SR 96 as identified on the WSDOTs website is not on the State's Exhibit C list, so paying 17 a proportionate share in lieu of construction is typically not allowed by the ILA since the 18 money paid into the County's Transaction code 5426 can be spent anywhere within the 19 County and will not be solely used for these improvements.<sup>60</sup> 20 The Applicant is showing ZERO inbound and outbound trips from this development 21 on SR 9 between Cathcart Way and SR 96 which is entirely flawed and inaccurate.<sup>61</sup> Mr. 22 23 24 <sup>58</sup> Ex. Q.2, Appendix 12 <sup>59</sup> Ex. L. 8, Appendix A 25 60 Ex. M.11, p.8, sec. 5.2a 61 Ex. L.35 p.18; Ex. C1.1 Figure 2 and 3

Irwin addressed this repeatedly, and especially on reconsideration. 62 It is obvious that based upon travel time using the posted speed and distances from the intersection SR 96/SR 9, it will take 3 minutes to travel to the north side of Phase 1 and 2 within the Eastview Village development via Cathcart Way versus 4.5 minutes using SR 96. Commuters will choose the quickest route. The development must include calculations for the impacts to SR 9 that will impact the capacity and safety improvements needed along the corridor to ensure a significant probable adverse environmental impact is not being created. Expert Irwin addressed this on reconsideration.<sup>63</sup> Even then, the calculation that the Applicant proposed is flawed since the trip distribution is not representative at Cathcart Way and SR 9. The Examiner, WSDOT, and PDS have clearly failed to uphold the explicit language written in the ILA to determine a proportionate share of mitigation, per SCC 30.66B.710 as well as SCC 30.61.035(2) and (3), and RCW 43.21C.229(2)(b), (c), and (d). The Examiner's findings, conclusions and conditions do not show a competent knowledge of the explicit language written in the ILA which is an error of law. The Hearing Examiner finds and concludes that the proposed mitigation payment is proportion to the projected harm and that the payment has a sufficient nexus to the traffic to be generated by the development. Approval will be conditioned on payment by Pacific Ridge to WSDOT of \$673,859.06. prior to the first occupancy of any phase.<sup>64</sup>.

The Examiner references an email from WSDOT stating that the project complies with Section 5.1 of the ILA (the comprehensive traffic study section)<sup>65</sup> and is even more concerning when there is clear and convincing evidence that this project and the evaluation of the traffic data for this project DOES NOT comply with the explicit language written in the ILA and therefore the accepted mitigation does NOT satisfy the SEPA policy or any

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65 Exhibit H.6

<sup>&</sup>lt;sup>64</sup> Decision, p. 35, l. 5-8

claim for SEPA exemption by "infill development" under SCC 30.61.035(2) and (3), and RCW 43.21C.229(2)(b), (c), and (d). Expert Irwin spent over 9 years working directly with WSDOT and has firsthand expert experience of the development review process and is fully aware of the Snohomish County Code and ILA requirements. Again, the Examiner committed an error of law in disregarding his expertise.

It is no surprise that WSDOT claims the project complies with the ILA when the State and County have not even been upholding their contractual requirements of the law since at least 2006 when the State stopped providing a High Accident Location list as specified by Mr. Josh Shippy, and is a clear violation of the GMA and SEPA policy written in the ILA.

This clearly proves the Examiner committed errors of law in approving this project absent compliance with SCC 30.66B.710, SCC 30.61.035(2) and (3), and RCW 43.21C.229(2)(b), (c), and (d). The Examiner's duty is to ensure compliance with the County Code which requires compliance with the underlying ILA and SEPA conditions.<sup>66</sup>

Adequate analysis, review and mitigation must be required prior to approval of this project. As the project now stands it will create a significant probable adverse environmental impact due to undocumented and unmitigated impacts on the State and County's road system as is evidenced in the record.

G. The Examiner omitted conditions of the project in his Decision pertaining to the roundabout at the intersection of Cathcart Way and Puget Park Drive and pedestrian crossings safety issue.

There is nothing in the Decision addressing conditions/parameters to build the roundabout at Cathcart Way and Puget Park Drive. Wetzel brought this up in her reconsideration.<sup>67</sup> and the Examiner failed to address it whatsoever, simply stating: "Ms.

<sup>66</sup> SCC 2.02

Wetzel's other arguments for reconsideration are unpersuasive."68

Further discussion is required to ensure public health, safety and welfare is paramount over rubber-stamping a project. The Applicant submitted flawed information on the safety of the roundabout which was addressed in Wetzel's reconsideration.<sup>69</sup> This roundabout is not like the one at SR-9 and Bickford. Nor is it liking the ones on SR-9 through Lake Stevens. Just a few weeks ago the roundabouts at Lake Stevens were designated by WSDOT as one of the top 5 areas where excessive crashes occur. This proposed roundabout is in an urban area with four lanes of traffic, bicycle riders, school children crossing the streets, residents walking to/from Willis Tucker park (with dogs and children), and to/from the new Cathcart Park and Ride. The Applicant's self-serving statement that "it will be fine" is not based on any evidence in the record.

This is a huge project, and the County owes a duty to the residents to ensure public safety is paramount when approving a project that has been compared to having traffic volumes like at the Alderwood Mall. Evidence was submitted on reconsideration verifying the extreme safety concerns in having a roundabout in such a scenario. 70 Again, the Examiner did not address this in the Order on Reconsideration.

Wetzel submitted evidence on reconsideration refuting the Applicant's statement and the Examiner did not address it in the reconsideration order, simply stating: "Ms. Wetzel's other arguments for reconsideration are unpersuasive."<sup>71</sup>.

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<sup>&</sup>lt;sup>68</sup> Order on Reconsideration, p. 9, l. 18

<sup>69</sup> Ex. Q.3, para, 11-14

<sup>&</sup>lt;sup>70</sup> Ex. Q.3, paragraph 11, attachment p. 55-69

H. The Examiner committed an error of law in speculating whether or not WSDOT will create a roundabout at SR-9 and Cathcart Way.

The Decision states:

WSDOT's plan for the intersection changed from a signalized intersection to a roundabout.<sup>72</sup>

The Examiner completely ignored the evidence that was provided both prior to the public hearing and on reconsideration proving that WSDOT does not even have the project on their website. The project is speculative, at best, only in early design, and will not even be funded for at least 10 more years. Even then, WSDOT is spending over \$22 million to evaluate it, not fund it. Yet, the developer is claiming the total improvements will only cost between \$5M-\$6M, so that's why they believe the rate of \$281.28/ADT is appropriate. The Applicant submitted flawed information to justify the rate, using estimated costs from 17 years ago. The appropriate is claimed to be a submitted flawed information to justify the rate, using estimated costs from 17 years ago.

Clearly, the Applicant is attempting to use skewed data to decrease their financial obligations for the project. Especially with the assumed proportionate share rate instead of an ILA compliant comprehensive traffic study calculating the true "today's dollar value" of these improvements . SR 9 - 176th Street SE to SR 96 - Widening | WSDOT. No funding is being approved by the State either for procurement of right-of-way or construction, and "most likely will be" is speculation and not evidence. It is common knowledge that WSDOT is facing a huge deficit, and thousands of other projects are way ahead of this one in the queue.

<sup>72</sup> Decision, p. 34., l. 19-20

<sup>&</sup>lt;sup>73</sup> Ex. L. 31

<sup>&</sup>lt;sup>74</sup> Ex. M.16, p. 2

# I. The Applicant cannot claim 100% of traffic will use SR-96 and then not make improvements to the SR-96/SR-9 intersection.

As previously discussed, the intersection of SR 96 at SR 9 is on the State's corridor and safety improvement project. The State has not disclosed what the improvements are, but this development will have significant impacts and must provide a proportionate share of payment and/or physical improvements due to the additional delay that will result on SR 96. As specified by Mr. Irwin during the open record hearing, the trip generation volumes are using Covid data<sup>75</sup>. The Applicant's traffic study (Exhibit C1.1) fails to consider any impacts to State intersections generated by development occurring outside unincorporated Snohomish County's jurisdiction like the thousands of new residential development that will be occurring within the City of Snohomish due to the recent zoning change that went into effect on January 2025, which Mr. Irwin testified to in the open record hearing.<sup>76</sup>

The requirements for a comprehensive traffic study specifically for State intersections is to use forecast growth with the "pipeline" data for Snohomish County development AND a growth rate factor for development occurring in other jurisdictions. This is the same methodology that was used to estimate forecast volumes in the Paradise Lake Road Apartments draft environmental impact statement. Without a compliant traffic study adequately showing the existing and forecast volumes, the level of service at the intersection is flawed. The State is clearly admitting that there are safety and/or corridor capacity improvements needed at the intersection of SR 9 and SR 96; what those specific improvements are appear to be classified and not visible to the public. The Applicant cannot bypass improvements to the SR-9/Cathcart Way intersection by claiming that **ZERO** trips from this development will utilize SR-9 between Cathcart Way and SR 96.

The intersection at SR-9/SR-96 is difficult to navigate during rush hour, kids to

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<sup>&</sup>lt;sup>75</sup> Ex. L.35, p. 13

<sup>76</sup> Testimony of Irwin 12/3/24

school, buses, etc. There is only one lane each direction across SR-9 with people crossing when they can with no dedicated left-turn signals in either direction on Broadway Avenue or SR 96 onto SR-9. The signal warrants within the MUTCD would likely indicate that a designated turn lane is warranted. Due to the State not upholding the requirements of the ILA to publish high accident locations, maintaining level of service data or requiring a developer to provide the data on every intersection impacted with 10 or more PM PHT, or include planned projects on Exhibit C, then the state is creating a significant probable adverse environmental impact due to cumulative impacts of this development and other developments in nearby jurisdictions. Instead of these improvements being equitably distributed to existing and new residences as the ILA is intended to do, the existing taxpayers will be the ones to bear the costs due to the State's lack of proactiveness.

In addition to the above, due to WSDOT's wishful thinking to address the SR-9 corridor and safety improvements between 176th street SE to SR 96, WSDOT is clearly alluding to improvements needing to be done at this intersection but is not disclosing those improvements or the cost of those improvements to come up with a "proportionate rate" that should be documented in a "comprehensive traffic study." The elephant in the room that is that WSDOT is trying to be a bad used-car salesman, pitching a pie in the sky solution that might not even happen for 20 more years.

