Adopted: 1 2 Effective: 3 4 SNOHOMISH COUNTY COUNCIL 5 Snohomish County, Washington 6 7 ORDINANCE NO. 22- 027 8 9 RELATING TO ENVIRONMENTAL REVIEW; INCREASING EXEMPTION THRESHOLDS FOR MINOR NEW CONSTRUCTION AND ADONLING NEW 10 CATEGORICAL EXEMPTIONS PER THE STATE ENVIRONMENTAL POLICY ACT TO 11 PROMOTE INFILL DEVELOPMENT IN URBAN GROWTH AREAS; AMILIDING 12 EXISTING SECTIONS IN CHAPTERS 30.61 AND 30.70 OF SNOWMISH COUNTY 13 14 CODE 15 16 WHEREAS, the Washington State Legislature recently amended the State 17 Environmental Policy Act (SEPA), chapter 43.21C RCW promote infill development in 18 19 Urban Growth Areas (UGAs) by Substitute House Rill 26 3 (AB 2673); and 20 WHEREAS, SHB 2673 made specific spendments to RCW 43.21C.229 that 21 22 increased the potential categorical exemptions in the SEPA for actions where the 23 "density and intensity of use is roughly qual to or lower than called for in the goals and policies of the applicable comprenensive an" with certain exceptions; and 24 25 WHEREAS, the term infill velopment" was not specifically defined in SHB 26 2673 and is understood this content mean the type of development in UGAs that 27 28 are now potentially except from SEPA under SHB 2673; and 29 30 WHERE 15, RCW 45, 17 229 requires that counties complete an Environmental Impact Statement (Electrical their Growth Management Act (GMA) comprehensive plan 31 before they can have use of the categorical exemptions; and 32 33 WHER AS, Shohomish County completed a programmatic EIS for its 2015 34 Update the Snohomish County Growth Management Act Comprehensive Plan 35 (GMACP), and 36 37 REAS, the Future Land Use Map in the GMACP General Policy Plan (GPP) 38 nates UGAs and land use plan designations that determine the density and 39 40 intensity of development in those plan designations; and

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WHEREAS, the GPP also identifies implementing zones for each of the plan designations and includes goals and policies that guide adoption of the development regulations found in Title 30 of the Snohomish County Code (SCC); and

WHEREAS, SCC 30.61.030 describes use of existing exemptions but does not describe use of the new categorical exemptions authorized by SHB 2673; and

WHEREAS, SCC 30.61.035 already provides for certain exemption thresholds for minor new construction as allowed under WAC 197-11-800(1)(c) and (d); and

WHEREAS, the exemption thresholds in SCC 30.61.035 are, in time cases, below what WAC 197-11-800(1)(c) and (d) allow; and

WHEREAS, GPP Goal ED-2 says that the County should "[p] reide a planning and regulatory environment which facilitates growth of the local economy"; and

WHEREAS, GPP Objective NE 1.A recognizer in need to "[b]alance the protection of the natural environment with economic grown, ho sing needs and the protection of property rights"; and

WHEREAS, Title 30 SCC already includes requirements to protect the natural environment and property rights and where compliance with these requirements constitutes adequate mitigation under SEPA; and

WHEREAS, GPP Policy 12 2.A.3 quires that to "ensure timeliness, responsiveness, and increased fficiency, e county shall develop and maintain a program of periodic review of the permittip process to eliminate unnecessary administrative procedures that do not see pond to legal requirements for public review and citizen input"; and

WHERE 5, increasing the thresholds for minor new construction in SCC 30.61.035 to the level and year under WAC 197-11-800 would eliminate unnecessary administrative procedure for some development proposals; and

WHER AS, adopting categorical exemptions for other development proposals that proposals a density or intensity of use roughly equal to or lower than called for in the comprehensive plan and studied in the EIS for GMACP would eliminate unnecessary and interactive procedure for these other development proposals; and

WHEREAS, if new categorical exemptions are adopted, certain development proposals would no longer be subject to review under SEPA; and

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WHEREAS, the public notice provisions in SCC 30.70.050 for building and land disturbing activity permits rely, in part, on proposed development being subject to SEPA before certain notice requirements apply; and

WHEREAS, even if a development is no longer subject to SEPA because of the new categorical exemptions, the County Council finds that the public interest is notice of application is provided; and

