# NORTH SNOHOMISH COUNTY COORDINATED WATER SYSTEM PLAN

**JULY 2024** 

**Presented By:** 

**Snohomish County Water Utility Coordinating Committee** 

# Acknowledgements

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# NORTH SNOHOMISH COUNTY COORDINATED WATER SYSTEM PLAN

# **TABLE OF CONTENTS**

<b>Section</b>	Title	Page #
	Acknowledgements	i
	Table of Contents	iii
	List of Tables	iv
	List of Figures	iv
	Glossary	vi
Ι	Executive Summary	1
	1. Introduction	1
	2. Plan Overview	2
II	The Coordinated Water System Plan Process	7
	1. Introduction	7
	2. Preliminary Assessment	7
	3. CWSP Preparation	8
	4. Regional Supplement	8
III	Water Utility Service Areas	9
	1. Introduction	9
	2. Service Area Commitments and Procedures	10
	3. Service Area Selection Process	11
	4. Service Area Agreements	12
IV	Water Utility Design Standards	13
	1. Introduction	13
	2. Purpose	13
	3. Application of Standards	14
	4. Standards Incorporated by Reference	15
	5. General Provisions	16
	6. Specific Provision	18
	7. Severability	23
V	Utility Service Review Procedure	24
	1. Introduction	24
	2. Activities within City Boundaries	25
	3. Utility Service Review Procedure	25
	4. Appeals Process	29
	5. Special Review Consideration	29
	6. Receivership of Failing Systems	30
	7. Available Public Water Supply	31
VI	Satellite System Management Agency	34
	1. Introduction	34

	2. State Legislation	34	
	3. County Program	35	
VII	Water Planning Parameters	36	
	1. Introduction	36	
	2. Background and Approach of Future Projections	36	
	3. Water Demand and Supply Projections	36	
	4. Private Water Supplies	40	
	5. Assessment of Related Plans	40	
VIII	Inventory of Existing Water Supply Systems	44	
	1. Inventory of Expanding Systems	44	
IX	Regional Water Supply Planning Resources	50	
	1. Introduction	50	
	2. General Supply Planning Resources	50	
X	Joint Use Facilities and Administration	54	
	1. Introduction	54	
	2. Joint Use Facilities and Interties	54	
XI	Plan Implementation	56	
	1. Introduction	56	
	2. Plan Approval Process	56	
	3. Appeals Process	56	
	4. Snohomish County Appeals Procedure	57	
	5. Water System Plan Review and Approval	59	
	6. Periodic Committee Review	60	
Appendix			
Α	Motion No. 88-208 Declaring North Snohomish County a Critical	61	
	Water Supply Service Area	63	
В	Motion 89-172 Establishment of External Critical Water Supply Service Area Boundaries for Snohomish County		
С	Content Requirements for Water System Plans	66	
D	Signed Service Area Agreements with Related Maps	69	
Ε	Sample Joint Operating Agreement	74	

# List of Tables

Table IV-1	Summary of Fire Flow and Hydrant Requirements	22
Table VII-1	City of Everett Water Demand Forecast	39
Table VIII-1	Summary of Active Public Water Systems by Category	44
Table VIII-2	Inventory of Group A Water Systems within CWSSA	45
Table IX-1	Historical Groundwater Investigations within CWSSA	52

List of Figures	
Figure I-1	CWSSA Boundary and County Water Purveyors Map

5

Figure I-2	Organization of Public Water Systems: Group A and B	6
Figure V-1	Utility Service Review Procedure	32
Figure V-2	Utility Service Review Procedure – Single Family	33
Figure VII-1	City of Everett water rights compared to water demand forecasts, 2012-2040	37
Figure VII-2	City of Everett Wholesale and Retail Service Areas Map	38

# **GLOSSARY OF ACRONYMS AND TERMS**

The following definitions are applicable to the interpretation of the CWSP. Additional definitions may be found in Chapter 246-290 WAC, "Group A Public Water Supplies" effective January 4, 2010, Department of Health, Olympia, WA 98504.

#### **ACRONYMS:**

APWA	The American Public Works Association.
AWWA	The American Water Works Association.
ccf	One hundred cubic feet.
cfs	Cubic feet per second.
CIP	Capital Improvement Program.
CWSP	Coordinated Water System Plan (Chapter 70A.100 RCW).
CWSSA	Critical Water Supply Service Area (Chapter 70A.100 RCW and Chapter 248-56 WAC) (See Figure I-1 in Section I of this document).
DOH	Department of Health, State of Washington.
DOT/APWA	Combined standards for public works construction practices of the Washington Department of Transportation and the American Public Works Association, 2023 Edition.
Ecology	Department of Ecology, State of Washington.
Ecology EPA	
	Department of Ecology, State of Washington.
EPA	Department of Ecology, State of Washington. United States Environmental Protection Agency.
EPA gpcd	Department of Ecology, State of Washington. United States Environmental Protection Agency. Gallons per capita per day.
EPA gpcd gpd	Department of Ecology, State of Washington. United States Environmental Protection Agency. Gallons per capita per day. Gallons per day.
EPA gpcd gpd gpm	Department of Ecology, State of Washington. United States Environmental Protection Agency. Gallons per capita per day. Gallons per day. Gallons per minute.
EPA gpcd gpd gpm GWMP	Department of Ecology, State of Washington. United States Environmental Protection Agency. Gallons per capita per day. Gallons per day. Gallons per minute. Ground-water Management Plan.
EPA gpcd gpd gpm GWMP MGD	Department of Ecology, State of Washington. United States Environmental Protection Agency. Gallons per capita per day. Gallons per day. Gallons per minute. Ground-water Management Plan. Millions of gallons per day

SCHD	Snohomish County Health Department (formerly known as Snohomish Health District (SHD)).
SSMA	Satellite System Management Agency. A person or entity that is prequalified in the CWSP, to own or operate public water systems in Snohomish County without the necessity for physical connection between the systems.
SSMP	Satellite System Management Program. A program established to provide for technical, contract, and other services to meet management needs for satellite systems.
ULID	Utility Local Improvement District.
USGS	United States Geological Survey.
USRP	Utility Service Review Procedure. An administrative procedure established under local agency jurisdiction to identify the water purveyor best able to serve an area where new public water service is requested. (See Designated Purveyor).
WAC	Washington Administrative Code.
WRIA	Water Resource Inventory Area.
WUCC	North Snohomish County Water Utility Coordinating Committee.

## **TERMS:**

Designated A water purveyor (utility) identified to provide water service to a given Purveyor or Designated Utility and reasonable manner, is assigned an exclusive right to provide public water service to the area and is required to include the area within its approved Water System Plan.

Expanding Public Water Systems	A public water system installing additions, extensions, changes, or alterations to their existing source, transmission, storage, or distribution facilities which will enable the system to increase in size its existing service area and/or its number of approved connections. Exceptions: a system which connects new, approved, individual retail or direct service connections onto an existing distribution system within an existing service area; or a distribution system extension in an existing service area identified in a current and approved water system plan or project report.
Fire Flow	The rate of water delivery needed for the sole purpose of fighting fires. The fire flow volume shall be in addition to the requirements of the water system for domestic demand and a 20 psi residual pressure should be maintained throughout the system under combined maximum demand flow conditions.
Franchise Area	Non-exclusive area in which a utility is permitted by the County to extend facilities in public rights-of-way. A franchise area is not equivalent to a service area.
Intertie	A physical connection between individual water systems which allows water supply to be transferred in one or both directions.
	An intertie can be established as a primary source, secondary or peaking supply, or emergency supply. Ordinarily, the use of an intertie is governed by a written agreement or contract between the utilities. A modification to water rights issued by Ecology may also be required.
Land Use Designation	The land use(s) allowed in a geographical area by right or permit as provided in the Snohomish County GMA Comprehensive Plan, adopted under the Growth Management Act. The land use designation in the comprehensive plan informs the zoning designation for the area.
Level of Service	Operational features such as pressure, flow, reliability, etc., provided to the customer by the water system.
New Construction	Any addition of supply, transmission, distribution, or storage facilities, either in a new water system or an expanding water system, which provides a capability to service additional dwelling units or other buildings.
Public Water System, Types of Public Water Systems	Any water supply system intended or used for human consumption or other domestic uses, including source, treatment, storage, transmission, and distribution facilities where water is furnished to any community or group of individuals, or is made available to the public for human consumption or domestic use, but excluding all water supply systems serving one single family residence. Water systems meeting all of the following requirements are not included:

	1. Purchase their entire supply of water from another public water system;
	2. Do not treat the water (other than softening or corrosion control); and,
	3. Do not sell water. Businesses or systems merely storing and distributing water provided by others are exempt unless that system sells water as a separate item or bills separately for the water provided.
	Types of Public Water Systems:
	Public water systems are generally classified into two categories as follows:
	Group A: serving 15 or more connections or 25 or more people per day for 60 or more days per year.
	Group B: serving less than 15 connections (but more than one single family residence) and less than 25 people for 60 days or more per year, or less than 15 connections and any number of people for less than 60 days per year.
	Group A systems are divided into a series of subgroups as diagrammed in Figure I-2 in Section I of this document. A full description of the classes and systems is contained in WAC 246-290-010.
Remote System	A public water system, located within the designated service area of a utility that is detached/distant from the primary facilities of the utility. A remote system has its own source of supply, pending connection to the utility primary source and distribution facilities.
Satellite System	A public water system located within that portion of the Critical Water Supply Service Area not designated as a contiguous service area for any existing utility. Multiple satellite systems may be owned and/or operated by a single utility without necessity of physical connection between systems.
Service Area	A geographical area assigned to a water purveyor for the purpose of providing both current and future public water service. Boundaries are defined by agreements among adjacent utilities and are recorded on a set of maps on file with Snohomish County. Water service provided within designated service areas must be consistent with local land use plans.
Service Area Agreement, or CWSP Service Area Agreement	An agreement signed by water utilities which identifies the service area for which the utility has retail water service responsibility.

Service Connection	A physical connection through which water may be delivered to a customer for discretionary use. All such connections, whether currently in use or not, shall be considered as a service connection unless otherwise indicated. The service connection defines the limit of the water utility's responsibility for system design and operation unless otherwise provided for in the water utility's condition of service policies.		
	Utility customers such as mobile home parks, planned unit developments, condominiums, apartment buildings, industrial/commercial sites, or other similar complexes are generally considered exterior to the water system. In such cases, the purveyor shall be required to meet design standards for water systems up to the point of service to the customer; and beyond that point, the applicable plumbing and building codes, fire codes, County health regulations, and local ordinances are deemed to be sufficient to protect the public health and to ensure adequate water service. These customers are not themselves considered herein as water purveyors unless specifically designated as such by DOH.		
Water System Plan	A written plan prepared for a particular water system and service area which identifies a schedule of needed improvements, a financial program, and an operations program. A water system which is expanding within a designated service area may be required to include other elements in its plan. Details of Water System Plan requirements can be found in WAC 246-290-100.		

# **SECTION I**

## **EXECUTIVE SUMMARY**

## 1. INTRODUCTION

The 2024 update to the North Snohomish County Coordinated Water System Plan (CWSP) is guided by Washington State guidelines for coordinated planning under the Public Water System Coordination Act (Chapter 70A.100 RCW and Chapter 246-293 WAC). The CWSP coordinates public water provision between public water purveyors and Snohomish County to meet the public drinking water supply needs of the area consistent with documented public policy. This CWSP update was prepared by the Snohomish County Water Utility Coordinating Committee (WUCC), with representatives from Snohomish County, Snohomish County PUD, the Snohomish County Health Department (SCHD), the area water utilities, and the State Department of Health (DOH).

The CWSP provides a process and strategy for the existing water utilities to define their role in a program to meet the adopted land use and projected growth strategy of the area. The regional water supply, transmission, and storage plan represents the collective views of the WUCC and integrates the documented views of other State and local governments.

Snohomish County has statutory obligations to ensure that new development has access to potable water before issuing permits or land use approvals. The County is also required to adopt provisions protecting water quality and quantity for both surface and groundwater. Since the County itself is not a provider of water, the County relies on public and private water systems to provide this service necessary to support development and to contribute to water protection efforts by providing water service connections to County residents in lieu of proliferation of new groundwater withdrawals. As part of the 2024 update to the County's comprehensive plan (adoption expected in late 2024), the Natural Environment (NE) element proposed policy language states:

NE 3.C.2 The county shall establish development regulations that include a variety of strategies for protecting groundwater, including but not limited to: (a) requiring new development to connect to existing public water systems where available in coordination with water provider service delivery policies; and (b) limiting overall reliance on new groundwater wells in rural and resource areas where connection to existing public water systems is available, particularly within sole source aquifers, public water providers' wellhead protection zones, and areas providing recharge to streamflow consistent with state instream flow rules.

The following summarizes the primary components of the CWSP.

#### 2. <u>PLAN OVERVIEW</u>

#### A. Management Area

The CWSP specifically provides plans for the provision of public water supply in the North Snohomish County area – also known as the Critical Water Supply Service Area – as defined on Figure I-1. The area is divided into designated utility service areas and a satellite system management area. The CWSP and the Public Water System Coordination Act assign responsibility for planning, designing, financing, constructing, and operating all public water systems (two or more homes) in the designated areas.

B. Supply Area

The source of supply for the CWSP and the management area is a combination of the city of Everett's Supply, groundwater, and selected existing supplies already developed.

C. Supply Area - Interties

Interties between existing water utilities will allow conjunctive use of surface and groundwater, emergency supply, and wholesale delivery of supply in accordance with the CWSP.

D. Water Supply and Land Use

The CWSP has incorporated the land use and projected development program of the portion of the county and the cities included within the city of Everett's existing and new retail and wholesale service areas.

E. Designated Service Area

The designated water service areas represent the geographical area where the identified utility has accepted responsibility to provide a "safe and adequate" water supply in a "timely and reasonable manner." The appeals process of this CWSP is the process that will be used to confirm this responsibility. No new water system (two or more customers) will be permitted to be formed unless the designated water system is "unable or unwilling" to provide water service in a "timely and reasonable" manner.

When a new system is formed, the approving agency must require a demonstration of financial viability for system operation and management (WAC 246-290-035).

Existing non-viable water systems within the designated service area of a utility will be referred to the designated utility for ownership transfer or receivership proceedings (WAC 246-290-035).

F. Classification of Existing Systems

Water systems fall into the following categories (see Figure I-2):

- 1. Group A water systems serve 15 or more connections or 25 or more people for 60 days of the year. The Washington State Department of Health has total jurisdiction over these systems.
- 2. Group B water systems –serve 3 to 14 connections.
- 3. Two-party well systems serve 2 connections. The SCHD regulates these systems at the time of building permit issuance only.
- 4. Individual/private wells serve 1 residential connection. SCHD regulates these systems at the time of building permit issuance only.
- G. Satellite System Management and Receivership

Existing state law provides for the county to be the "receiver of last resort" of any of the public water systems in the study area that are unable to comply with the federal and state regulations and customer service requirements specifically outlined in federal, state, and local (CWSP) procedures.

The CWSP provides for the designated utility (designated service area) to assume lead responsibility in lieu of the county for correcting the deficiencies of the small systems if receivership is invoked. If the designated system does not assume responsibility or, the systems are not located within a designated service area, the goal of the CWSP is for a designated satellite system management agency (SSMA) to accept receivership responsibility.

H. Minimum Design Standards

The Minimum Design Standards from the state DOH, developed by the WUCC, and discussed in Section IV, meet the requirements of the Public Water System Coordination Act and Snohomish County design and development standards. The standards reference urban and rural areas and are consistent with Growth Management Act criteria on infrastructure planning.

I. Individual Wells and Groundwater Management

Groundwater availability and quality are subject to high variability. Therefore, future water service in the urban areas should be deferred to the designated utility and the potential for water service in rural areas should be confirmed before building permits and/or platting is approved. The development of new sources of supply must be carried out in compliance with instream flow rules from the Washington Administrative Code.

The above does not preclude wells that meet county criteria, including but not limited to:

- 1. Water service from an existing water purveyor is unavailable in a "timely and reasonable" manner;
- 2. Groundwater has been determined to be both legally and physically available;
- 3. New wells must meet SCHD criteria; and
- 4. Conditions required under RCW 90.44.050, WAC 173-500 through -508, and RCW 90.94.030, as applicable for the Water Resource Inventory Area (WRIA).
- J. Regional Supply System

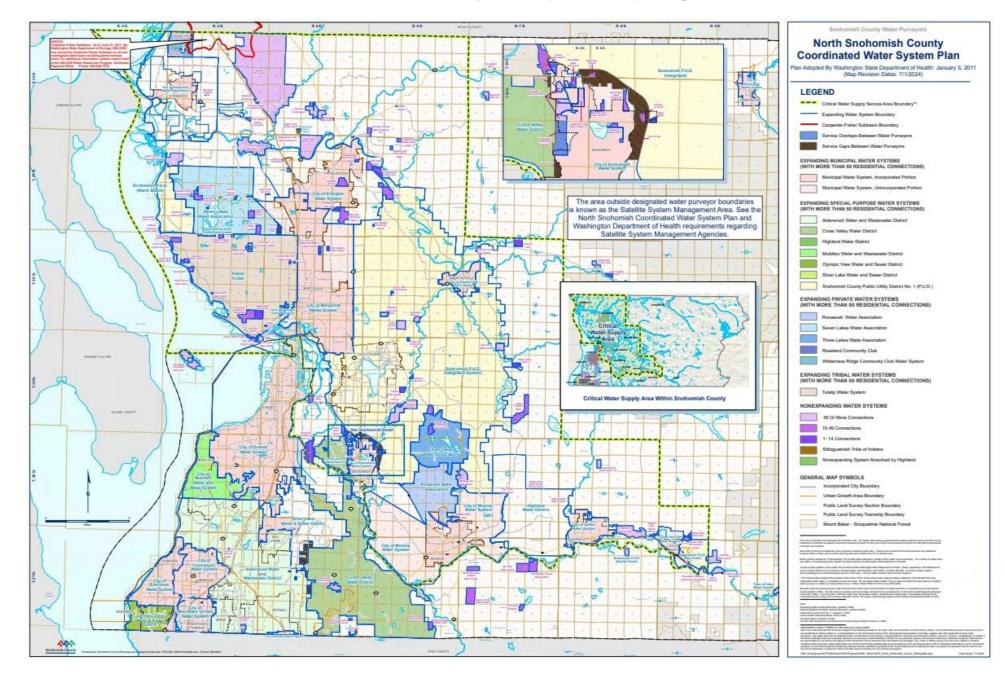
The City of Everett Comprehensive Water System Plan forecasts long-term supply and demand for a large portion of the CWSSA and is summarized within the CWSP. The Central Puget Sound Water Suppliers Forum also conducts periodic analyses of regional supply. The regional supply system represents the framework to meet the growth management needs of North Snohomish County for public water supply and will require continuing evaluation to establish the most cost-effective program consistent with public policy. The CWSP encourages the creation of joint operating agreements and interties to maximize the efficiency of the system.

K. Administrative Framework

Implementation of the CWSP requires participation by all members of the WUCC. The CWSP, after certification by the county and adoption by DOH, becomes the regional public water plan; therefore, all related decisions by local or state government must be guided by the plan.