It is prudent for the Applicant to address all trips on the SR 9 corridor directly affected by the project and must multiply those trips by the proportionate rate for the "true value" of improvement costs on the corridor and safety measures need along the States project. There are no traffic counts for volumes on the SR-9 corridor where this project will have a direct impact and a comprehensive study and analysis must be completed prior to approving the project.

the date of vesting."<sup>78</sup> Mr. Irwin addressed this issue in his response to the Order on Reconsideration:

With respect to vesting, I will contest that the proposed development has still yet to satisfy a handful of transportation requirements. Therefore, as specified by SCC 30.66B.025, a developments application shall not be considered complete until all traffic studies or data required in accordance with SCC 30.66B.035 are received. As specified in my written and oral testimony at the open record hearing and in my reconsideration request, the requirements for a traffic study to address inadequate road conditions, forecast LOS (concurrency), and many other aspects have not been addressed and therefore cannot be determined "complete" even as of the date of this email. All of this information has failed to be addressed in the Hearing Examiners decision.<sup>79</sup>

K. The Examiner Exceeded his Jurisdiction and Committed an Error of Law in that There is no Evidence in the Record Showing Where Pacific Ridge submitted a full permit list as requested by PDS on October 26, 2022.

In the Amended Decision, the Examiner completely ignores this glaring fact and simply states, once again, that: "Pacific submitted the material requested by PDS on October 26, 2022." In Wetzel's response to the Order on Reconsideration she stated:

If Pacific Ridge subsequently submitted the full permit list requested by PDS after the project was deemed incomplete on August 31, 2022, where is the evidentiary document supporting this statement? Where is the evidentiary document supporting the statement that the full permit list requested by PDS was accepted by the County on October 26, 2022? This should be a simple task—provide the evidence. Just because PDS and Pacific Ridge claim a random vesting date does not make it so. There clearly was a permit application submitted August 19/22, 2022, and a letter dated August 31, 2022, deeming the submission incomplete. Where are the documents supporting the magical October 26, 2022 date? Pacific Ridge argues that their procedurally complete application was accepted by PDS on October 26, 2022—WHERE IS THE DOCUMENT? This evidence is paramount to determining the vesting date

The fact that Pacific Ridge's legal counsel does not provide evidence to support its position only further substantiates that they are trying to win with

APPEAL OF SNOHOMISH COUNTY HEARING EXAMINER DECISION (SCC 30.72.070; .080)22-113955 SPA 22-114101 SPA 22-117447 SPA 22-117395 PSD 22-117398 PSD/SPA 22-117404 PSD 24-113099 SPA Page - 38

<sup>&</sup>lt;sup>78</sup> Order on Reconsideration, p.9, 1, 11-13

<sup>&</sup>lt;sup>79</sup> Ex. Q.12

<sup>&</sup>lt;sup>80</sup> Amended Decision, p. 10. L.23

81 Ex. O.13

82 Decision, p. 32, l. 19-24

APPEAL OF SNOHOMISH COUNTY HEARING EXAMINER DECISION (SCC 30.72.070; .080)22-113955 SPA 22-114101 SPA 22-117447 SPA 22-117395 PSD 22-117398 PSD/SPA 22-117404 PSD 24-113099 SPA Page - 39

meets, for public, health, safety and welfare, the Examiner failed to ensure the project met the most important condition of SCC 30.41.A.100(1) and RCW 58.17.110, assuring 2 safe walking conditions for students who walk to and from school. Evidence was 3 provided for both the public hearing and on reconsideration that the new intersection of 4 144<sup>th</sup> Place SE along the alignment of Puget Park Drive extension will be a proposed 4-way. 5 double-lane stop sign intersection within the project and will create horrific safety issues for 6 children walking to/from either the high school or the elementary school.<sup>83</sup> 7 M. The Examiner exceeded his jurisdiction and authority in requiring the residents to 8 resolve any future traffic issues with the opening of 79th through the Greenleaf neighborhood, acknowledging in advance that there will be problems. Q The Decision states: 10 Some expressed concern regarding the width of 79th through the Greenleaf 11 community. Traffic usually moves slower through narrower roads than through wider roads. The narrower width of 79th in Greenleaf should help 12 calm traffic and lower the average speed. If traffic problems occur and persist, the Hearing Examiner urges the Greenleaf neighborhood to contact 13 Public Works.84 4 (Emphasis added) 15 The Examiner speculates that the narrower width **should** help calm traffic 16 and is not based on evidence. Clearly the Examiner, the Applicant and PDS already 17 anticipate this will be a problem and the local residents and taxpayers must not be 18 required to bear the burden of fixing issues in the future. 19 Brad Lincoln's testimony on December 30, 2024, that, "traffic usually moves 20 slower," 85 is a self-serving statement to justify the opening of 79th and there is no 21 evidence in the record to support his statement and in fact, is contradictory to SCC 22 23 24 83 Ex. L.8; Testimony of Irwin 12/3/24; Ex. Q.2; Ex. Q.3 25 84 Decision, p. 13, 1, 7-11 85 Decision, p. 9, l. 18-21

1 30.24.010(1). 2 SCC 30.24.010(1) states: 3 Road networks and their associated stormwater facilities shall be designed and constructed according to titles 30 and 13 SCC, the EDDS and any other 4 applicable local, state and federal requirements. 5 EDDS 3-065, shows that the cross-section for a non-arterial urban road 6 serving 2,001+ ADT is 36 feet of pavement from curb-to-curb. As specified by 7 David Irwin, PE during the open record hearing (Exhibit L.35, page 29-35), the 8 existing ADT on 79th Ave SE is 245 ADT and a width of 28 feet from curb-to-curb. 9 The Eastview Village development is increasing the trips by 1,224%, which equates 10 to approximately 3,000 ADT not including diverted trips for existing or future 11 development as identified in the County's Buildable Lands Report for the 2044 12 comprehensive plan. 86 If one were to consider future growth, there could be another 13 14 1,000+ trips which would double the EDDS ADT threshold. In accordance with SCC 15 30.66B.420(3), 16 "All developments that propose to take access via an existing public or private road which, for the vehicle trips projected to use the road after full 17 occupancy of the development, is not designed and constructed in accordance 18 with the EDDS, will be required to improve such road to bring it into compliance with the EDDS when the director of public works determines it 19 necessary to provide for safety and the operational efficiency of the road." 20 There was no approval to an EDDS Deviation per EDDS 1-05 in the file to 21 indicate why the Applicant is not addressing the direct impacts to the substandard 22 public roads within the Plat of Greenleaf that provides access to the project. Nor is 23 24 25 86 Ex. L.8, Appendix 19, p. 405

there any written administrative interpretation by the County Engineer provided in the file, per EDDS 1-04 that would give flexibility for PDS staff to not implement or address the EDDS and access requirements.<sup>87</sup>

The Examiner must base decisions on application of codes, not self-serving statements unsupported by evidence in the record.

N. The Examiner categorized factual evidence submitted into the record as restating

The Examiner stated in the Order on Reconsideration:

Ms. Wetzel disagrees with the decision. The purpose of reconsideration is not to re-argue the case, however. A reconsideration motion should not merely present arguments previously raised. . . . Her arguments simply disagree with the decision by restating previous public comments or by disagreeing with the evaluation of the evidence. Ms. Wetzel's disagreement with the outcome does not establish an error of law.88

It is evident in Wetzel's reconsideration that she is not re-arguing/asserting her previous public comments. Ms. Wetzel worked in the legal field her entire career and knows the difference. Ms. Wetzel submitted evidence in her reconsideration proving that the applicant did not meet its burden of proof.<sup>89</sup> Messrs. Irwin and Brandstetter also submitted evidence in their reconsiderations proving that the Applicant did not meet its burden of proof. 90 The Examiner exceeded his authority and jurisdiction in recategorizing evidence on reconsideration as "re-arguing previous public comments." The whole point of reconsideration and appeal is to provide evidence that must be considered when approving a

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<sup>87</sup> Ex. L.8, Appendix 19, p. 337-338

<sup>88</sup> Order on Reconsideration, p, 10, 1. 3-7

<sup>&</sup>lt;sup>89</sup> Ex. O. 3

<sup>90</sup> Ex. Q.2; Ex. 4

O. The Examiner failed to enforce and consider evidence in the record that the forecast level-of-service (concurrency) decision does not satisfy State law or DPW Rules for evaluating and considering a development's impact on arterial units outside the TSA D (the TSA they are located within).

The Growth Management Act ("GMA") requires that transportation improvements or strategies to accommodate development impacts need to be made concurrently with land development. "Concurrent with the development" is defined by the GMA to mean that any needed "improvements or strategies are in place at the time of development, or that a financial commitment is in place to complete the improvements or strategies within six years."91 Snohomish County has flexibility regarding how to apply concurrency within their plans, regulations, and permit systems. However, nothing in the State law (specifically RCW 36.70A.070(6)(b) and WAC 365-196-840) exempts Snohomish County from addressing a development's impact to adjoining transportation services areas (TSA) which are arbitrary lines drawn on a map. The Examiner only focuses on impacts within TSA D, 92 as is true for the Traffic Review Memo, <sup>93</sup> and the Applicant's traffic study. <sup>94</sup> The concurrency decision to TSA D is not being appealed, nor does Expert Irwin contest the validity of that decision. However, Mr. Irwin is contesting concurrency (per SCC 30.66B.180.2.c) and appealing the lack of a forecast LOS analysis and concurrency decision for impacts outside of TSA D which stems from a trip distribution that does not comply with the traffic study requirements in DPW Rule 4220.070 to show a trip distribution to each key intersection inside and outside and developments TSA at which the approach or departure volumes on any leg have

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<sup>24 91</sup> RCW 36.70A.070(6)(b)

<sup>&</sup>lt;sup>92</sup> Decision, p. 32, l. 3-13

<sup>&</sup>lt;sup>93</sup> Ex. H.9, p.2

<sup>&</sup>lt;sup>94</sup> Ex. C.1.1, p. 3-4

three (3) or less PHT which includes impact to critical arterial units, as identified in the open record hearing. This was brought up on the reconsideration request. However, the Hearing Examiner continued to completely disregard the testimony presented by Expert Irwin which is creating an arbitrary and capricious decision and significant errors of fact and law