WHEREAS, chapter 30.22 SCC establishes uses allowed in zones and identifies permitted uses, administrative conditional uses, conditional uses, and opecial uses; a

WHEREAS, the EIS for the 2015 Update to the GMACP assumed and identified mitigation for typical development in UGAs which includes permits buses and administrative conditional uses; and

WHEREAS, conditional uses and special uses are relative, uncommon and the EIS for the 2015 Update to the GMACP did not necessarily actives them in a comprehensive manner; and

WHEREAS, traffic modeling that assumed topical evelopment in the unincorporated UGAs was relied on in the ES for the 201 Update to the GMACP; and

WHEREAS, traffic often crosses jurisdictic alones and the traffic mitigation for the 2015 Update EIS assumed the continuous neighboring counties and Washington State would make certain improvements funded in part, through reciprocal impact mitigation adopted by Interlocal Agreement (ILAs) between the various agencies; and

WHEREAS, the LAs that provide for reciprocal impact mitigation typically apply to developments that a not exempt from SEPA; and

WHERE IS, eligibility are ne exemption for infill development as allowed in SHB 2673 is predicted upon a determination that the probable adverse environmental impacts of the proposed action are adequately addressed by development regulations or other applicable requirements, of which those interlocal agreements for reciprocal mitigation of traffic impacts per SCC 30.66B.710 or 30.66B.720 are necessary component for adequate mitigation of traffic impacts of development; and

WHENEAS, to ensure that the specific probable adverse environmental impacts of a proposed infill development are adequately addressed, any determination of expectation as allowed under SHB 2673 shall be made subject to an applicant's voluntary agreement to be subject to all reciprocal mitigation requirements imposed under any interlocal agreement for reciprocal mitigation of impacts which would therwise be applicable to the proposed infill development if subject to SEPA review;

WHEREAS, the County Council finds there is an opportunity to facilitate growth in the local economy by updating the County's development regulations related to SEPA to reflect the expanded categorical exemptions authorized by SHB 2673 and also by revising exemptions for minor new construction to the levels allowed by WAC 197-11-800; and

WHEREAS, the County Council finds that the existing environmental property rights protections in Title 30 SCC constitute adequate mitigation for post permitted uses and administrative conditional uses in urban zones; and

WHEREAS, the County Council finds expanding SEPA exemption to eshold should not exempt new development from providing mitigation to an accounty pads; and

WHEREAS, the County Council finds that adjusting STPA remations is a procedural change that does not materially impact greating and use controls; and

WHEREAS, on [Date, Month, Year], the County Council held a public hearing after proper notice, and considered public comment and the intire record related to the code amendments contained in this ordinance; and

WHEREAS, following the public hearing, to Council deliberated on the code amendments contained in the code amendment code amendment

NOW, THEREFORE, BE IT OR AINED:

- Section 1. The Sounty County C
- A. The foregoing recitals are popted as findings as if set forth in full herein.
- B. This ordinance will am and Title 30 SCC to update development regulations related to ST-A elemptions the proposed amendments seek to:
  - 1. In rease exemption thresholds for minor new construction to match what WAC 197 1-800 allows;
  - Reflect changes in RCW 43.21C.229 related to categorical exemptions;
  - Provide clarity on implementation of exceptions for retail development found in RCW 43.21C.229;

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 Clarify that the Director of Planning and Development Services may rely on loc conditions or the specifics of a development proposal to determine that a development proposal does not qualify for exemption from SEPA; and

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6. Continue requiring SEPA-based reciprocal mitigation for developments that ar categorically exempt. For purposes of the proposed exemption language for in development in SCC 30.61.035(2), it is recognized that certain mects of development are mitigated through interlocal agreements for reciprolal mitigation of impacts under SEPA including, but not limited to, impacts state highways per SCC 30.66B.710 and impacts to city streets and rolls per SCC 30.66B.720, which interlocal agreements on their face may only apply thos development applications subject to SEPA. A determination which has the effect of excluding such infill development from migation of invacts where otherwise applicable under the terms of an existing interlocal agreement for reciprocal mitigation of impacts but for the exemption am SEP would result in the potential adverse environmental imparts of sub intil development not being adequately addressed by the county's delopment regulations, thus precluding a determination of exemption der RCW 43.21C.229. Accordingly, the proposed language in SCC 30.61,65(3) requires as a condition of eligibility for the exemption for infill development that an applicant voluntarily agree, as a condition of approved to make all revenents for reciprocal traffic impact mitigation fees consistent with the interest agreements which would otherwise be applicable if not example from SEPA review.