The Utility Service Review Procedure (USRP), Figures V-1 or V-2, represents how the county anticipates administering their responsibilities. The water utilities will be responsible for updating their Water System Plans for their designated areas in accordance with DOH regulations.

#### Figure I-1: CWSSA Boundary and County Water Purveyors Map



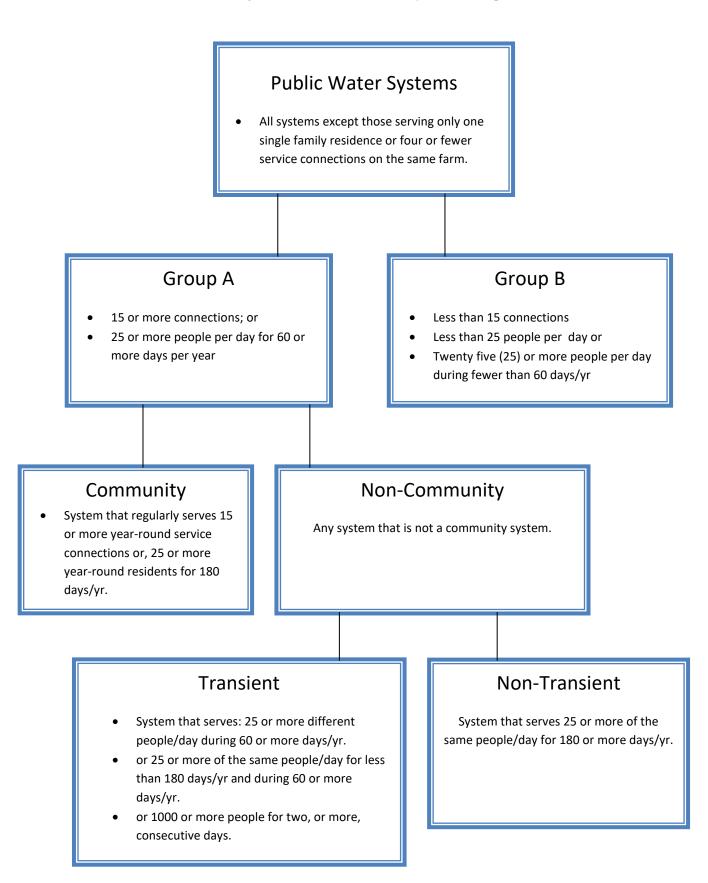


Figure I-2: Organization of Public Water Systems: Group A and B

# **SECTION II**

# THE COORDINATED WATER SYSTEM PLAN PROCESS

# 1. <u>INTRODUCTION</u>

The Public Water System Coordination Act, enacted in 1977 and codified as Chapter 70A.100 RCW, establishes a procedure for the state's water utilities to coordinate their planning and construction programs with adjacent water utilities and other local governmental activities. This Act specifies that the state Department of Health (DOH) or the County Legislative Authority may declare an area within a county as a Critical Water Supply Service Area (CWSSA). The Snohomish County Council declared the area outlined in Figure I-1 as a CWSSA in 1988. This declaration is based upon the findings of a Preliminary Assessment identifying problems related to inadequate water quality, unreliable service, or lack of coordinated planning.

The State Legislature enacted the Water Resource Act, Chapter 90.54 RCW, in 1971. This act set forth fundamentals of water resource policy to ensure the waters of the state will be protected and fully utilized for the greatest benefit of the people of the state. Subsequently, "Procedures Relating to the Reservation of Water for Future Public Water Supply," Chapter 173-590 WAC, were established. These procedures are available to public water systems within a geographical area for use in reserving water rights required to meet their projected domestic needs over the next fifty years. This program is administered by the Department of Ecology (Ecology) in an effort to resolve competing water use activities within a geographical area and establish a management system that will ensure that an efficient overall water resource program is developed.

The Public Water System Coordination Act and the Water Rights Reservation processes may be used individually or in combination by the local public water utilities. Implementation of either of these laws requires that a Coordinated Water System Plan (CWSP) be prepared for the study area. The North Snohomish County CWSP has been prepared only in accordance with requirements of the Public Water System Coordination Act. It consists of a compilation of water system plans prepared by each expanding water utility, and this document, which is known as the Regional Supplement.

## 2. <u>PRELIMINARY ASSESSMENT</u>

The Snohomish County Council initiated action towards development of a CWSP for North Snohomish County on July 6, 1988. The preparation of a Preliminary Assessment was authorized by Motion No. 88-129 to determine whether the need for a plan existed. This report, titled "Preliminary Assessment of North Snohomish County Public Water Supply Issues," was completed and issued by the Snohomish County Department of Planning and Community Development on October 7, 1988.

The Preliminary Assessment identified a number of problems as being most appropriately solved through implementation of the Coordination Act. The Snohomish County Council declared North Snohomish County a CWSSA through Motion No. 88-208, dated October 19, 1988, based on the conclusions of the Preliminary Assessment. (see Appendix A).

The Public Water System Coordination Act was invoked by this action. A Water Utility Coordinating Committee (WUCC) was formed, consisting of representatives of all purveyors with fifty or more service connections, as well as representatives from Snohomish County and DOH.

The WUCC recommended the External Boundaries of the CWSSA as its first action. The county council formally adopted the External Boundaries on July 5, 1989, by Motion No. 89-172 (see Appendix B). A map of the CWSSA boundary is included in Figure I-1.

# 3. <u>CWSP PREPARATION</u>

The initial preparation of the CWSP involved the joint efforts of participating local WUCC members and county staff through approximately two years of monthly meetings. Original topics receiving particular attention included service area definitions, minimum design standards, regional water supply, water rights, and individual water system plans.

Targeted updates to the CWSP in 2001 included WUCC members, county staff, and representatives of the development community, and focused on updates to the Utility Service Review Procedure. A comprehensive update in 2009-2010 focused on bringing all elements of the CWSP up to date to maintain consistency with other planning documents. Revisions in 2024 focus on updates to maps, inventories, forecasts and utility service review for new single-family homes consistent with new state requirements for permit-exempt wells in RCW 90.94.030.

## 4. <u>REGIONAL SUPPLEMENT</u>

This plan has been prepared under the provisions of WAC 246-293-220 which allows for a CWSP which consists of: (1) a compilation of water system plans approved by DOH, and (2) a supplement which addresses water purveyor concerns relating to the entire CWSSA. All completed water system plans of the individual utilities are incorporated herein by references, as Appendix C, and are kept on file with the DOH and/or Snohomish County. Appendix C also contains a Water System Planning Checklist outlining water system plan requirements.

All designated expanding utilities file and maintain with Snohomish County an accurate Service Area Agreement. If a service area conflict arises, development activity may be denied within the contested service area pending the outcome of a mediation process.

The county is responsible for updating the service area maps.

The Regional Supplement has been completed and is represented by the document contained herein.

# **SECTION III**

# WATER UTILITY SERVICE AREAS

### 1. **INTRODUCTION**

The Public Water System Coordination Act requires that a procedure be established to identify the existing and future service areas of public water utilities within the Critical Water Supply Service Area (CWSSA).

Two obligations accompany the establishment of service area boundaries. The first obligation is that the county and state governments recognize an identified utility as the responsible agency for providing all public water service within a designated area. The second obligation is that the utility shall assume responsibility, within its service area, for planning and implementing water system development and proper utility management. The manner in which this responsibility is to be fulfilled is to be described in the utility's water system plan. The Utility Service Review Procedures (USRP), for those areas within the CWSSA which are not within any utility's designated service area, give priority to service by a Satellite System Management Agency (SSMA) or an adjacent utility with an approved water system plan. If neither of these service options is available, a new utility may be formed and constructed subject to Coordinated Water System Plan (CWSP) specifications and demonstration of financial viability (WAC 246-290-035).

The Coordination Act provides the legal mechanism, for municipalities and private water utilities alike, to establish an exclusive service area within the unincorporated county areas. This procedure provides the utilities with the assurance that their planning, capital improvement programs, and financial commitments are consistent with state and county requirements.

Designated service areas, from the county's perspective, will mean a specific utility has accepted responsibility for development of cost-effective and efficient service to accommodate the future growth that these areas will experience. Growth Management Act (GMA) objectives (RCW 36.70A) established for these areas by the county's GMA Comprehensive Plans must be accounted for in each utility's approved plan and actual improvements.

The Coordination Act requires that service area boundaries be established by agreement among the purveyors based on a variety of factors. These factors include: topography, readiness and ability to serve, local franchise areas, legal water system or municipal boundaries, future population projections, and sewer service areas. It also specifies that these service areas be developed in conformance with the land use policies of the county.

### 2. <u>SERVICE AREA COMMITMENTS AND PROCEDURES</u>

The designated service area defines the area within which all future customers will be provided retail water service by the designated utility. An important distinction is that a utility's water facilities, such as sources of supply and reservoirs, can be located outside the utility's future service area. These facilities can be located within another utility's retail service area, provided the facilities are not used for direct retail service without the written concurrence of the designated utility.

The designated service area is the exclusive service area of the identified utility once adopted as part of this CWSP. The utility shall meet the following obligations and commitments as a condition of being granted a designated service area:

A. Water System Plan and Service Area Agreement

Each utility, including an SSMA, was required to prepare and submit to the county and/or the state Department of Health (DOH) a water system plan within one year of the date the original CWSP was presented to the county for review. The plan must identify service area boundaries.

B. Conditions of Service by Designated Utility

Water service can be provided by the designated utility either through direct connection to the utility's existing water system or as a detached, remote system managed by the utility or others through an agreement. The utility will, in either case, identify for the applicant all of the conditions of service which must be agreed to prior to the provision of water service. The Coordination Act requires that the utility be willing to extend service in a timely and reasonable manner. A building permit or preliminary plat approval can be issued once the applicant agrees to these conditions.

C. Interim Service Agreements

A utility may receive a request for service within its designated service area and may not be able to provide immediate service. If this occurs, interim operating services by an adjacent utility, an SSMA, or homeowner association may be allowed providing the utility to whom the designated area is assigned is responsible owner of the system. Service may be provided either through physical connection to an adjacent utility's system or installation of a detached, remote system. The appropriate level of services shall be stipulated in a written agreement between the designated utility and the operating entity. Service area adjustments are not required for provision of interim services.

### D. Service Area Adjustment

If, in the future, a utility determines that its service area is either too large or too small, the service area boundaries may be revised at any time. However, this will require the signing of revised service area agreements by all affected purveyors. Such revised agreements shall be executed by the authorized utility representative(s) and filed with the county Planning Department for inclusion in the official CWSP file.

This CWSP must be reviewed by the Water Utility Coordinating Committee (WUCC) at a minimum of every five years and updated as necessary. Service areas adopted in this Plan may also be revised at that time, if such revisions are considered appropriate by the utilities concerned.

## 3. <u>SERVICE AREA SELECTION PROCESS</u>

The Public Water System Coordination Act specifies that no new public water systems be created after the boundaries of the CWSSA are established unless an existing system is unable or unwilling to provide service. Therefore, existing systems had to be identified and contacted to establish their existing and anticipated future service areas. All undesignated land is served as prescribed by the USRP which is described in Section V.

The WUCC adopted the following definition of an existing public water system for purposes of clarifying who should be contacted:

Existing Public Water System: Any Group A or Group B water system which, prior to July 5, 1989, had been constructed, in whole or in part, or had been formally proposed for construction, as evidenced by a document from a governmental agency acknowledging the proponent's intention to either construct a public water system or develop a subdivision which is to be served by a public water supply.

The July 5, 1989, date is when the county council declared the final External Boundaries for the CWSSA. That declaration formally initiated implementation of the Coordination Act.

The county initially contacted and mapped those systems which were completely or partially constructed on July 5, 1989, or systems for which a well site inspection was conducted by either the DOH or the Snohomish Health District (now known as the Snohomish County Health Department) since July 1, 1987. This was for the purpose of soliciting current information via questionnaires for the CWSP. It was agreed that other systems which conform with the definition of an existing public water system would be added to the CWSP process at a later date if they demonstrate a current interest in being included prior to the submission of the draft CWSP to the County Executive and the DOH.

All larger Group A utilities were asked to verify their existing service area, as well as provide boundaries depicting their anticipated future service area. Over 400 smaller Group A and Group B systems including pending applications, were also contacted by letter to identify expanding systems and the location of their future service area. Systems which only intend to add additional customers up to a pre-approved limit were not considered to be expanding. However, adding customers beyond an approved limit or enlarging the geographic area of service was considered expansion. Utilities not responding were assumed to have no desire for expansion.

Service areas for all Group A systems are shown on Figure I-1. Group B systems are also shown in Figure I-1, to the extent that data is available. Figure I-2 shows criteria used to differentiate between Group a and Group b systems.

The service area maps are incorporated into the CWSP by reference in Appendix D, and are on file with the Snohomish County Planning Department. Data regarding these systems are on file at the Snohomish County Health Department.

## 4. <u>SERVICE AREA AGREEMENTS</u>

#### A. Service within Transmission Pipeline Corridors

Several situations exist within the planning area where individual customers are served from water transmission lines outside the utilities designated service area.

Individual connections to water transmission pipelines that were existing as of the creation of this plan in May of 1993 should be recognized as valid and continuing service by the supplying agency even though such service may take place within the geographical area designated to another service agency. This recognition exists without explicit designation on the service area maps. However, this service recognition is limited to non-expanding, existing customers unless otherwise defined by mutual written agreement between the affected utilities.

Agencies are encouraged to document the extent of current service along their water transmission pipelines within the designated service areas of other service utilities, and advise these utilities of said service.

B. Service Area Recognition

Recognition of utility service areas and Agreements by the county shall be incorporated into the county franchise review process. If county standards are met, the existing franchise boundaries can be revised to coincide with the designated water service area boundaries of the CWSP. Also, the Boundary Review Board should be notified of those utilities that have signed Service Area Agreements, of the service area boundary of each such utility, and be requested to recognize these boundaries in the conduct of Boundary Review Board responsibilities.

# **SECTION IV**

# WATER UTILITY DESIGN STANDARDS

# 1. **INTRODUCTION**

This Section of the Coordinated Water System Plan (CWSP) provides a set of minimum design and performance specifications for new water utilities and for all existing utilities planning to install capital facilities for expansion purposes in that part of Snohomish County included in the Critical Water Supply Service Area (CWSSA). Municipalities are included in this definition.

The application of these minimum design standards for water utility planning and construction is detailed in Subsection 3. The design standards themselves are described in Subsections entitled: 5. General Provisions, identifying laws, regulations and standard specifications which are applicable unless otherwise superseded; and 6. Specific Provisions, detailing specific design standards adopted by the Water Utility Coordinating Committee (WUCC) of Snohomish County.

The Public Water System Coordination Act and the procedures outlined in the CWSP apply uniformly to all public water supply systems in Snohomish County's Coordinated Water System Planning Area/Critical Water Supply Service Area (Figure I-1) as it relates to design standards in the unincorporated area, and other administrative procedures. However, municipally owned water utilities and local government authorities are not preempted by the CWSP within their municipal boundaries. These standards do not supersede any other legally constituted and applicable standards that are more stringent.

## 2. <u>PURPOSE</u>

The purpose of these standards is to set a base level of utility planning, design, and construction for public water utilities. This base level must provide for development which is consistent with adopted land use plans of the agencies with jurisdiction. Uniformity and consistency in standards will, in the long-term, reduce costs to consumers as system interties and/or consolidation of utilities takes place. Reliability of water supply will also be improved.

Subject to certain exceptions contained in the Public Water System Coordination Act, each utility, including municipalities, adopts design standards as a part of its water system plan. It is intended that a utility may adopt the minimum design standards described herein or may adopt higher standards, provided such standards are not inconsistent with applicable land use plans.

#### 3. <u>APPLICATION OF STANDARDS</u>

#### A. Existing Water Systems

Existing water systems are not required to utilize these minimum standards for connection of new retail customers to existing mains (fill-in) and for repair or replacement of facilities so long as no expansion of service area is involved. However, adherence to these standards for repair and replacement is encouraged to provide better public water service throughout the county. If existing facilities must be repaired or replaced to serve an expanded service area, the new construction shall meet these minimum standards.

#### B. City Water Systems

The minimum design standards described herein do not apply to cities insofar as service within municipal boundaries is concerned. However, it is expected that cities will adopt, or have adopted, design standards at least equal to those herein. If cities extend new water service to customers outside of the city limits, the design standards adopted by the municipality for outside city service must at least meet the minimum design standards described in this document.

### C. Tulalip Tribes

Land ownership within the Tulalip Indian Reservation is a mixture of Tribal Indian allotment and non-Indian. Comprehensive land use planning and development review is divided between the Tulalip Tribes and Snohomish County based upon this ownership.

The Public Water System Coordination Act (Chapter 70A.100 RCW) does not apply to Indian lands (Tribal and allotment) and activities thereon. Therefore, the standards contained herein are not binding upon public water systems owned and operated by the Tulalip Tribes or Tribal members and serving exclusively Indian lands. They will apply to water systems serving non-Indian lands on the reservation.

D. Water System Plans and Applicable Land Use Plans

New and expanding utilities shall meet water system planning requirements using land use designations as prescribed in the Snohomish County Comprehensive Plan, local zoning codes, city comprehensive plans, and any related interlocal agreements. Such designations shall be identified in the utility's Water System Plan, and shall be used to establish design requirements.

The utility shall prepare a water system plan and a program of capital improvements required to provide the anticipated level of service within their designated water service area, consistent with local land use plans, population growth projections and service area policies. When the utility is requested to provide water service, it

will identify that portion of planned capital facilities as well as other installations which are necessary to provide the service requested. As growth occurs, the full level of water service will eventually be provided throughout the service area of the utility in a planned, phased program which meets county or municipal requirements and minimizes overall cost to the customers. In this case, the utility and developer may reach an agreement to provide the desired service through a schedule of improvements which is specified by a legally binding contract.

The phased development plan shall be developed as provided in subsection 3.E below and be consistent with applicable Snohomish County and city ordinances and codes in effect for the utility and future capital requirements needed for the development at its maximum potential densities. A phased development plan shall depict the capital facilities for phased construction and their conformance with these standards.

The utility should be consulted by the land use planning agency with jurisdiction once a water utility's plan is approved, regarding any proposed land use changes which impact the required level of water service. The water service-related cost of said impacts, as determined by the utility, should be fully considered by the planning agency in acting on the proposed land use change.

E. Phased Development

If water service is requested of a utility in an area where only limited service is currently provided, the cost of installing all facilities at once to meet the desired level of service may be prohibitive. In this case, the utility and developer may reach an agreement to provide the desired service through a schedule of improvements over a reasonable period of time.

## 4. <u>STANDARDS INCORPORATED BY REFERENCE</u>

The existing standards listed below, or as may be modified by the appropriate authorities, are hereby incorporated by reference. Except as otherwise superseded by the county standards described herein, these standards will apply to water system design, installation, modification, and operation.

- State Department of Health Drinking Water Regulations.
- State Department of Ecology Groundwater Regulations.
- Applicable County or City rules, regulations, ordinances, and standards.
- Standard Specifications for Road, Bridge, and Municipal Construction, as published by the Washington State Department of Transportation/American Public Works Association (DOT/APWA), latest edition.
- Standards of the American Water Works Association.