The Applicant and PDS fail to look at Concurrency (congestion) or potential inadequate road conditions (IRCs - safety issues) outside an arbitrary line on a map (the Transportation Service Area - TSA - boundary). Anything north of SR 96 (impacted by approximately 2,000 ADT, 120 AM PHT and 200 PM PHT), and South of 180th Street (impacted by approximately 3,000 ADT, 180 AM PHT, and 300 PHT) is not being analyzed even though the Department of Public Work Rule 4220.100(3)(b) and (c) requires it. The development will generate 15,309 ADT, 843 AM PHT, and 1,435 PM PHT

David Irwin provided evidence during the open record hearing <sup>97</sup> identifying that the Applicant's traffic study did not meet the County's trip distribution requirements to show vehicular trips from the development extending out until 3 peak hour trips (PHT) or less to address impacts to IRCs, concurrency, TDM, etc. which extends to adjacent TSAs.<sup>98</sup>

Additional information was provided in the reconsideration request identifying that no concurrency evaluation was done for the project to address impacts on any critical arterial unit outside TSA D, but is required under RCW 36.70A.070(6)(b), WAC 365-196-840, SCC 30.66B.035(1), SCC 30.66B.120, SCC 30.66B.125. and DPW Rule

<sup>95</sup> Ex. L.8, Appendix 13, p. 170; Ex. L.35, p, 15-18

<sup>96</sup> Ex. Q.2, p. 18-21

<sup>&</sup>lt;sup>97</sup> Ex. L.35, p. 15-18

<sup>&</sup>lt;sup>98</sup> Ex. C-1.1

4220.100(3)(b) and (c). 99 Snohomish County adopted administrative rules referred to as "DPW Rules" (SCC 30.66B.080(1) and (2)) to further explain how to apply Snohomish County Code. 100 It appears that current County staff is creating these violations of the State statues with their the definition of "road system" per SCC 30.91R.240 and only applying concurrency to one TSA which violates the GMA and SEPA policy when there are cross-TSA impacts.

The purpose of concurrency is to ensure that those public facilities and services necessary to support development are adequate to serve that development at the time it is available for occupancy and use, without decreasing service levels below locally established minimum standards. Any development generating more than 50 PHT is required to provide a forecast LOS analysis per DPW Rule 4220.100, which can extend outside the development TSA for any arterial unit impacted by 50 directional peak hour trips, or any critical arterial unit impacted by three or more peak hour trips in the deficient direction. The signed traffic pre-submittal dated August 2, 2022, identified these requirements, but the developer, PDS/DPW, and the Examiner have completely disregarded the law.<sup>101</sup>

For the Applicant and PDS to use a narrow lens to only issue a concurrency decision on a development impact within TSA D and not address any impacts outside of this boundary does not satisfy the GMA or SEPA policy established under state law. Therefore, any trips outside of TSA D do not assess whether "improvements or strategies are in place at the time of development, or that a financial commitment is in place to complete the

<sup>&</sup>lt;sup>99</sup> Ex. Q.2, p. 18-21

<sup>&</sup>lt;sup>100</sup> Ex. L.8, Appendix 13, p. 14-15 (PDF p. 172-173

<sup>101</sup> Ex. C.I.I, p. 1107-1108

improvements or strategies within six years." Clearly approval of this project will create a probable adverse environmental impact.

Similarly, the County recently updated the road system impact fee methodology to align with RCW 82.02.050(2) and (3) and WAC 365-196-415(5)(a) to establish a relationship between growth and provisions of adequate public facilities since developments within each TSA will have cross-over impacts on adjoining TSAs, so each development has a portion of their road system impact fee being distributed to each TSA. This was also addressed on reconsideration. <sup>103</sup>

Transportation is the only area of concurrency that specifies denial of a proposed development if its impacts on the local transportation system would result in LOS dropping below adopted standards RCW 36.70A.070(6)(b). Since the Applicant deliberately did not analyze any LOS outside of TSA D, it is unknown whether the development will meet the state law requirements for concurrency on those arterial units. Therefore, the project should be remanded back to PDS for additional analysis since there are many critical arterial units impacts with three or more directional peak hour trips in the deficient direction in adjacent TSAs.

Expert Irwin did not grant concurrency in the 1st transportation review memo and stated that the development needs to provide additional information and is required to evaluate critical arterial units in adjoining TSAs (Exhibit L.8, Appendix 4, page 2)<sup>104</sup>. Once Mr. Irwin resigned, PDS completely disregarded the State law and DPW Rules which were

<sup>&</sup>lt;sup>102</sup> RCW 36.70A.070(6)(b)

<sup>103</sup> Ex. Q.2

<sup>&</sup>lt;sup>104</sup>Ex. L.8, Appendix 4, p. 2

established to explain how to implement the Snohomish County Code. Mr. Huey then proceeded to issue a concurrency decision without compliance with the law and the Hearing Examiner has continued with these unlawful violations.

P. The Examiner failed to enforce and consider the evidence in the record regarding the lack of compliance with the Engineering Design and Development Standards (EDDS").

This was addressed both at the open record hearing and on reconsideration. There are multiple locations on-site and off-site within the Plat of Greenleaf that do not comply with the explicit language in the County's EDDS and require approval to an EDDS deviation request or a formal written decision by the County Engineer for an Administrative Interpretation. None of which have been included in the file prior to approval and it's not clear if any of these were brought to the attention of the County Traffic Engineer or County Engineer. Therefore, the Examiner's statement on page 31, lines 4-6 are factually incorrect, "The configuration and design of the roads and access facilities in this development are in accordance with chapters 30.24 SCC, 30.66B SCC, and 30.53A SCC, and EDDS." The Examiner is committing errors of law in assuming compliance without verifying in writing with the County Traffic Engineer (Mohammad Uddin, PE) and County Engineer (Doug McCormick, PE).

The applicant claims that the EDDS allows flexibility for interpretation. However, EDDS 1-04 states, "Requests for administrative interpretations must be submitted in writing to the County Engineer." (Emphasis added) There is nothing in the file to show that the Applicant provided any interpretive decision by the County Engineer that would

<sup>&</sup>lt;sup>105</sup> Ex. L.35, p. 36-51; Ex. Q.2; Testimony of Irwin 12/3/24

allude to EDDS deviations not being required for the 14 separate EDDS compliance issues 2 that were raised on the PowerPoint slides during the public hearing. 106 3 Furthermore, EDDS 1-07 states: 4 Requests [for EDDS Deviations] should be submitted as soon as the need becomes known. This may prevent wasted effort in the preparation of 5 plans with non-standard features that cannot be approved. Known deviation requests that affect a project's lot yield, density, or scope must 6 be submitted prior to the SEPA decision or the final administrative 7 decision on the application. This is important for environmental assessment, public notice and participation in the decision process. 8 (Emphasis added) 9 Many, if not all the items specified in the PowerPoint slides were brought up by 10 David Irwin during the pre-submittal and 1st review of the project notifying the applicant 11 they needed approval to an EDDS deviation request or a re-design. 107 This was brought up 12 on the reconsideration. <sup>108</sup> The Applicant refused to address it and now the Examiner is 13 pushing approval through without compliance. This could not be clearer of an arbitrary and 14 capricious decision based upon deference towards new PDS staff and a developer who since 15 the pre-submittal stage has not wanted to build EDDS compliant roads. It is prudent for the 16 17 County Council to base their decision on facts and remand the project back to PDS for a 18 complete and comprehensive review. 19 O. On reconsideration the Examiner committed an error of law by focusing on the ILA between Snohomish County and Marshland Flood Control District ("Marshland") 20 and completely ignoring the issues evidencing noncompliance with State and County Codes raised on reconsideration by Marshland. 109 21 The entirety of Marshland's reconsideration issues is incorporated herein as if fully 22 23 24 <sup>106</sup> Ex. L.35, p. 36-51 <sup>107</sup> Ex. L.8. Appendix 4 25 <sup>108</sup> Ex. Q.2 <sup>109</sup> Order on Reconsideration, p. 10, l. 12-31; p. 11, l. 1-2

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113 Decision, p. 23, l. 18-19

R. The Examiner committed an error of law and exceeded his jurisdiction and authority in categorizing Marshland's expert and evidence as "questions and skepticism."

In the Decision, the Examiner states:

Marshland Flood Control District criticizes the evaluation of wetland A and an alleged failure to investigate additional wetland features, even if the features are not a regulated wetland. It did not, however, provide persuasive evidence that wetland A was improperly or inadequately delineated or characterized. Marshland argues that even if wetland A was correctly delineated and characterized according to county code, environmental benefits could still be obtained by applying stricter buffer and mitigation measures, though not required by county code. First, questions and skepticism are usually insufficient bases to overturn subject matter expert evaluations. Absent contrary evidence or persuasive evidence of inadequate evaluation, the Hearing Examiner will not substitute his judgment for subject matter experts. 111 (Emphasis added)

The evidence provided by Marshland and its expert is not "questions and skepticism." Marshland provided contrary and persuasive evidence before and during the public hearing, as well as on reconsideration, clearly proving the Applicant did not meet the burden for a preponderance of evidence in favor of the project as it now stands. 112 As discussed previously, the Examiner exceeding his authority and jurisdiction to label and mischaracterize Marshland and its expert for the benefit of the Applicant. Even then, the Examiner states he will not substitute his judgment for subject matter experts, 113

meaning that the Examiner must defer to private experts that are protecting the

<sup>110</sup> Ex. Q.4 <sup>111</sup> Decision, p.23, l. 11-19

<sup>&</sup>lt;sup>112</sup> Ex. H.3; Exs. L.1-L.5; L.29; Ex. L.23; Ex. Q.4; Testimony of Brandstetter 12/3/24; Testimony of Barnes 12/3/24

