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Nonconforming Structures Ordinance 25-047 (ECAF 2025-2504)					
Hearing Date: Wednesday, October 1, 2025 @ 10:30 a.m.					
Council Staff: Ryan Hembree		PDS Staff: Henry Jennings		DPA: Justin Kasting	
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*Contact the Clerk of the Council for copies of Part 2 Exhibits - 425-388-3494 or contact.council@snoco.org					

**Executive/Council Action Form (ECAF)****ITEM TITLE:****..Title**

Ordinance 25-047, relating to nonconforming structures and uses; amending Sections 30.28.070, 30.28.072, and 30.91n.050, and repealing Section 30.28.075 of the Snohomish County Code

**..body****DEPARTMENT:** Planning and Development Services**ORIGINATOR:** Henry Jennings**EXECUTIVE RECOMMENDATION:** Approved by Ken Klein 8/7/25

**PURPOSE:** This ordinance proposes to amend SCC 30.28.070, 30.28.072, and 30.91N.050 and to repeal SCC 30.28.075 to increase consistency throughout Title 30 SCC and clarify criteria for expansion of nonconforming uses and structures.

**BACKGROUND:** The proposed amendments clarify that nonconforming structures may remain for the life of the structure and be improved or repaired if doing so is in full compliance with all requirements of Title 30 SCC including the fire code and critical area regulations.

**FISCAL IMPLICATIONS:**

<b>EXPEND:</b> FUND, AGY, ORG, ACTY, OBJ, AU	CURRENT YR	2ND YR	1ST 6 YRS
<b>TOTAL</b>			

<b>REVENUE:</b> FUND, AGY, ORG, REV, SOURCE	CURRENT YR	2ND YR	1ST 6 YRS
<b>TOTAL</b>			

**DEPARTMENT FISCAL IMPACT NOTES:** Click or tap here to enter text.**CONTRACT INFORMATION:**

ORIGINAL \_\_\_\_\_ CONTRACT# \_\_\_\_\_ AMOUNT \_\_\_\_\_  
 AMENDMENT \_\_\_\_\_ CONTRACT# \_\_\_\_\_ AMOUNT \_\_\_\_\_

**Contract Period**

ORIGINAL START \_\_\_\_\_ END \_\_\_\_\_  
 AMENDMENT START \_\_\_\_\_ END \_\_\_\_\_

**OTHER DEPARTMENTAL REVIEW/COMMENTS:** Reviewed/approved by Finance – Nathan Kennedy 8/7/25

1 Adopted:

2 Effective:

3 SNOHOMISH COUNTY COUNCIL  
4 Snohomish County, Washington

5  
6 ORDINANCE NO. 25-047

7  
8 RELATING TO NONCONFORMING STRUCTURES AND USES; AMENDING  
9 SECTIONS 30.28.070, 30.28.072, AND 30.91N.050, AND REPEALING SECTION  
10 30.28.075 OF THE SNOHOMISH COUNTY CODE  
11

12 WHEREAS, a nonconforming structure is defined in Snohomish County Code  
13 (SCC) 30.91N.050 as a structure that met all the required development regulations,  
14 such as building height and setbacks, when it was first established, although it no longer  
15 does; and  
16

17 WHEREAS, a nonconforming use is defined in SCC 30.91N.070 as a use of land  
18 or a structure that was allowed when established, although is no longer allowed; and  
19

20 WHEREAS, the County Code has regulated nonconforming structures and uses  
21 since the Code's adoption in 1966; and  
22

23 WHEREAS, the intent of such regulations has been and will remain to allow a  
24 nonconforming structure to continue for the life of the structure, and to allow for  
25 nonconforming uses to remain until abandonment and even expand under certain  
26 circumstances; and  
27

28 WHEREAS, since the adoption of Title 30 SCC, the Unified Development Code,  
29 in 2002, regulations related to nonconforming structures and uses have only been  
30 updated twice; and  
31

32 WHEREAS, state law does not regulate nonconforming uses and structures, so  
33 there is diversity in how local jurisdictions address the issue; and  
34

35 WHEREAS, there are inconsistencies between the three nonconforming use  
36 provisions, there are issues with implementation of the provisions as identified by staff  
37 and the Snohomish County Hearing Examiner, and the current regulations lack  
38 important references to other provisions of Title 30 SCC; and  
39

40 WHEREAS, the amendments contained in this ordinance reduce inconsistencies  
41 by repealing SCC 30.28.075, clarifying criteria for expanding nonconforming uses by

1 amending SCC 30.28.072(4), and expressly requiring that any expansions of  
2 nonconforming structures or uses must comply with all development regulations; and  
3

4 WHEREAS, a 21-day early public comment period on draft amendments  
5 occurred from January 22 through February 12, 2025, where comments received from  
6 staff as well as the Washington State Department of Ecology ("Ecology"), Washington  
7 Department of Fish and Wildlife (WDFW), and The Tulalip Tribes led to further  
8 amendments now contained in this ordinance; and  
9

10 WHEREAS, on April 22, 2025, the Snohomish County Planning Commission (the  
11 "Planning Commission") was briefed by Snohomish County Planning and Development  
12 Services (PDS) staff about the code amendments contained in this ordinance; and  
13

14 WHEREAS, the Planning Commission held a public hearing on May 27, 2025, to  
15 receive public testimony concerning the proposed code amendments contained in this  
16 ordinance; and  
17

18 WHEREAS, at the conclusion of the Planning Commission's public hearing, the  
19 Planning Commission deliberated on the proposed ordinance and voted to recommend  
20 approval of the code amendments relating to nonconforming structures and uses as  
21 shown in its May 28, 2025, recommendation letter; and  
22

23 WHEREAS, on \_\_\_\_\_, 2025, the Snohomish County Council  
24 ("County Council") held a public hearing after proper notice, and considered public  
25 comment and the entire record related to the code amendments contained in this  
26 ordinance; and  
27

28 WHEREAS, following the public hearing, the County Council deliberated on the  
29 amendments contained in this ordinance;  
30

31 NOW, THEREFORE, BE IT ORDAINED:  
32

33 Section 1. The County Council makes the following findings:  
34

- 35 A. The foregoing recitals are adopted as findings as if set forth in full herein.  
36  
37 B. This ordinance proposes to amend SCC 30.28.070, 30.28.072, and 30.91N.050 and  
38 to repeal SCC 30.28.075 to increase consistency throughout Title 30 SCC and  
39 clarify criteria for expansion of nonconforming structures and uses.  
40



1 C. In developing the proposed code amendments, the County considered the goals of  
2 the GMA identified in RCW 36.70A.020, specifically those goals related to economic  
3 development, property rights, and permits. The proposed regulations are reasonably  
4 related to, and necessary for, the advancement of the GMA planning goals.

- 5
- 6 1. GMA Goal 5 – Economic development. Encourage economic development  
7 throughout the state that is consistent with adopted comprehensive plans,  
8 promote economic opportunity for all citizens of this state, especially for  
9 unemployed and for disadvantaged persons, promote the retention and  
10 expansion of existing businesses and recruitment of new businesses, recognize  
11 regional differences impacting economic development opportunities, and  
12 encourage growth in areas experiencing insufficient economic growth, all within  
13 the capacities of the state's natural resources, public services, and public  
14 facilities.

15

16 Many nonconforming uses are business related. These proposed amendments  
17 protect the ability to maintain and, under certain circumstances, expand  
18 nonconforming uses and structures to ensure business viability without  
19 compromising the welfare of neighboring properties.

- 20
- 21 2. GMA Goal 6 – Property rights. Private property shall not be taken for public use  
22 without just compensation having been made. The property rights of landowners  
23 shall be protected from arbitrary and discriminatory actions.

24

25 The proposed amendments state that nonconforming uses and structures are  
26 permitted to be maintained and clarify how expansions can occur to ensure that  
27 the private property rights of the nonconforming use or structure owner as well as  
28 neighboring properties can be maintained.

- 29
- 30 3. GMA Goal 7 – Permits. Applications for both state and local government permits  
31 should be processed in a timely and fair manner to ensure predictability.

32

33 The proposed amendments better define ordinary maintenance, clarify expansion  
34 criteria, and increase consistency throughout Title 30 SCC allowing for more  
35 predictability and efficiency in permit processing.

- 36
- 37 D. The proposed amendments will better achieve, comply with, and implement the  
38 goals and policies of the Puget Sound Regional Council's Vision 2050 Multicounty  
39 Planning Policies (MPPs), including the following policies:  
40

- 1 1. MPP-DP-47: Streamline development standards and regulations for residential  
2 and commercial development and public projects, especially in centers and high-  
3 capacity transit station areas, to provide flexibility and to accommodate a broader  
4 range of project types consistent with the regional vision.

5  
6 The proposed amendments better define ordinary maintenance, clarify expansion  
7 criteria, and increase consistency across Title 30 SCC to allow for more  
8 predictability and efficiency in permit processing.

- 9  
10 2. MPP-H-10: Encourage jurisdictions to review and streamline development  
11 standards and regulations to advance their public benefit, provide flexibility, and  
12 minimize additional costs to housing.

13  
14 The proposed amendments better define ordinary maintenance, clarify expansion  
15 criteria, and increase consistency throughout Title 30 SCC to allow for more  
16 predictability and efficiency in permit processing.

- 17  
18 3. MPP-Ec-17: Preserve and enhance the region's unique attributes and each  
19 community's distinctive identity and design as economic assets as the region  
20 grows.

21  
22 Nonconforming uses and structures can contribute to the uniqueness of  
23 neighborhoods and communities. Proposed amendments confirm the  
24 commitment to the retention of these uses and structures in Snohomish County.

- 25  
26 E. The proposed amendments will better achieve, comply with, and implement the  
27 goals and policies contained within the Countywide Planning Policies (CPPs),  
28 including the following policy:

- 29  
30 1. CPP-ED-16: The expeditious processing of development applications shall not  
31 result in the reduction of environmental and land use standards.

32  
33 The proposed amendments better define normal maintenance, clarify expansion  
34 criteria, and increase consistency throughout Title 30 SCC to allow for more  
35 predictability and efficiency in permit processing.

- 36  
37 F. The proposed amendments will better achieve, comply with, and implement the  
38 goals, objectives, and policies of the Snohomish County GMA Comprehensive Plan  
39 (GMACP), including the following:  
40

1. HO Policy 3.A.2: Development standards and building permit requirements shall be reviewed on a continual basis to ensure clarity and consistency while providing for a timely, fair, and predictable application processing outcome.
2. ED Policy 2.A.3: To ensure timeliness, responsiveness, and increased efficiency, the county shall maintain a program of continuous review of the permitting process to eliminate unnecessary procedures that do not respond to legal requirements for public review and citizen input.

The proposed amendments better define normal maintenance, clarify expansion criteria, and increase consistency throughout Title 30 SCC to allow for more predictability and efficiency in permit processing related to nonconforming uses and structures.

G. The proposed code amendments are consistent with the record:

1. SCC 30.28.070 is proposed to be amended to clarify that nonconforming structures may remain for the life of the structure and be improved or repaired if doing so is in full compliance with all requirements within Title 30 SCC including the fire code and critical area regulations.
  - a) Staff and the public are often confused about how many walls can be repaired or replaced and still be considered ordinary maintenance. Proposed amendments help define ordinary repair by specifying that up to 50 percent of the total number of exterior walls can be replaced. Amendments also clarify that all exterior walls cannot be removed and the entire structure cannot be replaced or rebuilt, even in the same footprint, under the banner of ordinary maintenance. This is not consistent with the intent of allowing a nonconforming structure to remain for the life of the structure, whereas ordinary repair and maintenance can be a part of the normal life of a structure.
  - b) Improvements and repairs cannot create or expand a nonconformity and any expansion must be done in compliance with all applicable code requirements. While nonconforming structures are allowed to be maintained, proposed amendments make it clear that any proposed expansion must comply with all applicable codes so that new nonconformities are not created. For instance, an expansion of an existing building could not be proposed within a critical area without compliance with critical area regulations like any other newly proposed structure in unincorporated Snohomish County.