### 5. <u>GENERAL PROVISIONS</u>

#### A. Source Development

New sources must be designed to meet the Department of Ecology (Ecology) and Department of Health (DOH) regulations and design guidelines including Chapter 173-160 WAC, "Minimum Standards for Construction and Maintenance of Water Wells," administered by Ecology, and Chapter 246-290 WAC "Group A public water supplies" and Chapter 246-291 WAC "Group B public water systems" as administered by DOH.

All test and production wells must be drilled in accordance with detailed drilling and testing specifications, which have either been prepared by, or received prior approval from, the utility.

B. Water Rights

Water rights must be obtained in accordance with Ecology regulations and procedures, and copies of water rights documents, correspondence, and other records are to be maintained on file with the purveyor.

C. Water Quality

Water quality must be proven to conform with the Federal Safe Drinking Water Act, DOH criteria specified in Chapter 246-290 WAC, and/or any additional requirements more stringently applied by the local health department. Each utility may reserve the right to reject any source whose raw water quality does not meet these criteria.

D. General Construction Standards

Selection of materials and construction of water system facilities in the Snohomish County CWSSA shall conform to the provisions of Subsection 4 above (Standards Incorporated by Reference), with the additional provisions:

(1) All owners/operators of water systems which have lines in county roads rights-of-way must comply with franchise requirements outlined in ordinances passed by the county council authorizing such use of the road and rights-of-way.

Construction within incorporated areas remains subject to municipal permitting requirements.

(2) All projects requiring design by a registered professional engineer shall be inspected by the utility or its designated representative before closure of any excavation.

E. Hydrostatic Pressure Test

A hydrostatic pressure leakage test will be conducted on all newly constructed water mains, fire lines, fire hydrant leads and stub-outs in accordance with DOT/APWA Section 7-09.3(23) or AWWA C-600 specifications, unless specified otherwise by the designated utility.

F. Disinfection and Bacteriological Testing

All pipes, reservoirs, and appurtenances shall be flushed and disinfected in accordance with the standards of DOH, AWWA C651-86 and C652-86, or DOT/APWA Section 7-09.3(24), unless specified otherwise by the designated utility.

G. Utility Interties

Planning for specific locations, size, and alignment of major water lines should consider emergency interties with adjacent water utilities.

H. Flow Measurement

All service lines shall be installed so that each residential, commercial, and industrial structure will have a separate metered service for domestic water received from the utility unless otherwise directed by a designated utility. If approved by the designated utility, domestic water consumption may be measured by a master meter for service to a complex, under single ownership, and where water utility line subdivision is impractical. Service lines providing fire flow may be required by the utility to be equipped with a fire detection check valve and/or appropriate cross-connection control devices as required by WAC 246-290-490.

All new groundwater sources for public water supplies shall be provided with an access port for measurement of depth to water, and measuring devices for determining flow rate and total production. Installation of these devices is also recommended for existing groundwater sources. All new sources for which water treatment is included shall be provided with flow measurement.

I. Cross Connection Control

Where the possibility of contamination of the supply exists, water services shall be equipped with appropriate cross connection control devices in accordance with Chapter 246-290 WAC. The designated utility and/or the county cross-connection control program shall determine the need, size, kind, and location of the device.

### 6. <u>SPECIFIC PROVISION</u>

#### A. Pressure Requirement

Water systems shall be designed to maintain a minimum residual pressure of 30 psi at the meter, or property line if there is no meter, under peak hour demand flow conditions, excluding fire demand. For water systems requiring fire flow capability, the design shall be adequate to maintain a 20 psi residual pressure throughout the system under maximum day demand flow conditions, including fire flow demands (Chapter 246-290 WAC).

B. Pipe Sizing and Materials

The minimum pipe diameter for distribution mains shall be 8 inches for land use designations of urban, suburban, commercial, and industrial. For all other designations, the minimum diameter shall be 6 inches. Exceptions to the 6-inch minimum diameter requirement for subareas of the system may be granted by the designated water utility, provided, that under no circumstances shall any distribution main be less than four inches in diameter, and provided each exception is consistent with the DOH approved water plan, and is granted under the following conditions:

- (1) Fire flow is not required under current land use, the potential for reclassification of land use to a higher density in the foreseeable future is not anticipated or is remote, and a smaller diameter pipe for subareas of the system is justified by hydraulic analysis; or,
- (2) A remote system serving four lots or less is to be developed within a designated service area and the designated utility has entered into a water service agreement with the developer which includes provisions for eventual direct connection of the development. Fire protection requirements, if any, must be met during the interim.

Water main size shall be adequate to deliver fire flow and to maintain the pressure requirement defined above. All water mains shall meet applicable engineering and health standards adopted by the State of Washington or the water purveyor, including Chapters 246-290 and 346-293 WAC.

Water mains serving fire hydrants, either as part of new construction or planned phased improvements, shall be not less than 8 inches diameter for a dead end line, nor less than 6 inches diameter if looped. Hydrant leads extending less than 50 feet or across a street shall be of a suitable size to carry the required fire flow, but shall not be less than 6 inches diameter. In a dead end cul-de-sac, normal domestic mains may be installed from the last hydrant to remaining residences.

All pipe material shall be equal to or greater than AWWA standard specifications unless previously approved by the local Health Department or DOH. All pipe material for new water systems shall be constructed with "lead-free" materials. The lead content for joint compound materials (solder and flux) used for pipe installation shall be less than 0.2 percent in order to be considered "lead-free." The lead content for all installed pipe shall be less than 8 percent in order to be considered "lead-free."

C. Isolation Valving

Valving shall be installed in a configuration which permits isolation of lines. A valve is not required for short block lines of less than 100 feet. Valves should be installed at intersections with normal maximum spacing at 500 feet in commercial, industrial, and multi-family districts, 800 feet in residential districts, and 1/4 mile in arterial mains.

D. Air and Air-Vacuum Relief Valves

The purveyor shall provide for installation of air or combined air-vacuum relief valves at appropriate points of high elevation in the system in order to minimize problems associated with air entrainment.

E. Blow-off Valves

A blow-off assembly shall be installed on all dead end runs of 200 feet or more, and at designated points of low elevation within the distribution system. The blow-off assembly shall be installed in the utility right-of-way except where an access and construction easement is provided for in writing by the water utility. In no case shall the location be such that there is a possibility of back-siphonage into the distribution system.

F. Pressure Reducing Stations

A manifold system shall be installed at pressure reducing stations that provide for a redundant pressure reducing valve, a bypass valve, or other suitable device which assures reliability and continuity of service.

G. Storage

Permanent storage facility requirements are based upon three components:

- (1) Equalizing Storage, required to supplement production from water sources during high demand periods;
- (2) Standby Storage, required as backup supply in case the largest source is out of service; and,

(3) Fire Storage, required in order to deliver the level of fire flow service identified in the utility's approved plan (see "Fire Flow Requirements" below) for the required duration.

Sizing of storage facilities shall be adequate, at a minimum, to provide for equalizing storage plus the larger of standby or fire storage requirements. Equalizing and standby storage volumes shall be determined using the utility's water use data, or the "Sizing Guidelines for Public Water Supplies," DOH, if local data is unavailable. Fire storage volumes shall be determined using the fire flow and duration as provided in levels of service requirements of Snohomish County or municipal ordinance and the utility's approved plan. Siting of storage facilities should consider locations which provide gravity flow.

H. General Facility Placement

Below-ground facilities shall be located in accordance with applicable municipal or county ordinances. Where no ordinance applies, water mains shall be installed at a location which is compatible with the existing water system, the terrain, and the location of other utilities. Water mains should be installed parallel to the center line on the north or east sides of the street in new subdivisions, wherever practical.

Additionally, all piping, pumping, source, storage, and other facilities, shall be located on public rights-of-way or dedicated utility easements. Utility easements must be a minimum of 15 feet in width, and piping shall be installed no closer than 5 feet from the easement's edge. Exceptions to this minimum easement may be approved by the operating water utility. Unrestricted access shall be provided to all public water system lines and their appurtenances and public fire hydrants that are maintained by public agencies or utilities.

I. Pipe Cover

The depth of trenching, installation of pipes, and backfill shall be such as to give a minimum cover of 36 inches over the top of the pipe for transmission and distribution lines and 24 inches for service piping. Backfilling up to 12 inches over the top of the pipe shall be evenly and carefully placed. The remaining depth of trench is to be filled in accordance with applicable construction standards identified in General Provision. Materials capable of damaging the pipe or its coating shall be removed from the backfill material.

J. Water and Sewer Line Separation Distances

Transmission and distribution water piping shall be separated at least 10 feet horizontally from on-site waste disposal piping, drainfields, and/or wastewater gravity or force mains whenever possible. The bottom of the water main shall be 18 inches above the top of the sewer. Where local conditions prevent such horizontal and/or vertical separation, closer spacing is permissible where design and construction meet the special requirements of Ecology criteria for Sewage Works Design.

K. Fire Hydrants

Fire hydrants within the unincorporated areas of the county shall comply with the minimum design criteria set forth in Chapter 30.53A Snohomish County Code. Fire hydrants within cities shall adhere to the specific design criteria and standards utilized by the city.

L. Fire Hydrant Location

Fire hydrants shall be located in unincorporated areas in accordance with Chapter 30.53A Snohomish County Code (SCC). Within municipalities, the location specifications provided in the city fire ordinance or water system design standards shall apply.

Actual location of hydrants shall be identified in the development site plan and shall be approved by the water purveyor and Fire Marshal. Placements shall be made to provide unhindered access for fire hose connection and testing and maintenance.

M. Fire Flow Requirements

Water supply facilities for new developments and for expanding public water systems shall be designed to meet the fire flow objectives set forth below. Utilities shall develop their capital improvement program for meeting these objectives in consultation with the appropriate local fire authorities. It is the intent that said program may be scheduled to be phased-in over a specific period of time considered to be reasonable for the individual circumstances. The program shall be described in the utility's comprehensive water plan and be subject to DOH approval.

Snohomish County (see SCC 30.53A) and local fire codes may contain more stringent standards for fire protection than the below standards for minimum fire flow. Typically, fire codes provide for alternative means of fire protection, including fire hydrants, sprinklers, and building materials. Therefore, uniformity of standards is not feasible. It is the intent, however, that neither the Coordinated Water System Plan nor the local fire code reduce the applicable fire protection standards of the other.

The information provided in Table IV-1 below is meant as a summary of fire flow requirements. Specific requirements applied to individual development proposals will be based on construction and design details, along with county fire marshal and local fire district requirements in consultation with water providers as appropriate.

# Table IV-1 Summary of Fire Flow and Hydrant Requirements

Comprehensive Plan Land Use Designation <sup>(1) 2)</sup>	Rate gpm <sup>(3)(4)</sup>	<u>Minimum Fire Fle</u> Duration <u>Minutes</u>	ow Maximum <u>Hydrant Spacing</u> <u>(6)</u>
Urban Growth Area <sup>(1)(2)(5)</sup>	1000 gpm	120 minutes	600 feet
All Urban Growth Area fire flow and			
hydrant spacing requirements provided			
by a public water system shall be based			
upon County Fire Code as specified by			
the County Fire Marshal and/or Fire			
Chief. The minimum requirements			
shall be as identified.			
Rural Area <sup>(1)(2)</sup>			
Low Density Rural Residential	0	0	N/A
Rural Residential 10 Designations	0	0	N/A
Rural Residential 5 Designations	0	0	N/A
Rural Cluster Subdivision with lot size of less than one acre <sup>(7)</sup>	750 gpm	120 minutes	600 feet
Rural Commercial and Rural Industrial	750 gpm	120 minutes	600 feet

See footnotes (2) and (4)

#### Footnotes:

- (1) Density based upon the existing actual and/or designated land use in adopted county or city Comprehensive Plan or the existing or actual density of development.
- (2) The fire flow rate will be set based upon the Fire Marshal's and water purveyor's joint determination, whenever existing or actual land use densities are denser than the comprehensive plan land use designation, or when commercial or industrial development is proposed. If the water utility providing water service in the area has the ability to provide piped water flow consistent with fire code requirements, the customer will be required to participate in the cost of providing fire protection through the piped water system based on the minimum CWSP requirements. Fire flow rates shall in no case be less than the levels specified in WAC 246-293-640.
- (3) A utility which has fire flow capability shall extend existing water mains to provide flows whenever feasible within a designated service area. A remote system may be developed to accommodate fire flows when a main extension is not feasible. It must be established in accordance with a jointly developed agreement between the water utility

and Fire Marshal's office. The agreement shall be incorporated at the next update of the utility's water system plan.

- (4) A greater flow rate may be required for certain developments as determined by the fire authority using the International Fire Code Appendix B or SCC 30.53A.
- (5) Fire flow rate in urban growth areas shall be as follows: The minimum fire flow and hydrant spacing, within the urban service area, shall be jointly established by the Cities within the specific urban area and the County Fire Marshal. However, the standards <u>in</u> unincorporated portions of the urban growth areas shall not be less than the indicated standard in the above table or chapter 30.54A SCC, whichever is more stringent.
- (6) The minimum fire flow and maximum hydrant spacing for rural areas shall be as specified. Tanker truck filling hydrants shall be installed during system upgrade and expansion at major intersections whenever possible, and the distance between the hydrants shall not exceed 600 feet. Additional hydrants may be installed by the utility subject to adequate fire flow, pressure, and cost reimbursement arrangements.
- (7) Rural Cluster Subdivisions are not a land use designation, but are an allowed use within some Rural Residential 5 designations. Rural Cluster Subdivisions which create building lots of greater than one acre in size are exempt from fire flow standards. Fire flow standards apply in cases where lots are less than one acre in size, with a 25% reduction in flow rates allowed from urban requirements (750 gpm or 25% below the 1000 gpm required in urban areas is acceptable in rural areas). Fire flow requirements for structures with a supervised fire alarm system connected to an Underwriters Laboratory, Inc. approved fire alarm center may be reduced by an additional 25 percent.
- N. Maintenance of Fire Protection Facilities

A written operational agreement which identifies responsibilities for maintenance and testing of fire protection facilities should be negotiated between the fire department or district and the water utility.

#### 7. <u>SEVERABILITY</u>

If any provision of these standards or their application is found to be invalid, the remainder of the standards and their implementation are not affected.

# **SECTION V**

# UTILITY SERVICE REVIEW PROCEDURE

### 1. **INTRODUCTION**

This Coordinated Water System Plan (CWSP) establishes a set of administrative procedures, water resource policies, and growth objectives for Snohomish County water utilities located within the Critical Water Supply Service Area (CWSSA). The procedures are to guide local officials, citizens, developers, and state and federal regulatory agencies in identifying the necessary facilities for providing adequate water service.

Provisions of the Public Water System Coordination Act (RCW 70A.100.060) require that no new public water system be established within the Snohomish County CWSSA unless it is determined that existing purveyors are unable to provide the service in a timely and reasonable manner. The Growth Management Act requires that each applicant for a building permit of a building necessitating potable water shall provide evidence of an adequate water supply for the intended use of the building. This section presents the administrative procedures for reviewing development proposals and associated requests for water service in the unincorporated portion of the Snohomish County CWSSA, in order to identify existing purveyors who are willing and able to extend this new water service and to document availability of water supply.

Use of individual wells will be allowed only in instances where public water supply cannot be provided in a timely and reasonable manner, and provided that groundwater is both physically and legally available (see Subsection 7 of these review procedures).

A general philosophy of the CWSP is that water utility service should not dictate growth patterns. Land use policies should establish growth trends within the water utility service areas to permit the water utility management program to be responsive to, and provide service commensurate with, applicable adopted land use policies.

Water system plans must address the water system facilities required to accommodate growth. This growth is projected to occur within each utility's service area, based upon the county's comprehensive plan and municipal land use plans where an interlocal agreement exists. Capital improvements are planned and constructed to conform to the anticipated service requirements associated with those plans.

Any major change in land use plans may require substantial system improvements to serve the proposed development because water utilities must, of necessity, develop their systems to conform to applicable land use plans. Therefore, special review procedures will apply to applications which propose a land use change. The review procedure provided herein pertains only to proposed new systems. It recognizes the service area boundaries established for existing utilities and the responsibilities the utilities have accepted for providing reliable service within these boundaries. These responsibilities are extended through this CWSP to address the system receivership provisions of RCW 43.70.195. These responsibilities are set forth in Section 6 of these review procedures.

## 2. <u>ACTIVITIES WITHIN CITY BOUNDARIES</u>

Water service requests within established city limits are not subject to the Utility Service Review Procedure (USRP). Applicants for such water service must contact the city directly.

### 3. <u>UTILITY SERVICE REVIEW PROCEDURE</u>

The USRP identifies the utility in whose designated service area a proposed development lies. It then describes, in order of priority, the available water service options. It also describes options for water service to proposed developments lying outside of designated service areas.

Reference to "service area(s)," within the USRP process, means the specific geographical area described in the written agreement required by RCW 70A.100.070(1) and WAC 246-293-250. The service area boundary will be identified by a map attached to the agreement. The boundary will include the area within which direct/retail service connection to customers is currently available (existing service area) and the area for which water service is planned (future service area) by the designated utility.

The USRP applies to all development proposals requiring approval by the county and/or by the Snohomish County Health Department (SCHD). These include: new plat or subdivision development; short plats; land use permits; rezones; and issuance of residential and commercial building permits; creation of new water systems; resolution of health emergencies arising out of existing public water systems; source site inspections; and other related activities. The Snohomish County Department of Planning and Development Services (PDS) will initiate and administer the review procedure at the time an application is submitted for permits or approvals involving water supply, or upon request. Flow charts with steps to be followed in the USRP are provided as Figures V-1 and V-2.

The USRP procedures are intended to identify an existing water purveyor willing and able to provide water supply facilities and to include the new development within its service area. In effect, the result of the USRP is to assign the proposed new development or land use to the service area of a designated expanding water utility. In the event a designated expanding utility is unable or unwilling to provide service, the referral process referenced in subsequent paragraphs should be followed.

Pursuant to state law, water service requests occurring within a contested service area or the service area of a utility that has not completed either its individual Water System Plan (WSP) or its Service Area Agreement may be denied until these issues are resolved. If the affected utilities are unable or unwilling to resolve their service area conflicts, the state Department of Health (DOH) shall render a determination following appropriate due process.

