1 Adopted: December 4, 2024 2 Effective: December 22, 2024, except UGA expansions and related zoning effective as provided in Section 8 of this ordinance 3 4 SNOHOMISH COUNTY COUNCIL 5 SNOHOMISH COUNTY, WASHINGTON 6 7 AMENDED ORDINANCE NO. 24-032 8 9 RELATING TO MANDATORY UPDATES OF THE SNOHOMISH COUNTY GROWTH 10 MANAGEMENT ACT COMPREHENSIVE PLAN (GMACP), PURSUANT TO RCW 36.70A.130; AMENDING THE OFFICIAL ZONING MAP AS PART OF THE 2024 GMACP UPDATE 11 12 13 WHEREAS, Snohomish County ("the county") adopted the Snohomish County Growth Management Act Comprehensive Plan (GMACP) including the Future Land Use (FLU) Map on 14 15 June 28, 1995, through passage of Amended Ordinance No. 94-125; and 16 17 WHEREAS, the county has amended the GMACP FLU Map several times since its 18 adoption, most recently by Amended Ordinance No. 22-028 on September 14, 2022; and 19 20 WHEREAS, the Snohomish County Official Zoning Map ("zoning map") must be 21 consistent with the FLU Map: and 22 WHEREAS, the county must conduct a periodic review of its GMACP pursuant to 23 Revised Code of Washington (RCW) 36.70A.130(3), which directs counties planning under the 24 Growth Management Act (GMA) to take legislative action to review and, if needed, revise their 25 comprehensive plans and development regulations to ensure that population, employment, and 26 housing growth for the succeeding 20-year period can be accommodated; and 27 28 WHEREAS, on November 1, 2021, the county began the State Environmental Policy Act 29 (SEPA) scoping period, and held two virtual public meetings on November 9 and November 15, 2021, to kick off the review of the GMACP and zoning map and to seek comments on a scope 30 31 for an Environmental Impact Statement (EIS); and 32 33 WHEREAS, the county published the SEPA scoping public notice in English, Spanish, 34 and Korean in the Everett Herald, sent it to agencies and interested parties as contained in the 35 Planning and Development Services (PDS) SEPA Distribution List, and posted it to the 36 Snohomish County website; and 37 38 WHEREAS, the county created a project website to disseminate information related to 39 the update of the GMACP and to provide opportunities for public input. The website was 40 continually updated over the planning process and included a calendar of events related to Snohomish County Planning Commission ("Planning Commission") briefings and hearings and 41 42 other public engagement opportunities; and 43 WHEREAS, the county provided regular briefings on the update of the GMACP to the 44 45 Snohomish County Tomorrow (SCT) Planning Advisory Committee, SCT Steering Committee, SCT Executive Committee, and SCT Community Advisory Board; and 46 47

 WHEREAS, the county conducted extensive public engagement for the GMACP update with an emphasis on reaching historically and currently marginalized communities that included online surveys, newsletters translated into Spanish, Korean, and Vietnamese, and in-person events across Snohomish County in 2022 and 2023; and

WHEREAS, the Planning Commission was provided information on the potential GMACP FLU Map and zoning map amendments, including those included in docket proposals, in a briefing on September 12, 2023; and

WHEREAS, the county issued the Draft Environmental Impact Statement (DEIS) on September 6, 2023, and the 45-day public comment period ended on October 23, 2023; and

WHEREAS, the county created an online interactive mapping tool for the public to review the zoning maps and FLU Maps studied for each of the three land use alternatives and make site specific comments during the DEIS comment period; and

WHEREAS, county staff held in-person public open houses on September 12 and September 23, 2023, to provide the public an opportunity to obtain information and comment on the DEIS and amendments to the GMACP FLU Map and zoning map; and

WHEREAS, the Planning Commission held a public hearing on October 24, 2023, to receive public testimony concerning the amendments contained in this ordinance; and

WHEREAS, the notice of the public open houses and Planning Commission public hearing was mailed to over 38,554 addresses in Snohomish County (including those potentially affected by proposed changes and those within 500 feet of a proposed change located within an urban growth area and 1,000 feet of a proposed change outside of an urban growth area), published in the Everett Herald, posted to the project website, and posted on-site at final docket properties; and