# citizens, rather than experts that are advocating for the Applicant and PDS. 2 The Examiner even went so far as to accept language made up by the Applicant to 3 classify onsite flow issues in the Applicant's favor to approve a deficient project, using a 4 made up term, "non-regulated drainage," a phrase that does not appear either in Snohomish 5 County Code or the Drainage Manual. On reconsideration Expert Barnes stated: 6 The Eastview Village property is subject to greater scrutiny in order to 7 determine the origins of all water flowing onsite. This discussion was side stepped by the use of the phrase "non-regulated drainage" (a phrase that does 8 not appear in the SCC or Manual). 114 (Emphasis added) The Examiner has always been adamant that he does not have authority to 10 add language to either the County Code or the Drainage Manual, yet he is giving 11 12 himself this authority by allowing the Applicant to use a non-existent phrase to 13 approve this project. 14 S. The Examiner committed an error of law in not addressing Marshland's concerns on reconsideration regarding stormwater, drainage, and critical areas. 15 Prior to the public hearing, during the public hearing and on reconsideration, 16 Marshland provided evidence and testimony clearly establishing that the project as proposed 17 18 is noncompliant with State and Local Codes and Ordinances, and more specifically SCC 19 30.63A.115 20 Even employees within Snohomish County expressed concerns about future 21 stormwater drainage issues. that the Applicant failed to address. In an email dated August 9, 22 2022, Kyle Iris, Real Property Administrator for Snohomish County Conservation and 23 24 <sup>114</sup> Ex. Q.4, p. 57 25 115 Ex. H.3; Exs. L.1-L.5; L.29; Ex. L.23; Ex. Q.4; Testimony of Brandstetter 12/3/24; Testimony of Barnes

Natural Resources/Parks & Recreation clearly stated they would not approve the project 2 stating: 3 Please let us know if you would like SWM to provide any assistance in this matter. Have you considered contacting the PA? Brian Dorsey would be a 4 good person to provide advice on what steps can and should be taken to remedy this severed drainage system. Right now our protocol would be to 5 assign this drainage system to Parks and then have it be programmed it in your npdes MS4 inspection program. However its concerning for Parks to 6 absorb assuming operation control/responsibly including costs for this 7 system, since it was designed to serve the landfill area (144 acres) of which has now been sold, and therefore the system is not serving the parcel it's on, 8 and is not required for just the Parks parcel use. For background, we recently had a private drainage case similar to this situation after a boundary line 9 adjustment and it can get complicated in our code about responsible party for the drainage system. Basically, if the drainage system doesn't service the land 10 owner, responsibility can be tied back to the original development permit applicant and constructor of the system / i.e. the entities of which the system 11 services. Not sure if you've consulted with PDS to make them aware of this drainage system issue? If the new land owner, Pacific Ridge (PR) comes in 12 for an LDA proposing to tie their infrastructure into this existing drainage 13 system on Parks property (currently not in PR's control and no easements or operating agreements exists), that should be flagged as an 1 9 of 15 14 operational/utility conflict and no permits should be issued until its resolved. However, that shouldn't happen or be approved (unless Parks gives the okay) 15 because the developer is required to propose on-site drainage, and if they do, it would likely render this system useless. If that happens, it puts Parks in a 16 role to retire/decommission the asset or continue NPDES required 17 maintenance on a system that is not fully functioning/useful. 116 18 T. The Examiner committed an error in law in not requiring enforcement of the longstanding ILA between Snohomish County Marshland; the ILA has been a condition 19 for other projects based upon the Examiner's authority and the Examiner cannot now arbitrarily and capriciously fail to include that on this project in favor of the 20 Applicant. 21 Snohomish County has had an ILA with Marshland since the early 2000's. 117 The 22 ILA must be enforced, just like the ILA with WSDOT. This was addressed on 23 24 25 <sup>116</sup> Ex. L.12; Ex. L.31; Ex. L.38 <sup>117</sup> Ex. Q.4

reconsideration.118

The Examiner cannot pick and choose when to implement conditions that have been imposed since the early 2000's dismissing his obligation stating "the Hearing Fxaminer believes. . ." The Examiner's beliefs are not based on evidence; he is imposing his personal opinion to approve the project verses ruling on the evidence.

U. The Examiner exceeded his jurisdiction and committed an error of law in requiring Marshland to bear the financial burden of future stormwater drainage issues if Snohomish County fails to get grants and taxpayer funds to manage the stormwater drainage.

In the Decision the Examiner is requiring the taxpayers to fix issues with the new road system through Greenleaf and SR-96/SR-9 in the Decision (discussed above) when, inevitably, there will be issues. In the Decision the Examiner is also requiring Marshland to bear the financial costs of the Applicant's flawed project if, and/or when Snohomish County stops granting funds to Marshland to compensate them for managing the stormwater drainage. The Applicant must not be allowed to shift the burden to Marshland.

V. The Examiner committed an error of law in allowing a reversal of the burden of proof that requires the Applicant to show by a preponderance of evidence that the project can be approved, in violation of the application of the Snohomish County Hearing Examiner's Rules of Procedure.

On reconsideration, Marshland addressed this:

What the Examiner allowed in this proceeding was a reversal of the Burden of Proof. Eastview's presentation on November 21, 2024, after being coupled with its Reply on December 30, 2024, gave Marshland (and other Parties of Record) the impossible burden of disproving Eastview's evaluation on December 3, 2024, about 3 weeks before December 30, 2024. Analysis of

<sup>118</sup> Id.

<sup>&</sup>lt;sup>119</sup> Order on Reconsideration, p. 10, l. 24

incomplete and inadequate evaluations given by Eastview on November 21, 2024 were the only evidence available for examination on December 3, 2024. Whether it was part of Eastview's strategy to intentionally hold back on its full presentation until Reply, and/or whether Eastview's consultants used the three-week delay to develop new material after hearing what CORE told RPB were "really good points", the Parties of Record were handcuffed from evaluating Eastview material from December 30, 2024. Then, because the Examiner is not an expert in these technical areas, he had no help sifting through to understand and find the remaining inadequacies. <sup>120</sup>

Clearly the Examiner committed an error of law by allowing the Applicant to submit substandard/non-conforming documents for the public hearing, which were used by the public and experts, and then not allowing the public and experts to submit rebuttal evidence and testimony that clearly showed the project was non-compliant.

W. The Examiner cannot base his approval of the project on hearsay absent a written document from DOE providing analysis and/or testimony.

Marshland brought this up on reconsideration:

Where does that exist here with Eastview? It was "asserted" by Eastview's consultants, CORE and Soundview, but was not even verified by PDS. Given DOE's requirement of a formal re quest for review by Snohomish County staff when Marshland asked for review of Riverstone Estates full dispersion proposal in 2022, there is more than a reasonable doubt about whether and what DOE re viewed. The DOE letter dated April 21, 2023 permitting "redevelopment" of a portion of a former landfill site does not qualify. In fact, CORE and Soundview may barely have started working at that time. <sup>121</sup>

## CONCLUSION AND RELIEF REQUESTED

This is a huge project that must be heavily scrutinized for compliance, especially given the evidence and expert testimony documenting flaws and concerns as the project now stands. If the project is approved as it now stands, it will have

<sup>&</sup>lt;sup>120</sup> Ex. Q.4, p. 15, 1. 6-16

<sup>&</sup>lt;sup>121</sup> Ex. Q.4, p. 8, 1.6-12

serious implications for the safety of the community. 2 If the project was compliant, no reconsiderations would have been filed. 3 It is unimaginable for the Examiner to attempt to dismiss the valid rebuttal 4 testimony and evidence submitted on reconsideration by experts clearly proving 5 the project is non-compliant and it must be remanded. 6 Based upon the evidence submitted in the reconsiderations and on appeal, the 7 Appellants are requesting the County Council deny and/or remand this project back to the 8 Examiner requiring denial and/or remand of the project to direct that PDS require thorough, 9 accurate and comprehensive reviews/analysis involving WSDOT, Department of Ecology, 10 Snohomish County Public Works, Snohomish County Surface Water Management, and any 11 12 other agencies, to ensure compliance with all applicable State and County Codes. 13 The Appellant also request that adequate time and notice be given to the public to 14 engage in this project based upon the new/revised information, prior to approval. 15 Given the enormity of this project and the gravity of its impacts, the Snohomish 16 County Council and the Examiner owe a duty to ensure that the project is compliant to 17 protect the public health, safety, and welfare prior to approval. 18 Submitted by Deborah Wetzel personally and with authority from the above-19 named Appellants this 13th day of May, 2025. 20 21 22 Deborah Wetzel 23 debbieleewetzel@gmail.com 9715 162nd St SE 24 Snohomish, WA 98296 (206) 261-0941 25

#### **HEARING EXAMINER**

Snohomish County, Washington

## LIST OF EXHIBITS & WITNESSES

Applicant:

John Mirante

Case No.:

22 113955 SPA, 22 114101 SPA, 22 117447 SPA, 22 117395 PSD, 22 117398 PSD/SPA, 22

117404 PSD and 24 113099 SPA

**Project Name:** 

Eastview Village

## **EXHIBITS:** Submitted for the open record hearing:

#### A. APPLICATION:

A.1 Master Permit Application, received 09-16-2024

A.2 SUPERSEDED Project Narrative, received 10-01-2024

A.3 120 Day Waiver, dated 01-12-2023

A.4 Signing Authority Information, dated 08-26-2024

A.5 Plat Name Reservation Certificate, expires 08-22-2025

A.6 Legal Description

#### B. PLANS:

- B.1 Vicinity Map
- B.2.1 Overall Site Plan-Phasing Map, received 09-16-2024
- B.2.2 Overall Site Plan-Zoning Map, received 09-16-2024
- B.3 SUPERSEDED Development Area Tables, received 11-08-2024
- B.4.1 Phase 1-Multi-Family Site Plan Set, received 10-01-2024
- B.4.2 Phase 2-Multi-use Site Plan Set, received 09-16-2024
- B.4.3 Phases 3,5,8,10 & 12 Unit Lot Subdivision Plan Set, received 10-01-2024
- B.4.4 SUPERSEDED Phase 4-SFDU Plan Set, received 10-01-2024
- B.4.5 Phase 6-PRD Plan Set, received 10-11-2024
- B.4.6 Phases 7,9 & 11-Lot Size Averaging Plan Set, received 11-08-2024
- B.5 SUPERSEDED Preliminary Civil Drawings, received 11-08-2024
- B.6.1 Phase 1-Tree Canopy-Landscaping Plans, received 10-01-2024
- B.6.2 Phase 2-Tree Canopy-Landscaping Plans, received 09-16-2024
- B.6.3 Phases 3,5,8,10 & 12-Tree Canopy-Landscaping Plans, received 10-01-2024
- B.6.4 SUPERSEDED Phase 4-Tree Canopy-Landscape Plans, received 10-01-2024
- B.6.5 Phase 6-Tree Canopy-Landscaping Plans, received 09-16-2024
- B.6.6 Phases 7.9 & 11-Tree Canopy-Landscaping Plans, received 09-16-2024
- B.7 Phase 2 Building Elevations, received 08-26-2024