- 1
- 2 c) If a nonconforming structure is accidentally destroyed, it may only be
- 3 rebuilt if it complies with all of Title 30 SCC. An exception to this general
- 4 rule exists if it was a historic building. Even if the destroyed nonconforming
- 5 structure is historic and could be rebuilt in the same footprint, proposed
- 6 amendments require the restoration to be in compliance with the building
- 7 and fire codes and receive an approved building permit.
- 8
- 9 d) Some nonconforming structures, such as larger garages or accessory
- 10 structures, could become conforming with the issuance of a conditional
- 11 use permit. The proposed amendments require a conditional use permit in
- 12 these situations if an applicant also applies for a building permit to do an
- 13 improvement or repair. The intent is to require such structures to become
- 14 conforming to current code when possible.
- 15
- 16 e) This code section has not been updated to incorporate nonconforming
- 17 uses and structures section within the County's Shoreline Management
- 18 Program. SCC 30.67.450 supersedes the nonconforming use and
- 19 structure provisions within Chapter 30.28 SCC, although there is no cross
- 20 reference within Chapter 30.28 SCC. Proposed amendments add this
- 21 reference to SCC 30.28.070 and SCC 30.28.072 to ensure staff and the
- 22 public are aware of the requirements of the Shoreline Management
- 23 Program.
- 24
- 25 2. Proposed amendments to SCC 30.28.072 clarify that all expansions of
- 26 nonconforming uses must comply with Title 30 SCC and provide criteria for such
- 27 expansions.
- 28
- 29 a) Proposed amendments specify that any expansion of a nonconforming
- 30 use must obtain any required permits. For instance, a land disturbing
- 31 activity permit is required for an expansion in ground area if 7,000 square
- 32 feet or more of clearing is necessary or 2,000 square feet or more of new
- 33 plus replaced hard surfaces is proposed. Similar to newly proposed text
- 34 within SCC 30.28.070, there is also proposed language within SCC
- 35 30.28.072(4) to require a conditional use permit if the use would become
- 36 conforming by obtaining such a permit. The intent of this amendment is to
- 37 convert nonconforming structures to conforming structures whenever
- 38 possible.
- 39
- 40 b) Without identifying quantitative and clear criteria for when a use can be
- 41 expanded, it is difficult to ensure consistent review and application of

County Code. The proposed amendments add clarity to existing criteria through measurable statements, illustrative examples, and definitions. For instance, an expansion cannot be approved under existing code if it is “detrimental to surrounding properties,” although existing code does not provide guidance allowing for consistent application of this criterion. To help staff implement this criterion, SCC 30.28.072(g) is proposed to include examples of expansion that are considered detrimental. Similarly, under current code, an expansion under SCC 30.28.072(h) cannot “result in a significant increase in the intensity of the use of the nonconformity” and proposed amendments are intended to provide quantitative measures for what is considered significant. These proposed amendments provide backstops for staff when applying the code to a given proposal, while still allowing for some flexibility. These proposed amendments are also similar to code provisions found in other jurisdictions’ nonconforming codes such as King County, Kitsap County, and the City of Tacoma.

c) Proposed amendments also aim to clarify that the total sum of expansions in ground area and building area for nonconforming uses is limited to 100 percent of what existed when the use became nonconforming. This is to prevent multiple permit applications over time that result in a more than doubling of the nonconforming use. The proposed amendments also require that any expansion to a ground area or building area must comply with all applicable Title 30 SCC requirements.

d) Amendments add the restoration subsections from SCC 30.28.075 into SCC 30.28.072 as SCC 30.28.075 is proposed for repeal.

3. SCC 30.28.075 is repealed to both ensure consistency with SCC 30.28.072 and because requirements currently found in the section have been recodified in SCC 30.28.072.

4. SCC 30.91N.050 is amended to clarify that a nonconforming structure can be nonconforming to more than just bulk regulations. A nonconforming structure exists when the structure no longer complies with any of the requirements in Title 30 SCC.

H. The code amendments are consistent with the record as set forth in the PDS Staff Report dated April 22, 2025.

I. The amendments have been evaluated for the potential to create barriers to the implementation of low impact development (LID) principles and measures for

1 stormwater management. The updates will not impact LID principles or measures as  
2 any expansion of any structure must comply with all development regulations including  
3 those related to drainage and land disturbing activities. The amendments do not  
4 create a barrier to the use of LID techniques for stormwater management.  
5

6 J. The amendments will not have an impact on the demand for capital facilities and  
7 utilities. County and external service providers maintain long-range plans and  
8 financing strategies to meet projected service demands that will not be impacted by  
9 the amendments.  
10

11 K. The amendments will not negatively impact housing and job creation in the County.  
12 Existing nonconforming structures and uses can remain in place, and nonconforming  
13 uses that may include businesses may increase under specific circumstances if the  
14 business need arose. By allowing modest increases in nonconforming uses, the  
15 amendments may result in a net gain in job creation.  
16

17 L. Procedural requirements:  
18

19 1. The proposal is a Type 3 legislative action under SCC 30.73.010 and 30.73.020.  
20

21 2. As required by RCW 30.70A.106(1), a notice of intent to adopt the proposed  
22 code amendments was transmitted to the Washington State Department of  
23 Commerce for distribution to state agencies on May 13, 2025.  
24

25 3. State Environmental Policy Act (SEPA), Chapter 43.21C RCW, requirements  
26 with respect to this non-project action was satisfied through the completion of an  
27 environmental checklist and the issuance of a determination of non-significance  
28 on May 13, 2025.  
29

30 4. The public participation process used in the adoption of the proposed code  
31 amendments has complied with all applicable requirements of the GMA and  
32 SCC.  
33

34 5. As required by RCW 30.70A.370, the Washington State Attorney General last  
35 issued an advisory memorandum in October 2024 entitled "Advisory  
36 Memorandum and Recommended Process for Evaluating Proposed Regulatory  
37 or Administrative Actions to Avoid Unconstitutional Takings of Private Property"  
38 to help local governments avoid unconstitutional takings of private property. The  
39 process outlined in the State Attorney General's 2024 advisory memorandum  
40 was used by the County in objectively evaluating the regulatory changes in this  
41 ordinance.

1  
2       **Section 2.** The County Council makes the following conclusions:

- 3  
4   A. The proposal is consistent with Washington State law and the Snohomish County  
5       Code.  
6  
7   B. The proposal is consistent with the GMACP and with the goals, objectives, and  
8       policies of the GMACP.  
9  
10   C. The County has complied with all SEPA requirements with respect to this non-  
11       project action.  
12  
13   D. The regulations proposed by this ordinance do not result in an unconstitutional  
14       taking of private property for a public purpose.  
15  
16   E. The County complied with the state and local public participation requirements under  
17       the GMA and Chapter 30.73 SCC.  
18

19       **Section 3.** The County Council bases its findings and conclusions on the entire  
20       record of the County Council, including all testimony and exhibits. Any finding, which  
21       should be deemed a conclusion, and any conclusion which should be deemed a finding,  
22       is hereby adopted as such.  
23

24       **Section 4.** Snohomish County Code Section 30.28.070, last amended by Amended  
25       Ordinance No. 25-014 on March 19, 2025, is amended to read:  
26

27       **30.28.070 Nonconforming structures.**

28       The following requirements apply to nonconforming structures:  
29

30       (1) *Continuance.* Any legally established nonconforming structure is permitted to  
31       remain for the life of the structure in the form and location in which it existed on the  
32       effective date of the nonconformance;  
33

34       (2) *Improvements and repairs.*  
35

36               (a) Nonconforming structures may be structurally altered or enlarged with the  
37               required permits only if the ((setback, height, lot coverage, and open space))  
38               altered or enlarged portion of the structure complies with all current and  
39               applicable local, state, and federal regulations. ((requirements of the zone in  
40               which the structure is located are met; except when to:))  
41

1       ~~((a))~~ (b) Repair to the existing nonconforming structure including ordinary  
2       maintenance or replacement of up to 50 percent of the total number of exterior  
3       walls, fixtures, or plumbing shall be permitted so long as the exterior dimensions  
4       of the structure, as it existed on the effective date of the nonconformance, are not  
5       increased((;or)). Demolition and reconstruction of nonconforming structures is  
6       not ordinary maintenance.

7  
8       ~~((b) Convert an existing nonconforming structure))~~ (c) Nonconforming structures  
9       may be converted into an accessory dwelling unit pursuant to SCC  
10       30.28.010(2)(d)(iv)((;)).

11  
12       (3) *Restoration.* A structure that is accidentally destroyed may be fully restored only if  
13       ~~((the setback and yard))~~ all applicable title 30 SCC requirements ((of chapter 30.23  
14       SCC)) are met ((unless)) . If the structure is listed on the National Register of Historic  
15       Places, Washington State Cultural Resource Inventory, or Snohomish County Cultural  
16       Resource Inventory, ((in which case,)) the structure may be restored and located in its  
17       former location despite noncompliance with the bulk regulations:

18  
19       (a) Regardless of historical status, a building permit, compliance with subtitle  
20       30.5 SCC, and compliance with the Americans with Disabilities Act are required  
21       to restore a structure that is accidentally destroyed;

22  
23       (b) To restore a destroyed nonconforming structure, a building permit application  
24       must be submitted to the department within one year of the destruction; and

25  
26       ~~((b))~~ (c) A structure shall be considered destroyed for purposes of this section if  
27       the restoration costs exceed 75 percent of assessed value of record when the  
28       damage occurred.

29  
30       (4) If a nonconforming structure would become conforming by obtaining either a  
31       conditional use permit or an administrative conditional use permit, such permit shall be  
32       required to structurally alter, enlarge, or restore the nonconforming structure. The  
33       conditional use permit or administrative conditional use permit is required in addition to  
34       any other required permit, such as a building permit and land disturbing activity permit.

35  
36       (5) Structures that do not conform to the Snohomish County Shoreline Management  
37       Program or the policies of the Shoreline Management Act shall comply with SCC  
38       30.67.450.

39  
40       **Section 5.** Snohomish County Code Section 30.28.072, last amended by Amended  
41       Ordinance No. 13-007 on September 11, 2013, is amended to read:



1  
2 **30.28.072 Nonconforming uses.**

3 (1) *Continuance.* Any legally established nonconforming use may be continued subject  
4 to the provisions of this section.

5  
6 (2) *Changes.* Nonconforming uses may only be changed to other uses that are allowed  
7 by ~~((this title))~~ chapter 30.22 SCC in the zone within which the nonconforming use is  
8 located.

9  
10 (3) *Abandonment.* If a nonconforming use is abandoned or discontinued for a period of  
11 12 consecutive months or more, the nonconforming status of the use is terminated, and  
12 any future use of the land or structures shall be in conformity with the provisions of  
13 ~~((this))~~ title 30 SCC. The mere presence of a structure, equipment, or material shall not  
14 be deemed to constitute the continuance of a nonconforming use unless the structure,  
15 equipment, or material is actually being occupied or employed in maintaining such use.