WHEREAS, after the conclusion of its public hearing, the Planning Commission deliberated on November 14 and November 15, 2023, and voted to recommend adoption of the amendments discussed in its recommendation letter dated January 16, 2024; and

WHEREAS, the Snohomish County Executive ("Executive") reviewed staff and public input and the Planning Commission recommendation and made additional FLU Map and zoning map recommendations that differ from the Planning Commission as outlined in the memo dated March 26, 2024, and that are incorporated into this ordinance; and

WHEREAS, in its hearing related to the 2024 GMACP update on August 19, and September 11, 2024, and as continued thereafter, the Snohomish County Council ("County Council") held a public hearing after proper notice, and considered public comment and the entire record related to the amendments contained in this ordinance; and

WHEREAS, in its hearing on September 11, 2024, the County Council directed staff to prepare any amendments that may be required to implement the expansion of the Monroe UGA consistent with the Mon2 docket proposal; and

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WHEREAS, the County Council continued its hearing from September 11, 2024, to October 2, 2024, for continued public comment, deliberation, and discussion of various GMACP ordinances, including this ordinance; and

WHEREAS, the County Council continued its hearing from October 2, 2024, to December 4, 2024, for consideration of public comment and the entire record related to amendments contained in this ordinance: and

WHEREAS, in its hearing on September 11, 2024, the County Council directed staff to prepare any amendments that may be required to implement the expansion of the Marysville UGA consistent with a modified, smaller version of the MV2 docket proposal; and

WHEREAS, the County Council continued its hearing from September 11, 2024, to October 2, 2024, for continued public comment, deliberation, and discussion of various GMACP ordinances, including this ordinance; and

WHEREAS, the County Council continued its hearing from October 2, 2024, to December 4, 2024, for consideration of public comment and the entire record related to amendments contained in this ordinance; and

WHEREAS, in its hearing on September 11, 2024, the County Council directed staff to prepare any amendments that may be required retain the present zoning on the Wildlife Committee of Washington (WCW) site, also known as the Kenmore gun range or parcels 27042500300100 and 27042500300200; and

WHEREAS, the County Council continued its hearing from September 11, 2024, to October 2, 2024, for continued public comment, deliberation, and discussion of various GMACP ordinances, including this ordinance; and

WHEREAS, the County Council continued its hearing from October 2, 2024, to December 4, 2024, for consideration of public comment and the entire record related to amendments contained in this ordinance; and

WHEREAS, following the public hearing, the County Council deliberated on the amendments contained in this ordinance;

NOW, THEREFORE, BE IT ORDAINED:

Section 1. The County Council makes the following findings:

in full herein.

A. The County Council adopts and incorporates the foregoing recitals as findings as if set forth

B. The zoning map amendments are required under RCW 36.70A.130. Most of the zoning map amendments are required to ensure consistency between the zoning map and the FLU Map amendments adopted by the County Council as part of the GMACP update. Therefore, the findings and conclusions contained in the ordinance amending the GMACP FLU Map as a part of the GMACP update are relevant and applicable to the zoning map amendments contained in this ordinance and are incorporated herein by this reference.