## A. Review Process for Development Proposals or Water Service Requests in Conformance with Applicable Land Use Plans

When development and associated water service applications conform with land use plans and zoning ordinances, the USRP will generally follow the sequential steps outlined in Figure V-1. This procedure is described by the following:

- (1) PDS will coordinate review of all development proposals within the unincorporated area of the Snohomish County CWSSA. PDS will be responsible for ensuring conformance with the applicable comprehensive land use plans, zoning code, service area agreements for future municipal annexation areas, and utilities' comprehensive water system plans. Upon determination of appropriate land use designation, PDS will review building requests for conformance with the appropriate building and fire codes throughout the county.
- (2) Applicants proposing a regulated number of service connections (per WAC 246-290-030) must coordinate their supply needs with an existing utility, as assigned. PDS will review the proposed water service request and refer the applicant to a designated utility, adjacent utilities, Satellite System Management Agency (SSMA), or allow the creation of a new utility, as outlined in the steps below.
  - (a) Proposed Development Within Designated Service Areas<sup>1</sup>

The applicant will be referred to the designated expanding utility. In response to a request for water service, the utility will give notice of its intent to exercise one of the following options, in order of priority:

- The designated utility provides direct service by extending existing mains and supply; or
- The designated utility approves design of a detached, remote system and upon construction in accordance with said design, owns and operates the system. A contract establishes financial obligations for maintenance, operation, and management until the two systems are connected; or
- The designated utility approves design of a detached, remote system and enters into an agreement specifying the operational requirements and financial obligations of the owners of the remote system. The remote system may be operated by an adjacent utility, an SSMA, or the developer/homeowners association. The designated utility retains

<sup>&</sup>lt;sup>1</sup> <u>Provision in Snohomish County Code at SCC 30.41C.070(3)(e)</u>: <u>Rural cluster subdivisions and rural cluster short</u> <u>subdivisions shall draw water supply from a public water utility when one is available within one-quarter mile of the</u> <u>project site as measured along the existing right-of-way and the water utility is willing and able to provide service to</u> <u>the subdivision at the time of preliminary subdivision approval.</u>

contractual responsibility for monitoring operations and for water quality. The remote system owners are responsible for financing, construction, and proper operation. Where the remote system consists of four or fewer connections and requires no fire flow, the designated utility may allow facilities which meet DOH standards but are less stringent than the CWSP minimum design standards. It is anticipated that these more lenient standards will be utilized primarily when the proximity of a small system will benefit from larger nearby facilities planned for future installation by the designated utility; or

- The designated utility denies the provision of service, relinquishes that portion of its service area, and service options are further determined through the procedures described below.
- (b) Proposed Development in Relinquished Service Areas or Non-Designated Areas

If a designated utility is unwilling or unable to provide service in a timely and reasonable manner per RCW 70A.100.060, or if the development is in an undesignated area, the following will occur:

- PDS will identify existing purveyors adjacent to the proposed development and refer the developer to those utilities for water service. The purveyors must have approved water system plans which provide for expansion. If the developer reaches agreement for water service with an adjacent utility, designated service area boundaries are changed through the process established in Section III of this document.
- If adjacent purveyors do not exist or they decline service, or service cannot be provided in a timely and reasonable manner, PDS will refer the developer to the designated SSMAs for the area who will have the option to provide service through ownership and/or operational responsibility. The Snohomish County PUD will be the first SSMA approached for service, and will have the first right of refusal for service responsibility. This procedural step encourages that satellite water systems are developed to a standard by which the Snohomish PUD could more easily absorb them in the future, as their service area expands.
- Should the designated SSMAs decline service, or service cannot be provided in a timely and reasonable manner, the developer may create a new public water system or utilize individual wells.
- (c) Approval of New Public Systems or Individual Wells

The process described above will result in the formation of a new public water system only in those instances where existing purveyors are unwilling or unable to provide service in a timely and reasonable manner. A new water purveyor will be required to submit a service area agreement, prepare an appropriate water system plan and provide evidence of water right permit (if required) as issued by the state Department of Ecology. The purveyor of the proposed new system must also demonstrate that the proposed new system is financially viable, per RCW 70A.100.060. Financial viability must be demonstrated for small community and non-community water systems not required to complete a water system plan, through the completion of a small water system management plan, consistent with the guidance issued in WAC 246-290-105.

Use of individual wells will be allowed in instances where public water supply cannot be provided in a timely and reasonable manner, provided that groundwater is both physically and legally available. See Subsection 7 of these review procedures.

(3) The proposed project must be reviewed with the assigned utility to identify the engineering, design standards, financial, managerial, and other requirements of service. Fire flow requirements for the proposed project will be determined by the appropriate Fire Marshal and reviewed by the utility prior to its signature of a Certificate of Water Availability. Review by the assigned utilities will ensure the applicant and purveyor have discussed the requirements of both parties.

The utility will provide to the applicant a signed Certificate of Water Availability listing conditions of service prior to Snohomish County's issuance of the required approval/permit.

(4) A written contract should be developed and executed between the utility and applicant to formalize the conditions of service responsibilities, after the preliminary plat or other land use permits are approved. Each utility may have special considerations to be included within its contract.

Prior to approval of final plats or building permits, the water facilities are to be installed to meet the utility's minimum standards.

# **B.** Review Process for Development Proposals or Water Service Requests Not in Conformance with Applicable Land Use Plans

If a development proposal requires a zoning change or alteration of applicable land use plans, then each affected utility shall be contacted by PDS and allowed to comment on the proposal prior to approval of that change. By identifying new or additional utility costs associated with changes in land use or zoning, these costs of development can be integrated into the decision making process. This will allow the consideration of an assignment of costs.

## C. Review Process for Water Service Requests for Single Family or Duplex Residential Development Proposals on Existing Single Family Lots

(1) If the proposed residential structure is located on an individual lot within a larger development project (i.e., plat, subdivision, short subdivision, rural cluster, etc.), the required potable water source must be consistent with water service conditions

determined for the individual lot within the larger development. No further processing under the USRP is required.

(2) If the proposed residential development is located on an existing lot not part of a larger development project, and is located either within an Urban Growth Area, or within a water purveyor service area, connection to a water purveyor is required subject to approval by the water purveyor. If the water purveyor determines that water service is unavailable (see subsection 7 below), or if the proposed residential development is located outside of the UGA and outside of a water service area, other options may be allowed subject to applicable regulations, rules and policies (i.e., private well, shared well, catchment system).

Note that use of existing or new permit-exempt wells per RCW 90.44.050 will be subject to watershed-specific requirements per RCW 90.94.030 and WAC 173-500, -503, -505, or -507 as applicable. If located within the Stillaguamish Basin (WAC 173-505), water service connection must be requested if located within a water purveyor's service area.

New language proposed in 2024 in the Natural Environment (NE) element of the County's GMA Comprehensive Plan, NE Policy 3.C.2, expresses a clear preference for new development to connect to existing public water systems consistent with the water providers service policies and provision of reasonable and timely water delivery.

The County would only require connection to an existing public water system when the connection is approved by the water provider.

# 4. <u>APPEALS PROCESS</u>

The USRP process described herein gives existing systems preference for providing water service to new developments. Each service must be timely and reasonable. Issues of what constitutes appropriate conditions of service may be expected to arise in the future between applicants for new water service and existing system operators. Other controversies may also arise over implementation requirements of the CWSP. For these reasons, an appeal procedure was developed by the Water Utility Coordinating Committee (WUCC) and approved by the Snohomish County Council. Since the procedure has general application to the CWSP, it is described in Section XI - Plan Implementation.

## 5. <u>SPECIAL REVIEW CONSIDERATION</u>

In the review of development proposals and associated requests for water service, PDS shall be guided by the special considerations provided below:

## A. Applications for Service to Non-Residential Properties

Commercial and industrial properties represent a fire flow responsibility that may greatly exceed flows required for residential housing. These flow requirements are critical to the sizing of the storage, pumping, and piping facilities. For these reasons, PDS shall also use the referral process described herein for all proposed commercial and industrial developments.

## **B.** Expansion of Small Water Systems

An inventory of existing small systems was conducted by the Planning Division as part of the development of the 1991 CWSP. This inventory was of systems classified as Group A – Non-Community, Group B, and systems pending development with county approvals. A total of 486 systems in these categories were identified within the CWSSA. Of these, 20 were proposing future expansion. These systems and their expanded service areas are recognized and accepted in this Plan. Expansion beyond the initial approval will not be allowed without further review of system capabilities by SCHD or DOH.

Special consideration is required for the future expansion of small systems (after adoption of the CWSP) both inside and outside designated service areas. These considerations are addressed below:

- (1) Expansion Outside Utility's Designated Service Areas An expanding Group A - Non-Community, or Group B system located outside of the utility's designated service area will be referred by PDS to adjacent, larger utilities with approved water system plans or SSMAs. This will allow the expanding system to discuss and evaluate utility service proposals by an adjacent utility or SSMA versus expansion. If the decision is made to pursue expansion, the system owner must submit to PDS a completed Service Area Agreement. A water system plan commensurate with the planned system expansion must be submitted to, and be approved by, the appropriate agency, either DOH or PDS.
- (2) Expansion Within Utility's Designated Service Areas Expansion beyond initially approved service connections for an existing smaller utility located within a designated utility service area will not be allowed without approval by the larger utility. The CWSP places responsibility on the review agencies to recognize a specific utility's service area. In turn, the utility is responsible for effective management within that service area.

## 6. <u>RECEIVERSHIP OF FAILING SYSTEMS</u>

RCW 43.70.195 provides that whenever an action is brought by the Secretary of Health or a local health officer to place a public water system in receivership, the petition shall include the names of one or more suitable candidates for receiver who have consented to assume operation of the water system. If there is no other person willing and able to be named as receiver, the court shall appoint the county in which the water system is located as receiver.

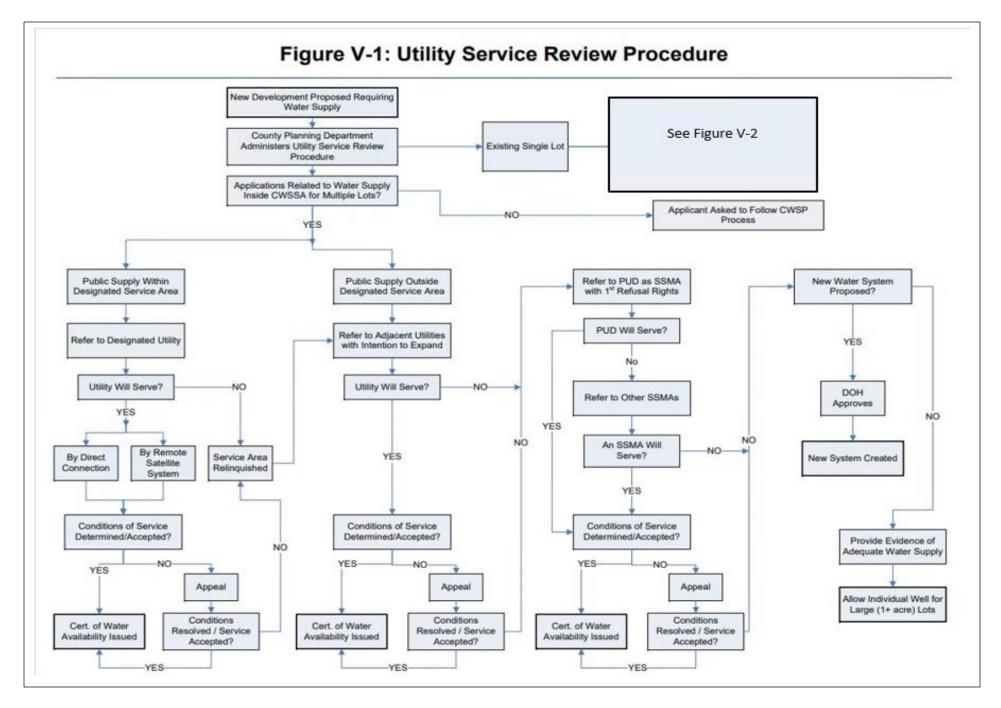
Existing utilities have accepted the lead responsibility for providing public water supply within their designated service areas through the establishment of service area boundaries in the CWSP and the review process described above. These utilities should therefore be the named receiver for a failing system. A logical extension of this responsibility is for the designated utilities to assist in correcting problems of failing systems within the boundaries of their service areas and accept ownership of the systems following the upgrade of the system to the utility's standards. Designated SSMAs are named as the receivers of failing systems outside all other designated service areas.

The Group A - Community systems with 100 or more permanent connections and all expanding public water systems which intend to have 100 or more permanent connections, will be considered candidates who have consented to assume the receivership role described in RCW 43.70.195 for failing systems within their designated service area. This is contingent on approval of this CWSP by DOH. The Secretary of Health or SHD Health Officer will advise the court of the name of the designated utility in any future petition for receivership.

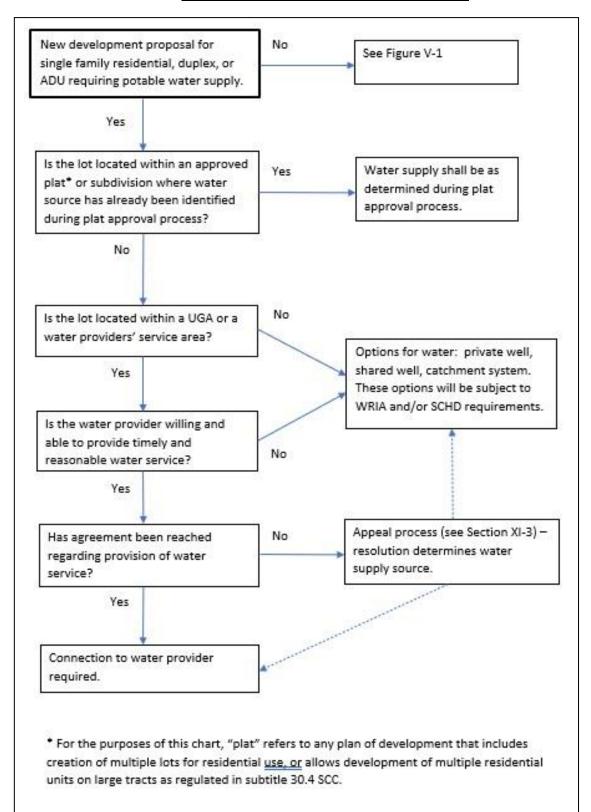
## 7. <u>AVAILABLE PUBLIC WATER SUPPLY</u>

A public water supply is considered to be available if:

- The distribution line for the public water supply is of adequate size and across a frontage of the property being subdivided; or
- The existing public water supplier is planning, at the existing supplier's own expense, to extend the existing water supply line across a frontage of the property within one year from the initial written request for water availability; or
- The applicant is willing to extend the existing water supply line to the property at the applicant's own expense, per the existing public water supplier's policies and procedures; and
- Documentation is provided from the existing public water supplier that any of the above three provisions can be met; and
- A Letter of Water Availability that is related to this procedure and acceptable to Snohomish County is provided from the existing public water supplier; and
- Service can be provided in a "timely and reasonable" manner, per RCW 70A.100.060.



## Figure V-2: Utility Service Review Procedure Single Family Residential on Existing Lot



## **SECTION VI**

#### SATELLITE SYSTEM MANAGEMENT AGENCY

## 1. **INTRODUCTION**

The Utility Service Review Procedure (USRP) (described in Section V), is a process to be implemented by Snohomish County, whereby proposed developments requiring a public water supply will be referred to existing utilities as a first step in obtaining water service. This process applies to developments proposed both within and outside of the designated service areas of existing utilities. The goal of this process is to minimize the creation of new public water systems.

The Water Utility Coordinating Committee (WUCC) recognizes that many utilities cannot immediately serve new developments within their service areas by direct connection. A portion of the study area remains undesignated in that no existing utility plans to serve that area at the present time. The WUCC also recognized that many existing, small utilities need technical and financial assistance to properly operate and maintain their systems under increasing requirements at the local, state, and federal level. The Public Water System Coordination Act requires coordinated water system plans to include provisions for satellite system management to fulfill these needs.

## 2. <u>STATE LEGISLATION</u>

A Satellite System Management Agency (SSMA) is defined as a person or entity that is certified by the Department of Health (DOH) to own or operate more than one public water system on a regional or county-wide basis, without the necessity for physical connection between such systems.

State criteria for approving designated SSMAs include demonstration of financial integrity. Each county identifies potential SSMAs and submits names to DOH on an ongoing basis, with preference given to public utilities, utility districts, or investor-owned utilities under the jurisdiction of the Washington Utilities and Transportation Commission (RCW 70A.100.134). An individual, purveyor, or other entity seeking approval as an SSMA must submit an application and plan to DOH, pursuant to WAC 246-295-040. As part of its review process, DOH will allow affected counties sixty days for review and comment.

DOH approves SSMAs meeting the established criteria in WAC 246-295 and provides a list of approved agencies to counties annually and upon approval of new SSMAs. A county may then initiate a program as may be defined in a Coordinated Water System Plan (CWSP), utilizing approved SSMAs.

## 3. <u>COUNTY PROGRAM</u>

- A. Water Utilities with a designated service area have first right of refusal for all new public water service within the designated area, whether by extension of their system or by operation of a "remote" system. The designated purveyor will also be the "receiver" of any existing water system within its service area that fails to meet state public water system standards and is placed into receivership under state law.
- B. New water systems will only occur when public water cannot be provided by existing purveyors or SSMAs in a timely and reasonable manner, per the Utility Service Review Procedures. Proposals for new water service will first be referred to the area's designated purveyor, the closest adjacent purveyor, and the designated SSMAs in the county, respectively.
- C. The Snohomish PUD will be the SSMA with first right of refusal. If the PUD does not serve as the SSMA, proposals for new water service will be referred to additional SSMAs in the county.
- D. New public water systems must be owned or managed and operated by an approved SSMA, where one is available.
- E. If service will not be provided by an SSMA or an adjacent purveyor, creation of a new system may be allowed. New systems must be determined to be financially viable by the approving agency.

## **SECTION VII**

## WATER PLANNING PARAMETERS

## 1. <u>INTRODUCTION</u>

Planning for future water supply needs requires an assessment of associated policies and regulations, and it requires projection of demand for both near- and long-term periods. The information in this section provides the framework for designing the coordination process required to ensure future water supply requirements are met in an efficient manner.

## 2. BACKGROUND AND APPROACH OF FUTURE PROJECTIONS

Near-term water demand projections are generally necessary to define needed capital improvements anticipated within the near future. Such improvements require lead time for financing, design, and construction. Long-term forecasts are necessary to quantify probable water resource requirements. Such forecasts guide the sizing and identification of long-range supply facilities, the water rights reservation process, and management of water resources necessary to meet future demands.

Population growth is the single most influential factor in determining future water demand. Not only does the magnitude of future population have an impact, but the location of new population centers will greatly affect delivery of future water supplies. Therefore, population growth projections must be coordinated and based on approved land use plans and policies.

Water demand projections are based on existing studies, population projections, current water use data, land use patterns, and the estimated reduction in water use resulting from water conservation. Demand forecasts are expressed as average day and peak day demand.

The City of Everett serves as a retail or wholesale supplier to most of the population within the CWSP boundary. The analyses the city has conducted for water supply planning provide an indication of the overall supply and demand issues that purveyors in the Critical Water Supply Service Area (CWSP study area) will face in the coming decades. A summary of the city of Everett's supply and demand projections is included in this section for general reference. However, it should not be assumed that the CWSP promulgates a position of total reliance on Everett source water to serve the entirety of the CWSSA. Rather, through the implementation of the planning process outlined in this CWSP, purveyors will assure or arrive at an integration of systems that will achieve legislative objectives, including Chapter 70A.100 RCW, for protection of sources, consistency in the intertie and integration of distribution systems, redundancy of supplies, stewardship of ecosystems, and fostering of public health.