16  
17 (4) *Expansion.* A nonconforming use may be expanded upon approval of required  
18 permits. ~~((an))~~ An administrative conditional use permit ((-)) shall be required whenever  
19 an expansion of a nonconforming use is proposed; provided, however, if obtaining a  
20 conditional use permit would make such use conforming, a conditional use permit shall  
21 be required instead. The department may impose conditions upon the expansion of the  
22 use to minimize impacts and ensure compatibility with nearby existing and potential  
23 uses. A nonconforming use may be expanded if the department determines that the  
24 following criteria are met:

25  
26 (a) The area proposed for expansion is contiguous to the nonconforming use;

27  
28 (b) The area is held under the same ownership as the land with the  
29 nonconforming use and has been so owned since immediately prior to the time  
30 the use ~~((has become))~~ became nonconforming;

31  
32 (c) The area for expansion is an area where the use would have been allowed  
33 immediately prior to the time the use became nonconforming;

34  
35 (d) ~~((The expansion))~~ For a nonconforming use located outside of a structure,  
36 the cumulative total of all expansions shall not increase the ground area devoted  
37 to the nonconforming use by more than 100 percent of that in use at the effective  
38 date of the nonconformance~~((, except that within))~~ . Within the UC ((zone)) and  
39 MUC zones the ((expansion)) cumulative total of all expansions shall ((not  
40 increase the ground area devoted to the nonconforming use by more than)) be  
41 limited to a maximum increase of 10 percent of ((that existing)) ground area from

1 what existed at the effective date of the nonconformance. The increase in ground  
2 area must comply with all current and applicable title 30 SCC provisions;  
3

4 (e) ~~((The expansion))~~ For a nonconforming use located inside of a structure, the  
5 cumulative total of all expansions shall not increase the ((ground area covered by  
6 the structural portion)) building footprint of the structure or portion of the structure  
7 housing the nonconforming use by more than 100 percent of that existing at the  
8 effective date of the nonconformance((, except that within)) . Under this  
9 subsection, expansion of the building footprint can include utilizing more of an  
10 existing building than the nonconforming use previously occupied, additions to  
11 existing buildings, and construction of new building(s) that house the  
12 nonconforming use. Within the UC ((zone)) and MUC zones the ((expansion))  
13 cumulative total of all expansions shall not increase the ((ground area covered by  
14 the structural portion)) building footprint of the structure or portion of the structure  
15 housing the nonconforming use by more than 10 percent of that existing at the  
16 effective date of the nonconformance. New and expanded buildings that house  
17 an expanded nonconforming use must comply with all current and applicable title  
18 30 SCC provisions;  
19

20 (f) Any expansion in ground area or building footprint shall not create a new  
21 nonconforming use or structure. If the structure housing the nonconforming use  
22 is a nonconforming structure, any expansions shall also comply within SCC  
23 30.28.070;  
24

25 ~~((f))~~ (g) The expansion shall not be approved if it is found to be detrimental to  
26 surrounding properties((, or to the implementation of the adopted comprehensive  
27 land use plan for the area;)). Detrimental in this section is defined as, but is not  
28 limited to, increased hours of operation or increased light, glare, or noise;  
29

30 ~~((g))~~ (h) The expansion shall not be ((granted)) approved if it would result in a  
31 significant increase in the intensity of the use of the nonconformity. A significant  
32 increase is a 10 percent or greater increase in average daily trips to the site, or  
33 an increase of 10 percent or greater required minimum parking spaces. If  
34 multiple expansions are proposed over time, the aggregate increase related to  
35 criterion (h) shall not exceed the 10 percent limit as calculated from when the use  
36 became nonconforming;  
37

38 ~~((h))~~ Within the UC zone reconstruction of a destroyed nonconforming use is not  
39 permitted unless it complies with the requirements of chapter 30.34A SCC; and))  
40

1 (i) ~~((For purposes of this section "ground area" includes, but is not limited to,~~  
2 ~~building footprint, paved surface parking, enclosed outdoor storage area, and~~  
3 ~~enclosed outdoor service areas.))~~  
4

5 The expansion shall not be approved if it would result in a net loss of critical area  
6 functions or values as demonstrated by a critical area study if required pursuant  
7 to chapter 30.62A SCC; and  
8

9 (j) To be approved, the applicant must demonstrate that the expansion will further  
10 the goals, objectives, and policies of the Snohomish County Comprehensive  
11 Plan, including the Land Use Element.  
12

13 (5) Uses that do not conform to the Snohomish County Shoreline Management Program  
14 or the policies of the Shoreline Management Act shall comply with SCC 30.67.450.  
15

16 (6) A structure housing a nonconforming use that is accidentally destroyed may be  
17 restored under SCC 30.28.070(3).  
18

19 **Section 6.** Snohomish County Code Section 30.28.075, added by Amended  
20 Ordinance No. 02-064 on December 9, 2002, is repealed.  
21

22 **Section 7.** Snohomish County Code Section 30.91N.050, last amended by  
23 Amended Ordinance No. 13-007 on September 11, 2013, is amended to read:  
24

25 **30.91N.050 Nonconforming structure.**

26 "Nonconforming structure" means a structure which was lawful when established and  
27 which no longer conforms to the ~~((setback, height, or lot coverage requirements of the~~  
28 ~~zone in which it is located))~~ provisions of title 30 SCC.  
29

30 **Section 8.** Severability and Savings. If any section, sentence, clause, or phrase  
31 of this ordinance shall be held to be invalid by the Growth Management Hearings Board  
32 (Board), or unconstitutional by a court of competent jurisdiction, such invalidity or  
33 unconstitutionality shall not affect the validity or constitutionality of any other section,  
34 sentence, clause, or phrase of this ordinance. Provided, however, that if any section,  
35 sentence, clause, or phrase of this ordinance is held to be invalid by the Board or court  
36 of competent jurisdiction, then the section, sentence, clause, or phrase in effect prior to  
37 the effective date of this ordinance shall be in full force and effect for that individual  
38 section, sentence, clause, or phrase as if this ordinance had never been adopted.  
39  
40  
41

1 PASSED this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_.

2  
3 SNOHOMISH COUNTY COUNCIL  
4 Snohomish County, Washington  
5

6 \_\_\_\_\_  
7 Council Chair

8 ATTEST:  
9

10 \_\_\_\_\_  
11 Asst. Clerk of the Council  
12

13 ( ) APPROVED  
14 ( ) EMERGENCY  
15 ( ) VETOED

DATE:  
16  
17

18 \_\_\_\_\_  
19 County Executive

20 ATTEST:  
21

22 \_\_\_\_\_  
23 Approved as to form only:

24  
25  7/23/25  
26 \_\_\_\_\_  
27 Deputy Prosecuting Attorney  
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**Snohomish County**  
**Planning and Development Services**

3000 Rockefeller Ave., M/S 604  
Everett, WA 98201-4046  
(425) 388-3311  
[www.snoco.org](http://www.snoco.org)

**MEMORANDUM**

**Dave Somers**  
*County Executive*

TO: Snohomish County Planning Commission

FROM: Henry Jennings, PDS

SUBJECT: Staff Report: Proposed Code Amendments Relating to Nonconforming Structures and Uses

DATE: July 23, 2025

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**INTRODUCTION**

The purpose of this staff report is to provide information on a non-project proposal to amend Snohomish County Code (SCC) sections 30.28.070, 30.28.72, and 30.28.075 relating to nonconforming structures and uses. The code amendments will increase consistency between the sections and clarify the criteria for expanding nonconforming structures and uses. Attachment A presents the staff recommended draft findings.

**PROPOSAL BACKGROUND**

A nonconforming structure is defined within SCC 30.91N.050 as a structure that met all the required development regulations, such as building height and setbacks when it was first established, although it no longer does. Similarly, a nonconforming use is defined with SCC 30.91N.070 as a use that was allowed when established, although is no longer allowed. Nonconforming structures and uses are most often created when areawide rezones or changes in development regulations are adopted. These changes can create situations where what once was allowed could no longer be permitted under the new code. The provisions within chapter 30.28 SCC allow structures and uses already in place when the codes change to remain, and in some cases even expand.

State law does not regulate nonconforming uses and structures, so there is diversity in how the jurisdictions of the state address the issue. Nonconforming provisions have been included in Snohomish County Code since the code's creation in 1966. SCC 30.28.070 focuses on the requirements for continuing, improving, and restoring existing nonconforming structures. SCC 30.28.072 focuses instead on continuance, changes, abandonment, and expansion of nonconforming uses, and SCC 30.29.075 looks at structures that house nonconforming uses. The three provisions have only been amended twice since they were incorporated into the unified development code in 2003. The only amendment to SCC 30.28.072 occurred in 2013 within Amended Ordinance 13-007, effective October 3, 2013, that created Urban Center zone specific expansion limits for nonconforming use. The only amendment to SCC

30.28.070 occurred recently through Ordinance 25-014 and incorporated recent state legislation surrounding accessory dwelling units.

The central reasons for the proposed code amendments described in this staff report are inconsistencies between the three nonconforming provisions in code, issues with implementation, and ensuring compliance with the rest of title 30 SCC. The primary inconsistency is between SCC 30.28.075 and SCC 30.28.072. SCC 30.28.075 states that no structure containing a nonconforming use can be expanded, although SCC 30.28.072 provides the criteria to allow for expansion of a nonconforming use in or outside of a structure. Snohomish County Planning and Development Services (PDS) staff as well as the Hearing Examiner have also identified several issues with implementing the criteria for expanding nonconforming uses. Many criteria lack examples or quantitative measures that can help staff consistently implement the code. Finally, as the provisions for nonconforming uses and structures have primarily not been updated since the unified development code was created in 2003, they lack important references to other sections of code such as the shoreline management program.

The proposed amendments in this staff report aim to reduce inconsistencies by repealing SCC 30.28.075, clarify criteria by amending SCC 30.28.072(4), and detail that any expansions of nonconforming structures or uses must comply with all development regulations. This means that, for instance, any expanded area must comply with critical area regulations, ADA requirements, the fire code, and all other development regulations. The fundamental policy that will remain within these proposed amendments is that a nonconforming structure is allowed to remain for the life of the structure. This includes normal maintenance and repairs, although any expansions need to comply with all current code. Further, if the use or structure could become conforming with a conditional use permit, a conditional use permit is required for any expansion. A project cannot create or expand a nonconformity.

#### PROPOSED CODE AMENDMENTS

Table 1 outlines the proposed code amendments, as well as the findings in support of the proposed code amendments by subsection.

**Table 1. Summary of proposed code changes and findings**

Proposed Change	Finding
<p><b>30.28.070 Nonconforming structures.</b></p> <p>The following requirements apply to nonconforming structures:</p> <p>(1) <i>Continuance.</i> Any legally established nonconforming structure is permitted to remain <u>for the life of the structure</u> in the form and location in which it existed on the effective date of the nonconformance;</p> <p>(2) <i>Improvements and repairs.</i></p> <p><u>(a) Nonconforming structures may be structurally altered or enlarged with the required permits only if the ((setback, height, lot coverage, and open space)) altered or enlarged portion of the structure complies with all current and applicable local, state, and federal regulations.</u>  <u>((requirements of the zone in which the structure is located are met; except when to:))</u></p>	<p>A nonconforming structure may continue for the life of the structure. This means that a nonconforming structure cannot be demolished and rebuilt, although normal maintenance of a nonconforming structure is allowed along with expansions to the structure. Proposed amendments help clarify this intent for the continuation and improvement of nonconforming structures. The proposed amendments more clearly indicate that all improvements, repairs, or restoration must be done in compliance with all of title 30 SCC.</p> <p>A 50 percent limit on replacement of the total number of exterior walls is proposed to be added to (2) because staff and the public are often confused about how many walls can be repaired or replaced and still be considered ordinary</p>

**Table 1. Summary of proposed code changes and findings**

Proposed Change	Finding
<p><del>((a))</del> <u>(b) Repair to the existing nonconforming structure including ordinary maintenance or replacement of up to 50 percent of the total number of exterior walls, fixtures, or plumbing shall be permitted so long as the exterior dimensions of the structure, as it existed on the effective date of the nonconformance, are not increased.</u> <u>Demolition and reconstruction of nonconforming structures is not ordinary maintenance.</u></p> <p><del>((b) Convert an existing nonconforming structure)</del> <u>(c) Nonconforming structures may be converted into an accessory dwelling unit pursuant to SCC 30.28.010(2)(d)(iv).</u></p> <p>(3) <i>Restoration.</i> A structure that is accidentally destroyed may be fully restored only if <del>((the setback and yard))</del> <u>all applicable title 30 SCC requirements</u> <del>((of chapter 30.23 SCC))</del> <u>are met</u> <del>((unless))</del> <u>. If the structure is listed on the National Register of Historic Places, Washington State Cultural Resource Inventory, or Snohomish County Cultural Resource Inventory, ((in which case,)) the structure may be restored and located in its former location despite noncompliance with the bulk regulations:</u></p> <p>(a) <u>Regardless of historical status, a building permit, compliance with subtitle 30.5 SCC, and compliance with the Americans with Disabilities Act are required to restore a structure that is accidentally destroyed;</u></p> <p>(b) <u>To restore a destroyed nonconforming structure, a building permit application must be submitted to the department within one year of the destruction; and</u></p> <p><del>((b))</del> <u>(c) A structure shall be considered destroyed for purposes of this section if the restoration costs exceed 75 percent of assessed value of record when the damage occurred.</u></p> <p>(4) <u>If a nonconforming structure would become conforming by obtaining either a conditional use permit or an administrative conditional use permit, such permit shall be required to structurally alter, enlarge, or restore the nonconforming structure. The conditional use permit or administrative conditional use permit is required in addition to any other required permit, such as a building permit and land disturbing activity permit.</u></p>	<p>maintenance. With this proposed amendment, if a nonconforming structure had, for instance, 6 exterior walls, 3 of them could be replaced. This proposed amendment helps define ordinary maintenance. Further clarifying ordinary maintenance, the proposed amendments state that all exterior walls cannot be removed, and the entire structure cannot be replaced or rebuilt, even in the same footprint. This would not be consistent with the intent of allowing a nonconforming structure to remain for the life of the structure, whereas normal repair and maintenance is a part of the life of a structure.</p> <p>Amendments from Ordinance 25-014 included an allowance for nonconforming structures to be converted into accessory dwelling units with criteria included in a newly added SCC 30.28010(2)d(iv). The proposed amendments in this staff report are housekeeping to ensure the tense and sentence structure follow the other proposed amendments within (a) and (b) above.</p> <p>Improvements and repairs cannot create or expand a nonconformity, an expansion must be done in compliance with the development code. While nonconforming structures are allowed to be maintained, proposed amendments make it clear that any proposed expansion must comply with all applicable codes so that new nonconformities are not created. For instance, an expansion of an existing building could not be proposed within a critical area without compliance with critical area regulations, like any other newly proposed structure in unincorporated Snohomish County.</p> <p>Proposed language also clarifies that if a structure were accidentally destroyed, it can only be rebuilt if it complies with all of title 30 SCC, unless it was a historic building. Even if the nonconforming structure were historic and could be rebuilt in the same footprint, the restoration must be in compliance with the building and fire codes and receive an approved building permit.</p>