#### C. REPORTS:

- C.1.1 Traffic Report, dated 10-2023
- C.1.2 Traffic Report-Internal Intersection Analysis, dated 01-24-2024
- C.1.3 Traffic Report-Commercial Space Memorandum, dated 05-15-2024
- C.1.4 Traffic Report- Memorandum response to WSDOT, dated 11-22-2022
- C.2 Targeted Drainage Report, received 08-26-2024

#### **HEARING EXAMINER**

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

Project Name: Eastview Village URDS All Phases

- C.3 Geotechnical Report, dated 08-17-2022
- C.4 Wetland and Fish and Wildlife Habitat Assessment Technical Memo, revised 07-25-2022
- C.5 Title Report, effective 04-29-2024
- C.6 Stormwater Pollution Prevention Plan, received 12-26-2023
- C.7 Hydraulic Modeling, received 08-26-2024
- C.8 Fire Flow email and plan, received 08-26-2024
- C.9 Critical Area Mitigation Plan, revised 12-05-2023
- C.10 IRC Study #2401F 144 PL SE at Cathcart Way, signed 10-31-2024
- C.11 IRC Study #2402F Cathcart Way at Puget Park Dr., signed 11-01-2024
- C.12 IRC Study #2403F Cathcart Way at 81 AVE SE, signed 09-24-2024
- C.13 Trip Generation and Traffic Mitigation, dated 11-05-2024

#### D. PROPERTY:

- D.1 Ownership Zoning Map
- D.2 Aerial Map
- D.3 Verification of Legal Description

#### E. ENVIRONMENTAL:

E.1 Determination of SEPA Exemption Status

#### F. NOTICE AND ROUTING DOCUMENTS:

- F.1 Affidavit of Mailing Notice of Open Record Hearing, Concurrency and Traffic Impact Fee Determinations
- F.2 Affidavit of Notification (publication) Notice of Open Record Hearing, Concurrency and Traffic Impact Fee Determinations
- F.3 Posting Verification Notice of Open Record Hearing, Concurrency and Traffic Impact Fee Determinations

#### G. OTHER SUBMITTAL ITEMS:

- G.1 1st Review Completion Letter, dated 06-14-2023
- G.2.1 Response to 1<sup>st</sup> Review Completion Letter, dated 12-21-2023
- G.2.2 Response to 1st Review comments, received 4-23-2024
- G.2.3 Response to 1st Review environmental comments, received 12-26-2023
- G.3.1 Response to 1st review traffic comments, dated 12-13-2023
- G.3.2 Response to TIA Review, dated 10-6-2023
- G.4 2nd Review Completion Letter, dated 04-17-2024
- G.5 Response to 2nd Review Completion Letter, dated 04-23-2024
- G.6.1 3<sup>rd</sup> Review Completion Letter, dated 08-29-2024
- G.6.2 Response to 3rd Review Completion Letter, dated 08-22-2024

#### **HEARING EXAMINER**

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

Project Name: Eastview Village URDS All Phases

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(n / l	Phase I	& / Ire∈	ง Canonv	Calculation	Sneet.	receivea	9-10-2024

- G.7.2 Phase 3, 5, 8, 10 & 12 Tree Canopy Calculation Sheet, received 9-16-2024
- G.7.3 Phase 4 Tree Canopy Calculation Sheet, received 9-16-2024
- G.7.4 Phase 6 Tree Canopy Calculation Sheet, received 9-16-2024
- G.7.5 Phase 7,9 & 11 Tree Canopy Calculation Sheet, received 9-16-2024
- G.8 EDDS Deviation-ROW and On-Street Parking, Approved 12-14-2023
- G.9 Roundabout Plan, dated 11-04-2024
- G.10 Inadvertent Discovery Protocol
- G.11 WSDOT Traffic Mitigation Offer, dated 11-06-2024
- G.12 City of Mill Creek Traffic Mitigation Offer, dated 11-05-2024
- G.13 Transportation Demand Management Proposal, dated 11-05-2024
- G.14 Concurrency Analysis, dated 11-05-2024
- G.15 Traffic 144
- G.16 Traffic Calming

### H. GOVERNMENT / TRIBAL COMMENTS:

- H.1 Water / Sewer Purveyor, dated 8-15-2024
- H.2 Snohomish P.U.D. dated 05-16-2024
- H.3 School District
- H.4 Community Transit, dated 06-21-2024
- H.5 City of Mill Creek
- H.6 WSDOT
- H.7 Fire Review Memo, dated 09-11-2024
- H.8 Snoco PW Traffic Review Memo, dated 05-15-2023
- H.9 Traffic Review Memo, dated 11-8-2024
- H.10 Drainage Review Memo, dated 10-01-2024
- H.11 Tulalip Tribe, Gene Enick, dated 1-22-2024
- H.12 Parks, dated 11-30-2022
- H.13 Marshland Flood Control District, 12-05-2022
- H.14 Army Corps of Engineers, dated 12-09-2022
- H.15 Critical Areas Review Memo, dated 10-29-2024
- H.16 WA DOE Water Quality Certification, dated 04-18-2023
- H.17 WA DOE Coastal Zone Management Certification, dated 04-21-2024
- H.18 Snoco PW Inadequate Road Condition Determinations, dated 11-04-2024

#### 1. PUBLIC COMMENTS:

Received during the public comment period:

- I.1 Adam Paffhouse
- I.2 Akram Mellice

#### **HEARING EXAMINER**

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

1.41

Erin Wilner

**Project Name: Eastview Village URDS All Phases** 

Alexandra Nelson and David Rodriguez 1.3 1.4 **Amy Amend** 1.5 **Amy Demoulin** 1.6 **Amy Watts** 1.7 **Andrew Douglas** 1.8 Angela Berghout 1.9 Angela Kim 1.10 **Annette Crossland** 1.11 **Barry Trosin** 1.12 Ben Austin **Betty Winholtz** 1.13 1.14 **Brad Gross** 1.15 Brian Russon 1.16 Bruce A. Pitts 1.17 Carol Foss 1.18 Carter Burns 1.19 Caryn M Taylor-Fiebig Catherine Stafford 1.20 1.21 **Chad Fowler** 1.22 Christine Kurkowski 1.23 Corinne Weir 1.24 Dan Murphy 1.25 Daniel and Sarah Walsh 1.26 Danielle Gadek Daria Suzana Martel 1,27 1.28 **David Landis** 1.29 Deborah Wetzel 1.30 **Deborah Wetzel Conservation Preservation Society** 1.31 Debra Fahey 1.32 Dina Wheeler 1.33 **Earl Davisjorts** 1.34 Elizabeth Rutledge 1.35 Emi Halvorson 1.36 Emily Maglietti, David Maglietti, Carly Maglietti Kate Maglietti 1.37 **Emily Walker** 1.38 Eric Goodrich 1.39 Eric Moore 1.40 Erika Landis

#### **HEARING EXAMINER**

Snohomish County, Washington

## LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

1.77

1.78

1.79

1.80

Lauren Winget

Lavonne Evans

Leslie Ringstad

Leonard Kurkowski

Project Name: Eastview Village URDS All Phases

1.42 Gary Maguire 1.43 Gayani Perera 1.44 Irene Billa 1.45 Jaime Lee 1.46 James Birkenbuel 1.47 James M. Benson 1.48 Janna Gross 1.49 Jenna Evans 1.50 Jennica Halbert 1.51 Jennifer Nwobi 1.52 Jennifer Tillman 1.53 Jeroen Vanturennout & Jamie Vanturennout 1.54 Jill Holt 1.55 Joe Rogers 1.56 Joe Tomola 1.57 John Sheldon 1.58 John Woodard 1.59 Jonathan Kimball 1.60 Juliana Farmer 1.61 Karen and Geoff Jacobs 1.62 Kathy Putt 1.63 Kathy Putt (Greenleaf HOA) 1.64 Katrina Stewart 1.65 Kerri Lonergan-Dreke 1.66 Kim Cutuli 1.67 Kimberly Trammell 1.68 Kira Edmonds 1.69 Kristen Kowalski 1.70 Krystal DeLucchi 1.71 L. Walsh 1.72 Laron Glover 1.73 LaShelle Morrison 1.74 Launa Blaine 1.75 Lauren Manegold 1.76 Lauren Waltzing

**HEARING EXAMINER** 

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

Project Name: Eastview Village URDS All Phases

1.81	Linda Gray
1.82	Lindsey Bihary
1.83	Lisa Grimm
1.84	Lisa Jackson
1.85	Lisa Russon
1.86	Lori Wirtz
1.87	Lucy Henderson
1.88	Marilyn Ellertson
1.89	Marisa Miller
1.90	Mark Amend
1.91	Mary Lou Burns
1.92	Matt Hall
1.93	Meleia Norton
1.94	Michael Schmidt & Gail Schmidt
1.95	Michael Shih
1.96	Michael Wright
1.97	Michelle Kelly
1.98	Monica Burgmaier
1.99	Neal Manegold
1.100	Neva Goodrich
1.101	Nicole Wise
1.102	Pamela Blaszek
1.103	Rebecca Gross
1.104	Rena Connell
1.105	Rhonda Smith
1.106	Richard & Tamera Hodge
1.107	Richard Tickle
1.108	Rigarda Goetz
1.109	Rob Tucker
1.110	Ryan Mayer
1.111	Sampath Jayasinghe
1.112	Sara Petyt
1.113	Scott Culberson
I.114	Shannon Cherry-Anderson
1.115	Shannon Reynante
1.116	Shari Crichton
1.117	Shirley Mair
1.118	Stuart Lawson Esq.