E. Procedural requirements.

- C. The zoning map amendments will support economic development by eliminating the need for costly and time-intensive quasi-judicial rezones for isolated parcels that are surrounded by more intensive zoning. The proposed rezones will assist in processing permits in a timely and fair manner by eliminating the need for a quasi-judicial rezone.
- D. The amendments are necessary to maintain consistency with the elements of the GMACP as required by RCW 36.70A.040.
  - 1. SEPA requirements with respect to this non-project action have been satisfied through the completion of a DEIS issued on September 6, 2023, and a Final EIS issued on August 17, 2024.
  - 2. The amendments are a Type 3 legislative action pursuant to SCC 30.73.010.
  - 3. Pursuant to RCW 36.70A.106(1), a notice of intent to adopt this ordinance was transmitted to the Washington State Department of Commerce for distribution to state agencies on April 16, 2024.
  - 4. The public participation process used in the adoption of this ordinance has complied with all applicable requirements of the GMA and the SCC. The general public and various interested agencies and parties were notified of the public hearings by means of legal notices, the county website, and over 38,554 direct mail notices sent to owners and neighbors of affected properties. Notification was provided in accordance with SCC 30.73.050 and SCC 30.73.070 and consistent with Title VI of the Civil Rights Act of 1964.
  - 5. The Washington State Attorney General last issued an advisory memorandum, as required by RCW 36.70A.370, in December of 2018 entitled "Advisory Memorandum: Avoiding Unconstitutional Takings of Private Property" to help local governments avoid the unconstitutional taking of private property. The process outlined in the State Attorney General's 2018 advisory memorandum was used by Snohomish County in objectively evaluating the regulatory changes proposed by this ordinance.
- F. This ordinance is consistent with the record.
  - 1. The amendments to the zoning map are necessary to:
    - a. maintain consistency with the GMACP and FLU Map; and
    - b. rezone properties that are designated Public/Institutional Use on the FLU Map to maintain consistency with adjacent areas that are being rezoned to maintain consistency with the FLU Map; and
    - c. accommodate the projected population, employment, and housing growth over the next twenty years to 2044; and
    - d. adopt two technical amendments to delete the two remaining instances of Rural Use zoning, both of which are within rights-of-way, and rezone those properties to be consistent with the existing FLU Map designations and adjacent zoning.

- 1 2. The rationale for the amendments to the official zoning map is described in more detail in in sections I and II, III.B.6, and IV through IX of the staff report dated September 11, 2 3 2023, and the report dated October 10, 2023, as they relate to Alternative 2 rezones that 4 are not part of the docket or Council-initiated UGA expansions, both of which were 5 presented to the Planning Commission and the County Council, as well as in the 6 Planning Commission recommendation letter dated January 16, 2024, and the Executive 7 recommendation memo dated March 26, 2024.
  - G. Zoning map revisions to implement the Mon2 docket proposal are described and explained in this finding and in the findings I.3 through I.10 in the FLUM ordinance, Ordinance No. 24-031, which are incorporated herein by this reference. The Mon2 docket changes the official zoning map for the Monroe UGA expansion of 22 acres near Chain Lake Road by rezoning the expansion area to R-9,600 from R-5. The expansion area and revised zoning are set forth in Exhibit B to this ordinance.
  - H. Zonging map revisions to implement the MV2 docket proposal, as revised, are described and explained in this finding and in the findings 1.11 through 1.17 in the FLUM ordinance, Ordinance No. 24-031, which are incorporated herein by this reference. The MV2 docket, as revised, changes the official zoning map for the Marysville UGA expansion of 39 acres to include parcels 31052700100400. 31052700100500, and 31052700400200 plus rail right-of-way to the west and road right-of-way for 67th Ave NE to the east. Zoning for this expansion area shall change from A-10 to Light Industrial. The expansion area and revised zoning are set forth in Exhibit C to this ordinance.

Section 2. The County Council makes the following conclusions:

- A. The amendments to the zoning map maintain consistency between the zoning map and the FLUM and other elements of the GMACP.
- B. The amendments are consistent with the CPPs and the MPPs.

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- 33 C. The amendments are consistent with and comply with the procedural and substantive 34 requirements of the GMA. 35
  - D. The County has complied with all SEPA requirements with respect to this non-project action.
- 38 E. The amendments do not result in an unconstitutional taking of private property for a public 39 purpose.
  - F. This ordinance is consistent with RCW 36.70A.067, which requires that the initial effective date of an action that expands an urban growth area designated under RCW 36.70A.110 is after the latest of the following dates: (1) 60 days after the date of publication of notice of adoption of the comprehensive plan, development regulation, or amendment to the plan or regulation, implementing the action, as provided in RCW 36.70A.290(2); or (2) If a petition for review to the growth management hearings board is timely filed, upon issuance of the board's final order

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Asst. Clerk of the Council

ATTEST:

Section 3. The Snohomish County Council bases its findings and conclusions on the entire record of the Planning Commission and the County Council, including all testimony and exhibits. Any finding, which should be deemed a conclusion, and any conclusion which should be deemed a finding, is hereby adopted as such.