**Table 1. Summary of proposed code changes and findings**

Proposed Change	Finding
<p><u>(5) Structures that do not conform to the Snohomish County Shoreline Management Program or the policies of the Shoreline Management Act shall comply with SCC 30.67.450.</u></p>	<p>There are some nonconforming structures, such as larger garages or accessory structures, that could be conforming with a conditional use permit. The proposed amendments would require a conditional use permit in these situations if an applicant was also applying for a building permit to do an improvement or repair. The intent is to require structures to become conforming to current code if possible.</p> <p>Finally, this code section has not been updated since the nonconforming uses and structures section within the Shoreline Management Plan (SCC 30.67.450) was created in 2006 that supersedes this section within chapter 30.28 SCC. Proposed amendments add this reference to SCC 30.28.070 so that staff and the public know the requirements.</p>
<p><b>30.28.072 Nonconforming uses.</b></p> <p>(1) <i>Continuance.</i> Any legally established nonconforming use may be continued subject to the provisions of this section.</p> <p>(2) <i>Changes.</i> Nonconforming uses may only be changed to other uses that are allowed by <del>((this title))</del> <u>chapter 30.22 SCC</u> in the zone within which the nonconforming use is located.</p> <p>(3) <i>Abandonment.</i> If a nonconforming use is abandoned or discontinued for a period of 12 consecutive months or more, the nonconforming status of the use is terminated, and any future use of the land or structures shall be in conformity with the provisions of <del>((this))</del> <u>title 30 SCC</u>. The mere presence of a structure, equipment, or material shall not be deemed to constitute the continuance of a nonconforming use unless the structure, equipment, or material is actually being occupied or employed in maintaining such use.</p> <p>(4) <i>Expansion.</i> A nonconforming use may be expanded upon approval of <u>required permits.</u> <del>((an))</del> <u>An</u> administrative conditional use permit <del>((-))</del> <u>shall be required whenever an expansion of a nonconforming use is proposed; provided, however, if obtaining a conditional use permit would make such use conforming, a conditional use permit shall be required instead.</u> The department may impose conditions upon the expansion of the use to minimize impacts and ensure compatibility with nearby existing and</p>	<p>Proposed housekeeping amendments to spell out the use matrix chapter within (2) and that the title in question is title 30 SCC within (3). Further proposed amendments in (4) specify that any expansion of a nonconforming use must obtain any required permits. For instance, if there is clearing necessary to expand the amount of ground area utilized for a nonconforming use, a land disturbing activity permit may be required, or a building permit for a new or expanded structure. An ACUP is already required within code for an expansion of a nonconforming use, and this is not proposed to change. Similar to newly proposed next within SCC 30.29.070 (4), there is also proposed language within SCC 30.28.072(4) to require a conditional use permit if the use would be conforming with such a permit. While nonconforming uses are permitted to continue and even expand in some cases, this is a proposed amendment with the intent to make as many uses conforming as possible.</p> <p>Without quantitative and clear criteria in place for when a use can be expanded, it is difficult to ensure consistent review and application. The proposed amendments add clarity to existing criteria by adding examples of how the criteria could be measured, and in some cases further</p>



**Table 1. Summary of proposed code changes and findings**

Proposed Change	Finding
<p>potential uses. A nonconforming use may be expanded if the department determines that the following criteria are met:</p> <p>(a) The area proposed for expansion is contiguous to the nonconforming use;</p> <p>(b) The area is held under the same ownership as the land with the nonconforming use and has been so owned since immediately prior to the time the use <del>((has become))</del> <u>became</u> nonconforming;</p> <p>(c) The area for expansion is an area where the use would have been allowed immediately prior to the time the use became nonconforming;</p> <p>(d) <del>((The expansion))</del> <u>For a nonconforming use located outside of a structure, the cumulative total of all expansions shall not increase the ground area devoted to the nonconforming use by more than 100 percent of that in use at the effective date of the nonconformance(, except that within) . Within the UC ((zone)) and MUC zones the ((expansion)) cumulative total of all expansions shall ((not increase the ground area devoted to the nonconforming use by more than)) be limited to a maximum increase of 10 percent of ((that existing)) ground area from what existed at the effective date of the nonconformance. The increase in ground area must comply with all current and applicable title 30 SCC provisions;</u></p> <p>(e) <del>((The expansion))</del> <u>For a nonconforming use located inside of a structure, the cumulative total of all expansions shall not increase the ((ground area covered by the structural portion)) building footprint of the structure or portion of the structure housing the nonconforming use by more than 100 percent of that existing at the effective date of the nonconformance(, except that within) . Under this subsection, expansion of the building footprint can include utilizing more of an existing building than the nonconforming use previously occupied, additions to existing buildings, and construction of new building(s) that house the nonconforming use. Within the UC ((zone)) and MUC zones the ((expansion)) cumulative total of all expansions shall not increase the ((ground area covered by the structural portion)) building footprint of the structure or portion of the structure housing the nonconforming use</u></p>	<p>defining the criteria. For instance, an expansion cannot be approved if it is “detrimental to surrounding properties” within existing code, although to help staff implement this consistently and efficiently (g) the proposed amendments provide examples of what could be considered detrimental. Similarly, existing (h) states that expansions cannot “result in a significant increase in the intensity of the use of the nonconformity” and proposed amendments provide quantitative measures for what could be considered significant including a 10 percent increase in average daily trips to the site. These proposed amendments could provide backstops for staff to implement the code. These amendments are also in line with the type of language found in other jurisdictions’ nonconforming codes across the state such as King County, City of Tacoma, and Kitsap County.</p> <p>Proposed amendments also aim to clarify that expansions in ground area and building area for nonconforming uses are limited to 100 percent of what existed when the use became nonconforming. This is to prevent multiple permit applications that result in a beyond doubling of the space utilized by the use. Newly proposed text also confirms that any expansion to a ground area or building area must comply with all of title 30 SCC.</p> <p>Finally proposed amendments add the restoration subsections from SCC 30.28.075 into SCC 30.28.072 as SCC 30.28.075 is proposed for repeal.</p>

**Table 1. Summary of proposed code changes and findings**

Proposed Change	Finding
<p>by more than 10 percent of that existing at the effective date of the nonconformance. <u>New and expanded buildings that house an expanded nonconforming use must comply with all current and applicable title 30 SCC provisions;</u></p> <p><u>(f) Any expansion in ground area or building footprint shall not create a new nonconforming use or structure. If the structure housing the nonconforming use is a nonconforming structure, any expansions shall also comply within SCC 30.28.070;</u></p> <p><del>((f))</del> <u>(g) The expansion shall not be approved if it is found to be detrimental to surrounding properties</u><del>((, or to the implementation of the adopted comprehensive land use plan for the area;))</del>. <u>Detrimental in this section is defined as, but is not limited to, increased hours of operation or increased light, glare, or noise;</u></p> <p><del>((g))</del> <u>(h) The expansion shall not be</u> <del>((granted))</del> <u>approved</u> if it would result in a significant increase in the intensity of the use of the nonconformity. <u>A significant increase is a 10 percent or greater increase in average daily trips to the site, or an increase of 10 percent or greater required minimum parking spaces. If multiple expansions are proposed over time, the aggregate increase related to criterion (h) shall not exceed the 10 percent limit as calculated from when the use became nonconforming;</u></p> <p><del>((h) Within the UC zone reconstruction of a destroyed nonconforming use is not permitted unless it complies with the requirements of chapter 30.34A SCC; and))</del></p> <p><del>(i) ((For purposes of this section "ground area" includes, but is not limited to, building footprint, paved surface parking, enclosed outdoor storage area, and enclosed outdoor service areas.))</del></p> <p><u>The expansion shall not be approved if it would result in a net loss of critical area functions or values as demonstrated by a critical area study if required pursuant to chapter 30.62A SCC; and</u></p> <p><u>(j) To be approved, the applicant must demonstrate that the expansion will further the goals, objectives, and policies of the Snohomish County Comprehensive Plan, including the Land Use Element.</u></p>	

**Table 1. Summary of proposed code changes and findings**

Proposed Change	Finding
<p><u>(5) Uses that do not conform to the Snohomish County Shoreline Management Program or the policies of the Shoreline Management Act shall comply with SCC 30.67.450.</u></p> <p><u>(6) A structure housing a nonconforming use that is accidentally destroyed may be restored under SCC 30.28.070(3).</u></p>	
<p><del>((30.28.075 Nonconforming uses—structures.</del></p> <p><del>The following requirements apply to structures, whether conforming or nonconforming, that house or contain nonconforming uses:</del></p> <p><del>(1) Improvements. No structure containing a nonconforming use shall be enlarged, extended or structurally altered, whether the structural alterations meet the bulk requirements of this code or not, unless the nonconforming use is changed to a use permitted by this code; except that repair to the existing structure including ordinary maintenance or replacement of walls, fixtures, or plumbing shall be permitted so long as the exterior dimensions of the structure, as it existed on the effective date of the nonconformance are not increased;</del></p> <p><del>(2) Restoration. A structure housing a nonconforming use that is accidentally destroyed may be fully restored only if the setback and yard requirements of chapter 30.23 SCC are met unless the structure is listed on the National Register of Historic Places, Washington State Cultural Resource Inventory, or Snohomish County Cultural Resource Inventory, in which case, the structure housing the nonconforming use may be restored and located in its former location despite noncompliance with the bulk regulations:</del></p> <p><del>(a) To restore a destroyed structure housing a nonconforming use, a building permit must be submitted to the department within one year of the destruction; and</del></p> <p><del>(b) A structure shall be considered destroyed for purposes of this section if the restoration costs exceed 75 percent of assessed value of record when the damage occurred.))</del></p>	<p>Proposed for repeal because the section is not consistent with the allowance for expansion within SCC 30.28.072. This disallowance is proposed for repeal as it does not align with Snohomish County’s long term policy of allowing for nonconforming structures and uses to continue and even be expanded in some cases. Nonconforming uses often provide uniqueness to a neighborhood and can be economic drivers. The intent of the code is to ensure these uses can remain and expand as needed to meet business demands. Although this expansion cannot be to the detriment of the users or the neighboring properties, and the long term goal is to have as many uses as possible become conforming.</p> <p>The subsection on restoration of nonconforming uses is a proposed to be added to SCC 30.28.072 as that is not currently enumerated there and is important for staff and applicants to understand the requirements for restoration.</p>
<p><b>30.91N.050 Nonconforming structure.</b></p> <p>"Nonconforming structure" means a structure which was lawful when established <u>and</u> which no longer conforms to the <del>((setback, height, or lot coverage requirements of the zone in which it is located))</del> <u>provisions of title 30 SCC.</u></p>	<p>Proposed amendments to the definition of a nonconforming structure to clarify that a structure is considered nonconforming when it no longer meets any of the requirements within title 30 SCC, not just certain bulk regulations.</p>

The following analysis provides a summary of the proposed code amendments' compliance with state law, as well as regional, countywide, and county Comprehensive Plan policies.