## 3. WATER DEMAND AND SUPPLY PROJECTIONS

Figure VII-1 shows the areas within Everett's current and future retail and wholesale service areas. Water purveyors outside of Everett's service boundaries include source information and supply and demand projections in their individual water system plans. As

the primary supplier of water within the CWSSA, the city of Everett's water planning forecasts are included in the CWSP for general reference and guidance about long-term supply and demand characteristics that impact numerous water purveyors within the CWSSA.

Table VII-1 shows the city of Everett's Demand Forecast from their 2020 Comprehensive Water Plan. The table forecasts water demand for the years 2020, 2030 and 2040. The forecast is based on water use characteristics and demographic data. Water use characteristics include summaries of production, sales, connections, peaking factors, and water use factors for potable, unfiltered, and reclaimed water. Demographic data include historical and projected population growth based on Puget Sound Regional Council projections.

The table shows average daily demand (ADD) of 80 million gallons per day (MGD), and maximum daily demand (MDD) of 138.5 MGD for the year 2040. Everett's current water rights allow an average production rate of 150 MGD and an instantaneous production rate of 275 MGD. Figure VII-1 shows the relationship between Everett's water rights and the projected demand, and illustrates that water rights are sufficient to meet demand well out into the foreseeable future.

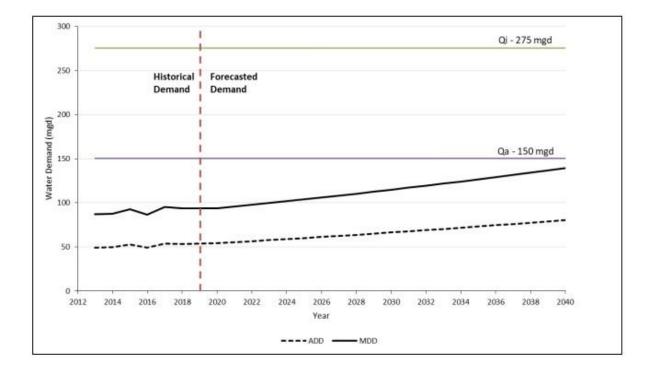


Figure VII-1: City of Everett water rights compared to water demand forecasts, 2012-2040. Source: City of Everett 2020 Comprehensive Water Plan, pg. 6-13.

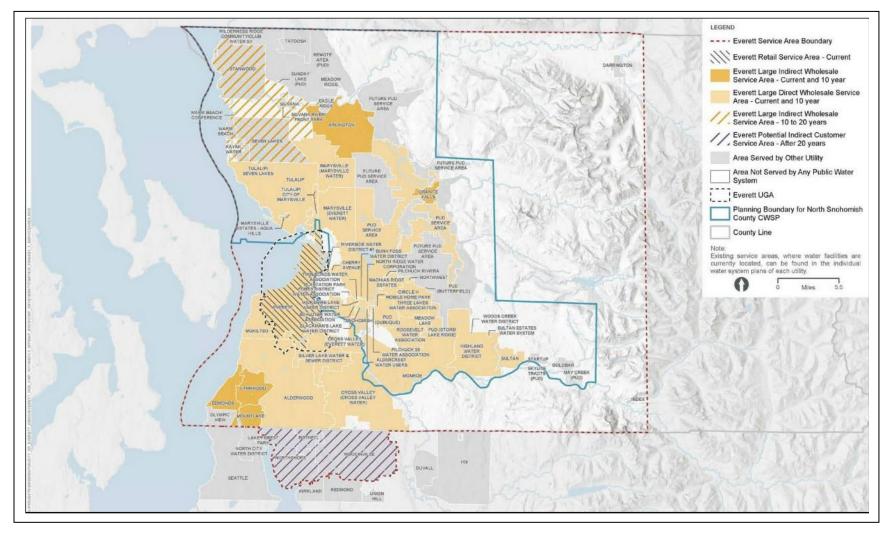


Figure VII-2: City of Everett Wholesale Water Service Area

Source: City of Everett 2020 Comprehensive Water Plan, September 2020.

Customer	2020	2030	2040					
AVERAGE DAY DEMAND (mgd)								
Everett retail service area	10.4	13.1	16.8					
Direct Wholesale (Large Customers):								
AWWD	28.03	30.7	31.83					
Sno Co PUD #1	3.57	4.62	5.89					
City of Marysville	4.27	5.01	5.87					
City of Monroe	2.16	2.41	2.63					
City of Snohomish	0.97	1.1	1.21					
Tulalip Tribes	0.91	4.55	8.19					
Subtotal (Large Customers)	39.92	48.39	55.62					
Direct Wholesale (Small Customers):								
Silver Lake	0.26	0.28	0.29					
Mukilteo	0.14	0.16	0.18					
Cross Valley	0.12	0.14	0.16					
City of Sultan	0.03	0.04	0.04					
Three Lakes	0.22	0.26	0.29					
Other*	0.84	0.99	3.47					
Subtotal (Small Customers)	1.61	1.87	4.43					
Total Direct Wholesale (Large + Small)	41.53	50.25	60.05					
Non-revenue water	2.16	2.64	3.21					
TOTAL SYSTEM DEMAND (ADD)	54.1	66	80					
Equivalent population (@ 86 gpcd)	629,509	767,988	931,233					
MAXIMUM DAY DEMA	ND (mgd)	)						
Everett retail service area	18.3	23.1	29.5					
Direct wholesale	73.15	88.5	105.78					
Non-revenue water	2.15	2.63	3.18					
TOTAL SYSTEM DEMAND (MDD)	93.6	114.2	138.5					

# Table VII-1: City of Everett Water Demand Forecast

\* Includes Bothell for 2040.

Source: City of Everett 2020 Comprehensive Water Plan, May 2021;

Tables 3-12 and 3-13; pages 3-25 and 3-26.

## 4. PRIVATE WATER SUPPLIES

Many residents of the CWSSA receive their water supply from private sources such as wells or springs. This practice may be expected to continue in the future on existing parcels. In developing a water demand forecast related to public water supply needs, an allowance/subtraction must be made for that segment of the population expected to remain on private supplies, and for a portion of the future population that may utilize private supplies.

## 5. <u>ASSESSMENT OF RELATED PLANS</u>

A required element of a Coordinated Water System Plan is an assessment of related, adopted plans (WAC 246-293-240). This section summarizes/assesses the policy statements in related plans that may have a relationship to water system planning. The plan review included the Snohomish County Countywide Planning Policies (CPP), Snohomish County's Capital Facilities and Utilities Element of the Snohomish County GMA Comprehensive Plan, and Shoreline Management Program (SMP). An assessment of the Washington Administrative Code regarding instream flow rules is also included because of its influence on water system planning. The plan documents and instream flow rules contain policy and code statements relevant to water supply planning and/or infrastructure, and are summarized below.

**Snohomish County Countywide Planning Policies (CPP):** The CPPs are prepared and regularly updated in a joint effort between the County and the 19 cities within the County. The policies address a range of elements in support of the Growth Management Act (GMA) planning requirements: central principles and framework; development patterns; housing; economic development and employment; transportation; natural environment and climate change; and public services and utilities. Within the "public services and utilities" section of the CPPs, policies PS-7, PS-8 and PS-9 address provision of water. Policies PS-15 and PS-16 address interjurisdictional coordination with external service providers for planning and capital facility construction standards.

**PS-7** To ensure long-term water availability for both human use and environmental needs, jurisdictions should work collaboratively to reduce per capita water consumption through conservation, improvements in efficiency, and if applicable, reclamation and reuse.

**PS-8** The County and cities shall work collaboratively, in coordination with tribal governments, for the planning of water and wastewater utilities to meet the area's long-term needs and support the regional growth strategy.

**PS-9** The County and cities, in collaboration with water providers and utilities, should consider the potential impacts of climate change, including impacts exacerbated by seasonal or cyclical conditions, when engaged in planning efforts to ensure the county's long-term water supply.

**PS-15** Jurisdictions should adopt capital facilities plans, and coordinate with other service providers, to provide the appropriate level of service to support planned growth and development in Urban Growth Areas.

**PS-16** The County and cities should develop and coordinate compatible capital facility construction standards for all service providers in individual Urban Growth Areas.

**Snohomish County Capital Facilities and Utilities Element (CUE)**: The CUE addresses two required components of the County's comprehensive plan under the GMA [RCW 36.70A070(3) and (4)]: the capital facilities element and the utilities element. The CUE includes current inventories of existing facilities and forecasts of future needs, along with funding mechanisms to support capital programs and services. The Snohomish County Six-Year Capital Improvement Program (CIP) is a separate document but is considered part of the CUE as it is adopted by reference. The CIP meets the GMA requirements for a six-year funding plan for capital facilities and a level of service assessment for those facilities and services deemed necessary to support development.

Goals, objectives and policies in the CUE address the provision of capital facilities and utility services, and county coordination with, and reliance upon external provider agencies to meet the needs of County residents as driven by adopted population, housing and employment growth targets and land use planning maps contained in the Snohomish County GMA Comprehensive Plan document (discussed below). County and non-county capital facility and utility providers rely on the County's growth forecasts and land use plans to estimate the geographic distribution and scope of future demand for their services and prepare their own comprehensive plans and capital programs accordingly.

**Snohomish County GMA Comprehensive Plan:** Snohomish County prepares a comprehensive plan under the requirements of the Washington State GMA (RCW 36.70A). The Snohomish County GMA Comprehensive Plan (formerly known as the General Policy Plan) provides overall policy direction addressing the elements required in RCW 36.70A.070, and the capital facilities and utilities policies are specifically located in the CUE as discussed above.

The GMA Comprehensive Plan establishes the foundation for estimating future water demand and identifying needed capital projects by forecasting population growth, future housing density and land use. For consistency with regional plans (Vision 2050), population, housing and employment growth rates for the unincorporated rural and resource areas of the county for the time period of 2024 through 2044, are substantially lower than the 2015-2035 growth rates adopted in 2015.

When preparing comprehensive water system plans, water purveyors should review the County's GMA comprehensive plan to verify population and housing growth assumptions and ensure that forecasts of future water demand and corresponding capital improvement programming will meet projected needs (WAC 246-290-108).

**Shoreline Management Program (SMP):** The SMP is adopted by the county in compliance with RCW 90.58 Shoreline Management Act (SMA). The main purpose of the SMA is to protect shoreline ecological functions while preserving shorelines of the state for water dependent uses and for public access to the shorelines. The SMA recognizes the importance of protecting the natural ecological conditions of the shorelines and preserving opportunities for water dependent uses within shoreline jurisdiction. The SMP contains shoreline designations indicating which types of land uses are appropriate at various locations along shorelines of the state and the management criteria for each designated shoreline area.

**In-Stream Flow Rules:** Ecology specifies minimum in-stream flows of water that must be maintained in our streams and rivers. In-stream flow rules do not affect existing water rights, but essentially act as a water right for the fish and other in-stream resources that protects those resources from future withdrawals. In-stream flows are adopted as state rules in the Washington Administrative Code (WAC). They prescribe specific stream flows for identified times/seasons and locations. The Snohomish County Critical Water Supply Service Area (CWSSA) includes in-stream flow rules for the Skagit Watershed – Water Resource Inventory Area (WRIA) 3, the Stillaguamish Watershed – WRIA 5, and the Snohomish Watershed – WRIA 7.

A reservation of ground water is established for single or small group domestic uses in the Stillaguamish River Basin (WRIA 5) per WAC 173-505-090, and for future stock watering per WAC 173-505-080. This reservation is not subject to in-stream flows or stream closures. New groundwater withdrawals are not allowed in areas where a municipal water supply has been established and a connection can be approved by the municipal supplier. Ecology will notify Snohomish County in writing when it determines that 50%, 75%, and 100% of the water reservation has been allocated. As of December 31, 2022, 94.102% of the water reservation for WRIA 5 remains available (Washington State Department of Ecology, Publication No. 23-11-017, October, 2023).

WAC 173-503 contains the instream flow rules for the Skagit River Basin (WRIA 3 and 4). A small portion of Skagit River Basin known as the Carpenter-Fisher subbasin is located within the CWSSA. Within this subbasin all proposed new groundwater withdrawals must show that the withdrawal will not impair senior water rights, including but not limited to instream flows. Any identified impairment must be mitigated water-forwater, in-kind, in-time and in-place. Since there is no minimum quantifiable standard for determining "impairment," this requirement can be difficult to meet and results in denial of permits for new development unless connection to a public water system is available. A limited number of residential lots relying on groundwater have been granted "legal water status" provided they have signed and recorded documents under the Skagit Basin Mitigation Plan managed by the Washington State Department of Ecology, but this mitigation plan sets limits on water use thereby restricting further development on these properties.

WAC 173-507 establishes in-stream flows for the Snohomish River Basin (WRIA 7) and limits surface water withdrawals from the basin. WAC 173-507-040 states that future permitting actions relating to groundwater withdrawals and water allocation decisions must fully consider the natural interrelationship of surface and ground water to assure compliance with the intent of the regulation. RCW 90.94.030, adopted by the state in response to the court's "Hirst Decision"<sup>2</sup>, establishes limits on permit-exempt groundwater withdrawals for domestic use. Any domestic use that exceeds these groundwater withdrawal limits, or is otherwise out of compliance with the statutory requirements in RCW 90.94.030, or any other permit-exempt use allowed per RCW 90.44.050 but unaddressed by RCW 90.94.030, must show that the proposed groundwater withdrawal will not impair senior water rights, including but not limited to instream flows.

<sup>&</sup>lt;sup>2</sup> Washington State Supreme Court, Case No. 91475-3, Whatcom County v. Hirst, Bakke, Harris, Stalheim and Futurewise, En Blanc, Oct. 16, 2016.

## **SECTION VIII**

## INVENTORY OF EXISTING WATER SUPPLY SYSTEMS

## 1. INVENTORY OF EXPANDING SYSTEMS

#### A. Introduction

This section provides a brief summary of the current water supply systems included within the County. Within Snohomish County's Critical Water Supply Service Area (CWSSA), there are 113 Group A systems, including 88 community systems and 26 non-community systems.

Table VIII-1: Summary of Active Public Water Systems by Category

Public Water Systems	Countywide	In CWSSA
Group A (all)	156	113
Community	115	88
Non-Community:		
NTNC	3	2
TNC	38	23
Group B	333	n/a
TOTAL	489	

Data Source: Washington State Department of Health, 2023

## B. Status of Existing Facilities

Information for public Group A systems is presented in Table VIII-2: 2023 Inventory of Group A Water Systems Within CWSSA provided by the State Department of Health (DOH). Data reported includes system classifications, population and connections served, and approved capacity (if applicable).

# TABLE VIII-2: INVENTORY OF GROUP A WATER SYSTEMS WITHIN CWSSA

				Calculated	Approved	
System Name	ID	Group	Type*	Connections	Connections**	Population
AQUA HILLS MARYSVILLE	09404	А	Comm	45	52	113
ARLINGTON CITY OF	02950	А	Comm	8513	0	19690
ARLINGTON EAST MUTUAL WATER ASSN.	02948	А	Comm	36	37	100
ARLINGTON FUEL STOP INC	AA613	А	TNC	1	0	0
ARLINGTON HEIGHTS WATER CO INC	11134	А	Comm	20	20	45
ARLINGTON LDS CHURCH	36136	А	TNC	1	1	0
ARLINGTON TERRACE	27241	А	Comm	28	29	104
ARLINGTON VIEW ESTATES WATER ASSOC	02945	А	Comm	25	25	74
BLACKMANS LAKE WATER DISTRICT	07250	А	Comm	18	0	43
BUNK FOSS SYSTEM	26140	А	Comm	13	16	36
CAMP EDWARD	10819	А	TNC	20	20	1
CAMP KALSMAN WATER SYSTEM	AA875	А	TNC	31	49	1
CASCADE CREST	31203	А	Comm	22	22	55
CEDAR SPRINGS CAMP	17901	А	Comm	68	0	53
CHEALCO WATER SUPPLY	12270	А	Comm	29	30	78
CRAVEN FARM WATER SYSTEM	AC928	А	TNC	4	4	4
DONNAS MINI MARKET WATER SYSTEM	44189	А	TNC	3	0	0
EAGLE RIDGE	24731	А	Comm	139	146	250
FERN BLUFF ESTATES	01736	А	Comm	13	15	30
FOBES WATER DISTRICT	25750	А	Comm	46	52	156
FOREST GROVE MOBILE HOME PARK	25934	А	Comm	26	26	51
FRIAR CREEK WATER SYSTEM	16351	А	Comm	54	57	135
GAYS WATER DISTRICT ASSOCIATION	27270	А	Comm	29	31	81
GOLD BAR CITY OF	28300	А	Comm	744	900	2211
GRANITE FALLS CITY OF	29050	А	Comm	1785	0	4426
GREEN ACRES DAY CARE	07559	А	NTNC	2	2	5

System Name	ID	Group	Type*	Calculated Connections	Approved Connections**	Population
HAPPY HILL COMMUNITY CLUB	30955	A	Comm	25	25	69
HIDDEN VALLEY CAMP	32646	Α	TNC	6	0	3
HIGHLAND WATER DISTRICT	32850	Α	Comm	1276	0	3115
HUSTON CAMP & CONFERENCE CENTER	35093	Α	TNC	15	15	8
INDIAN RIDGE WATER ASSOCIATION	35639	Α	Comm	72	93	216
KACKMAN CREEK	07619	А	Comm	143	143	330
KATHANN ESTATES WATER	37910	А	Comm	49	52	134
KAYAK POINT COUNTY PARK	24511	А	TNC	37	37	2
KYAK RIDGE WATER SYSTEM	44381	А	Comm	21	21	66
LAKE ALYSON	50691	А	Comm	136	153	463
LAKE BRONSON ASSOC INC	43655	А	TNC	106	0	7
LAKE KI SUNRISE ADDITION WATER	44100	А	Comm	32	33	96
LAKESIDE SHORES IMPROVEMENT ASSOC.	45290	Α	Comm	62	65	166
LAKEWOOD GARDEN TRACTS WATER ASSN.	42103	А	Comm	18	20	33
LAKEWOOD WEST WATER ASSN.	44627	А	Comm	26	26	75
LOCHAVEN WATER	47640	А	Comm	83	84	225
MACHIAS RIDGE HOMEOWNERS ASSOC.	20624	Α	Comm	113	115	324
MARBELLO	51530	А	Comm	98	97	245
MARYSVILLE UTILITIES	51900	А	Comm	27646	0	72380
MASONIC PARK	51935	А	TNC	5	5	7
MC PHERSON HILLS WATER SYSTEM	52930	Α	Comm	11	11	30
MCKEES BEACH ASSOC	24190	А	Comm	82	80	50
MEADOW LAKE WATER ASSOCIATION	20637	А	Comm	54	57	171
MEADOW RIDGE	53213	Α	Comm	67	67	175
MEADOWBROOK HOMEOWNERS ASSN	03449	Α	Comm	15	15	35
MERIDIAN WATER SYSTEM	53820	Α	Comm	29	0	81
MONROE WATER SYSTEM	55820	А	Comm	8501	0	19776
MOUNTAIN LOOP VIEW TRACTS	56528	А	Comm	91	105	200