Section 4. The official zoning map maintained pursuant to SCC 30.21.030 shall be revised to reflect the zoning map amendments adopted by the County Council as indicated in Exhibit A to this ordinance, which is attached hereto and incorporated by reference into this ordinance.

Section 5. The official zoning map maintained pursuant to SCC 30.21.030 shall be revised to reflect the zoning change adopted by the County Council as indicated in Exhibit B to this ordinance, which is attached hereto and incorporated by reference into this ordinance, to reflect the expansion of the Monroe UGA and related zoning.

Section 6. The official zoning map maintained pursuant to SCC 30.21.030 shall be revised to reflect the zoning change adopted by the County Council as indicated in Exhibit C to this ordinance, which is attached hereto and incorporated by reference into this ordinance, to reflect the expansion of the Marysville UGA and related zoning.

Section 7. Severability and Savings. If any section, sentence, clause, or phrase of this ordinance shall be held to be invalid by the Growth Management Hearings Board (Board), or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause, or phrase of this ordinance. Provided, however, that if any section, sentence, clause, or phrase of this ordinance is held to be invalid by the Board or court of competent jurisdiction, then the section, sentence, clause, or phrase in effect prior to the effective date of this ordinance shall be in full force and effect for that individual section, sentence, clause, or phrase as if this ordinance had never been adopted.

Section 8. Consistent with RCW 36.70A.067, the effective date of this ordinance is after the latest of the following dates: (1) 60 days after the date of publication of notice of adoption of this ordinance, as provided in RCW 36.70A.290(2); or (2) if a petition for review to the Growth Management Hearings Board is timely filed, upon issuance of the Board's final order affirming the ordinance or a decision by a court of law concluding the ordinance complies with the GMA.

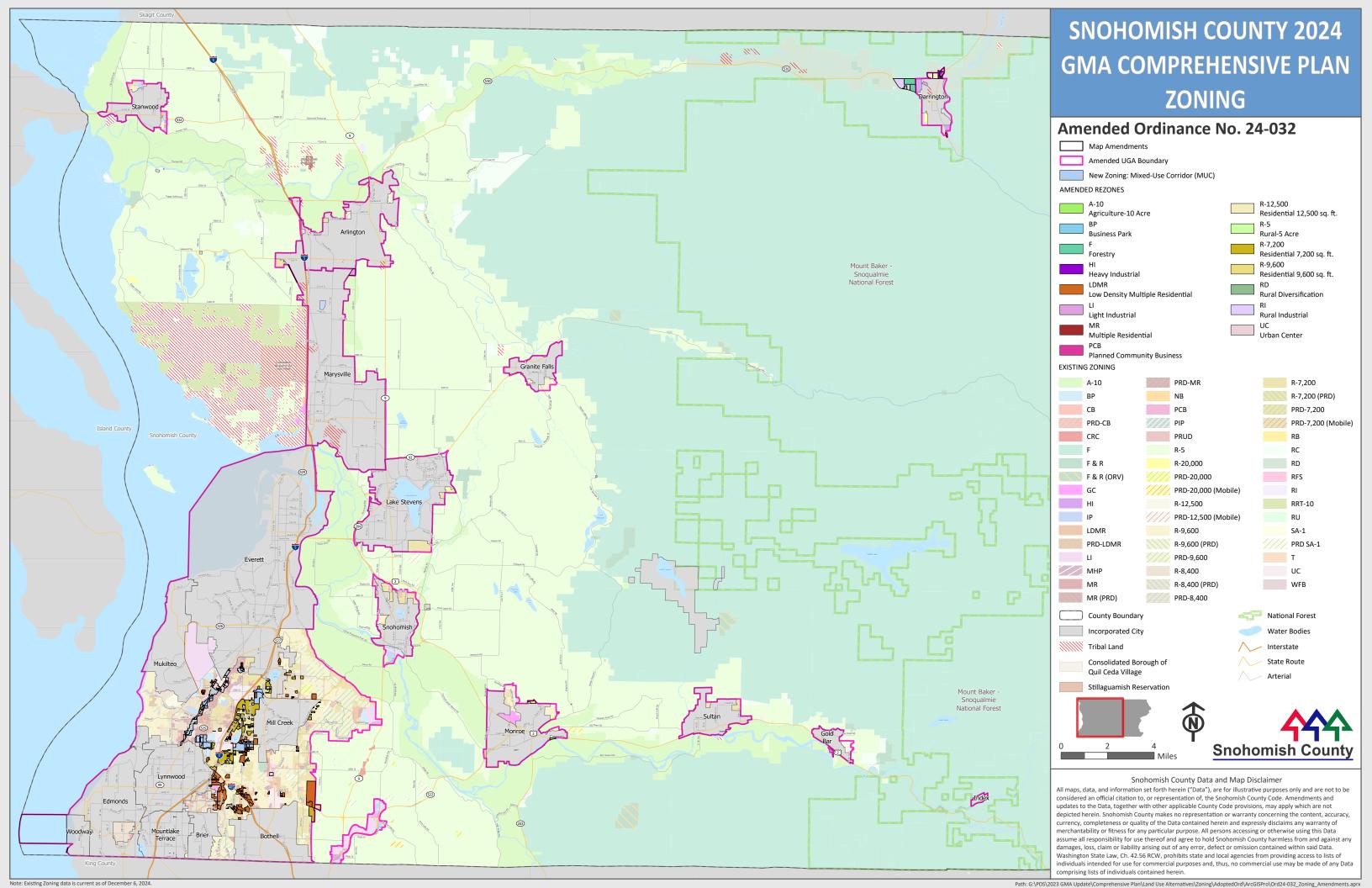
PASSED this 4th day of December 2024.