### Compliance with State Law

The GMA planning goals adopted in RCW 36.70A.020 guide the development and adoption of comprehensive plans and development regulations. The goals are not priority-listed. In particular, the GMA goals guide the policies in the Snohomish County's GMA Comprehensive Plan (GMACP) and require consistency between the GMACP and implementing development regulations. Table 2 identifies the reasonably related GMA planning goals listed in RCW 36.70A.020, and describes how the proposed code amendments are consistent with and advance those goals.

**Table 2 Compliance with GMA Planning Goals**

<b>GMA Planning Goal</b>	<b>Finding</b>
GMA Goal 5: Economic development. Encourage economic development throughout the state that is consistent with adopted comprehensive plans, promote economic opportunity for all citizens of this state, especially for unemployed and for disadvantaged persons, promote the retention and expansion of existing businesses and recruitment of new businesses, recognize regional differences impacting economic development opportunities, and encourage growth in areas experiencing insufficient economic growth, all within the capacities of the state's natural resources, public services, and public facilities.	Many nonconforming uses are business related, and these proposed amendments enshrine the ability to expand a nonconforming use to ensure business viability without compromising the welfare of neighboring properties.
GMA Goal 6: Property rights. Private property shall not be taken for public use without just compensation having been made. The property rights of landowners shall be protected from arbitrary and discriminatory actions.	Proposed amendments state that nonconforming uses and structures are permitted to be maintained and clarifies how expansions can occur to ensure that the private property rights of the nonconforming use or structure owner as well as neighboring properties can be maintained.
GMA Goal 7: Permits. Applications for both state and local government permits should be processed in a timely and fair manner to ensure predictability.	Better defining ordinary maintenance, clarifying expansion criteria, and increasing consistency across Title 30 SCC will allow for more predictability and efficiency in permit processing.

### Compliance with the Multi-County Planning Policies

Multi-County Planning Policies (MPPs) within Vision 2050 "provide for coordination and consistency among the metropolitan counties sharing common borders and related regional issues as required by RCW 36.70A.100, and, in order to ensure consistency, the directive policies of the MPPs need to have a binding effect." (Summit-Waller Community Association, et al, v Pierce County). Table 3 identifies the reasonably related MPPs within Vision 2050, and describes how the proposed code amendments are consistent with and advance those goals.

**Table 3 Compliance with MPPs**

MPP	Finding
MPP-DP-47: Streamline development standards and regulations for residential and commercial development and public projects, especially in centers and high-capacity transit station areas, to provide flexibility and to accommodate a broader range of project types consistent with the regional vision.	The proposed amendments better define ordinary maintenance, clarify expansion criteria, and increase consistency across Title 30 SCC to allow for more predictability and efficiency in permit processing.
MPP-H-10: Encourage jurisdictions to review and streamline development standards and regulations to advance their public benefit, provide flexibility, and minimize additional costs to housing.	
MPP-Ec-17: Preserve and enhance the region's unique attributes and each community's distinctive identity and design as economic assets as the region grows.	Nonconforming uses and structures can contribute to the uniqueness of neighborhoods and communities. Proposed amendments confirm the county's commitment to the retention of these uses and structures, and their expansion.

#### Compliance with the Countywide Planning Policies

Countywide Planning Policies (CPPs) establish a countywide framework for developing and adopting county, city, and town comprehensive plans. The role of the CPPs is to coordinate comprehensive plans of jurisdictions in the same county in regard to regional issues and issues affecting common borders (RCW 36.70A.100). Table 4 identifies the reasonably related CPPs, and describes how the proposed code amendments are consistent with and advance those goals.

**Table 4 Compliance with CPPs**

CPP	Finding
CPP-ED-16: The expeditious processing of development applications shall not result in the reduction of environmental and land use standards.	The proposed amendments better define normal maintenance, clarify expansion criteria, and increase consistency across Title 30 SCC to allow for more predictability and efficiency in permit processing.

#### Compliance with the Snohomish County Comprehensive Plan

The proposed code amendments will better achieve, comply with, and implement the policies identified in Table 5 contained in the County's GMACP.

**Table 5 Compliance with the Comprehensive Plan**

GMACP Policy	Finding
HO Policy 3.A.2: Development standards and building permit requirements shall be reviewed every five years to ensure clarity and consistency while providing for a timely, fair, and predictable application processing outcome.	The proposed amendments better define normal maintenance, clarify expansion criteria, and increase consistency across Title 30 SCC to allow for more predictability and efficiency in permit processing.

GMACP Policy	Finding
ED Policy 2.A.3: To ensure timeliness, responsiveness, and increased efficiency, the county shall develop and maintain a program of periodic review of the permitting process to eliminate unnecessary administrative procedures that do not respond to legal requirements for public review and citizen input.	

### **Public Participation**

The GMA requires early and continuous public participation (GOAL 11). Public participation on the proposed code amendments has been provided to date through:

- A 21-day public comment period on the preliminary draft amendments from January 22 through February 12, 2025;
- Email distributions to key parties about the comment period and updates to the code development webpage on the PDS website; and
- Virtual meetings with key parties.

The county received several comments from internal county staff as well as outside jurisdictions such as the Washington Department of Ecology (Ecology), Washington Department of Fish and Wildlife (WDFW), and The Tulalip Tribes. The internal staff were mainly concerned with a lack of clarity on how SCC 30.28.070(2) defined ordinary maintenance. Whereas the state agencies were concerned with the fate of critical areas if nonconforming structures and uses could be expanded. Staff in particular called out that code allows “replacement of walls, fixtures, or plumbing” and noted that some members of the public interpreted this to allow for removing all or all but one exterior wall before a rebuild. After discussions with staff, the proposed amendments included in this staff report were edited from those that went out for preliminary public comment to propose that up to 50 percent of exterior walls could be removed and replaced. Newly proposed text also states that ordinary maintenance does not include the demolition and rebuild of a nonconforming structure. The intent of the nonconforming code is to allow for the maintenance of a nonconforming structure for the life of said structure. Demolishing all but one wall of a nonconforming structure to rebuild from nearly scratch does not align with this intent, although the County believes that repair or replacing up to half of the exterior walls could be considered ordinary.

The existing code within SCC 30.28.070 and SCC 30.28.072 calls out that expanded areas must comply with specific bulk regulations such as setback and height requirements, and does not mention the rest of title 30 SCC. The preliminary draft amendments that went out for public comment added that any expanded building or use must comply with all title 30 SCC requirements, and gave a few examples such as ADA compliance. The state agencies who provided comment were concerned that if there was not a specific reference to highlight critical areas, they could be negatively impacted from expansion. The WDFW also suggested that the County create specific nonconforming provisions for critical areas similar to other jurisdictions like the City of Kirkland. To make it clear that any enlargement of a nonconforming structure or use must be in compliance with the entirety of title 30 SCC including the critical area regulations of chapters 30.62A, 30.62B, 30.62C, and 30.65 SCC, the proposed amendments in this staff report call out compliance with critical area regulations in particular. Newly added provisions also call out the shoreline regulations in chapter 30.67 SCC as they supersede the nonconforming provisions in chapter 30.28 SCC for areas in the shoreline. Staff agree that a cross reference will help staff and the public understand this during reviews. The proposed code amendments do not allow for expansion into critical

areas unless it complies with the avoidance, minimization, and mitigation requirements of the critical area regulations. While the nonconforming code does not call out methods that applicants could take to reduce their impacts, it does require no net loss of ecological function and value. Public comments received during the early comment period have directly influenced the proposed amendments within this staff report.

### **Environmental Review**

A State Environmental Policy Act (SEPA) Determination is required for the proposed code amendments. A SEPA Determination of Non-Significance will be issued prior to the Planning Commission public hearing.

### **Notification of State Agencies**

Pursuant to RCW 36.70A.106, a notice of intent to adopt the proposed regulations and standards will be transmitted to the Washington State Department of Commerce prior to the Planning Commission public hearing.

### **Staff Recommendation:**

Staff recommends approval of the proposed code amendments and findings contained in this staff report.

### **Action Requested**

The Planning Commission is requested to hold a public hearing, consider the proposed code amendments, and provide a recommendation to the County Council. The Planning Commission can recommend approval of the amendments with supporting findings of fact as proposed or modified, deny the proposal with findings, or amend the proposal with appropriate findings.

cc: Ken Klein, Executive Director  
Mike McCrary, PDS Director  
David Killingstad, PDS Manager  
Michael Dobesh, PDS Manager  
Ryan Hembree, Legislative Analyst

### **Attachments**

Attachment A: Draft Findings of Fact and Conclusions

**Attachment A**  
**Relating to Nonconforming Structures and Uses Proposed Code Amendments**  
**Findings of Fact and Conclusions**

**Section 1.** Snohomish County Council adopts the following findings in support of this ordinance:

- A. The foregoing recitals are adopted as findings as if set forth in full herein.
- B. This ordinance proposes to amend SCC 30.28.070, 30.28.072, and 30.28.075 to increase consistency across Title 30 SCC and clarify criteria for expansion of nonconforming structures and uses.
- C. In developing the proposed code amendments, the County considered the goals of the GMA identified in RCW 36.70A.020, specifically those goals related to economic development, property rights, and permits. The proposed regulations are reasonably related to, and necessary for, the advancement of the before mentioned GMA planning goals.
- D. The proposed code amendments will allow SCC 30.28.070 and 30.29.072 to achieve, comply with, and implement the goals, objectives, and policies of the MPPs, CPPs, and the GMACP. In particular, the amendments will ensure consistent and efficient review of permits.
- E. The proposed code amendments are consistent with the record:
  - 1. SCC 30.28.070 is proposed to be amended to clarify that nonconforming structures may continue for the life of the structure and be improved or repaired if doing so is in full compliance with all requirements within title 30 SCC such as the fire code and critical area regulations.
    - a) Staff and the public are often confused about how many walls can be repaired or replaced and still be considered ordinary maintenance. Proposed amendments help define ordinary repair by specifying that up to 50 percent of the total number of exterior walls can be replaced. Amendments also clarify that all exterior walls cannot be removed and the entire structure cannot be replaced or rebuilt, even in the same footprint, under the banner of ordinary maintenance. This would not be considered consistent with the intent of allowing a nonconforming structure to remain for the life of the structure, whereas ordinary repair and maintenance can be a part of the normal life of a structure.
    - b) Improvements and repairs cannot create or expand a nonconformity, an expansion must be done in compliance with the development code. While nonconforming structures are allowed to be maintained, proposed amendments make it clear that any proposed expansion must comply with all applicable codes so that new nonconformities are not created. For instance, an expansion of an existing building could not be proposed within a critical area without compliance with critical area regulations like any other newly proposed structure in unincorporated Snohomish County.
    - c) If a structure were accidentally destroyed, it can only be rebuilt if it complies with all of title 30 SCC, unless it was a historic building. Even if the nonconforming structure were historic and could be rebuilt in the same footprint, proposed amendments state that the restoration must be in compliance with the building and fire codes and receive an approved building permit.
    - d) There are some nonconforming structures, such as larger garages or accessory structures, that could be conforming with a conditional use permit. The proposed



amendments would require a conditional use permit in these situations if an applicant was also applying for a building permit to do an improvement or repair. The intent is to require structures to become conforming to current code if possible.

- e) This code section has not been updated since the nonconforming uses and structures section within the Shoreline Management Plan (SCC 30.67.450) was created in 2006. SCC 30.67.450 supersedes the nonconforming use and structure provisions within chapter 30.28 SCC, although there is no mention of it within the chapter. Proposed amendments add this reference to SCC 30.28.070 and SCC 30.28.073 so that staff and the public are aware of the requirements.
2. SCC 30.28.072 is proposed to be amended to clarify that all expansions of nonconforming uses must comply with title 30 SCC, and to provide more concrete criteria for said expansions.
- a) Proposed amendments specify that any expansion of a nonconforming use must obtain any required permits. For instance, a land disturbing activity permit would be required for an expansion in ground area if more than 7,000 square feet or more of clearing is necessary or 2,000 square feet or more of new plus replaced hard surfaces are proposed. Similar to newly proposed text within SCC 30.29.070, there is also proposed language within (4) to require a conditional use permit if the use would be conforming with such a permit. While nonconforming uses are permitted, this is a proposed amendment to ensure that as many that can be made conforming should be made conforming.
  - b) Without quantitative and clear criteria in place for when a use can be expanded, it is difficult to ensure consistent review and application. The proposed amendments add clarity to existing criteria through some measurable statements and definitions. For instance, an expansion cannot be approved under existing code if it is “detrimental to surrounding properties,” although existing code does not provide enough detail to allow for consistent application of this criterion. To help staff implement this criterion, (g) is proposed to include examples of what could be considered detrimental. Similarly, an expansion in (h) cannot “result in a significant increase in the intensity of the use of the nonconformity” and proposed amendments provide quantitative measures for what could be considered significant. These proposed amendments provide backstops for staff to implement the code, while still allowing for some flexibility. These proposed amendments are also in line with the type of language found in other jurisdictions’ nonconforming codes across the state such as King County, City of Tacoma, and Kitsap County.
  - c) Proposed amendments also aim to clarify that expansions in ground area and building area for nonconforming uses are limited to 100 percent of what existed when the use became nonconforming. This is to prevent multiple permit applications over time that result in a more than doubling of the nonconforming use. Newly proposed text also confirms that any expansion to a ground area or building area must comply with all of title 30 SCC.
  - d) Amendments add the restoration subsections from SCC 30.28.075 into SCC 30.28.072 as SCC 30.28.075 is proposed for repeal.
3. SCC 30.28.075 is repealed as it does not allow for expansion of nonconforming uses whereas existing practice and SCC 30.28.072 does.