System Name	ID	Group	Type*	Calculated Connections	Approved Connections**	Population
NEW START LANDOWNERS ASSOCIATION	22380	A	Comm	26	52	90
NORTH RIDGE WATER CORP	61100	Α	Comm	45	47	135
NORTHWEST	61947	Α	Comm	39	0	98
NORTHWEST WATER	02287	Α	Comm	35	39	99
OTTERCREST ESTATES WATER SYSTEM	55205	Α	Comm	13	13	30
PANTHER LAKE COMMUNITY WATER SYSTEM	56806	А	Comm	16	21	47
PILCHUCK 26 TRACTS	67375	Α	Comm	23	26	66
PILCHUCK RIVIERA #1	67380	Α	Comm	39	53	90
PILCHUCK RIVIERA #2	67382	А	Comm	32	0	107
PRIEST POINT BEACH WATER INC	69450	А	Comm	70	73	162
RIVER MEADOWS COUNTY PARK	44257	А	TNC	13	14	6
RIVERSHORE WATER DISTRICT #1	72835	А	TNC	13	14	24
RIVERSIDE WATER DIST #1	72844	Α	Comm	16	0	48
ROOSEVELT WATER ASSOCIATION	74150	А	Comm	1397	0	3493
ROSELAND COMMUNITY CLUB ASSOCIATION	74372	Α	Comm	70	70	210
SAM LAKE IMPROVEMENT ASSOCIATION	75636	А	Comm	69	70	128
SCHLUTER WATER ASSOCIATION	76650	Α	Comm	76	92	220
SEVEN LAKES WATER ASSOCIATION	77660	А	Comm	2298	0	5557
SILVANA WATER ASSOCIATION	79050	А	Comm	130	130	150
SILVER SPRINGS ESTATES COMM ASSN	79276	А	Comm	26	34	61
SISCO HEIGHTS COMMUNITY CHURCH	06583	А	TNC	3	0	4
SMITH GARDENS WATER SYSTEM	04287	А	NTNC	1	1	0
SNO PUD 1 – 212 MARKET & DELI	04515	Α	TNC	2	0	0
SNO PUD 1 – LAKE STEVENS	80907	А	Comm	21906	0	59146
SNO PUD 1 – MAY CREEK	52105	Α	Comm	502	0	1339
SNO PUD 1 – SKYLIGHT TRACTS	80220	Α	Comm	153	0	413
SNO PUD 1 – STORM LAKE RIDGE	44431	А	Comm	270	220	729
SNO PUD 1 – SUNDAY LAKE	85205	А	Comm	194	278	524

System Name	ID	Group	Type*	Calculated Connections	Approved Connections**	Population
SNO PUD 1- CRESWELL	06325	A	Comm	36	0	97
SNO PUD 1 – WARM BEACH	93000	A	Comm	1038	0	2803
SNOHOMISH CITY OF	80915	Α	Comm	4895	0	10200
SNUG HARBOR MHC	81150	А	Comm	30	37	71
SPEE-BI-DAH	82950	А	TNC	22	28	22
STANWOOD DELI & GAS	44335	A	TNC	2	2	0
STANWOOD KINGDOM HALL	42062	A	TNC	1	0	0
STANWOOD WATER DEPT CITY OF	83650	А	Comm	3702	0	7455
STARTUP WATER DISTRICT	83850	А	Comm	270	309	643
STILLIRIDGE	18707	А	Comm	33	44	83
SUDDENVIEW	12451	А	Comm	28	48	60
SULTAN ESTATES WATER SYSTEM	84760	А	Comm	92	101	340
SULTAN WATER DEPARTMENT	84770	А	Comm	2549	0	6200
SUNNY SHORES COMMUNITY CLUB	85330	А	Comm	21	23	60
TALL FIRS ASSESSORS PLAT	87123	А	TNC	15	0	16
TATOOSH WATER COMPANY	87189	А	Comm	149	0	249
THREE LAKES WATER ASSOCIATION	88150	А	Comm	868	0	2170
TRAFTON GROCERY	89017	А	TNC	2	3	4
TULALIP LDS CHURCH	35684	А	TNC	1	0	0
TULALIP SHORES WATER SYSTEM	89550	А	Comm	49	56	45
TULALIP WOOD WATER SYSTEM	89620	А	Comm	19	20	52
TULARE BEACH ASSOCIATION	89650	А	Comm	54	59	48
TWIN ROADS WATER ASSOCIATION	02408	А	Comm	19	20	50
VISTA GLEN	64340	А	Comm	23	25	58
WALLACE FALLS STATE PARK	SP970	А	TNC	9	8	4
WALLACE RIVER SALMON HATCHERY	08982	А	TNC	5	0	10
WARM BEACH CONFERENCE GROUNDS	92950	А	Comm	181	241	540
WHISPERING FIRS AT FIRETRAIL	AD238	А	Comm	17	18	51

				Calculated	Approved	
System Name	ID	Group	Type*	Connections	Connections**	Population
WHITESIDE HOMEOWNERS ASSOCIATION	07581	А	Comm	27	30	90
WILDERNESS RIDGE COMMUNITY CLUB	96876	А	Comm	290	600	650
WILKSHIRE LANE WATER DISTRICT INC	96930	А	Comm	122	122	460
WOODS CREEK WATER DISTRICT	98230	А	Comm	14	14	25

\* Group A system type: Comm = Community; NTNC = Non-transient non-community; TNC = Transient non-community (See Figure 1, pg. ix).

\*\* Note: 0 Approved Connections might indicate "unspecified".

#### **SECTION IX**

#### **REGIONAL WATER SUPPLY PLANNING RESOURCES**

## 1. **INTRODUCTION**

The supply and demand forecast data, for purveyors relying on the City of Everett, for water (summarized in Section VII) shows that the City of Everett's water supply is sufficient to meet future retail and wholesale demand. Purveyors who do not purchase water from Everett may need to seek new sources of water in the near- or long-term, and/or expand their efforts toward water use efficiency. This chapter includes references to resources that purveyors may use in analyzing new sources and otherwise engaging in future water supply planning. Table IX-1 includes a bibliography, in addition to Subsection 2 (below), of important studies and reports that may also be of value in water system planning and source screening.

## 2. <u>GENERAL SUPPLY PLANNING RESOURCES</u>

<u>Water Use Efficiency Guidebook:</u> Given the competing demands placed on water resources and difficulty obtaining new water rights, saving water through conservation and by minimizing leakage in distribution systems is becoming increasingly important. The Washington State Department of Health has published a third edition (January 2017) of the Water Use Efficiency Guidebook, which contains basic information to assist water systems in developing a water use efficiency program. (DOH Publication 331-375, Third Edition, Revised January 2017).

**Department of Health Water System Design Manual:** This design manual from the Washington Department of Health assists water purveyors with system design. Section 7 of the manual describes the factors that purveyors are required to consider when selecting and planning for future source of supply. The manual can be found on the Department of Health's Drinking Water web page. (DOH Publication 331-123, Revised June 2020).

<u>Groundwater Assessment in Washington Website:</u> The Washington Department of Ecology hosts a website. The website contains contact information for groundwater scientists and contains links to numerous technical studies and assessments for Washington.

The Ground-Water System and Ground-Water Quality in Western Snohomish <u>County, Washington</u>: This report was published by the U.S. Geological Survey (USGS) in 1996. It is available for viewing on the USGS website as Report # 96-4312.

<u>Snohomish County Ground Water Management Plan</u>. The 1999 Ground Water Management Plan was developed by stakeholders under the guidelines, criteria, and procedures outlined in Chapter 173-100 WAC (Groundwater Management Areas and Programs). The Plan designated a groundwater management area and developed a

framework for a Groundwater Management Program.

**Washington State Department of Ecology, Water Rights Search Tool.** The Washington State Department of Ecology has created an online tool for searching water rights documents. The search can be conducted by using either geographic location or by specific records. Available information includes applications, permits, certificates, and other documents generated by Ecology during the course of their review. The search tool can be accessed from Ecology's website at

Water supply - Washington State Department of Ecology,

or via direct link (valid as of 1/30/2024) at:

https://appswr.ecology.wa.gov/waterrighttrackingsystem/WaterRights/default.aspx

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## **SECTION X**

## JOINT USE FACILITIES AND ADMINISTRATION

## 1. <u>INTRODUCTION</u>

The 1977 Public Water System Coordination Act and the Water Resources Act of 1971 both recognize and encourage the joint use of public water facilities to promote regional efficiency and resource management. Joint administration, through intergovernmental agreements, is an essential component of an effective implementation program.

The CWSP is designed to further expand the joint use concept and seeks to establish a phased program to construct new transmission facilities that intertie all major utilities and sources of supply within Snohomish County. Interties with utilities in adjacent counties are anticipated.

## 2. JOINT USE FACILITIES AND INTERTIES

Interties are defined by the state as interconnections between public water systems that permit the exchange or delivery of water between those systems for non-emergency supply purposes that result in better management of public water supply. Interties include interconnections between systems for primary or secondary sources of supply, but do not include development of new sources of supply to meet future demand (RCW 90.03.383). Interties are a valuable tool to improve the reliability of public water systems and improve the efficient use of water resources.

The state will permit requests for interties, per RCW 90.03.383, when the intertie improves overall system reliability, enhances the manageability of the systems, provides opportunity for conjunctive use, or delays or avoids the need to develop new water sources. However, each public water system's water use must not exceed the instantaneous or annual withdrawal rate specified in its water right authorization, must not adversely affect existing water rights, and must not be inconsistent with other approved water system plans with proposals for construction of interties.

Interties commencing after January 1, 1991, must be incorporated into water system plans or coordinated water system plans per RCW 90.03.383. Snohomish County purveyors identify interties in their water system plans, so they are not incorporated into this document.

The CWSP establishes a policy to encourage joint use facilities where appropriate. Joint use facilities and joint operating agreements have the potential to improve system reliability and enhance efficiency. The WUCC recommends that, during their reviews of Water System Plans, Snohomish County and DOH ask purveyors if they have considered entering into Joint Operating Agreements with other purveyors. Neither the county nor DOH can require entities to enter into such agreements.

A 2021 Joint Operating Agreement between the City of Everett, City of Marysville, the Snohomish County Public Utility District No. 1, and the Tulalip Tribes of Washington is included in Appendix E as an example that may serve as a template for others.

## SECTION XI

## PLAN IMPLEMENTATION

## 1. <u>INTRODUCTION</u>

The North Snohomish County Coordinated Water System Plan (CWSP) was prepared to implement the various provisions of the Public Water System Coordination Act, Chapter 70A.100 RCW. This Section briefly outlines the approval process for the CWSP, the process for appealing CWSP procedures, how the CWSP is routinely updated, and provides the environmental review.

## 2. <u>PLAN APPROVAL PROCESS</u>

The completed CWSP is presented in two parts: the Supplemental Provisions detailed in this document, and a compilation of individual Comprehensive Water Plans to be approved by Snohomish County and/or the state Department of Health (DOH). Completed plans are on file with DOH and the County. It is the responsibility of each utility to fulfill its water system planning requirements. The level of effort required is based upon the system size, the expansion plans of the utility, and the type of system ownership. Guidelines for preparing water system plans are available from DOH.

The completed CWSP is submitted by the WUCC to the Snohomish County Council. The Council has sixty days upon receipt of the CWSP to act on the document. The alternative actions the Council may take are set forth in WAC 246-293-290. The CWSP is submitted to DOH after Council action. DOH must also act upon adoption within sixty days.

## 3. <u>APPEALS PROCESS</u>

Most issues of protest or interpretation regarding requirements of the CWSP would be raised by either an applicant for a development permit or a utility. When such issues are associated with development activities within incorporated areas, their resolution will be through the procedures established by the responsible city or town. An appeals process will be established by Snohomish County for issues related to development activities in the unincorporated area.

- A. Issues subject to Appeal and Review Only water service-related issues are subject to appeal and review under this process. Such issues will be identified, in most instances, when the applicant requests the Certificate of Water Service Availability from the water utility. Issues subject to review include, but are not necessarily limited to, the following:
  - (1) Interpretation and application of water utility service area boundaries.
  - (2) Proposed schedule for providing service.
  - (3) Conditions of service, excluding published rates and fees.

- (4) Annexation provisions imposed as a condition of service; provided, however, existing authorities of city government are not altered by the CWSP, except where an interlocal agreement exists between a city and the county or as are specifically authorized by Chapter 70A.100 RCW, as may be amended in the future.
- (5) Minimum design standards as adopted in the CWSP, or more stringent standards, as contained in a water utility system plan approved by DOH.
- B. Review Process Most issues would probably arise over the question of what constitutes timely and/or reasonable conditions of water service. The view of the WUCC is that the majority of such disputes can best be resolved if discussions between the parties are facilitated by persons knowledgeable on public water system design, construction, and operation. The WUCC would form a subcommittee for the purpose of peer review of appealable issues with the objective of reaching negotiated agreements in that event. If agreements cannot be reached, a notice of appeal on any of the above issues may be filed with the appropriate city if the subject land is within an incorporated area or with the County Department of Planning and Development Services if within an unincorporated area. An appeal will be processed, after its filing, in accordance with procedures established by the responsible jurisdiction.

## 4. <u>SNOHOMISH COUNTY APPEALS PROCEDURE</u>

Appeals filed with the Snohomish County Department of Planning and Development Services under Subsection 3 of this chapter will be reviewed utilizing the following processes. Appeals related to the provision of "timely and reasonable service" will be reviewed pursuant to Section A below. Appeals related to "service area boundary disputes" will be reviewed pursuant to Section B, below. Upon receipt of an appeal, the Department of Planning and Development Services shall determine which section is to be used and advise the appellant accordingly.

A. Appeals Related to Timely and Reasonable Service

Two alternative processes will be available to decide appeals related to the provision of timely and reasonable water service. If the parties to the appeal agree to enter into binding arbitration, option (1) below will be used. If the parties cannot agree to utilize binding arbitration, option (2) will be used. A decision, in either case, on the appeal will be rendered by the Snohomish County Council, as required by Chapter 70A.100.060 RCW.

(1) Binding Arbitration

The parties can agree to enter into binding arbitration within 30 days of the filing of an appeal. The parties will select a disinterested arbiter to be used. If the parties cannot agree on a single arbiter, the preferred arbiters of each party will identify the arbiter to be used. All costs associated with arbitration will be divided equally between the parties to the appeal.

The arbiter shall render a decision within 45 days of receiving authorization from the parties to proceed with arbitration. The arbiter shall consider the review guidelines developed by the Washington Department of Health in rendering a decision, pursuant to Chapter 70A.100.060 RCW.

The decision of the arbiter shall be documented in a report and be transmitted to the county council for action. The county council's action should be based on the written record of the arbiter and be taken within 30 days of receipt of the arbiter's decision.

Timelines for arbiter and county council action may be extended upon agreement by all parties to the appeal.

(2) Appeal Review Subcommittee

If no agreement is reached within 30 days to enter into binding arbitration, the appeal will be referred to the Water Utility Coordinating Committee's Appeal Review Subcommittee for review and findings. Subcommittee review will be carried out pursuant to Subsection B (1) and (2), below.

The Subcommittee report shall be transmitted to the county council for action. The county council's action should be based on the written record of the Subcommittee and be taken within 30 days of receipt of the Subcommittee report.

Timelines for Subcommittee and county council action may be extended upon agreement by all parties to the appeal.

B. Appeals Related to Service Area Boundary Disputes

Appeals related to service area boundary disputes will be referred to the Appeal Review Subcommittee and processed according to the procedures described below. A decision on the appeal will be rendered by the Washington Department of Health, as required by Chapter 70A.100.070 RCW.

(1) Composition of the Appeal Review Subcommittee

A subcommittee of the Water Utility Coordinating Committee will be formed by the Committee chairperson. Membership will initially consist of representatives of the following interests. This membership may change at the discretion of the Water Utility Coordinating Committee as experience is gained in the appeal process.

- Snohomish County Health Department (1 member)
  - WUCC Utility Member (3 members)

- Non-WUCC Utility Member (Small Systems) (1 member)
- (2) Review Objectives

The appeal Review Subcommittee will utilize the following objectives in its review:

- Provide a forum for negotiations of the issues between the parties
- Facilitate the negotiations
- Assure equitable representation between parties
- Reach agreement between parties
- Where parties choose not to participate in the negotiations, identify and evaluate the facts associated with the issues
- Consider the review guidelines developed by the Washington State Department of Health pursuant of RCW 70A.100.060.

## 5. WATER SYSTEM PLAN REVIEW AND APPROVAL

The Public Water System Coordination Act and DOH implementing regulations (Chapter 246-293 WAC) require that each purveyor within the critical water supply service area ensure that updates to their water system plans are consistent with the program for compliance with and implementation of responsibilities defined in the CWSP (certain exemptions exist for non-municipally owned systems in existence as of September 21, 1977, see WAC 246-293-230).

Fact sheet: Approval Requirements for Water System Plans, DOH, 331-368, Revised January 2017. <u>https://doh.wa.gov/sites/default/files/legacy/Documents/Pubs//331-368.pdf</u>

Fact Sheet: Planning Requirements for Public Drinking Water Systems, DOH 331-202, Revised January 2017. <u>https://doh.wa.gov/sites/default/files/legacy/Documents/Pubs//331-202.pdf</u>

DOH is responsible for water system plan approval by state statute. This approval authority may be delegated to the Snohomish County Health Department SCHD) for smaller systems. The conditions of such delegation would be set forth in a formal agreement between the agencies.

Snohomish County review should be made of all plans involving facilities in the unincorporated area, including municipal activities outside corporate boundaries. This review should be coordinated by PDS to determine the consistency of proposed actions with county land use policies and plans. When the activities and facilities of a public water purveyor are located entirely within the corporate limits of a city, the review for consistency is to be made by the city. Appropriate recommendations should then be provided to DOH or SCHD regarding conditions of approval.

## 6. <u>PERIODIC COMMITTEE REVIEW</u>

The WUCC should continue as a standing committee and meet at least semiannually to review issues of regional significance and to review implementation issues regarding the CWSP. A subcommittee should be established within the WUCC with responsibility to meet at least annually to review the effectiveness of any changes needed to the Minimum Design Standards.