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C. In developing the proposed code amendments, the County considered the goals of the GMA. The adinar the advances several GMA goals in a general sense and maintains current imprementation of two GMA goals through specific proposals related to ovision of notice.

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1. Because it simplifies the process for infill development in established urban grow areas where environmental regulations and protections are already in this ordinance advances the following GMA goals:

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a. GMA Goal 5: "Economic development. Encourage economic development throughout the state that is consistent with adopted comprehensive plans."
 b. GMA Goal 7: "Permits. Applications for both state and local government

38 9 40  GMA Goal 7: "Permits. Applications for both state and local government permits should be processed in a timely and fair manner to ensure predictability."

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- c. GMA Goal 10: "Environment. Protect the environment and enhance the state's high quality of life, including air and water quality."
- 2. GMA goals maintained: This ordinance maintains current implementation of the second part of GMA Goal 6: "Property Rights [...] The property rights of landowners shall be protected from arbitrary and discriminatory actions," GMA Goal 11: "Citizen participation and coordination. Encourage the involvement of citizens in the planning process and ensure coordinated between communities and jurisdictions to reconcile conflicts." This is because it clude provisions to maintain the current practices related to notice of plication Current practice is to provide notice of new development application and associated comment periods to neighboring taxpayers of record. The communicates an opportunity to participate in the planning pacess and to protect their interests for potential conflicts with proposed development. Current practice regarding provision of notice of application is so etimes contingent on a development proposal being subject to SEPA. As this proposal being subject to SEPA. such developments from SEPA, a secondary erre would be to potentially deprive neighboring taxpayers of record fror receining ratice of application. Therefore, to maintain current levels of participation and protection of property rights, this ordinance proposes revisions to oticine requirements to maintain the same provision of notice but based of standards of er than a development being subject to SEPA.
- D. In addition to the policies cited tooy the proposed amendments will better achieve, comply with, and implement the following goals, objectives, and policies contained in the county's GMACP.
  - 1. Land Use Policy 20 1.A.D: "Entire the efficient use of urban land by adopting reasonable measures to increase residential, commercial and industrial capacity within urban prowing reas [6.2]. The County Council will use the list of reasonable measure in accordance with the guidelines for review contained in Appendix D of the County side planning Policies [...]" This ordinance promotes efficient use of urban land by acong on one of the reasonable measures listed in Appendix D or the Countywide Planning Policies which says to "encourage infill and redeve opment."
  - 2. Howing Policy HO 3.A.4: "Snohomish County shall endeavor to process completed development applications within 120 days." This ordinance will help streamline the permit process in support of this policy.
    - Transportation Objective TR 7.A: "Jointly plan, in cooperation with other transportation providers (cities, WSDOT, transit agencies, and ferry system) adequate transportation systems such that development can proceed with order and according to the land use elements of local comprehensive plans." This

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ordinance recognizes the importance of interlocal agreements for reciprocal transportation mitigation in joint planning between transportation providers and it maintains the mechanism for ensuring that new development continues to contribute towards jointly planned improvements.