4. SCC 30.91N.050 is amended to clarify that a nonconforming structure can be nonconforming to more than just bulk regulations. A nonconforming structure is created when it does not comply with any of the requirements within title 30 SCC.

F. Procedural requirements:

1. The proposal is a Type 3 legislative action under SCC 30.73.010 and 30.73.020.
2. As required by RCW 30.70A.106(1), a notice of intent to adopt the proposed code amendments will be transmitted to the Washington State Department of Commerce for distribution to state agencies in the coming months.
3. State Environmental Policy Act (SEPA), chapter 43.21C RCW, requirements with respect to this non-project action will be satisfied through the completion of an environmental checklist and the issuance of a determination of non-significance in the coming months.
4. The public participation process used in the adoption of the proposed code amendments has complied with all applicable requirements of the GMA and SCC.
5. As required by RCW 30.70A.370, the Washington State Attorney General last issued an advisory memorandum in October 2024 entitled “Advisory Memorandum and Recommended Process for Evaluating Proposed Regulatory or Administrative Actions to Avoid Unconstitutional Takings of Private Property” to help local governments avoid unconstitutional takings of private property. The process outlined in the State Attorney General’s 2024 advisory memorandum was used by the County in objectively evaluating the regulatory changes in this ordinance.

**Section 2.** The County Council makes the following conclusions:

- A. The proposal is consistent with Washington State law and Snohomish County Code.
- B. The proposal is consistent with the GMACP and with the goals, objectives, and policies of the GMACP.
- C. The County has complied with all SEPA requirements with respect to this non-project action.
- D. The regulations proposed by this ordinance do not result in an unconstitutional taking of private property for a public purpose.
- E. The County complied with the state and local public participation requirements under the GMA and chapter 30.73 SCC.

**Section 3.** The County Council bases its findings and conclusions on the entire record of the County Council, including all testimony and exhibits. Any finding, which should be deemed a conclusion, and any conclusion which should be deemed a finding, is hereby adopted as such.

ECAF:  
RECEIVED:

## ORDINANCE INTRODUCTION SLIP

SNOHOMISH COUNTY COUNCIL

EXHIBIT # 3.1.004

FILE ORD 25-047

TO: Clerk of the Council

TITLE OF PROPOSED ORDINANCE:

Introduced By: \_\_\_\_\_

N. Nehring  
Councilmember

\_\_\_\_\_  
Date

~~~~~  
Clerk's Action:

Proposed Ordinance No. \_\_\_\_\_

Assigned to: \_\_\_\_\_ Date: \_\_\_\_\_

~~~~~  
**STANDING COMMITTEE RECOMMENDATION FORM**

On \_\_\_\_\_, the Committee considered the Ordinance by \_\_\_\_ Consensus /  
\_\_\_\_ Yeas and \_\_\_\_ Nays and made the following recommendation:

\_\_\_\_ Move to Council to schedule public hearing on: \_\_\_\_\_

\_\_\_\_ Other \_\_\_\_\_

Regular Agenda \_\_\_\_\_ Administrative Matters \_\_\_\_\_

Public Hearing Date \_\_\_\_\_ at \_\_\_\_\_

N. Nehring  
Committee Chair



# Planning and Community Development

Ryan Hembree

Council Initiated:

☐ Yes

☒ No

**SNOHOMISH COUNTY COUNCIL**

**EXHIBIT #** 3.2.001

**ECAF:** 2025-2504

**Ordinance:** 25-047

**Type:**

☐ Contract

☐ Board Appt.

☒ **Code Amendment**

☐ Budget Action

☐ Other

**Requested Handling:**

☒ **Normal**

☐ Expedite

☐ Urgent

**Fund Source:**

☐ General Fund

☐ Other

☒ **N/A**

**Executive Rec:**

☒ **Approve**

☐ Do Not Approve

☐ N/A

**Approved as to**

**Form:**

☒ **Yes**

☐ No

☐ N/A

**Subject:**

Nonconforming Uses

**FILE** ORD 25-047

**Scope:**

Proposes to amend SCC 30.28.070, 30.28.072, and 30.91N.050 and to repeal SCC 30.28.075 to increase consistency throughout Title 30 SCC and clarify criteria for expansion of nonconforming uses and structures.

**Duration:**

N/A

**Fiscal Impact:**

☐ Current Year

☐ Multi-Year

☒ **N/A**

**Authority Granted:**

Ordinance 25-047 would authorize the Executive to approve and execute amendments that relate to nonconforming structures and uses; amending Sections 30.28.070, 30.28.072, and 30.91n.050, and repealing Section 30.28.075 of the Snohomish County Code

**Background:**

The proposed amendments clarify that legally established nonconforming structures may remain for the life of the structure and that repairs, alterations, and enlargements may be performed with the required permits in compliance with all applicable state, local, and federal regulation through changes to SCC 30.28.070.

Improvements and repairs need to be in full compliance of all requirements of Title 30 SCC including the fire code and critical area regulations.

**Request:** Move Ordinance 25-047 to GLS on September 10<sup>th</sup> to set a time and date for a public hearing.

Exhibit 3.2.002

Planning and Community Development Committee – 09/02/25

[Video](#)



## **Snohomish County Council**

### **Planning and Community Development Committee**

### **Agenda**

Nate Nehring, Committee Chair  
Strom Peterson, Committee Vice-Chair  
Committee Members: Sam Low, Megan Dunn, Jared Mead

Ryan Hembree, Legislative Analyst  
Russell Wiita, Legislative Aide  
Lisa Hickey, Assistant Clerk of the Council

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<b>Tuesday, September 2, 2025</b>	<b>11:00 AM</b>	<b>Jackson Board Room - 8th Floor</b>
		<b>Robert J. Drewel Building</b>
		<b>&amp; Remote Meeting</b>

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**Webinar Link: <https://zoom.us/j/94846850772>**

Attend in person at 3000 Rockefeller Ave, Jackson Board Room, 8th Floor, Everett, WA  
Join remotely using the Zoom link above or call 1-253-215-8782 or 1-206-337-9723  
and enter Meeting ID 948-4685 0772

### **CALL TO ORDER**

### **ROLL CALL**

### **PUBLIC COMMENT**

### **ACTION ITEMS**

1. Motion 25-330, authorizing the County Executive to execute [2025-2147](#)  
Amendment No. 1 to the Interlocal Agreement between Snohomish  
County and the City of Everett for the Lion's Park Skate DOT  
Project

*Proposed Action: Move to General Legislative Session September 10th for consideration.*

2. Motion 25-363, convening Board of Equalization [2025-2457](#)

*Proposed Action: Move to General Legislative Session September 10th for consideration.*

3. Ordinance 25-047, relating to nonconforming structures and uses; [2025-2504](#)  
amending Sections 30.28.070, 30.28.072, and 30.91n.050, and  
repealing Section 30.28.075 of the Snohomish County Code

***Proposed Action: Move to General Legislative Session on September 10th to set time and date for a public hearing.***

4. Ordinance 25-051, relating to Growth Management; amending the [2025-2735](#)  
Snohomish County Official Zoning Map to more fully implement the  
Urban Medium Density Residential and Urban High Density  
Residential Designations on the Snohomish County Growth  
Management Act Comprehensive Plan Future Land Use Map

***Proposed Action: Move to General Legislative Session on September 10th to set time and date for a public hearing.***

5. Motion 25-405, referring a proposed ordinance relating to Growth [2025-2896](#)  
Management; allowing reduced setbacks for covered parking  
structures from road elements in the Rural Village Housing  
Demonstration Program; adding New Section 30.41h.105 of the  
Snohomish County Code to Planning and Development Services  
(PDS), Department of Public Works and the Snohomish County  
Planning Commission

***\*Pending assignment to Committee***

***Proposed Action: Move to General Legislative Session September 3rd for consideration.***

6. Motion 25-337, accepting contract funds awarded to Snohomish [2025-2289](#)  
County from the Washington State Department of Agriculture for  
the control of the noxious weed Spartina along the shores and in  
the estuaries of Snohomish County

***Proposed Action: Move to General Legislative Session September 10th for consideration.***

7. Motion 25-364, authorizing the County Executive to execute [2025-2381](#) Amendment No. 1 to the Interlocal Agreement between Snohomish County and the City of Lake Stevens for the Frontier Heights Park Project

*Proposed Action: Move to General Legislative Session September 10th for consideration.*

8. Motion 25-382, approving Agreement Amendment No. 2 with [2025-2594](#) Lautenbach Recycling for year-round hauling services

*Proposed Action: Move to General Legislative Session September 10th for consideration.*

9. Motion 25-395, accepting contract funds awarded from the [2025-2702](#) Washington State Department of Ecology Stormwater Strategic Initiative Lead Grant Program for the purposes of designing a surface water project for the Evergreen State Fairgrounds Park

*Proposed Action: Move to General Legislative Session September 10th for consideration.*

## DISCUSSION ITEMS

1. WSU Promotores Program [2025-2858](#)





**Snohomish County Council**  
**Planning and Community Development Committee**  
**Meeting Minutes**

Nate Nehring, Committee Chair  
Strom Peterson, Committee Vice-Chair  
Committee Members: Sam Low, Megan Dunn, Jared Mead

Ryan Hembree, Legislative Analyst  
Russell Wiita, Legislative Aide  
Lisa Hickey, Assistant Clerk of the Council

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**Tuesday, September 2, 2025**

**11:00 AM**

**Jackson Board Room - 8th Floor  
Robert J. Drewel Building  
& Remote Meeting**

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**PRESENT:**

Committee Chair Nehring  
Committee Vice-Chair Dunn  
Committee Member Low (*remote*)  
Committee Member Mead (*not present*)  
Committee Member Peterson  
Ryan Hembree, Council Staff  
Frank Slusser, Planning and Development Services  
Henry Jennings, Planning and Development Services  
Anthony Gromko, WSU Promotores  
Jessica Gardenia, WSU Promotores  
Patricia Townsend, WSU Promotores  
Lisa Hickey, Assistant Clerk of the Council

**CALL TO ORDER**

Committee Chair Nehring called the meeting to order at 11:00 a.m.

**ROLL CALL**

The clerk called the roll and stated that four members were present.

**PUBLIC COMMENT**

There were no persons present wishing to provide public comment.

## ACTION ITEMS

Deb Bell, Sr. Legislative Analyst, provided a staff report for Items 1 and 2.

1. Motion 25-330, authorizing the County Executive to execute Amendment No. 1 to the Interlocal Agreement between Snohomish County and the City of Everett for the Lion's Park Skate DOT Project [2025-2147](#)

**ACTION:** Move to Consent Agenda, General Legislative Session September 10th for consideration.

2. Motion 25-363, convening Board of Equalization [2025-2457](#)

**ACTION:** Move to Consent Agenda, General Legislative Session September 10th for consideration.

Ryan Hembree, Legislative Analyst, provided a staff report for Items 3 through 10.

3. Ordinance 25-047, relating to nonconforming structures and uses; amending Sections 30.28.070, 30.28.072, and 30.91n.050, and repealing Section 30.28.075 of the Snohomish County Code [2025-2504](#)

**ACTION:** Move to Administrative Matters, General Legislative Session September 10th to set time and date for a public hearing.