# APPENDIX A

# MOTION NO. 88-208 DECLARING NORTH SNOHOMISH COUNTY A CRITICAL WATER SUPPLY SERVICE AREA

#### EXHIBIT II-1

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#### SNOHOMISH COUNTY COUNCIL Snohomish County, Washington MOTION NO. 88-208

### DECLARING NORTH SNOHOMISH COUNTY A CRITICAL WATER SUPPLY SERVICE AREA

WHEREAS, the Public Water System Coordination Act of 1977 (RCW 70.116), herein after referred to as the Act, provides for the establishment of Critical Water Supply Service Areas for water planning and development; and

WHEREAS, the Act provides for the designation of Critical Water Supply Service Areas where water supply problems related to uncoordinated planning, inadequate water quality or unreliable service appear to exist, and

WHEREAS, the Snohomish County Council adopted Motion No. 88-129 on July 6, 1988, formally initiating the Act and authorized the preparation of a Preliminary Assessment by the County for the north Snohomish County area; and

WHEREAS, the County distributed to north Snohomish County water purveyors, elected officials, government agencies, and others copies of the Preliminary Assessment and held a public hearing on October 19, 1953 whereby the Council heard testimony that water quality is generally good, but localized problem areas exist, the amount of available water may not be sufficient to meet long-term growth needs of north Snohomish County, and that there is little or no formal coordination between the 250 water utilities; and

WHEREAS, as the result of the Preliminary Assessment and public testimony, the Council determines that it is in the best interest and welfare of the citizens of Snohomish County to declare north Snohomish County a Critical Water Supply Service Area pursuant to the provisions of Chapter 70.116 RCW;

NOW, THEREFORE; ON MOTION:

Section 1. The Snohomish County Council hereby accepts the October 7, 1988 Preliminary Assessment Of North Snohomish County Public Water Supply Issues as drafted by the County, declarcs north Snohomish County a Critical Water Supply Service Area (see attached map), and authorizes all appropriate steps to be taken by the County for the preparation of a Coordinated Water System Plan for north Snohomish County.

, 1988 Dated this 1941 day of Tur

Chairman

ATTEST herla Mall Council the lerk of

ECONOMIC AND ENGINEERING SERVICES, INC. -

APPENDIX B

### MOTION NO. 89-172

## ESTABLISHMENT OF EXTERNAL CRITICAL WATER SUPPLY SERVICE AREA BOUNDARIES FOR SNOHOMISH COUNTY

#### EXHIBIT II-2

#### SNOHOMISH COUNTY COUNCIL Snohomish County, Washington Motion No. 89-172

#### ESTABLISHMENT OF EXTERNAL CRITICAL WATER SUPPLY SERVICE AREA BOUNDARIES FOR SNOHOMISH COUNTY

WHEREAS, the Public Water System Coordination Act of 1977 (RCW 70.116) herein after referred to as the Act, provides for the establishment of External Critical Water Supply Service Area Boundaries; and

WHEREAS, the Snohomish County Council adopted Motion No. 88-129 on July 6, 1988, formally initiating the Act and adopted Motion No. 88-208 on October 19, 1988, formally declaring North Snohomish County a Critical Water Supply Service Area; and

WHEREAS, pursuant to WAC 248-56-600, the Water Utility Coordinating Committee conducted one informational meeting for the purpose of soliciting public input and submitted a formal report of its recommended External Critical Water Supply Service Area Boundaries to the County Council; and

WHEREAS, the Council conducted two public hearings on June 28 and July 5, 1989 for the purpose of soliciting responses to the proposed boundaries.

NOW, THEREFORE, ON MOTION:

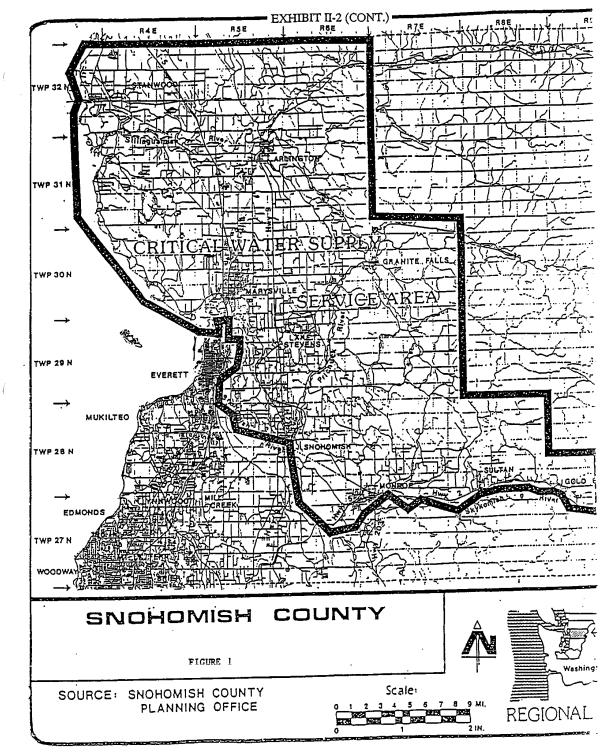
Section 1. The Snohomish County Council hereby ratifies the proposed External Critical Water Supply Service Area Boundaries as proposed by the Water Utility Coordinating Committee as found on the attached map, incorporated herein by reference, and as follows:

Beg at the nxn of the W bdy of Sno Co and the N ln of T32N; th E alg the N ln of T32N to the NE cor of Sec 1 Twp 32N Rge 06E; th S alg the E ln of Rge 06E to the NE cor of Sec 1 Twp 30N Rge 06E; th E alg the N In of Twp 30N to NE cor Sec 1 Twp 30N Rge 07E; th S alg E ln of R07E to the NE cor of Sec 1 Twp 28N Rge 07E; th E alg N ln of Twp. 28N to the NE cor Sec 1 Twp 28N Rge 07E; th E alg N ln of Twp. 28N to the NE cor Sec 1 Twp 28N Rge 08E; th S alg E ln of Rge 08E to the NE cor Sec 25 Twp 28N Rge 08E; th E alg N ln of Sec 30, 29 and 28 of Twp 28N Rge 09E to the NE cor of Sec 4 and Sec 9 Twp 28N Rge 09E; th S alg E ln of Sec 28 and 33 of Twp 28N Rge 09E to the SE cor Sec 33 Twp 28N Rge 09E then cont S alg E ln of Sec 4 and Sec 9 Twp 27N Rge 09E to the c/l of the Skykomish River; th W'ly alg c/l of Skykomish River to c/l of Snohomish River; th con W'ly and N'ly 21g c/l of Snohomish River to its nxn with Everett City limits in Sec 4 Twp 28N Rge 05E; th N'ly and N'ly alg Everett City limits to mouth of Snohomish River; th W to the Snohomish and Island County bdy; th N'ly alg W bdy of Sno Co to int the N ln of Twp 32N and the pt of beg EXC any ptn of Gedney Island.

day of July, 1989. Dated

Chairman,

ATTEST: Sherla Mallort, Clerk of the Council Asst.



П-10

### APPENDIX C

### CONTENT REQUIREMENTS FOR WATER SYSTEM PLANS

### INDIVIDUAL WATER SYSTEM SUPPLY PLANS

(On file with Snohomish County Planning and Development Services and/or the State Department of Health)

Resource: Water System Planning Guidebook, 331-068, Revised 8/10/2020 https://doh.wa.gov/sites/default/files/2022-02/331-068.pdf?uid=63fe6ec17d3b1

	√Required	Content Description	WSP Page #
Chapter 1		Description of Water System	
	$(\begin{array}{c} ( \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ $	Ownership and management System history and background Inventory of existing facilities Related plans / Coordinated Water System Plan (CWSP) Information & Maps: Service area, <b>identify retail service area☆(WAC 106)</b> , designated land use & zoning, future comprehensive plan request for changes to land use, agreements (interlocal, etc.) Policies: Service area, SMA, conditions of service, annexation Duty to serve☆ (WAC 106): identify process, timeframes, conditions, appeals Consistency from local planning☆ (WAC 108) agency Consistency from local watershed planning group/ECY Lead ☆ (for POU △, WAC 107 – Need to identify on map)	
Chapter 2		Basic Planning Data	
		Current water use: Population, service connections, & ERUs and data reporting Consecutive 6 & 20th year projections: Population, service connections, & ERUs Consecutive 6 & 20th year: Demand forecasts: w/ & w/o efficiency savings * Total water loss percent and volume for Distribution System Leakage Standard Monthly and annual production. Totals per source Annual usage by customer class Annual usage for water supplied to other systems >1000, seasonal variations in consumption by customer class *	
Chapter 3		System Analysis	
	$( \begin{array}{c} \langle \\ \rangle \\ ( \\ ) \\ ( \\ \rangle \\ ( \\ ) \\ ( \\ \rangle \\ ( \\ ) \\ ( \\ \rangle \\ ( \\ )$	Capacity analysis with water right self assessment (cc to DOH per MOU) System design standards Water quality analysis System inventory, description and analysis Source Treatment Storage Distribution system/hydraulics Summary of system deficiencies Analysis of possible improvement projects	
Chapter 4		Water Use Efficiency Program and Water Rights	
Chapter	$(\checkmark)$ $(\checkmark)$ $(\checkmark)$ $(\checkmark)$ $(\checkmark)$ $(\checkmark)$	Water Use Efficiency Program-WAC 246-290-810★ - describe program, goal(s), public process, measures. Evaluate DSL, WLCAP?, transmission leakage > 1,000 - Estimate past 6 years of water savings         Source & Service Meters / or schedule w/activities to minimize leakage ★         Water right self assessment ★ for existing and 20-year projections         Water supply & demand characteristics, describe & discuss water use effect ★         Source of supply analysis and evaluation of supply alternatives         Interties         ≥1,000 connections evaluate reclaimed water opportunities ★         Source Water Protection (Check One or Both)	
5			
	(√) ()	Wellhead protection program Watershed control program	

## Water System Plan (WSP) Checklist

Chapter 6		Operation and Maintenance Program	
	$( \begin{array}{c} \langle \\ \rangle \\ ( \\ \langle \\ \rangle \\ ( \\ ) \\ ($	Water system management and personnel Operator certification Routine operating procedures and preventive maintenance Water quality sampling procedures & program – <b>New WQ PN Requirements</b> Coliform monitoring plan Emergency program, water shortage plan, service reliability per WAC 246-290-420 Address sanitary survey findings Cross-connection control program Recordkeeping, reporting, and customer complaint program Summary of O&M deficiencies	
Chapter 7		Distribution Facilities Design & Construction Standards	
	(?)	Standard construction specification for distribution mains	
Chapter 8		Improvement Program	
	(√)	Capital improvement schedule for 6 and 20 years	
Chapter 9		Financial Program	
	$( \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \$	≥1000 connections – Balanced 1-year budget <1000 connections – Balanced 6-year budget, w/ Financial Viability-Feasibility Revenue and cash flow stability to fund capital and emergency improvements Evaluation of implementing rate structure that encourages water demand efficiency☆	
Chapter 10		Miscellaneous Documents	
	(√) (√)	Meeting with consumers (date & description). <b>Approval by EGB prior to DOH</b> <b>approval (New MWL Change☆</b> County/Adjacent Utility Correspondence	
	(√) (?) (?)	≥1000 connections - State Environmental Policy Act (SEPA) Determination Agreements (intertie, service area, franchise, etc.) Satellite Management Program	

### APPENDIX D

### SIGNED SERVICE AREA AGREEMENTS WITH RELATED MAPS

(On file with Snohomish County Planning and Development Services)

### SAMPLE – AGREEMENT FOR ESTABLISHING WATER UTILITY SERVICE AREA BOUNDARIES

#### EXHIBIT III-3

#### AGREEMENT FOR ESTABLISHING WATER UTILITY SERVICE AREA BOUNDARIES

#### PREAMBLE

This Agreement for water utility service area boundaries identifies and establishes between the parties the external boundary of the service area for which the designated water purveyor has assumed direct retail water service responsibility. The responsibilities accepted by the water purveyor are outlined in the Snohomish County Coordinated Water System Plan (CWSP), and as defined by the adopted rules and regulations of the Department of Health (DOH). Except as specifically provided herein, this agreement does not give new authorities or responsibilities to any water purveyor or to Snohomish County or State regulatory agencies, but acknowledges the geographical area for these designated service responsibilities.

The terms used within this Agreement shall be as defined in the implementing regulations of Chapter 70.116 RCW, except as identified below.

- <u>Snohomish County Critical Water Supply Service Area Map</u> shall mean the map incorporated into this Agreement as Attachment A for the retail service area, except as amended in accordance with the CWSP procedures and with the concurrence of the affected water purveyors.
- 2. <u>Retail Service Area</u> shall mean the designated geographical area in which a purveyor shall supply water either by direct connection, by a satellite system, or through interim service by an adjacent utility or Satellite System Management Agency under agreement with the designated utility.
- 3. <u>Wholesale Service Area</u> shall mean the designated geographical area in which a purveyor, a group of purveyors, or another organization provides water to other water purveyors on a wholesale basis. A wholesale water supplier shall not provide water to individual customers in another purveyor's retail service area except with the concurrence of the purveyor responsible for the geographical area in question.
- 4. <u>Lead Agency</u> for administering the Agreement For Establishing Water Utility Service Area Boundaries shall be the Snohomish County Planning Department, unless otherwise established by amendment to the CWSP.

The authority for this Agreement is granted by the Public Water System Coordination Act of 1977, Chapter 70.116 RCW.

ECONOMIC AND ENGINEERING SERVICES, INC.

#### TERMS OF AGREEMENT

WHEREAS, Such an Agreement is required in WAC 248-56-730, Service Area Agreements-Requirement, of the Public Water System Coordination Act; and

WHEREAS, Designation of retail water service areas, together with the cooperation of utilities, will help assure that time, effort, and money are best used by avoiding unnecessary duplication of service; and

WHEREAS, Definite future service areas will facilitate efficient planning for, and provision of, water system improvements within Snohomish County as growth occurs; and

WHEREAS, Responsibility for providing water service through ownership and/or management of water systems in a designated service area is vested in the designated utility; and

WHEREAS, Definite retail and wholesale service areas will help assure that water reserved for public water supply purposes within Snohomish County will be utilized in the future in an efficiently planned manner,

NOW, THEREFORE, the undersigned party, having entered into this Agreement by signature of its authorized representative, concurs with and will abide by the following provisions:

- Section 1. <u>Service Area Boundaries</u>. The undersigned party acknowledges that the Snohomish County Critical Water Supply Service Area Map, included as Attachment A to this Agreement and as may be subsequently updated, identifies the utility's future water service area. The undersigned further acknowledges that there are no service area conflicts with adjacent water utilities, or, where such conflicts exist, agrees that no new water service will be extended within disputed areas until such conflicts are resolved.
- Section 2. <u>Common Service Area Transfer</u>. It is understood that utilities may initially continue existing water service within the boundaries of neighboring utilities, as defined in Attachment A. Such common service areas, if they exist, are described in Attachment B to this agreement. Also included in Attachment B are copies of, or a list of, all resolutions, ordinances, or agreements permitting these uncontested overlays. The undersigned party agrees that any water line for retail service extending outside of the retail service area boundary, as set forth in Attachment A, shall be phased out and service transferred to the designated adjacent utility on an economic basis or by mutual agreement.

ECONOMIC AND ENGINEERING SERVICES, INC. -

Economic basis considerations may include, but are not limited to:

- (a) A determination by the present owner of service lines that maintenance, repair, and/or replacement costs exceed attributable income.
- (b) Planned or imminent major street improvements or major improvements to either or both water systems which include an opportunity to transfer service.

The terms of the transfer of service area described in this Section shall be established in a separate agreement among the adjacent utilities whose boundaries are affected.

- Section 3. <u>Boundary Streets</u>. Unless separate agreements exist with adjacent utilities concerning water services or other utility services, this party agrees that the water utility which is located to the north or east of boundary streets between this party and adjacent utilities will be entitled to provide future water service on both sides of those streets. Depth of service on boundary streets shall be limited to one platted lot or as otherwise agreed by the utilities. Existing services on boundary streets shall remain as connected unless transfer of service is agreed to by both parties, as per Section 2. These provisions do not disallow the placement of mains in the same street by adjacent utilities where geographic or economic constraints require such placement for the hydraulic benefit of both utilities.
- Section 4. <u>Boundary Adjustments</u>. If, at some time in the future it is deemed appropriate by the undersigned party to make service area boundary adjustments, such modifications must receive written concurrence (which shall not be unreasonably withheld) of all utilities that would be directly affected by such a boundary adjustment and the legislative authority(ies) having jurisdiction. These written modifications must be noted and filed with the designated Snohomish County lead agency and DOH. It is understood by the undersigned party that if, as provided by RCW 70.116.040, it is unable to provide service within its designated service area boundary it may decline to do so. But, in that case, an applicant may be referred to other adjacent utilities, to a pre-qualified Satellite System Management Agency (SSMA), or a new utility may be created and the original service area boundary will be adjusted accordingly. This provision does not apply where boundary adjustments are made as a result of municipal annexations or incorporations, nor is it intended to modify the provisions of state law.
- Section 5. <u>Service Extension Policies</u>. The undersigned party agrees that prior to expanding its water service area, other than by addition of retail customers to existing water mains, or to serve in the capacity of a pre-qualified SSMA, it shall

72

standards shall meet or Standards.	dards and Utility Service extension policies. The design exceed the Snohomish County Minimum Design
area outside of their exist will assume full respon (excluding rates and chars	ee that if an individual municipality identifies a service ting municipal corporate boundaries, said municipality usibility for providing water service equivalent to ges) the level of service provided for their inside-city a conformance with applicable land use policies.
Session of the Washingt provides that whenever ar water system in receiversh receiver who have conser undersigned party agrees systems within its designat	Receivership. Legislation passed in the 1990 Regular ton State Legislature (Substitute Senate Bill 6447) in action is brought in superior court to place a public hip, the petition to the court shall name candidates for nted to assume operation of the water system. The to be named as receiver in such actions initiated for ted service area. By this consent, the undersigned does appear and participate in the court proceedings to ditions of receivership.
This agreement by reference inclu	
	ounty Critical Water Supply Service Area Map. (see
Section 1)	
Section 1) Attachment B - Common Servi	ice Area Agreement - Optional - Utility may attach
Section 1) <u>Attachment B</u> - Common Servi copies or list such agreements if r	ice Area Agreement - Optional - Utility may attach relevant. (see Section 2)
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Section 1) Attachment B - Common Servicopies or list such agreements if r IN WITNESS WHEREO as of Receipt Acknowledged: Snohomish County	ice Area Agreement - Optional - Utility may attach relevant. (see Section 2) OF, the undersigned party has executed this Agreement Water Utility Representative Title

### APPENDIX E

### SAMPLE JOINT OPERATING AGREEMENT

### EVERETT AND JOA PARTICIPANTS WATER SUPPLY CONTRACT

(2021 agreement between the City of Everett, City of Marysville, the Snohomish County Public Utility District No. 1, and the Tulalip Tribes of Washington)

## CITY

### EVERETT AND JOA PARTICIPANTS WATER SUPPLY CONTRACT

THIS CONTRACT is made and entered into by and between the City of Everett, a municipal corporation of the State of Washington, hereinafter referred to as "Everett," and the City of Marysville ("Marysville"), and Public Utility District No. 1 of Snohomish County ("PUD"), municipal corporations of the State of Washington, and the Tulalip Tribes of Washington (Tribes), a federally recognized Indian Tribe, the latter three entities hereinafter referred to as "Participants'

WHEREAS, Everett owns and operates a water supply system located in Snohomish County, Washington. This system has regional supply capability for domestic, commercial, and industrial water consumption; and

WHEREAS, pursuant to RCW 35.92 and RCW 39.94, Everett is authorized to enter into contracts with other municipalities and recognized tribes to supply water. Pursuant to WAC 246290-100, Everett has prepared a Water System Plan identifying certain areas of north Snohomish County as being within its long-range wholesale water supply service area; and

WHEREAS, the Participants own and operate water supply systems in north Snohomish County, Washington, and distribute water on a retail basis to domestic, commercial, and industrial customers within their respective service areas; and

WHEREAS, the Participants in 1991 entered into a Joint Operating Agreement ("JOA") for the purpose of the construction and operation of a 30-inch pipeline by Marysville from the Everett transmission line to the Sunnyside vicinity (the "Phase I JOA Pipeline"), allocating pipeline capacity among the Participants, and cooperating in a regional solution to meet future water supply needs; and

WHEREAS, the Participants together with Washington State, Snohomish County, Everett and other public water purveyors have jointly prepared a Coordinated Water System Plan ("CWSP") for north Snohomish County and have prepared individual Comprehensive Water System Plans; and

WHEREAS, the execution of this Contract and the participation of the Tribes in the processes contemplated by the Contract do not constitute nor imply any abrogation, diminishment or waiver of the Tribes existing or reserved rights or sovereign powers, whether arising under treaty, statute or common law; and

WHEREAS, Everett and Tribes executed a separate wholesale water delivery contract in 2016 and nothing in this Contract is intended to alter the terms of that contract or the water delivered thereunder; and

WHEREAS, Everett and the Participants entered into a water supply contract in October of 1991 which terminated July 1, 2020, and has been extended to July 1, 2021. That contract states that the Participants shall have the right to renew the contract for an extended term of similar duration and for a quantity of water consistent with the demands projected by the CWSP.