I.119 Surender Kumar

#### **HEARING EXAMINER**

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

Project Name: Eastview Village URDS All Phases

- 1.120 Suzanne Un
- 1.121 Sze Wing Wong
- I.122 Tamera & Richard Hodge
- 1.123 Tamra Biasco
- I.124 Tek Kim
- 1.125 Tim Winde
- 1.126 Todd and Taylor Healey
- I.127 Tony Coppola
- 1.128 Tori Marroquin
- 1.129 Walt Isler
- I.130 Yolman Torrez

Received after initial public comment period:

- 1.131 Courtney Privett
- I.132 Kelsey Bergren

## J. RESPONSE TO AGENCY / PUBLIC COMMENTS:

- J.1 Response to public comment, dated 04-23-2024
- J.2 Public comment matrix, prepared by applicant, received 10-25-2024

## K. STAFF RECOMMENDATION - Department of Planning and Development Services

K.1 Staff Recommendation

## L. COMMENTS RECEIVED BY THE HEARING EXAMINER PRIOR TO AND DURING HEARING:

- L.1 Deborah Wetzel, 11-18-24
- L.2 Marshland Flood Control Dist.: Commissioner Thomas Declaration dated 11-11-24
- L.3 Marshland Flood Control Dist.: Commissioner Stocker Declaration, dates 11-11-24
- L.4 Marshland Flood Control Dist.: Chairperson Bailey Declaration, dated 11-11-24
- L.5 Marshland Flood Control Dist.: REVISED Brief and Exhibits, dated 11-11-24
- L.6 Deborah Wetzel, 11-20-24
- L.7 Linda Gray and Staff Response, 11-20-24
- L.8 David Irwin, 11-21-24
- L.9 Deborah Wetzel, 11-21-24
- L.10 Deborah Wetzel, 11-21-24
- L.11 Linda Gray, 11-21-24
- L.12 Linda Gray, 11-21-24
- L.13 Deborah Wetzel, 11-21-24
- L.14 Linda Gray, 11-21-24
- L.15 Deborah Wetzel, 11-21-24
- L.16 Deborah Wetzel, 11-21-24

#### **HEARING EXAMINER**

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

Project Name: Eastview Village URDS All Phases

L.17	Deborah	Wetzel.	11-21	-24

- L.18 Deborah Wetzel, 11-21-24
- L.19 Deborah Wetzel, 11-21-24
- L.20 Deborah Wetzel, Clerk Response, 11-21-24
- L.21 Betty Winholtz, 11-26-24
- L.22 Rena Connell, 11-27-24
- L.23 David Irwin, 11-27-24
- L.24 Deborah Wetzel, 11-28-24
- L.26 Deborah Wetzel, 12-1-24
- L.27 Linda Gray, 12-1-24
- L.28 Linda Gray, 12-1-24
- L.29 Marshland Flood Control Dist., 12-1-24
- L.30 Amy Amend, Machen Response, 12-2-24
- L.31 Deborah Wetzel, 12-2-24
- L.32 Ryan Barnes, Stormwater Review Memorandum, 11-27-24
- L.33 SUPERSEDED David Irwin, Converted PowerPoint Presentation, 12-2-24
- L.34 SUPERSEDED UPDATED David Irwin, Converted PowerPoint Presentation, 12-3-24
- L.35 UPDATED FINAL David Irwin, Converted PowerPoint Presentation, 12-3-24
- L.36 David Irwin, 2025 Zoning Map, 12-3-24
- L.37 David Irwin, Key Intersection Map, Arterial Units, TSA Boundary, 12-3-24
- L.38 Linda Gray, 12-3-24
- L.39 Deborah Wetzel, 12-3-24
- L.40 Marshland Flood Control District, Gary Brandstetter, re: Assessment Covenants, 12-3-24

#### NOT CONSIDERED BY THE HEARING EXAMINER: UNTIMELY

- L.41 Deborah Wetzel, 12-3-24
- L.42 Geetha, 12-4-24

# M. UPDATED PDS AND APPLICATION DOCUMENTS RECEIVED BY THE HEARING EXAMINUR PRIOR TO AND DURING HEARING

- M.1 Machen Emailed Memo RE REVISED Exhibits 11-20-24
- M.2 REVISED Exhibit A.2, Project Narrative
- M.3 REVISED Exhibit B.3, Development Area Tables
- M.4 REVISED Exhibit B.4.4, Phase 4-SFDU Plan Set
- M.5 REVISED Exhibit B.5, Preliminary Civil Drawings
- M.6 REVISED Exhibit B.6.4, Phase 4-Tree Canopy-Landscape Plans
- M.7 REVISED Exhibit C.2, Targeted Drainage Report
- M.8 Applicant Eastview Village Hearing Presentation, 11-21-24
- M.9 Fire Review Conditions, Deputy Fire Marshal Henderson, 11-22-24

#### **HEARING EXAMINER**

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

Project Name: Eastview Village URDS All Phases

M.10	REVISED Exhibit G.8, EDDS Deviation Request
M.11	1997 ILA
M.12	2000 Amendment No. 1 WSDOT ILA
M.13	2003 Amendment No. 2 WSDOT ILA
M.14	2004 Amendment No. 3 WSDOT ILA
M.15	2009 Amendment No. 4 WSDOT ILA
M.16	WSDOT Comment and Traffic Offer 12-2-24
M.17	Machen Email: Stormwater Easement Condition, 12-3-24
M.18	Applicant Counsel Request for Continuance 12-3-24
M.19	Applicant Counsel Request for Extension on Filing of Written Materials 12-18-24
M.20	HE Grants Extension Request 12-18-24
M.21	PDS Submittal 12-20-24: PDS Response 12-19-24
M.22	PDS Submittal 12-20-24: DOE Wetlands Protection 2021
M.23	PDS Submittal 12-20-24: Guidelines for MR8
M.24	Applicant Submittal 0 12-20-24: Hearing Response Transmittal
M.25	Applicant Submittal 1 12-20-24: Irwin Response to Comments Letter, Traffic
M.26	Applicant Submittal 2 12-20-24: Irwin Response to Comments Memorandum, Core Design
M.27	Applicant Submittal 3 12-20-24: Core Response _FINAL w attachments
M.28	Applicant Submittal 4 12-20-24: Eastview Village Response to Marshland Comments
M.29	Applicant Submittal 5 12-20-24: Legal Response to Comments
M.30	Applicant Submittal 6 12-20-24: Eastview Village Public Hearing Comment Responses
M.31	Applicant Submittal 7 12-20-24: Wetzel Response to Comments Letter
M.32	Applicant Submittal 8 12-20-24: 200406305228 Plat of Greenleaf at Snohomish Cascade
M.33	Applicant Submittal 9 12-20-24: Swift-network-fact-sheet, Map
M.34	Applicant Submittal 10 12-20-24: Landfill Liner Letter
M.35	Applicant Submittal 11 12-20-24: 22-116648 PSD/SPA Snohomish Garden Townhomes Decision
M.36	Applicant Submittal 12 12-20-24: 21-107364 PSD Riverstone Estates Hearing Examiner Decision
M.37	Applicant Submittal 13 12-20-24: 2022-11-09 Order Affirming Land Use Decision

## N. RECORD REMAINS OPEN UNTIL COB 12/30/24 FOR:

- N.1 Snohomish County Traffic Contact Information
- N.2 Decision issuance extended to 1/31/25, received 12/30/24

## O. RECORD REOPENED FOR LIMITED PURPOSE, 1/31/25

- O.1 Order Reopening Record for Limited Purpose, 1/31/25
- O.2 PDS Response to Order, 2/6/25

## P. COMMUNICATIONS RECEIVED AFTER DECISION ISSUANCE (NOT CONSIDERED; UNTIMELY)

P.1 Deborah Wetzel, 3/3/25

#### **HEARING EXAMINER**

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

P.2

P.3

Q.15

Q.16

Q.17

Q.18

Q.19

Project Name: Eastview Village URDS All Phases

Deborah Wetzel, 3/3/25

Deborah Wetzel, 3/3/25

Q.	RECON	NSIDERATION (RECONSIDERATION DEADLINE MIDNIGHT 3/10/24)
	Q.1	Decision, issued 2/28/25
	Q.2	Irwin Reconsideration Request with 34 Appendices, 2,573 pages, 3/10/25
		(Proof of service provided)
	Q.3	Wetzel Reconsideration Request with 7 Appendices, 302 pages, 3/10/25
		(Proof of service provided)
	Q.4	Brandstetter Reconsideration Request with 4 Appendices, 64 pages, 3/10/25
		(Proof of service provided)
	Q.5	Applicant Pacific Ridge-DRH, LLC's Recon Request, 8 pages, 3/10/25
		(Proof of service provided)
	Q.6	Wetzel Addendum to Reconsideration Request, 3/12/25
		(Proof of service provided, but addendum untimely)
	Q.7	Order on Reconsideration, Issued 3/31/25
	Q.8	PDS Response to Order on Reconsideration 4/1/25
	Q.9	Deborah Wetzel Emailed Comment, 4/1/25
	Q.10	Deborah Wetzel Emailed Comment, 4/7/25
	Q.11	Pacific Ridge-DRH, LLC Response to Order on Reconsideration, 4/7/25
	Q.12	David Irwin Emailed Comment, 4/7/25
	Q.13	Deborah Wetzel Emailed Comment, 4/8/25
	Q.14	NOT CONSIDERED (Unrelated to Vesting Issue): Rick, Tami Emailed Comment, 4/8/25

- Lori Wirtz Emailed Comment 4/9/25
- Q.20 Mickie Gundersen, Jen McKiernan Emailed Comment, 4/9/25

Bruce and Joan Thomas Emailed Comment, 4/8/25

Joan Thomas, SaveBothell Emailed Comment, 4/8/25

Joan Thomas, SaveCathcart Emailed Comment, 4/8/25

Tinier\_maltier4f Emailed Comment, 4/8/25

- Q.21 NOT CONSIDERED (Unrelated to Vesting Issue): Suzanne Un Emailed Comment, 4/9/25
- Q.22 Linda Gray Emailed Comment, 4/9/25

## WITNESSES AND ATTENDEES ON 11/21/24

Duana Kolouskova, Counsel for Applicant Ian Faulds, Core Design Inc. Henry Wright, Earth Solutions, NW Kimberly Busteed, Core Design Inc. Matt DeCaro, Soundview Consultants