4. Ordinance 25-051, relating to Growth Management; amending the Snohomish County Official Zoning Map to more fully implement the Urban Medium Density Residential and Urban High Density Residential Designations on the Snohomish County Growth Management Act Comprehensive Plan Future Land Use Map [2025-2735](#)

Frank Slusser, Planning and Development Services, responded to Committee Member Dunn's questions.

**ACTION:** Move to Administrative Matters, General Legislative Session September 10th to set time and date for a public hearing.

**Item 5 walked on**

5. Ordinance 25-052, relating to Growth Management; concerning rural cluster subdivisions and short subdivisions; amending Chapter 30.41C of the Snohomish County Code [2025-2799](#)

Henry Jennings, Planning and Development Services, provided a PowerPoint presentation and responded to questions.

**ACTION:** Move to Regular Agenda, General Legislative Session September 3rd to set time and date for a public hearing.

6. Motion 25-405, referring a proposed ordinance relating to Growth Management; allowing reduced setbacks for covered parking structures from road elements in the Rural Village Housing Demonstration Program; adding New Section 30.41h.105 of the Snohomish County Code to Planning and Development Services (PDS), Department of Public Works and the Snohomish County Planning Commission [2025-2896](#)

**ACTION:** Move to Consent Agenda, General Legislative Session September 3rd for consideration.

7. Motion 25-337, accepting contract funds awarded to Snohomish County from the Washington State Department of Agriculture for the control of the noxious weed Spartina along the shores and in the estuaries of Snohomish County [2025-2289](#)

**ACTION:** Move to Consent Agenda, General Legislative Session September 10th for consideration.

8. Motion 25-364, authorizing the County Executive to execute Amendment No. 1 to the Interlocal Agreement between Snohomish County and the City of Lake Stevens for the Frontier Heights Park Project [2025-2381](#)

**ACTION:** Move to Consent Agenda, General Legislative Session September 10th for consideration.

9. Motion 25-382, approving Agreement Amendment No. 2 with Lautenbach Recycling for year-round hauling services [2025-2594](#)

**ACTION:** Move to Consent Agenda, General Legislative Session September 10th for consideration.

10. Motion 25-395, accepting contract funds awarded from the Washington State Department of Ecology Stormwater Strategic Initiative Lead Grant Program for the purposes of designing a surface water project for the Evergreen State Fairgrounds Park [2025-2702](#)

**ACTION:** Move to Consent Agenda, General Legislative Session September 10th for consideration.

#### DISCUSSION ITEM

1. WSU Promotores Program [2025-2858](#)

Anthony Gromko, Jessica Gardenia, and Patricia Townsend, WSU Promotores Program, provided a PowerPoint presentation and responded to questions.

Meeting adjourned at 11:38 a.m.

**From:** [Courtney Flora](#)  
**To:** [Contact Council](#)  
**Cc:** [Jennings, Henry](#)  
**Subject:** Comment on Nonconforming Structure and Use Ordinance (25-047)  
**Date:** Wednesday, October 1, 2025 8:29:46 AM  
**Attachments:** [Comment on Nonconforming Use and Structure Legislation \(Ordinance 25-047\).pdf](#)

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Hello— Please see the attached comments on the proposed nonconforming use and structure legislation, scheduled for public hearing at 10:30 am.

We appreciate your attention to these comments.

Courtney Flora

Partner

McCullough Hill PLLC

701 Fifth Avenue, Suite 6600

Seattle, Washington 98104

Direct: 206-812-3376

Cell: 206-788-7729

[cflora@mhseattle.com](mailto:cflora@mhseattle.com)

[www.mhseattle.com](http://www.mhseattle.com)

NOTICE: This communication may contain privileged or confidential information. If you have received it in error, please advise the sender by reply email and immediately delete the message and any attachments without copying or disclosing the contents. Thank you.

# McCULLOUGH HILL PLLC

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September 30, 2025

VIA ELECTRONIC MAIL

Snohomish County Council  
c/o Council Clerk  
3000 Rockefeller Ave M/S 609  
Everett, WA 98201  
contact.council@snoco.org

Re: Comments on Nonconforming Use and Structure Legislation (Ordinance No. 25-047)

Dear Council Members:

Thank you for the opportunity to provide comments on Ordinance No. 25-047, the proposed updates to the County's nonconforming use and structure provisions. We represent a number of clients in Snohomish County who maintain legally nonconforming businesses and structures, and we appreciate the County's efforts to clarify the applicable standards.

We have reviewed the proposed legislation, and we generally support the updates, with one exception—the proposed 50% limit on repair of exterior walls, fixtures, or plumbing is vague, likely difficult to administer, and could have the effect of discouraging improvements required by law and/or which would increase environmental protection.

The Recitals in G.1 state that the intent of this provision is to clarify “how many walls can be repaired or replaced and still be considered ordinary maintenance.” However, the proposed language in SCC 30.28.070(2)(b) extends the 50% limit to fixtures and plumbing—and it makes no allowance for repair and/or replacement necessary to comply with current environmental, health and safety regulations, to include the Americans with Disabilities Act.

We propose adding the following sentence to SCC 30.28.070(2)(b): “maintenance or replacement of nonconforming structures is allowed beyond the 50 percent limit if required by local, state or federal regulations or if it increases environmental protection.”

Thank you for your attention to these comments.

Sincerely,

McCULLOUGH HILL PLLC

/s/Courtney E. Flora

SNOHOMISH COUNTY COUNCIL  
Snohomish County, Washington

NOTICE OF INTRODUCTION OF ORDINANCE  
AND  
NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN, that the Snohomish County Council will hold a public hearing on Wednesday, October 1, 2025, at the hour of 10:30 A.M. and continuing thereafter as necessary, in the Henry M. Jackson Room, 8<sup>th</sup> Floor, Robert J. Drewel Building, 3000 Rockefeller, Everett, Washington, in conjunction with a remote meeting platform via the following Zoom link, to consider proposed Ordinance No. 25-047, titled: RELATING TO NONCONFORMING STRUCTURES AND USES; AMENDING SECTIONS 30.28.070, 30.28.072, AND 30.91N.050, AND REPEALING SECTION 30.28.075 OF THE SNOHOMISH COUNTY CODE

**Zoom Webinar Information:**

Join online at <https://zoom.us/j/94846850772>  
or by telephone call 1-253-215 8782 or 1-301-715 8592

**Background:** This ordinance proposes to amend SCC 30.28.070, 30.28.072, and 30.91N.050 and to repeal SCC 30.28.075 to increase consistency throughout Title 30 SCC and clarify criteria for expansion of nonconforming uses and structures. The proposed amendments clarify that nonconforming structures may remain for the life of the structure and be improved or repaired if doing so is in full compliance with all requirements of Title 30 SCC including the fire code and critical area regulations.

**A summary of the proposed ordinance is as follows:**

PROPOSED ORDINANCE NO. 25-047

Sections 1 – 3. Adopts recitals, findings of fact, and conclusions, and states that the County Council bases its findings and conclusions on the entire record of the County Council and that any finding that should be a conclusion and any conclusion that should be a finding is adopted as such.

Section 4. Adopts changes to SCC 30.28.070 Nonconforming structures, clarifying that legally established nonconforming structures may remain for the life of the structure and that repairs, alterations, and enlargements may be performed with the required permits in compliance with all applicable state, local, and federal regulation.

Section 5. Amends SCC 30.28.072 Nonconforming uses to clarify permit requirements for expansions of nonconforming use and create clear guidelines for expansions in ground area. The amendments also clarify that a nonconforming use that is accidentally destroyed may be restored under SCC 30.28.070(3).

Section 6. Repeals SCC 30.28.075 to provide better consistency and because the requirements have been recodified in SCC 30.28.072.

Section 7. Amends SCC 30.91N.050 (Nonconforming structure) to update the definition of Nonconforming structure to reference Title 30 SCC rather than general references to unspecified code sections.

Section 8. Provides a standard severability and savings clause.

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**State Environmental Policy Act:** Requirements with respect to this non-project action have been satisfied. Copies of all applicable SEPA documents are available at the office of the County Council.

**Where to Get Copies of the Proposed Ordinance:** Copies of the full ordinance and other documentation are available upon request by calling the County Council Office at (425) 388-3494, 1-(800) 562-4367x3494, TDD (425) 388-3700 or by e-mailing [contact.council@snoco.org](mailto:contact.council@snoco.org).

**Website Access:** This ordinance and other documents can be accessed through the Council websites at: <https://snohomish.legistar.com/Calendar.aspx> or <http://www.snohomishcountywa.gov/2134/County-Hearings-Calendar>.

**Range of Possible Actions the County Council May Take on This Proposal:** At the conclusion of its public hearing(s), the County Council may make one of the following decisions regarding the proposed actions: (1) adopt the proposed ordinance; (2) adopt an amended version of the proposed ordinance; (3) decline to adopt the proposed ordinance; (4) adopt such other proposals or modification of such proposals as were considered by the County Council at its own hearing; or (5) take any other action permitted by law.

**Public Testimony:** Anyone interested may testify concerning the above-described matter at the time and place indicated above or by remote participation in the meeting. The County Council may continue the hearing to another date to allow additional public testimony thereafter, if deemed necessary. Written testimony is encouraged and may be sent to the office of the Snohomish County Council at 3000 Rockefeller Ave M/S 609, Everett, WA 98201; faxed to (425) 388-3496 or e-mailing [contact.council@snoco.org](mailto:contact.council@snoco.org). Submitting public comments 24 hours prior to the hearing will ensure that comments are provided to the Council and appropriate staff in advance of the hearing.

**Party of Record:** You may become a party of record on this matter by sending a written request to the Clerk of the County Council at the above address, testifying at the public hearing, or entering your name and address on a register provided for that purpose at the public hearing.

**Americans with Disabilities Act Notice:** Accommodations for persons with disabilities will be provided upon request. Please make arrangements one week prior to the hearing by calling Lisa Hickey at (425) 388-3494, 1(800) 562-4367 X3494, or TDD #1-800-877-8339, or by e-mailing [lisa.hickey@snoco.org](mailto:lisa.hickey@snoco.org).

QUESTIONS: For additional information or specific questions on the proposed ordinance please call Henry Jennings in the Department of Planning and Development Services at 425-262-2179.



DATED this 10<sup>th</sup> day of September 2025.

SNOHOMISH COUNTY COUNCIL  
Snohomish County, Washington

/s/Nate Nehring  
Council Chair

ATTEST:

/s/Lisa Hickey  
Asst. Clerk of the Council

PUBLISH: September 17, 2025

Send Affidavit to: County Council  
Send Invoice to: Planning #107010

**Everett Daily Herald****Affidavit of Publication**

State of Washington }

County of Snohomish } ss

Michael Gates being first duly sworn, upon oath deposes and says: that he/she is the legal representative of the Everett Daily Herald a daily newspaper. The said newspaper is a legal newspaper by order of the superior court in the county in which it is published and is now and has been for more than six months prior to the date of the first publication of the Notice hereinafter referred to, published in the English language continually as a daily newspaper in Snohomish County, Washington and is and always has been printed in whole or part in the Everett Daily Herald and is of general circulation in said County, and is a legal newspaper, in accordance with the Chapter 99 of the Laws of 1921, as amended by Chapter 213, Laws of 1941, and approved as a legal newspaper by order of the Superior Court of Snohomish County, State of Washington, by order dated June 16, 1941, and that the annexed is a true copy of EDH1019602 NOTICE 25-047 as it was published in the regular and entire issue of said paper and not as a supplement form thereof for a period of 1 issue(s), such publication commencing on 09/17/2025 and ending on 09/17/2025 and that said newspaper was regularly distributed to its subscribers during all of said period.

The amount of the fee for such publication is \$170.50.

Subscribed and sworn before me on this

17th day of September  
2025.

Randie P. Pospical



Notary Public in and for the State of Washington.

Snohomish County Planning & Development | 14107010  
LISA HICKEY

SNOHOMISH COUNTY COUNCIL  
SNOHOMISH COUNTY, WASHINGTON  
NOTICE OF INTRODUCTION OF ORDINANCE  
AND

NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN, that the Snohomish County Council will hold a public hearing on Wednesday, October 1, 2025, at the hour of 10:30 A.M. and continuing thereafter as necessary, in the Henry M. Jackson Room, 8th Floor, Robert J. Drewel Building, 3000 Rockefeller, Everett, Washington, in conjunction with a remote meeting platform via the following Zoom link, to consider proposed Ordinance No. 25-047, titled: RELATING TO NONCONFORMING STRUCTURES AND USES; AMENDING SECTIONS 30.28.070, 30.28.072, AND 30.91N.050, AND REPEALING SECTION 30.28.075 OF THE SNOHOMISH COUNTY CODE

Zoom Webinar Information:

Join online at <https://zoom.us/j/94846850772>

or by telephone call 1-253-215 8782 or 1-301-715 8592.