- 4. Natural Environment Policy NE 1.A.1: "Regulatory programs developed form protection of the natural environment shall provide certainty, clarity, flexibility, efficiency, public outreach and education so that citizens understand the requirements, permits are processed quickly, and alternative approach is that provide equal or greater protection to the environment may be considered." The ordinance recognizes that existing codes and administrative rules provide for equal or greater protection of the natural environment than SEPA-based mitigation. By reducing redundant SEPA processes, this ordinance also clarifies expectations regarding environmental review.
- E. Procedural requirements.
  - 1. Amendments to chapter 30.61 SCC do not constitute amendments to GMA development regulations under SCC 30.40.080. Escape amendments to chapter 30.70 are included in this orderance it is to processed as a Type 3 legislative action pursuant to SCC 30.13.010. January Commission review is not required under SCC 30.73.040(2).
  - 2. State Environmental Policy (Ct ( EPA) requirements with respect to this non-project action have been satisfied to ough the completion of an environmental checklist and the issuance of a Determination of Nonsignificance (DNS) on [Date, Month, Year].
  - 3. The public particulation process used in the adoption of this ordinance has complied with all applicable requirements of the GMA and the SCC.
  - 4. The Walkington State Attorney General last issued an advisory memorandum, as a tired by RCV 36.70A.370, in September of 2018 entitled "Advisory Lemon ndukt twoiding Unconstitutional Takings of Private Property" to help ocal advernments avoid the unconstitutional taking of private property. The process outlined in the State Attorney General's 2018 advisory memorandum was sed by the County in objectively evaluating the regulatory changes reposed by this ordinance.
    - Section 2. The Snohomish County Council makes the following conclusions:
  - The proposal is consistent with the goals, objectives and policies of the GPP.

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- B. The proposal is consistent with Washington State law and the SCC.

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- C. The County has complied with all SEPA requirements in respect to this non-project action.
- D. The regulations proposed by this ordinance do not result in an unconstitution taking of private property for a public purpose.
- Section 3. The Snohomish County Council bases its findings and condusions by the entire record of the county council, including all testimony and exhibits. Anytindin which should be deemed a conclusion, and any conclusion which should be deemed a finding, is hereby adopted as such.
- Section 4. Snohomish County Code Section 30.61. 30 added Amended Ordinance No. 02-064 on December 9, 2002, is amended to real

## 30.61.030 Use of exemptions.

- (1) Use of categorical exemptions is subject to W.C 127-11-305(1)(a)-(b). Each department that receives an application for alicens or, it does case of governmental proposals, the department initiating the proposal shall letermine whether the license and/or the proposal is exempt. The department sets mination that a proposal is exempt shall be final and not subject a dministrative review. If a proposal is exempt, the procedural requirements of ris chapte shall not apply. The county shall not require completion of an environmental ecklist for an exempt action.
- (2) In determining whether a not proposal is exempt, the department shall make certain the properly befined and will not require phased review (WAC 197-11-060) and shall id try the evernmental licenses required. If a proposal includes exempliand nonex applications, the department shall determine the lead agency, even in the library application that triggers the department's consideration is exempt.
- If a rop cludes both exempt and nonexempt actions, the county may e exampt actions prior to compliance with the procedural requirements of this chapter,\ cept that:
  - The county shall not give authorization for:
    - (i) any nonexempt action;
    - (ii) any action that would have an adverse environmental impact; or
    - (iii) any action that would limit the choice of reasonable alternatives;
- (b) A department may withhold approval of an exempt action linked to a nonexempt action that would lead to modification of the physical environment, when

(c) A department may withhold approval of exempt actions linked to a nonexempt action that would lead to substantial financial expenditures by a private applicant when the expenditures would serve no purpose if nonexempt action(s) were not approved.

 (4) The department has the option to withdraw a determination that appropriate exempt based on new information or further review of existing information.

Section 5. Snohomish County Code Section 30.61.035, last an ended by Amended Ordinance No. 15-064 on March 30, 2016, is amended to read:

 30.61.035 Exemption thresholds for minor new construction and in ill development.

Subject to SCC 30.61.030, a proposal is exempt if it mess either the thresholds for minor new construction in SCC 30.61.035(1) or the criteria to be categorically exempt as infill development in SCC 30.61.035(2). Whith proposals may be potentially exempt under both subsections (1) and (2), these examptions are not automatic. SCC 30.61.035(3) requires that development projects that are categorically exempt must still provide mitigation to other jurisdictions.