NOW, THEREFORE, for the mutual benefits to be derived, the parties agree as follows:

- <u>Delivery of Water.</u> Everett hereby agrees to deliver and sell to the Participants, and the Participants hereby
  agree to purchase from Everett, a maximum of twenty million gallons of water per day (20 MGD). The
  Participants will pay Everett for the delivery and treatment of such water, to be used as one of Participants'
  sources of supply, in accordance with Everett's usual and accustomed rates and conditions for customers
  similarly situated and as provided in Section 5 hereof.
- 2. <u>Point of Delivery.</u> Everett shall deliver water to the Participants at the connection point located at 87th Ave SE and 20th St SE. This connection point is referred to in this Contract as the "Everett connection point." Since this tap is owned by Marysville, Everett will coordinate any operational issues with Marysville as well as the PUD. Other future connection points to serve multiple Participants shall be subject to mutual agreement. The actual point of delivery at the connection point shall be the upstream flange of the valve downstream of the master meter and check valve.
- 3. <u>Quantity of Water.</u> Marysville constructed the Phase I JOA Pipeline from the Everett connection point as Phase 1 of the preliminary CWSP and JOA. Everett and Participants agree that each have, and will continue to make, significant capital investments in water supply facilities which are interdependent, and that coordinated planning will be required throughout the term of this Contract-to maximize public benefits and minimize costs. In the design of future Participants' water supply projects, Everett shall not be responsible for storage beyond Everett's existing storage at Chaplain Reservoir. Everett agrees to use best efforts, subject to meeting the requirements of all Everett customers and subject to Section 10 and Section 11 below, to provide a regular and uninterrupted supply of water at the Everett connection point. Everett will exercise best efforts to operate so as to supply water at a hydraulic head of not less than 440<sup>1</sup> mean sea level at the Everett connection point throughout the term of this Contract as long as parties are in compliance with the Operating Plan (Exhibit B).

It is understood that the Participants may reach peak demands of 20 million gallons per day (MGD) through the Phase I JOA Pipeline before the expiration of this Contract and that additional facilities, including a second pipeline connection to Everett and a regional reservoir, may be required to meet long range demands. A second pipeline connection will require a separate water contract between Everett, Marysville and as many of the other Participants who choose to participate in this second pipeline connection.

Estimated average daily demands and peak day demands of the Participants are shown in the Participants' individual Comprehensive Water System Plans. Everett's facilities have, or will have in the future, the capacity to supply the Participants' water quantity demands at the Everett connection point of a peak of 20 MGD. The PUD and Tribes have other points of withdrawal from Everett's water system that are not subject to this Contract.

The Participants have developed an Operating Plan (Exhibit B) to accommodate the operational needs of the parties. This plan is for operating purposes only. If conditions change, it may be modified by

mutual agreement of the Public Works Directors of Everett and Marysville and the PUD AGM-Water Utility or their designees.

If peak flow ratios (i.e. peak flow/average flow) become an issue that adversely affects Everett's ability to deliver water under the conditions of this Contract, it will convene a committee of itself and the Participants. This committee will be charged with modifying the Operating Plan (Exhibit B) in such a manner to reduce the adverse effects of peaking. If this effort is unsuccessful, Everett reserves the right to implement, and the Participants shall pay, a demand charge as may be established by Everett ordinance.

The quantity of water delivered shall be measured by the master meter referred to in Section 2 above. Nothing herein, however, shall be construed as obligating the Participants to take or purchase any minimum quantity of water from Everett at any time except as Everett's rates require minimum payment related to each connection.

- 4. <u>Quality of Water</u>. Everett agrees that all water delivered to the Participants at the Everett connection point shall be of the same standard and quality as that normally delivered by Everett to master meter customers east of the Snohomish River. Everett shall be responsible for meeting state and federal standards for safe, high-quality drinking water at the point of delivery. All water supplied by Everett for use or sale by the Participants shall be upon the express condition that after it has passed the point of delivery the water becomes the property and responsibility of the Participants, and Everett shall not be liable for any damages or loss resulting from degradation of water quality which may occur beyond such point. Further, Everett shall not be responsible for changes in water quality or operating problems which may result from mixing of different sources of water in the Participants <sup>1</sup> systems. Participants shall provide means to assure that water will not backflow into the Everett system. Everett shall not be responsible for acts of sabotage that might degrade the quality of water delivered to the Participants.
- 5. <u>Rates and Charges.</u> Rates and charges to be paid by Participants, including a demand charge as described in Section 3 above, shall be established by ordinance of Everett from time to time. (As of the date of this Contract, Everett rate ordinance is Ordinance 3793-27.) The charges for water service shall include a base rate, a minimum charge for each connection, and a filtration charge. The base rate for water and the minimum charge for each connection and the filtration charge shall be established by ordinance of Everett and shall be based on cost of service principles; provided that it is agreed that rates may include usual and accustomed charges imposed on the Everett utility by the Everett's general fund. The rate structure may include a minimum charge for each point of connection without regard to consumption plus a commodity charge. The Participants agree to read each of the master meters on a monthly basis and provide Everett with the readings by the 7th day of each month. Everett agrees that the Participants shall be served with notice of any future rate modifications that will impact the Participants at least thirty (30) days prior to consideration of such modifications by the Everett City Council.
- 6. <u>Payments by Participants.</u> On a monthly basis, Everett shall bill Marysville for water delivered through the Phase I JOA pipeline master meter less the amount that the PUD withdraws from its Soper Hill tap off of the Phase I JOA pipeline. Everett shall bill the PUD for their water withdrawal from this tap. These bills shall be payable within thirty (30) days after receipt of the invoice. Delinquent bills shall accrue interest at the rate of twelve percent (12%) per annum for any delinquency greater than sixty (60) days.
- 7. <u>Resale or Distribution of Water by the Participants</u> After water has passed the point of delivery and has entered Marysville's Phase I JOA pipeline, the water becomes the property of the Participants according

to the point of delivery and/or their respective capacity right as established in the JOA and the use and distribution of the water shall be under the exclusive authority of the Participants, subject only to the following express limitations.

- a. Everett Ordinance No. 1347-87 (EMC 14.15.460) requires that new connections outside the City of Everett greater than 12 inches are subject to Everett Water System Plan modification. Participants agree not to allow any customer connection to Participants' water systems which is using water purchased from Everett under this Contract if such connection is greater than 12 inches in diameter or supplies more than one million gallons per day, unless Participants first obtain approval from Everett for such connection. Everett 's approval shall not be unreasonably withheld and shall be based on the water supply impacts to the Everett water system caused by such connection.
- b. The Participants will distribute water received from Everett in a manner consistent with the Everett Water System Plan, the CWSP, and the individual Participants' Water Systems Plans, as approved by the Washington State Department of Health, if appropriate.
- c. The Participants shall not serve water received from Everett, pursuant to the terms of this Contract, in areas outside the service area shown in Exhibit A attached hereto. Exhibit A shall be changed if future Everett Comprehensive Water Plans change the Everett Service Area.
- 8. <u>Term of Contract</u> The term of this Contract shall be from the date of its mutual acceptance by all parties until December 31, 2050. The Participants shall have a right to renew this Contract for an extended term of similar duration and quantity of water for a peak of 20 MGD.
- 9. <u>Construction, Operation and Maintenance of Capital Improvements</u>. The Participants at no cost to Everett shall construct all capital improvements to their water systems and shall own all capital improvements downstream from the point(s) of delivery and shall assume exclusive responsibility for the operation, maintenance, and repair of the same. All construction, operation, and maintenance and repairs shall be in strict compliance with standards approved by the Washington State Department of Health as appropriate. The Participants shall annually provide to Everett a water system report to include number of customers, peak use and other information useful in optimizing joint operations.

### 10. Continuity of Service.

- a. To the extent feasible, Everett shall continuously maintain service to the Participants as set forth in this Contract. In the event of a general emergency or water shortage, Everett and the Participants will share in implementing the necessary water conservation measures. Recognizing that both Everett and the Participants have critical customers, Everett will consult with the Participants regarding water allocations. General restrictions placed upon deliveries to the Participants shall be made according to Everett 's most recent Emergency and/or Drought Response Plan. In the event of localized emergency problems, temporary service interruptions may result.
- b. It is recognized by the parties that emergency conservation measures may have to be implemented by the Parties on a regional basis in order to meet an emergency condition. The Participants shall assist and support such emergency conservation measures.

- c. Everett shall provide oral notice to the Participants, and may temporarily interrupt or reduce deliveries of water to the Participants, if Everett determines that such interruption or reduction is necessary or reasonable in case of system emergencies. Except in cases of emergency, and in order that Participants' operations will not be unreasonably interfered with, Everett shall give the Participants five (5) days' notice of any other interruptions or reduction in services, the reason therefor, and the probable duration thereof, including any interruptions or reduction in services that will be caused by installation of equipment, repairs, replacements, investigations, inspections, or other maintenance performed by Everett on its water system or those parts of the system supplying the Participants.
- 11. <u>Force Majeure and Changes in Law</u>. None of the parties hereto shall be considered to be in default in respect to any obligations hereunder if prevented from fulfilling such obligations due to conditions beyond their reasonable control or due to changes in state or federal law. If a party is unable to perform in whole or in part because of such condition or change in the law, the party shall diligently and promptly take reasonable steps to allow it to perform.

### 12. Miscellaneous

- a. <u>Assignment; Successors Bound.</u> Neither this Contract nor any right or privilege herein shall be assigned by any party without the written consent of the other parties. This Contract shall apply to and be binding upon the lawful successors of all parties.
- b. <u>Notices.</u> Unless otherwise provided herein, all notices complying with this Contract shall be sent by registered mail as follows:

To Everett: **Public Works Director** Everett Municipal Building 2930 Wetmore Avenue Everett, WA 98201

To the PUD: **AGM-Water Utility** PUD No. 1 of Snohomish County PO Box 1107 Everett, WA 98206

To Marysville: **Utility Manager** City of Marysville Public Works 80 Columbia Avenue Marysville, WA 98270

To the Tribes: Public Works Director Tulalip Tribes of Washington 6406 Marine Drive Tulalip, WA 98271

- c. <u>Legal Relations</u>. Notwithstanding any other provision of this Contract, no party to this Contract will liable to any other party for indirect, incidental, special, exemplary or consequential damages, including but not limited to damages for lost revenues or benefits, even if such party has been advised of the possibility or existence of such damages.
- d. <u>No Joint Venture</u>. This Contract describes the entire relationship of the Participants with Everett with regard to the subject matter herein concerned. Except as maybe explicitly provided otherwise herein, the parties are independent agencies and shall not be deemed to be partners, joint ventures, principals, or agents of each other for any purpose whatsoever. Each party shall have and maintain sole and complete control over all of its employees, agents, and operations.
- e. <u>Dispute Resolution</u>. Any dispute under or in connection with this Contract may, upon the mutual agreement of the parties, be submitted for resolution by mediation.
- f. <u>Entire Agreement</u>. This Contract, together with any exhibits, sets forth the entire agreement of the parties with regard to the subject matter hereto.
- g. <u>No Third Party Beneficiaries</u>. None of the provisions of this Agreement shall inure to the benefit of or be enforceable by any third party.
- h. <u>Waivers</u>. Any waiver at any time by a party of its right with respect to a default under this Contract, or with respect to any other matter arising in connection therewith, shall not be deemed a waiver with respect to any subsequent default or matter. Any party may waive any notice or agree to accept a shorter notice than specified in this Contract. Such waiver of notice or acceptance of shorter notice by a party at any time regarding a notice shall not be considered a waiver with respect to any subsequent this Contract.
- i. <u>Amendment</u>. Except for changes to the Operating Plan, no change, amendment or modification of any provision of this Contract shall be valid unless set forth in a written amendment to this Contract signed by all parties with the same formality as this contract.

IN WITNESS WHEREOF, the parties have caused this Contract to be executed by their proper officer and will become effective on the date of the latest signature on the \_\_\_\_day of \_\_\_\_\_, 2021.

CITY OF EVERETT WASHINGTON

By: Cassie Franklin, Mayor

Date:

ATTEST:

City Clerk Date: 8

APPROVED AS TO FORM:

Office of the City Attorney APPROVED AS TO FORM David C. Hall, City Attorney

City Attorney Date: 7,12,2/

CITY OF MARYSVILLE WASHINGTON

ATTEST: By: Jon Nehring, Mayor Kode Perug City Clerk Date: 5 11 2021 5 Date: 2021

APPROVED AS TO FORM:

City Attorney Date: 4.5.21

# PUBLIC UTILITY DISTRICT NO. 1 OF SNOHOMISH COUNTY

By: John Haarlow, CEO/General

Manager

Date:

APPROVED AS TO FORM:

Assistant General Counsel Date: 6/17/2021

TULALIP TRIBES OF WASHINGTON

By:

Teri Gobin, Chair of Tribal Board of Directors

Date: \_(

### EXHIBIT B

### JOA OPERATING PLAN

### 1. PURPOSE

This Plan establishes the terms and conditions under which Everett and the Participants shall operate their facilities, how flow changes at the point of delivery and Transmission Line operations shall be coordinated, and the conditions under which Everett meters the flow from Everett's Transmission Line at Marysville's point of delivery.

### 2. RESPONSIBILITIES OF THE CITY OF MARYSVILLE AND THE PUD

- A. Marysville shall maintain and repair all its Facilities starting at the point of delivery from Everett's Water Transmission Line No. 3 downstream of Everett's valve and meter.
- B. Marysville and the PUD shall provide Everett's operations contact advance oral or written notice of any proposed flow change that will result in a flow change (increase or decrease) as follows:
  - 1) For flow changes less than 2 million gallons per day (MGD), no notification is necessary.
  - 2) For flow changes equal to or greater than 2 MGD, at least one (1) hour notice, if not previously scheduled.

### 3. RESPONSIBILITIES OF THE CITY OF EVERETT

- A. Everett shall notify Marysville's and the PUD's Operations Contact, as listed in Section 6 of this Plan, at least 24-hours prior to any significant operational changes, construction or shutdown of key Everett facilities that could impact operations of Marysville and the PUD except for an emergency shutdown. Significant operational changes shall include but not be limited to:
  - 1) Closure of valves on Everett's Transmission Line No. 3
  - 2) Removal from service of either of Everett's clearwells located at Everett's Water Filtration Plant.
- B. Everett shall immediately notify Marysville's and the PUD's Operations Contact whenever it experiences or initiates an operational change outside the normal operating parameters of Everett's supply system or Everett's Water Transmission Line No. 3.
- C. Everett shall own, maintain, and operate a meter including arranging and paying for calibration and or maintenance by the manufacturer or other acceptable service provider.
- D. Everett shall respond to Marysville's and the PUD's flow change notifications by managing flows on Everett's Water Transmission Line No. 3 in a manner that is consistent with the "Everett and JOA Participants Water Supply Contract".

### 4. SHUTDOWNS

- A. For any planned shutdowns that impact Marysville and the PUD, Everett shall:
  - 1) Communicate with Marysville's and the PUD's Operations Contact listed in Section 6 about plans that may impact Everett's Water Transmission Line No.3

at least four months in advance to allow for coordination of planned shutdowns.

- 2) Provide written and verbal notice to Marysville's and the PUD's Operations Contact listed in Section 6 at least 30 calendar days prior to the shutdown.
- 3) Strive to avoid planned shutdowns on Fridays through Sundays, and during the period from May 15 to September 15.
- B. Everett shall immediately inform Marysville's and the PUD's Operations Contact if an emergency shutdown of Everett's Water Transmission Line No. 3 is necessary.
- C. Data Sharing:

As Everett, Marysville and the PUD mutually agree, each party shall provide the other party their system's digital communications, if requested, as described below:

Status of flow, storage, pumping and power supply.

### 5. EMERGENCIES

- A. Everett shall immediately notify Marysville's and the PUD's Operations Contact listed in section 6 whenever it experiences or initiates an operational change outside the normal operating parameters of Everett's supply system or Everett's Water Transmission Line No. 3. Everett shall inform Marysville's and the PI-JD's operational contact if it believes that an emergency shutdown is necessary, including any closure of the isolation valve on Everett's Water Transmission Line No. 3.
- B. Marysville and the PUD shall be responsible for modifying or shutting down its operations during a shutdown emergency as defined in Section 5.A. above.
- C. Whenever Marysville or the PUD believes an emergency shutdown of its operations is necessary, their operational contact shall immediately inform Everett's Operations Contact of the pending emergency shutdown.
- D. Marysville and the PUD shall be responsible for contacting Everett's Operations Contact and coordinating the re-start of its operations following any emergency shutdown.
- E. Marysville or the PUD shall be responsible for any damage to Everett's Water Transmission Line No. 3 caused by their negligent operation of facilities by Marysville or the PUD. Everett shall be responsible for any damage to the Marysville or the PUD Facilities caused by the negligent operation of Everett's water supply system.

### 6. OPERATIONS CONTACTS

The following persons shall serve as the points of contact for notification of all changes that impact the operation of Marysville and the PUD facilities or the flow in Everett's Water Transmission Line No. 3 under normal and emergency conditions, and oversight of this Plan:

#### **EVERETT'S OPERATIONS CONTACT:**

Senior Operator (for emergency conditions) Everett Water Filtration Plant 425-257-8200 After Hours: 425-257-8821 or 425-568-6650 For Operations Plan Oversight: Operations Superintendent 425-257-8967 (office) or 425-210-0103 (mobile)

### MARYSVILLE'S OPERATIONS CONTACT:

Water Operations Supervisor 360-363-8163 (office) or 425-754-2597 (mobile) After hours: Standby, 360-913-2560 For Operations Plan Oversight: Utility Manager 360-363-8161 (office) or 425-583-9030 (mobile)

### PUD'S OPERATIONS CONTACT:

Water Superintendent 425-397-3005 (office) or 425-359-0403 (mobile) After hours only: 425-879-6735 Main water number: 425-397-3000