#### **HEARING EXAMINER**

Snohomish County, Washington LIST OF EXHIBITS & WITNESSES

Applicant: John Mirante Case No.: 22 113955 SPA

Project Name: Eastview Village URDS All Phases

Brad Lincoln, Kimley-Horn
Bob Herman, HTE Inc.
John Mirante, Pacific Ridge
Joshua Machen, Snohomish County PDS Permitting Supervisor
Seth Henderson, Deputy Fire Marshal
Erin Harker, PDS Senior Environmental Planner
Kelli Hale, Hale, Milligan, and Assoc., PDS Drainage Reviewer
Michael Huey, PDS Engineering Supervisor

## **PUBLIC COMMENT 11/21/24**

Deborah Wetzel, email address on file
Kathy Putt, email address on file, on behalf of neighboring HOA

## PUBLIC COMMENT 12/3/24, 1:30 p.m.:

Joel Pentland, email address on file Linda Gray, email address on file

#### PUBLIC COMMENT 12/3/24, 6:30 p.m.:

Gary Brandstetter, Marshland Flood Control District, email address on file
Ryan Barnes, P.E., RPB Engineering, on behalf of Marshland Flood Control District, email address on file
Caryn Taylor-Fiebig, email address on file
Jeroen Vanturennout, email address on file
Joe Rogers, email address on file
David Irwin, email address on file
Joan Thomas, Save Bothell, email address on file
Frank Gillen, email address on file

#### **SPEAKERS ON 12/4/24:**

Duana Kolouskova, Counsel for Applicant
Joshua Machen, Snohomish County PDS Permitting Supervisor

#### **HEARING CONTINUED**

# CONTINUED HEARING ON 12/30/24 WITNESSES AND ATTENDEES:

Joshua Machen, PDS Permitting Supervisor Michael Huey, PDS Engineering Supervisor Duana Kolouskova, Esq., Counsel for Applicant John Mirante, Pacific Ridge, DRH LLC Before the
HEARING EXAMINER
Snohomish County, Washington
LIST OF EXHIBITS & WITNESSES
Applicant: John Mirante

Applicant: John Mirante Case No.: 22 113955 SPA

Project Name: Eastview Village URDS All Phases

lan Faulds, Core Design Inc. Kimberly Busteed, Core Design Inc. Michael Moody, Core Design Inc. Matt DeCaro, Soundview Consultants Brad Lincoln, Kimley-Horn



## appeal

Amy Amend <amy.amend@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Wed, May 7, 2025 at 3:45 PM

1 am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Amy Amend amy.amend@gmail.com 15326 Broadway Ave Snohomish, WA. 98296 360-608-1206



# **Eastview Village Appeal to County Council**

Amy Watts <amyjwatts@yahoo.com> To: Debbie Wetzel <debbieleewetzel@gmail.com> Mon. May 5, 2025 at 8:36 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Amy Watts

email address:

amyjwatts@yahoo.com

physical address:

14915 79th Dr Se

telephone number: 6103163670

[Quoted text hidden]



## **EASTVIEW VILLAGE APPEAL TO COUNTY COUNCIL**

wakecrazed <wakecrazed@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Mon, May 5, 2025 at 12:52 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Barry Trosin

email address: wakecrazed@gmail.com

physical address: 15623 72nd Dr SE Snohomish WA 98296

telephone number: 248-860-0765

[Quoted text hidden]



# Eastview village appeal

Bart <br/> bartholman@gmail.com><br/>To: debbieleewetzel@gmail.com

Sun, May 4, 2025 at 7:48 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Bart Holman

Bartholman@gmail.com

8112 150th PI se Snohomish wa, 98296

509-290-1363

Sent from my iPhone



# **Eastview Village Appeal to County Council**

bruce thomas <a href="https://brucejthomas@hotmail.com">bruce thomas <a href="https://brucejthomas@hotmail.com">bruce thomas <a href="https://brucejthomas@hotmail.com">bruce thomas <a href="https://brucejthomas@hotmail.com">brucejthomas@hotmail.com</a><a href="https://brucejthomas@hotmail.com">To: Debbie Wetzel <a href="https://debbieleewetzel@gmail.com">debbieleewetzel@gmail.com</a></a>

Sat, May 3, 2025 at 11:59 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Bruce Thomas

email address: brucejthomas@hotmail.com

physical address: 23403 8<sup>th</sup> PL W Bothell, WA. 98021

telephone number: 425 486-5837

From: Debbie Wetzel <debbieleewetzel@gmail.com>

Sent: Saturday, May 3, 2025 6:00 PM

To: Debbie Wetzel <debbieleewetzel@gmail.com>
Subject: Eastview Village Appeal to County Council

Hi, everyone -

[Quoted text hidden] [Quoted text hidden]



# Re: Eastview Village Appeal

chfowler24@comcast.net <chfowler24@comcast.net>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Fri, May 9, 2025 at 8:46 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

**Chad Fowler** 

chfowler24@comcast.net

13217 72<sup>nd</sup> Dr SE, Snohomish, WA 98296

206-898-0454

[Quoted text hidden]



#### **East View Village Appeal**

Chelsea Jamerson <chelseac85@hotmail.com>
To: "debbieleewetzel@gmail.com" <debbieleewetzel@gmail.com>

Sat, May 3, 2025 at 7:24 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record at peal hearing.

Your name: Chelsea Jamerson

email address: chelseac85@hotmail.com

physical address: 13307 81st Ave se, a snohomish, WA 98296

telephone number: 425-772-2964



Courtney Privett <cmprivett@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sat, May 3, 2025 at 6:04 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village

(22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/

22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Courtney Privett

Cmprivett@gmail.com

15101 78th Dr SE, Snohomish, WA 98296

573-356-3973 [Quoted text hidden]



David Irwin <david.m.irwin@outlook.com> To: Debbie Wetzel <debbieleewetzel@gmail.com> Sun, May 4, 2025 at 5:38 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council or the above project. This authorization does not remove my right to speak at the closed record appeal hearing,

Your name:

**David Irwin** 

email address:

David.M.lrwin@outlook.com

physical address:

11222 215<sup>th</sup> Ave SE Snohomish, WA 98290

telephone number: (425) 293-2635

From: Debbie Wetzel <debbieleewetzel@gmail.com>

Sent: Saturday, May 3, 2025 6:00 PM

To: Debbie Wetzel <debbieleewetzel@gmail.com> Subject: Eastview Village Appeal to County Council

Hi, everyone -

[Quoted text hidden] [Quoted text hidden]



**Debra Fahey** <debra.fahey@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sun, May 4, 2025 at 11:20 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Debra Fahey

email address: debra.fahey@gmail.com

physical address: 8020 151st PI SE Snohomish, WA 98296

telephone number: 206-853-8559

On Sat, May 3, 2025 at 6:01 PM Debbie Wetzel <debbieleewetzel@gmail.com> wrote: [Quoted text hidden]



Elizabeth Rutledge <Elizabeth.Rutledge@microsoft.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Mon, May 5, 2025 at 9:16 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village:

(22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Elizabeth Rutledge

email address: elizaa@microsoft.com

physical address: 14923 78<sup>th</sup> DR SE Snohomish, WA 98296

telephone number: 425.753.2563



### **Appeal confirmation**

Emily Maglietti <ekfankhauser@gmail.com> To: Debbie Wetzel <debbieleewetzel@gmail.com> Sat, May 3, 2025 at 6:27 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Emily Maglietti

email address:

Ekfankhauser@gmail.com

physical address: 8021 151st PI se Snohomish 98296

telephone number: 425-870-5445



Emily Walker <emily@siren-song.com> To: Debbie Wetzel <debbieleewetzel@gmail.com> Sat, May 3, 2025 at 7:23 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

**Emily Walker** 

email address:

Emily@siren-song.com

physical address:

13408 70th Dr. SE, Snohomish, WA 98296

telephone number: 206-321-2921

Thank you,

**Emily Walker** 



#### Appeal

Gary Maguire <garymaguire1@gmail.com> To: Debbie Wetzel <debbieleewetzel@gmail.com> Sun, May 4, 2025 at 7:35 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

Gary Maguire

email address:

garymaguire1@gmail.com

physical address: 14819 77th Ave Se Snohomish, WA 98296

telephone number: 425-999-0190



#### **Eastview Village**

Irene Billa <ibilla@yahoo.com> To: Debbie Wetzel <debbieleewetzel@gmail.com> Mon, May 5, 2025 at 4:27 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

Irene Billa

email address: ibilla@yahoo.com

physical address: 15005 81st Ave SE, Snohomish, WA 98296-8404

telephone number: 360-863-6694



jennica verge <jlv416@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sun, May 4, 2025 at 3:49 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

Jennica Halbert

email address:

jlv416@gmail.com

physical address:

8118 156th St SE Snohomish WA 98296

telephone number: 413-221-0853

On Sat, May 3, 2025 at 6:01 PM Debbie Wetzel <debbieleewetzel@gmail.com> wrote: [Quoted text hidden]



#### EASTVIEW VILLAGE APPEAL TO COUNTY COUNCIL

Jennifer Cain <jencain@hotmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Tue, May 6, 2025 at 4:42 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Jennifer Tillman

email address: jencain@hotmail.com

physical address: 5720 124th St SE, Snohomish, WA 98296

telephone number: 425-344-5412

Sent from my iPhone

On May 5, 2025, at 12:51 PM, Debbie Wetzel <debbieleewetzel@gmail.com> wrote:

[Quoted text hidden]



### EASTVIEW VILLAGE APPEAL TO COUNTY COUNCIL

John Sheldon <sheldonhj@msn.com> To: Debbie Wetzel <debbieleewetzel@gmail.com> Tue, May 6, 2025 at 10:50 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

John Sheldon

email address:

sheldonhj@msn.com

physical address:

6005 156<sup>th</sup> St SE

telephone number: 206-954-5377



### East view Village Appeal Request

Joe Tomola <a href="mailto:jt\_tomola@hotmail.com">jt\_tomola@hotmail.com</a>
To; Debbie Wetzel <a href="mailto:debbieleewetzel@gmail.com">debbieleewetzel@gmail.com</a>

Mon, May 5, 2025 at 1:26 PM

#### Hello Debbie,

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

Joseph Tomola

email address:

it tomola@hotmail.com

physical address:

5732 123rd PI SE Snohomish, WA 98296

telephone number: 425-233-4828

#### Thank you!

Joe Tomola 425-233-4828



KATHY/MIKE <mkputt@comcast.net>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Mon, May 5, 2025 at 12:38 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Kathy Putt, on behalf of Greenleaf Homeowner's Association

email address: mkputt@comcast.net

physical address: 13526 79th Ave. SE, Snohomish, 98296

telephone number: 425.236.5677

From: Debbie Wetzel <debbieleewetzel@gmail.com>

Sent: Saturday, May 03, 2025 6:01 PM

To: Debbie Wetzel <debbieleewetzel@gmail.com>
Subject: Eastview Village Appeal to County Council

Hi, everyone -

Thank you for agreeing to be a party of record in the appeal to the County Council.