- (1) As allowed under WAC 1.97 1-800(1)(c) and (d), the exempt levels for minor new construction are based up a local conditions and are as follows:
- (a) The construction of location of any single family residential structures of ((20)) 30 dwelling units of less ((with a)) if an urban growth area (UGA) and 20 dwelling units or less outside of (an urban growth area)) a UGA;
- (b) The constitution or location of any multifamily residential structures of 60 dwelling units or less ((within an arban growth area)) in a UGA and 25 dwelling units or less outside of (an unan growth area)) a UGA;
- The construction of a barn, loafing shed, farm equipment storage building, product storage or thing structure, or similar agricultural structure covering 40,000 square feet cless;
- The construction of an office, school, commercial, recreational, service, or to the building of ((25,000)) 30,000 square feet or less and associated parking facilities or igned for 90 or fewer automobiles ((within an urban growth area)) in a UGA and 12,000 square feet or less and associated parking facilities designed for 40 or fewer automobiles outside of ((an urban growth area)) a UGA;
  - (e) The construction of a parking lot designed for 40 or fewer parking spaces;

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1	(f) Any landfill or excavation of 1,000 cubic yards or less throughout the total			
2	lifetime of the fill or excavation.			
3	(2) ((The exempt levels established in subsection (1) of this section are based			
4	upon local conditions.)) As allowed under RCW 43.21C.229, the following types of infi			
5	development in a UGA are categorically exempt when the following criteria are met-			
6	(a) Development which is limited to one or more categories of:			
7	(i) Residential development;			
8	(ii) Mixed-use development; or			
9	(iii) Commercial development up to 65,000 square feet, escluding etail			
10	development.			
11	(b) Under RCW 43.21C.229(1)(c), this exemption shall be subject to the			
12	department considering the specific probable adverse environmental repacts of the			
13	proposed action and determining that these specific impacts at adequately addressed			
14	by the county's development regulations, other applicable requirements of the			
15	comprehensive plan, a subarea plan element of the son, rehe sive plan, a planned			
16	action ordinance, or other local, state, or federal rules or lews of impact fees as			
17	described in subsection (3) of this section below			
18	(c) For this exemption to be applicable:			
19	(i) The site must be located entirely in a IGA; and			
20	(ii) Zoning relied on for the development proposal must be among the			
21	zones that the land use chapter of the mprehensive plan identifies as an			
22	implementing zone for the applicable plant esignation shown on the future land use			
23	map of the comprehensive plan.			
24	(d) The following definitions arrolly as used in this subsection:			
25	(i) "Residential development" means any permitted type of dwellings and			
26	may include incidental ne esidental components of a residential development			
27	proposal such a camenity buildings in apartment complexes;			
28	(Mirga-care development" means any mix of permitted non-residential			
29	use up to 65 000 square fet and residential development of any amount, provided that			
30	any nor residential meeting the definition of general retail in SCC 30.91R.143 is			
31	limited a 30 00 square feet in application of subsection (a)(ii); and			
32	(iii) "Commercial development" means any permitted non-residential use			
33	than general retail as defined in SCC 30.91R.143.			
34	pact Fees and Mitigation Requirements: To ensure that the specific			
35	presable adverse environmental impacts of a proposed infill development are			
36	ade uately addressed, any determination of exemption under subsection (2) of this			
27	section shall be made subject to the applicant's voluntary agreement to be subject to all			
38	eciprocal mitigation requirements imposed under any interlocal agreement for			

reciprocal mitigation of impacts which would otherwise be applicable to the proposed	
infill development if subject to SEPA review. Such agreement shall be made a condition	n
of any approval of an application deemed exempt under subsection (2). Applicants not	
wishing to consent to reciprocal mitigation requirements for purposes of exemption	7
under subsection (2) may elect to forego such a determination and have their	
application processed subject to SEPA.	

Section 6. Snohomish County Code Section 30.70.015, last amended by Amended Ordinance No. 21-008 on April 7, 2021, is amended to read

## 30.70.015 Exemptions.

The following permit types are exempt from the requirements of this chapter, except the consistency determination required by SCC 30.70.100 and the expiration and vesting provisions of SCC 30.70.140, 30.70.300, and 30.70.310 shall apply:

- (1) Building permits exempt from the State Equipmental Policy Act (SEPA) <u>as</u> minor new construction under SCC 30.61.035(1);
  - (2) Land disturbing activity permits exempt from SEPA
- (3) All other construction permits under subtile 30 5 3CC that are exempt from SEPA; and
- (4) Project permits for which a SEPA review and threshold determination were completed in connection with other project permits for the same proposal, to the extent the proposal has not substantiately change in a manner requiring further review under chapter 30.61 SCC.