SNOHOMISH COUNTY COUNCIL Snohomish, Washington

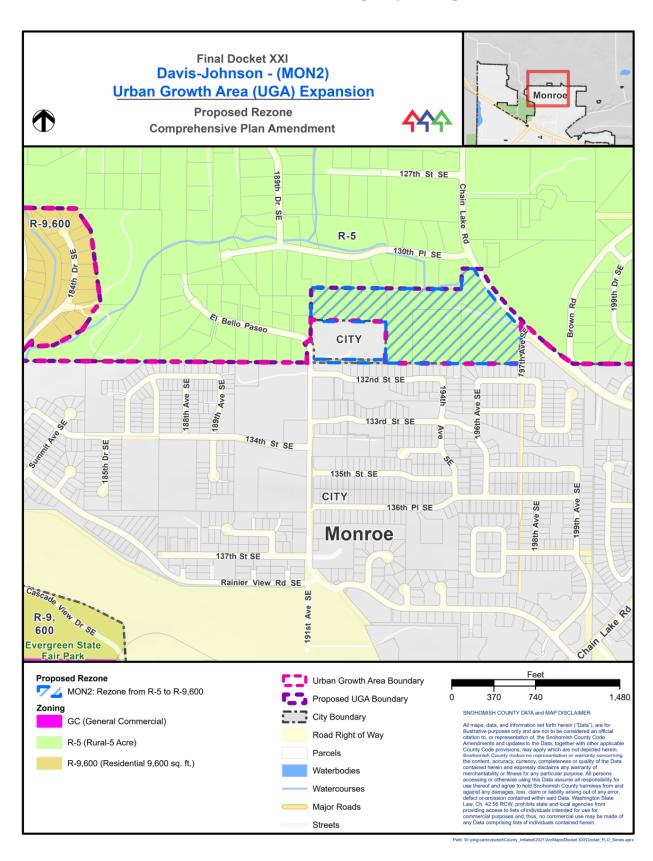
Council Chair

1 2 3 4 5 6 7 **APPROVED EMERGENCY** December 12, 2024 DATE: VETOED 8 9 County Executive 10 ATTEST: Melissa Geraghty 11 12 13 Approved as to form only: 14 15 16 17 Deputy Prosecuting Attorney 18 19 20

1	EXHIBIT A
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3	[INSERT ZONING MAP HERE]



**Exhibit B: Official Zoning Map Changes** 



**Exhibit C: Official Zoning Map Changes** 