We want to make sure that the County Council does not dismiss our appeal on a technicality since in my experience they will use any means available to dismiss our case. I am not an attorney but am willing to be the representative signing the appeal, so we need everyone to provide authorization for me to submit the appeal. Can you please cut and paste the language below into an email to me and put your contact info where indicated? Thanks.

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

email address:

physical address:



# party of record Eastview Village

Tina Stewart <tstewart@nsuch.com> To: Deborah L Wetzel <debbieleewetzel@gmail.com> Sat, May 3, 2025 at 6:40 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

Katrina Stewart

email address:

tstewart@nsuch.com

physical address:

23526 82nd Ave SE Woodinville, WA 98072

telephone number: 425-256-1531

Thank you,

Tina Stewart



#### Re: Eastview Village Appeal

Kelsey Bergren <smk1211@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Wed, May 7, 2025 at 2:54 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Kelsey Bergren

email address: smk1211@gmail.com

physical address: 7523 152nd Street SE Snohomish, WA 98296

telephone number: 206-459-4458

[Quoted text hidden]



Kerri Lonergan-Dreke <corporate@lombardisitalian.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sun, May 4, 2025 at 10:21 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Kerri Lonergan-Dreke

email address: corporate@lombardisitalian.com

physical address: 15523 73rd ave SE, Snohomish, WA 98296

telephone number: 206.369.2738

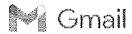
----Original Message-----

From: "Debbie Wetzel" <debbieleewetzel@gmail.com>

Sent: Saturday, May 3, 2025 6:00pm

To: "Debbie Wetzel" <debbieleewetzel@gmail.com> Subject: Eastview Village Appeal to County Council

[Quoted text hidden]
Kerri Lonergan-Dreke
CEO/Co-Owner
LOMBARDI'S RESTAURANT GROUP
425-740-3161, ext. 3
Lombardi's Italian Restaurants - Hook & Cleaver
Concept Catering - Natures Connection Wedding & Event Venue
http://www.fombardisitalian.com



Kim Trammell <a href="mailto:ka@gmail.com">trammell.ka@gmail.com</a>
To: Debbie Wetzel <a href="mailto:debbieleewetzel@gmail.com">debbieleewetzel@gmail.com</a>

Sat, May 3, 2025 at 8:52 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Kim Trammell

email address: katrammell.78@gmail.com

physical address: 13409 68th Ave SE, Snohomish WA 98296

telephone number: 206-713-5117

On Sat, May 3, 2025 at 6:01 PM Debbie Wetzel <debbieleewetzel@gmail.com> wrote: [Quoted text hidden]



Lauren Manegold <a href="mailto:lauren1976@gmail.com">lauren1976@gmail.com</a>
To: Debbie Wetzel <a href="mailto:debbieleewetzel@gmail.com">debbieleewetzel@gmail.com</a>

Sat, May 3, 2025 at 9:47 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Lauren Manegold Lauren1976@gmail.com 6931 129th St SE Snohomish, wa 98296 206.450.3251

On Sat, May 3, 2025 at 6:01 PM Debbie Wetzel <debbieleewetzel@gmail.com> wrote: [Quoted text hidden]



#### Re: Eastview Village Appeal

Len Kurkowski <lkurkow@hotmail.com>
To; Debbie Wetzel <debbieleewetzel@gmail.com>

Wed, May 7, 2025 at 2:30 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Leonard Kurkowski 14200 69<sup>th</sup> Drive SE, unit G2 Snohomish, WA 98296

516 695-9872

lkurkow@hotmail.com

Enjoy your day,

Len

516-695-9872

From: Debbie Wetzel <debbieleewetzel@gmail.com>

Sent: Wednesday, May 7, 2025 5:21 PM

To: Debbie Wetzel <debbieleewetzel@gmail.com>

Subject: Eastview Village Appeal

Hi, again -

I just wanted to nudge you to cut and paste the language below into a reply email to me, including your name, email, physical address and phone number so we have it for our appeal.

Again, I don't want the County Council to dismiss our appeal on a technicality. Thanks.

#### **CUT AND PASTE THE LANGUAGE BELOW:**

1 am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.



#### **Authorization**

Linda Gray <lgn899a@gmail.com>
To: Deborah L Wetzel <debbieleewetzel@gmail.com>

Mon, May 5, 2025 at 4:12 PM

Hello Debbie - thanks - Linda

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Linda Gray

email address:

Ign899a@gmail.com

physical address:

22629-78th Ave SE, Woodinville, 98072

telephone number: 206-818-2293



#### Fwd: EASTVIEW VILLAGE APPEAL TO COUNTY COUNCIL

Iovittmary@gmail.com <lovittmary@gmail.com> To: debbieleewetzel@gmail.com Mon, May 5, 2025 at 1:08 PM

I am a party to Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Mary J. Lovitt

email address:

Lovittmary@gmail.com

physical address:

14114 Cascade Dr SE

Snohomish, WA 98296

telephone number: 206-226-3408

Sent

Sent from my iPhone

Begin forwarded message:

From: lovittmary@gmail.com

Date: May 5, 2025 at 1:04:34 PM PDT

Cc: Kerri Lonergan-Dreke <corporate@lombardisitalian.com>

Subject: Re: EASTVIEW VILLAGE APPEAL TO COUNTY COUNCIL

County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Mary J. Lovitt

email address:

Lovittmary@gmail.com

physical address:

14114 Cascade Dr SE

Snohomish, WA 98296

telephone number: 206-226-3408



#### Re: Eastview Village Appeal

Michael Wright <meplaysocr@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Wed, May 7, 2025 at 2:34 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Michael Wright

email address: meplaysocr@gmail.com

physical address: 13130 69th DR SE, Snohomish WA 98296

telephone number: 253-318-3123

[Quoted text hidden]



Neal S. Manegold <manegold@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sat, May 3, 2025 at 8:22 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

Neal Manegold

email address:

Manegold@gmail.com

physical address:

6931 129th St SE, Snohomish, WA 98296

telephone number:

206 450 3252

Neal S. Manegold manegold@gmail.com 206.450.3252 [Quoted text hidden]



#### **EASTVIEW VILLAGE APPEAL TO COUNTY COUNCIL**

Rena Connell <connell.rena@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sat, May 10, 2025 at 8:25 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Rena Connell

email address: connelf.rena@gmail.com

physical address: 15422 228th St. SE, Snohomish, WA 98296

telephone number: 360-863-7741

[Quoted text hidden]

Rena



Joan Thomas <savebothell@outlook.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sat, May 3, 2025 at 11:58 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: SaveBothell/Joan Thomas

email address: savebothell@outlook.com

physical address: 23403 8<sup>th</sup> PL W Bothell, WA 98021

telephone number: 206 818-2607

From: Debbie Wetzel <debbieleewetzel@gmail.com>

Sent: Saturday, May 3, 2025 6:00 PM

**To:** Debbie Wetzel <debbieleewetzel@gmail.com> **Subject:** Eastview Village Appeal to County Council

[Quoted text hidden]



Joan Thomas <savecathcart@outlook.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sun, May 4, 2025 at 12:00 AM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: SaveCathcart

email address: savecathcart@outlook.com

physical address: 23403 8<sup>th</sup> PL W Bothell, WA. 98021

telephone number: 206 818-2607

From: Debbie Wetzel <debbieleewetzel@gmail.com>

Sent: Saturday, May 3, 2025 6:00 PM

**To:** Debbie Wetzel <debbieleewetzel@gmail.com> **Subject:** Eastview Village Appeal to County Council

Hi, everyone -

[Quoted text hidden]
[Quoted text hidden]



#### Here you go

Shari Crichton <shari.crichton@gmail.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sat, May 3, 2025 at 8:16 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

Shari Schoonover Crichton

email address:

Shari.Crichton@gmail.com

physical address:

14529 Broadway Ave

Snohomish WA98296

telephone number:

425-879-0086

I remain, Deborah Wetzel 206-261-0941

Sent from my iPhone



#### EASTVIEW VILLAGE APPEAL TO COUNTY COUNCIL

Joanne Lawson <jozap2000@yahoo.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Wed, May 7, 2025 at 1:18 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Stuart Lawson

email address: Stuart lawson@msn.com

physical address: 12531 68th Ave SE

Snohomish, WA 98296

telephone number: (425) 248-0464

Sent from my iPhone [Quoted text hidden]



Appeal

Marc Suzana Martel <m.s.martel@live.com> To: Debbie Wetzel <debbieleewetzel@gmail.com> Mon, May 5, 2025 at 3:05 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/ 22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name:

Daria Suzana Martel

email address:

m.s.martel@live.com

physical address:

13518 68th Drive SE, Snohomish,

98296

telephone number: (360) 774-9023

Sent from my iPhone



Suzanne Un <suzanne\_dea@yahoo.com>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sat, May 3, 2025 at 7:24 PM

1 am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Your name: Suzanne Un

email address: suzanne\_dea@yahoo.com

physical address: 13022 63rd Dr SE, Snohomish, WA 98296

telephone number: 425-315-2090

Sincerely,

Suzanne Un

Sent from my iPhone [Quoted text hidden]



momofkids <momofkids@comcast.net>
To: Debbie Wetzel <debbieleewetzel@gmail.com>

Sat, May 3, 2025 at 7:32 PM

I am a party to the appeal in the Snohomish County Project known as Eastview Village (22-113955 SP/22-114101 SPA/22-117447 SPA/22-117395 PSD/22-117398 PSD/SPA/22-117404 PSD/24-113099 SPA)

I hereby designate and authorize Deborah Wetzel to serve as my representative for the sole purpose of representing me in the written appeal submitted to the Snohomish County Council on the above project. This authorization does not remove my right to speak at the closed record appeal hearing.

Tami Hodge

Momofkids@comcast.net 15208 83rd Ave SE, Snohomish, WA 98296

425-218-7600