Section 7. Snot smish sounty tode Section 30.70.050, last amended by Amended Ordinance No. 2000 or December 16, 2020, is amended to read:

## 30.70.050 Notice of a prication - timing and method.

 (1) The separtment shall provide notice of application within 10 days after a determination hat the application is complete as specified in SCC Table 30.70.050(5). Required notice shall be given in accordance with SCC 30.70.045.

 (2, A notice of application posted or published in the official county newspaper provided by mail on a letter/legal size publication shall include the following form to

(a) Date of application, date of completeness determination, and date of notice of application;

(b) Project description, list of permits requested, assigned county file umber, and county contact person;

I	(c) Any information or studies requested by the department;
2	(d) Any other required permits not included in the application, to the extent
3	known by the department;
4	(e) Any existing environmental documents that evaluate the proposed
5	project, including where they can be inspected;
6	(f) The date, time, place, and type of public hearing, if applicable an
7	scheduled at the time of the notice;
8	(g) When notice is for a rezone action or development in a performance
9	standard zone, a statement indicating where the full text and/or map of the rezune
10	action may be inspected;
11	(h) A statement of when the comment period ends and the right of any
12	person to comment on the application, receive notice of and participate in any rearings,
13	request a copy of the decision once made, and any appear or redures
14	(i) If determined at the time of notice, those development regulations that will
15	be used for project mitigation or to review consistence.
16	(j) Any other information determined appropriate by the department.
17	(3) Mailed notice of application may be provided in a dost card.
18	(4) A post card notice shall contain the following formation:
19	(a) project description;
20	(b) project file number;
21	(c) project location;
22	(d) type of project;
23	(e) applicable comment dates and notice of where to submit comments;
24	(f) date the notice of application was published in the official county
25	newspaper;
26	(g) website and ss project information; and
27	(h) a repartmen sor act.

30.7 050(5) Notice of Application Requirements

Application Type	Post	Publish	Mail
Au unistrative Conditional Use	X	X	X
ding Site Plan	X	X	X
Building and land disturbing activity permits subject to SEPA	X	X	X

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Application Type	Post	Publish	Mail
Building permits for buildings more than 30,000 square feet that are not subject to SEPA and not part of a development proposal which separately requires notice, except for construction of a barn, loafing shed, farm equipment storage building, produce storage or parking structure, or similar agricultural structure covering 40,000 square feet or less  Code interpretation not related to a specific project	X	X	X
Code interpretation related to a specific project	×		X
Final Subdivision	[sc SCC] 30.41730	0.41A.600 thi ]	rough
Flood Hazard Permit - c cept as provided in SCC 30 43C. 0			X
Flood Hazard V nance	x	X	X
Free-standing sign of the P S zone	X	X	X
SEPA threshold determination and fus ad quactum sociated with project permit	X	X	X
Shorline variance, conditional se, or substantial development permit or permit rescission	X	X	X
Short subdivision and rural cluster short subdivision	X	X	X

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Application Type	Post	Publish	Mail
Variance	X	X	X
Conditional use and major revision	X	X	x
Preliminary subdivision and rural cluster subdivision, and major revision	X	X	×
Planned Residential Development and major revision	X	X	
Official site plan or preliminary plan approval in performance standard zones (BP, PCB, IP, GC, T, RB, CRC, RFS, and RI)	X	×	X
Rezone - site specific	X		x
Review or revocation of a permit or approval pursuant to SCC 30.71.027	O		X
Preapplication Concurred by Decision	X	X	X
Any non-listed Type 1 or Type 2 permit application except Boundary Line Adjustment pursuant to SCC 30.4 T J20(1)(c)	X	X	X

8. Effective date and implementation. This ordinance shall take effect 15 days following adoption by the County Council. The Snohomish County Department of Planning and Development Services is authorized to take such actions as may be necessary to implement this ordinance on its effective date.

1 2	PASSED this	_ day of	, 20	
3 4 5 6 7			SNOHOMISH COUNCIL Snohomish, Washington	0
8 9 10 11 12	ATTEST:		Council Chair	1
13 14 15	Asst. Clerk of the Council			
16 17 18 19 20 21	() APPROVED () EMERGENCY () VETOED		DATE:	
22 23 24 25 26	ATTEST:		Count, Exec tive	
27 28 29 30 31	Approved as to form only	- 6/15/22		
	Deputy Prosecuting Attorn			