Background: This ordinance proposes to amend SCC 30.28.070, 30.28.072, and 30.91N.050 and to repeal SCC 30.28.075 to increase consistency throughout Title 30 SCC and clarify criteria for expansion of nonconforming uses and structures. The proposed amendments clarify that nonconforming structures may remain for the life of the structure and be improved or repaired if doing so is in full compliance with all requirements of Title 30 SCC including the fire code and critical area regulations.

A summary of the proposed ordinance is as follows:

PROPOSED ORDINANCE NO. 25-047

Sections 1 – 3. Adopts recitals, findings of fact, and conclusions, and states that the County Council bases its findings and conclusions on the entire record of the County Council and that any finding that should be a conclusion and any conclusion that should be a finding is adopted as such.

Section 4. Adopts changes to SCC 30.28.070 Nonconforming structures, clarifying that legally established nonconforming structures may remain for the life of the structure and that repairs, alterations, and enlargements may be performed with the required permits in compliance with all applicable state, local, and federal regulation.

Section 5. Amends SCC 30.28.072 Nonconforming uses to clarify permit requirements for expansions of nonconforming use and create clear guidelines for expansions in ground area. The amendments also clarify that a nonconforming use that is accidentally destroyed may be restored under SCC 30.28.070(3).

Section 6. Repeals SCC 30.28.075 to provide better consistency and because the requirements have been recodified in SCC 30.28.072.

Section 7. Amends SCC 30.91N.050 (Nonconforming structure) to update the definition of Nonconforming structure to reference Title 30 SCC rather than general references to unspecified code sections.

Section 8. Provides a standard severability and savings clause.

State Environmental Policy Act: Requirements with respect to this non-project action have been satisfied. Copies of all applicable SEPA documents are available at the office of the County Council. Where to Get Copies of the Proposed Ordinance: Copies of the full ordinance and other documentation are available upon request by calling the County Council Office at (425) 388-3494, 1-(800) 562-4367x3494, TDD (425) 388-3700 or by e-mailing [contact.council@snoco.org](mailto:contact.council@snoco.org).

Website Access: This ordinance and other documents can be accessed through the Council websites at: <https://snohomish.legistar.com/Calendar.aspx> or <http://www.snohomishcountywa.gov/2134/County-Hearings-Calendar>.

Range of Possible Actions the County Council May Take on This Proposal: At the conclusion of its public hearing(s), the County Council may make one of the following decisions regarding the proposed actions: (1) adopt the proposed ordinance; (2) adopt an amended version of the proposed ordinance; (3) decline to adopt

the proposed ordinance; (4) adopt such other proposals or modification of such proposals as were considered by the County Council at its own hearing; or (5) take any other action permitted by law.

Public Testimony: Anyone interested may testify concerning the above-described matter at the time and place indicated above or by remote participation in the meeting. The County Council may continue the hearing to another date to allow additional public testimony thereafter, if deemed necessary. Written testimony is encouraged and may be sent to the office of the Snohomish County Council at 3000 Rockefeller Ave M/S 609, Everett, WA 98201, faxed to (425) 388-3496 or e-mailing [contact.council@snoco.org](mailto:contact.council@snoco.org). Submitting public comments 24 hours prior to the hearing will ensure that comments are provided to the Council and appropriate staff in advance of the hearing.

Party of Record: You may become a party of record on this matter by sending a written request to the Clerk of the County Council at the above address, testifying at the public hearing, or entering your name and address on a register provided for that purpose at the public hearing.

Americans with Disabilities Act Notice: Accommodations for persons with disabilities will be provided upon request. Please make arrangements one week prior to the hearing by calling Lisa Hickey at (425) 388-3494, 1(800) 562-4367 X3494, or TDD #1-800-677-8339, or by e-mailing [lisa.hickey@snoco.org](mailto:lisa.hickey@snoco.org).

QUESTIONS: For additional information or specific questions on the proposed ordinance please call Henry Jennings in the Department of Planning and Development Services at 425-262-2179.

DATED this 10 th day of September 2025.

SNOHOMISH COUNTY COUNCIL  
Snohomish County, Washington  
/s/Nate Nehring  
Council Chair

ATTEST:  
/s/Lisa Hickey  
Asst. Clerk of the Council  
107010  
Published: September 17, 2025.

EDH1019602

SNOHOMISH COUNTY COUNCIL  
Snohomish County, Washington

NOTICE OF ENACTMENT

NOTICE IS HEREBY GIVEN, that on October 1, 2025, the Snohomish County Council adopted Ordinance No. 25-047, which shall be effective October 24, 2025. This notice complies with RCW 36.70A.290.

**A summary of the ordinance is as follows:**

ORDINANCE NO. 25-047

RELATING TO NONCONFORMING STRUCTURES AND USES; AMENDING  
SECTIONS 30.28.070, 30.28.072, AND 30.91N.050, AND REPEALING SECTION  
30.28.075 OF THE SNOHOMISH COUNTY CODE

Sections 1 – 3. Adopts recitals, findings of fact, and conclusions, and states that the County Council bases its findings and conclusions on the entire record of the County Council and that any finding that should be a conclusion and any conclusion that should be a finding is adopted as such.

Section 4. Adopts changes to SCC 30.28.070 Nonconforming structures, clarifying that legally established nonconforming structures may remain for the life of the structure and that repairs, alterations, and enlargements may be performed with the required permits in compliance with all applicable state, local, and federal regulation.

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Section 6. Repeals SCC 30.28.075 to provide better consistency and because the requirements have been recodified in SCC 30.28.072.

Section 7. Amends SCC 30.91N.050 (Nonconforming structure) to update the definition of Nonconforming structure to reference Title 30 SCC rather than general references to unspecified code sections.

Section 8. Provides a standard severability and savings clause.

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**State Environmental Policy Act:** Requirements with respect to this non-project action have been satisfied. Copies of all applicable SEPA documents are available at the office of the County Council.

**Where to Get Copies of the Ordinance:** Copies of the full ordinance and other documentation are available upon request by calling the County Council Office at (425) 388-3494, 1-(800) 562-4367x3494, TDD (425) 388-3700 or by e-mailing [contact.council@snoco.org](mailto:contact.council@snoco.org).

**Website Access:** This ordinance and other documents can be accessed through the Council websites at: <https://snohomish.legistar.com/Calendar.aspx> or <http://www.snohomishcountywa.gov/2134/County-Hearings-Calendar>.

DATED this 10<sup>th</sup> day of September 2025.

SNOHOMISH COUNTY COUNCIL  
Snohomish County, Washington

/s/Lisa Hickey  
Asst. Clerk of the Council

PUBLISH: October 22, 2025

Send Affidavit to: County Council  
Send Invoice to: Planning #107010

# Everett Daily Herald

## Affidavit of Publication

State of Washington }

County of Snohomish } ss

Michael Gates being first duly sworn, upon oath deposes and says: that he/she is the legal representative of the Everett Daily Herald a daily newspaper. The said newspaper is a legal newspaper by order of the superior court in the county in which it is published and is now and has been for more than six months prior to the date of the first publication of the Notice hereinafter referred to, published in the English language continually as a daily newspaper in Snohomish County, Washington and is and always has been printed in whole or part in the Everett Daily Herald and is of general circulation in said County, and is a legal newspaper, in accordance with the Chapter 99 of the Laws of 1921, as amended by Chapter 213, Laws of 1941, and approved as a legal newspaper by order of the Superior Court of Snohomish County, State of Washington, by order dated June 16, 1941, and that the annexed is a true copy of EDH1021284 ORDINANCE NO. 25-047 as it was published in the regular and entire issue of said paper and not as a supplement form thereof for a period of 1 issue(s), such publication commencing on 10/22/2025 and ending on 10/22/2025 and that said newspaper was regularly distributed to its subscribers during all of said period.

The amount of the fee for such publication is \$88.35.

[Signature]

Subscribed and sworn before me on this

22nd day of October,  
2025.

[Signature: Randie P.]

Notary Public in and for the State of Washington.

Snohomish County Planning & Development | 14107010  
LISA H



SNOHOMISH COUNTY COUNCIL  
SNOHOMISH COUNTY, WASHINGTON  
NOTICE OF ENACTMENT

NOTICE IS HEREBY GIVEN, that on October 1, 2025, the Snohomish County Council adopted Ordinance No. 25-047, which shall be effective October 24, 2025. This notice complies with RCW 36.70A.290.

A summary of the amended ordinance is as follows:

ORDINANCE NO. 25-047

RELATING TO NONCONFORMING STRUCTURES AND USES;  
AMENDING SECTIONS 30.28.070, 30.28.072, AND 30.91N.050,  
AND REPEALING SECTION 30.28.075 OF THE SNOHOMISH  
COUNTY CODE

Sections 1 – 3. Adopts recitals, findings of fact, and conclusions, and states that the County Council bases its findings and conclusions on the entire record of the County Council and that any finding that should be a conclusion and any conclusion that should be a finding is adopted as such.

Section 4. Adopts changes to SCC 30.28.070 Nonconforming structures, clarifying that legally established nonconforming structures may remain for the life of the structure and that repairs, alterations, and enlargements may be performed with the required permits in compliance with all applicable state, local, and federal regulation.

Section 5. Amends SCC 30.28.072 Nonconforming uses to clarify permit requirements for expansions of nonconforming use and create clear guidelines for expansions in ground area. The amendments also clarify that a nonconforming use that is accidentally destroyed may be restored under SCC 30.28.070(3).

Section 6. Repeals SCC 30.28.075 to provide better consistency and because the requirements have been recodified in SCC 30.28.072.

Section 7. Amends SCC 30.91N.050 (Nonconforming structure) to update the definition of Nonconforming structure to reference Title 30 SCC rather than general references to unspecified code sections.

Section 8. Provides a standard severability and savings clause. State Environmental Policy Act: Requirements with respect to this non-project action have been satisfied. Copies of all applicable SEPA documents are available at the office of the County Council.

Where to Get Copies of the Ordinance: Copies of the full ordinance and other documentation are available upon request by calling the County Council Office at (425) 388-3494, 1-(800) 562-4367x3494, TDD (425) 388-3700 or by e-mailing [contact.council@snoco.org](mailto:contact.council@snoco.org).

Website Access: This ordinance and other documents can be accessed through the Council websites at: <https://snohomish.legistar.com/Calendar.aspx> or <http://www.snohomishcountywa.gov/2134/County-Hearings-Calendar>.

DATED this 10th day of September 2025.

SNOHOMISH COUNTY COUNCIL  
Snohomish County, Washington  
/s/Lisa Hickey  
Asst. Clerk of the Council

107010  
Published: October 22, 2025.

EDH1021284





STATE OF WASHINGTON  
DEPARTMENT OF COMMERCE  
1011 Plum Street SE • PO Box 42525 • Olympia, Washington 98504-2525 • (360) 725-4000  
[www.commerce.wa.gov](http://www.commerce.wa.gov)

10/15/2025

Ms. Lisa Hickey  
Asst. Clerk of the Council  
Snohomish County  
3000 Rockefeller Ave  
Everett, WA 98201

Sent Via Electronic Mail

Re: Snohomish County--2025-S-11008--Notice of Final Adoption

Dear Ms. Hickey:

Thank you for sending the Washington State Department of Commerce the Notice of Final Adoption as required under [RCW 36.70A.106](#). We received your submittal with the following description.

**Approved Ordinance 25-047 relating to nonconforming structures and uses; amending Sections 30.28.070, 30.28.072, and 30.91n.050, and repealing Section 30.28.075 of the Snohomish County Code**

We received your submittal on 10/15/2025 and processed it with the Submittal ID 2025-S-11008. Please keep this letter as documentation that you have met this procedural requirement.

If you have any questions, please contact Growth Management Services at [reviewteam@commerce.wa.gov](mailto:reviewteam@commerce.wa.gov), or call Jeff Aken, (360) 725-2869.

Sincerely,

Review Team  
Growth Management Services